

POLICE PENSION FUND (A FIDUCIARY COMPONENT UNIT OF THE CITY OF ST. CHARLES)

ANNUAL FINANCIAL REPORT



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INDEPENDENT AUDITOR'S REPORT

The Honorable President Members of the Board of Trustees Police Pension Fund City of St. Charles, Illinois

Opinion

We have audited the financial statements of the St. Charles Police Pension Fund (the Fund), a fiduciary component unit of the City of St. Charles, Illinois (the City) as of April 30, 2023 and 2022 and for the years then ended and the related notes to financial statements which collectively comprise the basic financial statements of the Fund as listed in the accompanying table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the St. Charles Police Pension Fund, a fiduciary component unit of the City of St. Charles, Illinois, as of April 30, 2023 and 2022 and the changes in fiduciary net position for the years then ended, in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under these standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Fund and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Fund's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
 procedures that are appropriate in the circumstances, but not for the purpose of
 expressing an opinion on the effectiveness of the Fund's internal control. Accordingly,
 no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Fund's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control-related matters that we identified during the audits.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audits of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audits were conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Fund's basic financial statements. The supplementary information is presented for purposes of additional analysis and is not a required part of the basic financial statements. The supplementary information is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audits of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

Sikich LLP

Naperville, Illinois September 20, 2023

City of St. Charles, Illinois Police Pension Fund Management's Discussion and Analysis

April 30, 2023

This section presents management's discussion and analysis (MD&A) of the St. Charles Police Pension Fund's financial statements. The MD&A addresses the major factors affecting the operations and investment performance of the fund during the fiscal year ended April 30, 2023 and includes comparative information for the fiscal year ended April 30, 2022, and April 30, 2021.

The St. Charles Police Pension Fund (the "Fund") is a defined benefit, single-employer public employees' retirement system established pursuant to the Illinois Pension Code. It is a pension trust fund and a fiduciary component unit of the City of St. Charles, Illinois (the "City"). As of April 30, 2023, the Fund provided services to 58 active vested and nonvested employees, 53 benefit recipients and 19 inactive plan members not yet receiving benefits.

Overview of Financial Statements and Accompanying Information

This discussion and analysis is intended to serve as an introduction to the Fund's financial reporting which is comprised of the following components:

- 1. Basic Financial Statements: This information presents the plan net position held in trust for pension benefits as of April 30, 2023 and April 30, 2022. This financial information also summarizes the changes in plan net position held in trust for pension benefits for the years then ended.
- 2. Notes to Basic Financial Statements: The notes to basic financial statements provide additional information that is essential to achieve a full understanding of the data provided in the basic financial statements.
- 3. Required Supplementary Information: The required supplementary information consists of schedules and related notes concerning actuarial information, employer contributions, and investment returns.
- 4. Other Supplementary Information: This section includes a schedule of changes in plan net position with budget versus actual comparisons.

The Fund implemented Statement No. 67 of the Governmental Accounting Standards Board (GASB), *Financial Reporting for Pension Plans*, for the fiscal year ended April 30, 2015. The new financial reporting standard modified the Fund's notes to the basic financial statements and required supplementary information as well as required the calculation of a total pension liability and a net pension liability. The Fund adopted GASB Statement No. 84, *Fiduciary Activities*, for the fiscal year ended April 30, 2020. The implementation of this new reporting standard changed the reporting entity of the Fund which is now a fiduciary component unit of the City.

Plan Net Position

The statement of plan net position is presented for the Fund as of April 30, 2023, April 30, 2022, and April 30, 2021. The financial statement reflects the resources available to pay benefits to members, including retirees and beneficiaries, at the end of the years reported. A summary of the Fund's plan net position is presented below:

Condensed Statement of Plan Net Position

	FY 2023		FY 2022		lar Change	FY 2021		
Cash and Equivalents	\$ 1,012,524	\$	227,942	\$	784,582	\$	1,292,249	
Investments, at Fair Value	44,202,681		43,920,243		282,438		45,323,496	
Receivables	-		79,615		(79,615)		71,694	
Prepaid Expenses	 -		-				-	
Total Assets	45,215,205		44,227,800		987,405		46,687,439	
Liabilities	 -		-				-	
Total Net Plan Position	\$ 45,215,205	\$ 4	44,227,800	\$	987,405	\$	46,687,439	

Financial Highlights

The Fund's net position is comprised primarily of investments and increased \$987,405 or 2.2% in FY 2023. The investment market was very volatile during the current year and the fund experienced five months of losses and seven months of gains but realized positive returns overall. In contrast, net income declined \$2.5 million or 5.3% in FY 2022. The fund began experiencing month over month investment losses in January 2022 due to the negative impact that persistent inflation and rising interest rates had on the financial markets. In FY 2021, net position grew \$11.4 million or 32.2%. During this time period, the financial markets not only rebounded from the pandemic induced economic slowdown experienced in February and March of 2020 but rallied and produced substantial investment returns.

The Fund was actuarially funded at 52.4% as of April 30, 2023, compared to 51.9% as of April 30, 2022, and 50.3% funded at April 30, 2021 using the actuarial methodology for funding purposes. The actuarial methodology required for accounting purposes, in accordance with GASB Statement No. 67, requires that the funding calculation be based on the market value of assets. Utilizing this approach, the Fund was actuarially funded at 48.8% at April 30, 2023, compared with 49.72% at April 30, 2022 and 56.05% at April 30, 2021. The difference in the funded status under these two methodologies is due to the immediate recognition of certain transactions as part of the total pension liability under GASB Statement No. 67 that were deferred and amortized into contributions under the previous guidance (e.g., changes in fair values of investments not meeting the actuarial assumption).

The annual money-weighted rate of return for the Fund was 1.52% during 2023, net of fees, as compared with -7.7% during 2022 and 30.14% during 2021.

Funded Ratio

The funded ratio of the plan measures the ratio of net position against actuarially determined liabilities and is one indicator of the fiscal strength of a pension fund's ability to meet obligations to its members. An annual actuarial valuation is required by statute. The most recent available valuation showed that the funded status of the Fund as of April 30, 2023 increased slightly to 52.4% from 51.9% at April 30, 2022. The employer's net pension liability (NPL), a new measure required by GASB Statement No. 67, is calculated by subtracting the Fiduciary Net Position from the Total Pension Liability. The NPL was \$47.4 million on April 30, 2023, as compared with \$44.7 million on April 30, 2022, an increase of \$2.7 million from the prior year. The latest valuation reported that plan experience was unfavorable overall when compared to the plan's actuarial assumptions. Specifically, the actual rate of return on invested assets was 1.5% as compared to the 6.75% assumption. Negative market returns were the main cause of the decline in funding percentage and increase in NPL. For more information, please refer to the Schedule of Changes in the Employer's Net Pension Liability and Related Ratios included in the Required Supplementary Information section of this report.

As of April 30, 2023, the Fund had 58 active employees, 53 benefit recipients and 19 inactive members not yet receiving benefits. During the fiscal year 2022, the fund had 58 active participants, 52 benefit recipients and 18 inactive members not yet receiving benefits. As of April 30, 2021, the Fund had 58 active participants and 51 benefit recipients as well as 12 inactive members not yet receiving benefits.

Investments

The allocation of cash and investment assets for the Police Pension Fund as of April 30, 2023, April 30, 2022, and April 30, 2021 were as follows:

	FY 2023		FY 2022		FY 2021
Cash and Equivalents	\$	1,012,524	\$	227,942	\$ 1,292,249
IL Police Officers' Pension Investment Fund		44,202,681		-	-
Certificates of Deposit		-		971,093	1,318,449
Government Securities		-		9,483,275	8,600,177
Corporate Bonds		-		2,456,200	3,119,937
Municipal Bonds		-		2,589,152	2,181,426
Mutual Funds		_		28,420,523	 30,103,507
Total	\$	45,215,205	\$	44,148,185	\$ 46,615,745

In adherence with Public Act 101-0610, all of the investments of the St. Charles Police Pension Fund were transferred to the Illinois Police Officers' Pension Investment Fund (IPOPIF) on September 1, 2022. The IPOPIF is responsible for managing, investing and reinvesting the assets of the suburban and downstate police officer pension funds which were consolidated into this fund. The funds of the City of St. Charles Police Pension Fund are now invested in accordance with the investment policy adopted by the IPOPIF Board of Trustees on December 17, 2021 and subsequently revised on April 14, 2023.

The City now records the investments of the Police Pension Fund as a single line in contrast to previous years when the investments of the fund were recorded by investment type.

Changes in Plan Net Position

A condensed statement of changes in plan net position for the years ended April 30, 2023, April 30, 2022, and April 30, 2021 is presented below. The financial statement reflects the changes in the resources available to pay benefits to plan participants, including retirees and beneficiaries.

Condensed Statement of Changes in Plan Net Position

]	FY 2023	FY 2022		FY 2022 Dollar Change		FY 2021	
Additions:								
Employer Contributions	\$	3,871,938	\$	3,750,187	\$	121,751	\$	3,287,436
Employee Contributions		1,031,887		1,341,246		(309,359)		762,772
Other		-		75		(75)		-
Net Investment Income (Loss)		687,336		(3,692,191)		4,379,527		10,942,139
Total Additions		5,591,161		1,399,317		4,191,844		14,992,347
Deductions:								
Pension Benefits & Refunds		4,566,376		3,806,054		760,322		3,600,276
Administrative Expenses		37,380		52,902		(15,522)		26,407
Total Deductions		4,603,756		3,858,956		744,800		3,626,683
Net Change in Plan Net Position	\$	987,405	\$	(2,459,639)	\$	3,447,044	\$	11,365,664

Additions

Additions to plan net position include employer and employee contributions and net income from investment activities. Employer contributions increased from \$3.750 million in FY 2022 to \$3.872 million in FY 2023, an approximate increase of \$122,000 or 3.2%. During FY 2022, employer contributions rose approximately \$463,000. Employer contributions are based on each year's actuarially determined contribution as determined by the City's actuary. The City has a long-standing practice of funding 100% of each year's actuarially determined contribution.

The pension contributions required to be made by active police officers were established by Article 3 of the Illinois Pension Code. State statute currently has set the contribution rate at 9.91% of pensionable wages. The employee contributions reflected in the table above include the contributions required of employees, as well as portable contributions from other pension funds. In total, employee contributions declined approximately \$309,000 in FY 2023 as compared to FY 2022. During the past two fiscal years, contributions from other municipal pension funds were transferred into the St. Charles Police Pension Fund in order to fund the transfer of employee service time from other Police Departments. These transfers were approximately \$365,000 and \$703,000 in FY 2023 and FY 2022, respectively. The year over year change in required employee contributions, after removing the \$365,000 and \$703,000, is \$28,956 or an increase of 4.5%. The increase was driven by the annual market and merit increases which are stipulated in the union contract.

City of St. Charles, Illinois Police Pension Fund Management's Discussion and Analysis (Continued)

The Fund experienced a net investment gain of \$0.7 million during fiscal year 2023 as compared to a loss of \$3.7 million in fiscal year 2022. The change in investment income amounts each year is due primarily to prevailing market conditions.

Deductions

Deductions from plan net position are primarily benefit payments and service transfers. The Fund paid out approximately \$4.6 million in benefits and contribution refunds during FY 2023, \$3.8 million during FY 2022, and \$3.6 million during FY 2021. Benefit and refund payments increased \$760,322 in FY 2023. During FY 2023, an officer resigned from the City and transferred approximately \$573,000 to another municipality. In addition, police pensioners receive an annual cost of living increase dependent on their hire date and years of service. These increases in pension payments contributed to the change in benefit costs year over year.

Future Outlook

Employer contributions are expected to increase approximately \$297,000 to \$4,467,238 in FY 2024. The Fund's funded ratio is expected to rise over the course of the next several years as a result of the City's commitment to annually fund the cost of benefits in the current year as well as 100% of the unfunded actuarial accrued liability over the remaining period ending April 30, 2040. This funding plan surpasses the minimum contribution established by Public Act 096-1495 which requires 90% funding of the unfunded actuarial accrued liability over the period ending April 30, 2040. It is also anticipated that employee contributions will increase modestly over the next few years consistent with increases in employee wages. With respect to investment income, the Fund portfolio will be structured in accordance with the investment policy adopted by the IPOPIF Board of Trustees. The IPOPIF's stated goal is to earn a long-term, net of fees, investment return that meets or exceeds the actuarial assumed rate of return and the return of the Policy Benchmark consistent with the risk level expected from the asset allocation.

Request for Information

This financial report is designed to provide a general overview of Fund finances for interested parties. Questions concerning any information provided in this report or requests for additional financial information should be addressed to Stephen Heike, President, St. Charles Police Pension Fund, 2 East Main Street, St. Charles, IL 60174.



POLICE PENSION FUND

STATEMENTS OF FIDUCIARY NET POSITION

April 30, 2023 and 2022

	2023	2022
Addring		
ASSETS		
Cash and Short-Term Investments	\$ 1,012,524	\$ 227,942
Investments, at Fair Value		
Illinois Police Officers' Pension Investment Fund	44,202,681	-
Certificates of Deposit	-	971,093
U.S. Treasury and U.S. Agency Securities	-	9,483,275
Corporate Bonds	-	2,456,200
Municipal Bonds	_	2,589,152
Mutual Funds	_	28,420,522
Receivables (Net, Where Applicable,		
of Allowances for Uncollectibles)		
Accrued Interest	 _	79,616
Total Assets	 45,215,205	44,227,800
LIABILITIES		
None	 -	
Total Liabilities	-	
NET POSITION RESTRICTED FOR PENSION BENEFITS	\$ 45,215,205	\$ 44,227,800

POLICE PENSION FUND

STATEMENTS OF CHANGES IN FIDUCIARY NET POSITION

For the Years Ended April 30, 2023 and 2022

		2023	2022
ADDITIONS			
Contributions			
Employer Contributions	\$	3,871,938	\$ 3,750,187
Employee Contributions		1,031,887	1,341,246
Other		- -	75
Total Contributions		4,903,825	5,091,508
Investment Income			
Net Appreciation (Depreciation)			
in Fair Value of Investments		371,350	(5,926,121)
Interest and Dividends		392,023	2,308,175
Total Investment Income (Loss)		763,373	(3,617,946)
Less Investment Expense		(76,037)	(74,245)
Net Investment Income (Loss)		687,336	(3,692,191)
Total Additions		5,591,161	1,399,317
DEDUCTIONS			
Pension Benefits and Refunds		4,566,376	3,806,054
Administrative Expenses		37,380	52,902
Total Deductions		4,603,756	3,858,956
NET INCREASE (DECREASE)		987,405	(2,459,639)
NET POSITION RESTRICTED FOR PENSION BENEFITS			
May 1	-	44,227,800	46,687,439
April 30	\$	45,215,205	\$ 44,227,800

POLICE PENSION FUND

NOTES TO FINANCIAL STATEMENTS

April 30, 2023 and 2022

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the St. Charles Police Pension Fund (the Fund), a fiduciary fund of the City of St. Charles, Illinois (the City) have been prepared in accordance with accounting principles generally accepted in the United States of America, as applied to government units (hereinafter referred to as generally accepted accounting principles (GAAP)). The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the accounting policies are described below.

A. Reporting Entity

The Fund is a fiduciary component unit reported as a pension trust fund of the City of St. Charles, Illinois pursuant to GASB Statement No. 84.

B. Fund Accounting

The Fund uses funds to report on its fiduciary net position and the changes in its fiduciary net position. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts. The Fund is classified in this report in the fiduciary category.

Fiduciary funds are used to account for assets held on behalf of outside parties, including other governments. When pension plan assets are held under the terms of a formal trust agreement, a pension trust fund is used.

C. Measurement Focus and Basis of Accounting

The Fund is accounted for with a flow of economic resources measurement focus. With this measurement focus, all assets, deferred inflows, liabilities and deferred outflows associated with the operation of this fund are included on the statement of fiduciary net position. Pension trust fund operating statements present increases (e.g., additions) and decreases (e.g., deductions) in net position restricted for pensions.

The accrual basis of accounting is utilized by the pension trust fund. Under this method, additions are recorded when earned and deductions are recorded at the time the liabilities are incurred.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Investments

Investment purchases are recorded as of the trade date. Investments are stated at fair value at April 30, 2023 and 2022 for both reporting and actuarial purposes. Securities traded on national exchanges are at the last reported sale price.

The Fund categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

2. PLAN DESCRIPTION

A. Plan Administration

Police sworn personnel are covered by the Fund, a single-employer defined benefit pension plan sponsored by the City. The defined benefits and employee and minimum employer contribution levels are governed by Illinois Compiled Statutes (40 ILCS 5/3-1) and may be amended only by the Illinois legislature. The City accounts for the Police Pension Plan as a pension trust fund.

The Fund is governed by a five-member Board of Trustees. Two members of the Board of Trustees are appointed by the City's Mayor, one member is elected by pension beneficiaries and two members are elected by active police employees.

B. Plan Membership

At April 30, 2023 and 2022, the measurement date, membership consisted of:

	2023	2022
Inactive Plan Members Currently Receiving Benefits	53	52
Inactive Plan Members Entitled to but not yet Receiving Benefits	19	18
Active Plan Members	58	58
TOTAL	130	128

NOTES TO FINANCIAL STATEMENTS (Continued)

2. PLAN DESCRIPTION (Continued)

C. Benefits Provided

The Fund provides retirement benefits as well as death and disability benefits in two tiers depending on when a participant enters a plan. Tier 1 employees (those hired prior to January 1, 2011) attaining the age of 50 or older with 20 or more years of creditable service are entitled to receive an annual retirement benefit equal to one-half of the salary attached to the rank held on the last day of service, or for one year prior to the last day, whichever is greater. The annual benefit shall be increased by 2.50% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75% of such salary. Employees with at least eight years but less than 20 years of credited service may retire at or after age 60 and receive a reduced benefit. The monthly benefit of a police officer who retired with 20 or more years of service after January 1, 1977 shall be increased annually, following the first anniversary date of retirement and be paid upon reaching the age of at least 55 years, by 3% of the original pension and 3% compounded annually thereafter.

Tier 2 employees (those hired on or after January 1, 2011) attaining the age of 55 or older with ten or more years of creditable service are entitled to receive an annual retirement benefit equal to the greater of the average monthly salary obtaining by dividing the total salary during the 48 consecutive months of service within the last of 60 months in which the total salary was the highest by the number of months in that period; or the average monthly salary obtained by dividing the total salary of the police officer during the 96 consecutive months of service within the last 120 months of service in which the total salary was the highest by the number of months of service in that period. Police officers' salary for pension purposes is capped at \$106,800, plus the lesser of ½ of the annual change in the Consumer Price Index or 3% compounded. The annual benefit shall be increased by 2.50% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75% of such salary. Employees with at least ten years may retire at or after age 50 and receive a reduced benefit (i.e., ½% for each month under 55). The monthly benefit of a Tier 2 police officer shall be increased annually at age 60 on the January 1st after the police officer retires, or the first anniversary of the pension starting date, whichever is later. Noncompounding increases occur annually, each January thereafter. The increase is the lesser of 3% or ½ of the change in the Consumer Price Index for the proceeding calendar year.

NOTES TO FINANCIAL STATEMENTS (Continued)

2. PLAN DESCRIPTION (Continued)

D. Contributions

Employees are required by Illinois Compiled Statutes (ILCS) to contribute 9.91% of their base salary to the Fund. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The City is required to contribute the remaining amounts necessary to finance the Fund, as actuarially determined by an enrolled actuary. However, effective January 1, 2011, ILCS requires the City to contribute a minimum amount annually calculated using the projected unit credit actuarial cost method that will result in the funding of 90% of the past service cost by the year 2040. The City has adopted a funding policy using the entry-age normal cost method that will result in 100% funding by 2040. The City's contribution was 54.35% and 54.13% of covered payroll for the years ended April 30, 2023 and 2022, respectively.

3. INVESTMENTS

A. Illinois Police Officers' Pension Investment Fund

The Illinois Police Officers' Pension Investment Fund (IPOPIF) is an investment trust fund responsible for the consolidation and fiduciary management of the pension assets of Illinois suburban and downstate police pension funds. IPOPIF was created by Public Act 101-0610 and codified within the Illinois Pension Code, becoming effective January 1, 2020, to streamline investments and eliminate unnecessary and redundant administrative costs, thereby ensuring assets are available to fund pension benefits for the beneficiaries of the participating pension funds as defined in 40 ILCS 5/22B-105. Participation in IPOPIF by Illinois suburban and downstate police pension funds is mandatory.

Investments of the plan are combined in a commingled external investment pool and held by IPOPIF. A schedule of investment expenses is included in IPOPIF's annual report. For additional information on IPOPIF's investments, please refer to their annual report. A copy of that report can be obtained from IPOPIF at 456 Fulton Street, Suite 402, Peoria, IL 61602 or at www.ipopif.org.

B. Deposits with Financial Institutions

The plan retains all of its available cash with two financial institutions. Available cash is determined to be that amount which is required for the current expenditures of the plan. The excess of available cash is required to be transferred to IPOPIF for purposes of the long-term investment for the plan.

NOTES TO FINANCIAL STATEMENTS (Continued)

3. INVESTMENTS (Continued)

B. Deposits with Financial Institutions (Continued)

Custodial credit risk for deposits with financial institutions is the risk that in the event of bank failure, the Fund's deposits may not be returned to it. The Fund's investment policy does not require pledging of collateral for its deposits in excess of federal depository insurance. However, all deposits at April 30, 2023 and 2022 are covered by federal depository insurance.

C. Fair Value Measurement

The plan categorizes fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. The plan held no investments subject to fair value measurement at April 30, 2023.

The Fund has the following recurring fair value measurements as of April 30, 2022: The U.S. Treasury obligations and mutual funds are valued using quoted prices in active markets for identical assets (Level 1 inputs). The U.S. agency obligations, the corporate bonds, the municipal bonds and the negotiable CDs are valued using quoted matrix pricing models (Level 2 inputs).

D. Net Asset Value

The Net Asset Value (NAV) of the plan's pooled investment in IPOPIF was \$44,202,681 at April 30, 2023. The pooled investments consist of the investments as noted in the target allocation table below. Investments in IPOPIF are valued at IPOPIF's share price, which is the price the investment could be sold. There are no unfunded commitments at April 30, 2023. The plan may redeem shares with a seven calendar day notice. IPOPIF may, at its sole discretion and based on circumstances, process redemption requests with fewer than a seven calendar day notice. Regular redemptions of the same amount on a particular day of the month may be arranged with IPOPIF.

NOTES TO FINANCIAL STATEMENTS (Continued)

3. INVESTMENTS (Continued)

E. Investment Policy

<u>2022</u>

ILCS limits the Fund's investments to those allowable by ILCS and require the Fund's Board of Trustees to adopt an investment policy which can be amended by a majority vote of the Board of Trustees. The Fund's investment policy authorizes the Fund to make deposits/invest in insured commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. agencies, insured credit union shares, money market mutual funds with portfolios of securities issued or guaranteed by the United States Government or agreements to repurchase these same obligations, repurchase agreements, short-term commercial paper rated within the three highest classifications by at least two standard rating services, investment-grade corporate bonds and The Illinois Funds. The Fund may also invest in certain non-U.S. obligations, Illinois municipal corporations tax anticipation warrants, veteran's loans, obligations of the State of Illinois and its political subdivisions, Illinois insurance company general and separate accounts, mutual funds, corporate equity and corporate debt securities and real estate investment trusts.

The Fund's investment policy in accordance with ILCS establishes the following target allocation across asset classes:

	Target	Long-Term Expected Real Rate of Return
	47.70	1.00
Large Cap Domestic Equity	45.50%	6.00%
Small Cap Domestic Equity	13.00%	7.80%
International Equity	6.50%	6.90%
Fixed Income	35.00%	1.20%

ILCS limits the Fund's investments in equities, mutual funds and variable annuities to 65%. Securities in any one company should not exceed 5% of the total fund. The blended asset class is comprised of all other asset classes to allow for rebalancing the portfolio.

The long-term expected rate of return on the Fund's investments was determined using an asset allocation study conducted by the Fund's investment management consultant in which best estimate ranges of expected future real rates of return (net of pension plan investment expense and inflation of 2.40%) were developed for each major assets class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates or arithmetic real rates of return for each major asset class included in the Fund's target asset allocation as of April 30, 2022 and 2021 are listed in the table above.

NOTES TO FINANCIAL STATEMENTS (Continued)

3. INVESTMENTS (Continued)

E. Investment Policy (Continued)

<u>2023</u>

IPOPIF's investment policy was originally adopted by the Board of Trustees on December 17, 2021. IPOPIF has the authority to invest trust fund assets in any type of security subject to the requirements and restrictions set forth in the Illinois Pension Code and is not restricted by the Pension Code sections that pertain exclusively to the Article 3 participating police pension funds. IPOPIF shall be subject to the provisions of the Illinois Pension Code including, but not limited to, utilization of emerging investment managers and utilization of businesses owned by minorities, women and persons with disabilities.

F. Investment Rate of Return

For the year ended April 30, 2023 and 2022, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 1.52% and (7.70)%, respectively. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

G. Concentrations

For the year ended April 30, 2022, there are no significant investments (other than United States Government guaranteed obligations) in any one organization that represent 5% or more of Fund's investments.

H. Interest Rate Risk

The following table presents the investments and maturities of the Fund's fixed income securities as of April 30, 2022:

Investment Maturities (in Years)									
			Less						Greater
	Fair Value		than 1		1-5		6-10		than 10
\$	2,232,959	\$	-	\$	1,364,591	\$	770,915	\$	97,453
	7,250,316		-		1,725,395		4,925,867		599,054
	2,456,200		303,361		1,786,849		365,990		-
	2,589,152		94,829		1,058,578		1,354,009		81,736
	971,093		105,310		571,734		294,049		· -
\$	15,499,720	\$	503,500	\$	6,507,147	\$	7,710,830	\$	778,243
	\$	7,250,316 2,456,200 2,589,152	\$ 2,232,959 \$ 7,250,316 2,456,200 2,589,152 971,093	Fair Value than 1 \$ 2,232,959 \$ - 7,250,316 - 2,456,200 303,361 2,589,152 94,829 971,093 105,310	Fair Value Less than 1 \$ 2,232,959 \$ - \$ 7,250,316 - 2,456,200 303,361 2,589,152 94,829 971,093 105,310	Less than 1 Fair Value Less than 1 1-5 \$ 2,232,959 \$ - \$ 1,364,591 7,250,316 - 1,725,395 2,456,200 303,361 1,786,849 2,589,152 94,829 1,058,578 971,093 105,310 571,734	Less than 1 Fair Value Less than 1 1-5 \$ 2,232,959 \$ - \$ 1,364,591 \$ 7,250,316 - 1,725,395 2,456,200 303,361 1,786,849 2,589,152 94,829 1,058,578 971,093 105,310 571,734	Less than 1 Fair Value Less than 1 1-5 6-10 \$ 2,232,959 \$ - \$ 1,364,591 \$ 770,915 7,250,316 - 1,725,395 4,925,867 2,456,200 303,361 1,786,849 365,990 2,589,152 94,829 1,058,578 1,354,009 971,093 105,310 571,734 294,049	Less than 1 1-5 6-10 \$ 2,232,959 \$ - \$ 1,364,591 \$ 770,915 \$ 7,250,316 - 1,725,395 4,925,867 2,456,200 303,361 1,786,849 365,990 2,589,152 94,829 1,058,578 1,354,009 971,093 105,310 571,734 294,049

For the year ended April 30, 2022, the investment policy does not limit the maximum maturity length of investments in the Fund or address interest rate risk.

NOTES TO FINANCIAL STATEMENTS (Continued)

3. INVESTMENTS (Continued)

I. Credit Risk

For the year ended April 30, 2022, the Fund limits its exposure to credit risk, the risk that the issuer of a debt security will not pay its par value upon maturity, by primarily investing in obligations guaranteed by the United States Government, securities issued by agencies of the United States Government that are explicitly or implicitly guaranteed by the United States Government and investment grade corporate bonds and municipal bonds by at least two of the three rating agencies.

For the year ending April 30, 2022, the U.S. agency obligations are rated AA+. The corporate bonds are rated AAA to BBB. The municipal bonds are rated AAA to AA or are not rated. The negotiable certificates of deposit are not rated.

J. Custodial Credit Risk for Investments

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the Fund will not be able to recover the value of its investments that are in possession of an outside party.

As of April 30, 2022, the Fund's investment policy requires third party custody agreements for all securities owned by the Fund.

4. PENSION LIABILITY OF THE CITY

A. Net Pension Liability

The components of the net pension liability of the Police Pension Plan as of April 30, 2023 and 2022 were as follows:

	2023			2022
Total Pension Liability	\$	92,611,653	\$	88,947,426
Plan Fiduciary Net Position		45,215,205		44,227,800
City's Net Pension Liability		47,396,448		44,719,626
Plan Fiduciary Net Position as a Percentage				
of the Total Pension Liability		48.82%		49.72%

See the schedule of changes in the employer's net pension liability and related ratios on pages 16 and 17 of the required supplementary information for additional information related to the funded status of the Fund.

4. PENSION LIABILITY OF THE CITY (Continued)

B. Actuarial Assumptions

The total pension liability above was determined by an actuarial valuation performed as of April 30, 2023 and 2022 using the following actuarial methods and assumptions.

Actuarial Valuation Dates	April 30, 2023	April 30, 2022
Actuarial Cost Method	Entry-Age Normal	Entry-Age Normal
Assumptions Inflation	2.50%	2.50%
Salary Increases	3.50% to 11.00%	3.50% to 11.00%
Interest Rate	6.75%	6.75%
Cost of Living Adjustments	3.00% (Tier 1) 1.25% (Tier 2)	3.00% (Tier 1) 1.25% (Tier 2)
Asset Valuation Method	Fair Value	Fair Value

Mortality rates were based on the PubS-2010 Mortality Table. The actuarial assumptions used in the April 30, 2023 and 2022 valuation were based on the results of an actuarial experience study conducted by the Illinois Department of Insurance dated October 5, 2017. The Pub-2010 Mortality Table was applied with generational improvement scale MP-2021 in the April 30, 2023 and 2022 valuations.

C. Discount Rate

The discount rate used to measure the total pension liability for years ended April 30, 2023 and 2022 was 6.75%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that city contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the Fund's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

NOTES TO FINANCIAL STATEMENTS (Continued)

4. PENSION LIABILITY OF THE CITY (Continued)

D. Discount Rate Sensitivity

The following is a sensitive analysis of the net pension liability to changes in the discount rate for years ended April 30, 2023 and 2022.

The table below presents the pension liability of the City, for year ended April 30, 2023, calculated using the discount rate of 6.75% as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.75%) or 1 percentage point higher (7.75%) than the current rate:

	Current							
	1% Decrease (5.75%)			iscount Rate (6.75%)	1% Increase (7.75%)			
Net Pension Liability	\$	61,109,502	\$	47,396,448	\$	36,293,334		

The table below presents the pension liability of the City, for year ended April 30, 2022, calculated using the discount rate of 6.75% as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.75%) or 1 percentage point higher (7.75%) than the current rate:

		Current	
	1% Decrease	Discount Rate	1% Increase
	(5.75%)	(6.75%)	(7.75%)
Net Pension Liability	\$ 57,928,370	\$ 44,719,626	\$ 34,027,320



POLICE PENSION FUND

SCHEDULE OF CHANGES IN THE EMPLOYER'S NET PENSION LIABILITY AND RELATED RATIOS

Last Nine Fiscal Years

MEASUREMENT DATE APRIL 30,	2015		2016		2017		2018		2019		2020		2021		2022		2023
WEIGHT DITE III KEE OO	2010		2010		2017		2010		2015		2020		2021		2022		
TOTAL PENSION LIABILITY																	
Service Cost	\$ 1,071,0		, , , -	\$	1,314,030	\$	1,399,417	\$	1,256,243	\$	1,277,083	\$	1,483,004	\$	1,433,380	\$	1,488,811
Interest	3,400,5	45	4,004,458		3,996,291		4,326,878		4,532,453		4,969,740		5,281,125		5,590,862		5,950,331
Changes of Benefit Terms	-		-		-		-		-		333,992		-		-		-
Differences Between Expected																	
and Actual Experience	1,114,9		(2,832,641)		452,268		1,126,204		1,098,091		1,265,747		1,577,358		1,589,590		791,461
Changes of Assumptions	3,981,7	59	1,858,133		1,607,217		(828,107)		2,702,221		-		-		842,417		-
Benefit Payments, Including Refunds																	
of Member Contributions	(2,073,0	10)	(2,263,911)		(2,428,491)		(2,686,739)		(2,984,568)		(3,278,482)		(3,600,276)		(3,806,054)		(4,566,376)
Net Change in Total Pension Liability	7,495,3	45	1,993,473		4,941,315		3,337,653		6,604,440		4,568,080		4,741,211		5,650,195		3,664,227
Total Pension Liability - Beginning	49,615,7	14	57,111,059		59,104,532		64,045,847		67,383,500		73,987,940		78,556,020		83,297,231		88,947,426
TOTAL PENSION LIABILITY - ENDING	\$ 57,111,0	59 \$	59,104,532	\$	64,045,847	\$	67,383,500	\$	73,987,940	\$	78,556,020	\$	83,297,231	\$	88,947,426	\$	92,611,653
PLAN FIDUCIARY NET POSITION																	
Contributions - Employer	\$ 1.495.5	24 ¢	1,540,294	•	1.980.740	Ф	2,281,640	Φ	2,664,366	\$	2,873,435	¢	3,287,436	Φ	3.750.187	\$	3,871,938
Contributions - Member	\$ 1,493,3 479.6		506.838	Φ	626,881	Ф	531,282	Ф	979.623	Ф	653,274	Ф	762,772	Ф	1,341,246	φ	1,031,887
Contributions - Nonemployer Contributing	479,0	50	300,838		020,881		331,262		919,023		033,274		702,772		1,341,240		1,031,007
Member	_		_				_				_		_		75		_
Net Investment Income	1,465,6	15	(906,417)		2,372,287		1,901,160		1,595,253		(1,085,503)		10,942,139		(3,692,191)		687,336
Benefit Payments, Including Refunds	1,405,0	33	(900,417)		2,372,267		1,901,100		1,393,233		(1,065,505)		10,942,139		(3,092,191)		067,550
of Member Contributions	(2,073,0	10)	(2,263,911)		(2,428,491)		(2,686,739)		(2,984,568)		(3,278,482)		(3,600,276)		(3,806,054)		(4,566,376)
Administrative Expense	(18,3	,	(23,839)		(22,018)		(19,359)		(36,856)		(24,289)		(26,407)		(52,902)		(37,380)
. Administrative Expense	(10,5	<i>31)</i>	(20,00)		(22,010)		(15,555)		(50,050)		(2.,20)		(20,107)		(82,982)		(27,200)
Net Change in Plan Fiduciary Net Position	1,349,3	52	(1,147,034)		2,529,399		2,007,984		2,217,818		(861,565)		11,365,664		(2,459,639)		987,405
Plan Fiduciary Net Position - Beginning	29,225,8	21	30,575,173		29,428,139		31,957,538		33,965,522		36,183,340		35,321,775		46,687,439		44,227,800
PLAN FIDUCIARY NET POSITION - ENDING	\$ 30,575,1	73 \$	29,428,139	\$	31,957,538	\$	33,965,522	\$	36,183,340	\$	35,321,775	\$	46,687,439	\$	44,227,800	\$	45,215,205
EMPLOYER'S NET PENSION LIABILITY	\$ 26,535,8	86 \$	29,676,393	\$	32,088,309	\$	33,417,978	\$	37,804,600	\$	43,234,245	\$	36,609,792	\$	44,719,626	\$	47,396,448

MEASUREMENT DATE APRIL 30,	2015	2016		2017	2018	2019	2	2020	2021	2022	2023
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	53.54%	49.	79%	49.90%	50.41%	48.90%		44.96%	56.05%	49.72%	48.82%
Covered Payroll	\$ 4,875,741 \$	5,115	,650	\$ 5,364,361	\$ 5,428,931	\$ 5,507,462 \$	6	5,155,692	\$ 6,359,386	\$ 6,928,481	\$ 7,124,528
Employer's Net Pension Liability as a Percentage of Covered Payroll	544.24%	580.	11%	598.18%	615.55%	686.43%		702.35%	575.68%	645.45%	665.26%

Changes of benefit terms

For measurement date April 30, 2020, amounts reported as changes of benefit terms resulted from the following changes: Changes to tier two benefits.

Changes of assumptions

For measurement date April 30, 2022, amounts reported as changes of assumptions resulted from the following changes: The mortality rates were updated with generational improvement scale MP-2021.

For measurement date April 30, 2019, amounts reported as changes of assumptions resulted from the following changes: The mortality rates were updated to reflect the PubS-2010 tables.

For measurement date April 30, 2018, amounts reported as changes of assumptions resulted from the following changes:

Updated retirement, termination and disability rate tables.

Updated assumed salary increase rates.

Updated the percentage of disabilities assumed to be in the line of duty from 70% to 60%.

Updated the percentage of deaths assumed to be in the line of duty from 5% to 10%.

For measurement date April 30, 2017, amounts reported as changes of assumptions resulted from the following changes:

The mortality assumptions were updated to include a projection to the valuation date using Scale BB.

The salary scale was updated from a flat 5% to a service based schedule.

The assumed payroll growth rate was reduced from 5.00% to 4.50%.

For measurement date April 30, 2016, amounts reported as changes of assumptions, resulted from lowering the interest rate from 7.00% to 6.75%.

For measurement date April 30, 2015, there was a change with respect to actuarial assumptions to reflect revised expectations with respect to mortality rates, disability rates, turnover rates and retirement rates.

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many year as is available.

POLICE PENSION FUND

SCHEDULE OF EMPLOYER CONTRIBUTIONS

Last Nine Fiscal Years

FISCAL YEAR ENDED APRIL 30,	2015	2016	2017	2018	2019	2020	2021	2022	2023
Actuarially Determined Contribution	\$ 1,505,771	\$ 1,553,197	\$ 1,988,762	\$ 2,303,017	\$ 2,676,082 \$	2,892,514	\$ 3,296,585	\$ 3,756,438	\$ 3,870,554
Contributions in Relation to the Actuarially Determined Contribution	1,495,524	1,540,294	1,980,740	2,281,640	2,664,336	2,873,435	3,287,436	3,750,187	3,871,938
CONTRIBUTION DEFICIENCY (Excess)	\$ 10,247	\$ 12,903	\$ 8,022	\$ 21,377	\$ 11,746 \$	19,079	\$ 9,149	\$ 6,251	\$ (1,384)
Covered Payroll	\$ 4,875,741	\$ 5,115,650	\$ 5,364,361	\$ 5,428,931	\$ 5,507,462 \$	6,155,692	\$ 6,359,386	\$ 6,928,481	\$ 7,124,528
Contributions as a Percentage of Covered Payroll	30.67%	30.11%	36.92%	42.03%	48.38%	46.68%	51.69%	54.13%	54.35%

Notes to Required Supplementary Information

Valuation Date Actually Determined Contribution Rates are Calculated as

May 1 of the Prior Fiscal Year.

Methods and assumptions used to determine contribution rates:

Actuarial Cost Method Entry-Age Normal Amortization Method Level Percent of Pay

Remaining Amortization Period 18 Years

Asset Valuation Method Five-Year Smoothed Market

Inflation 2.50% Salary Increases 3.50% 6.75% Investment Rate of Return 50 to 70 Retirement Age

Mortality PubS-2010 Table

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many year as is available.

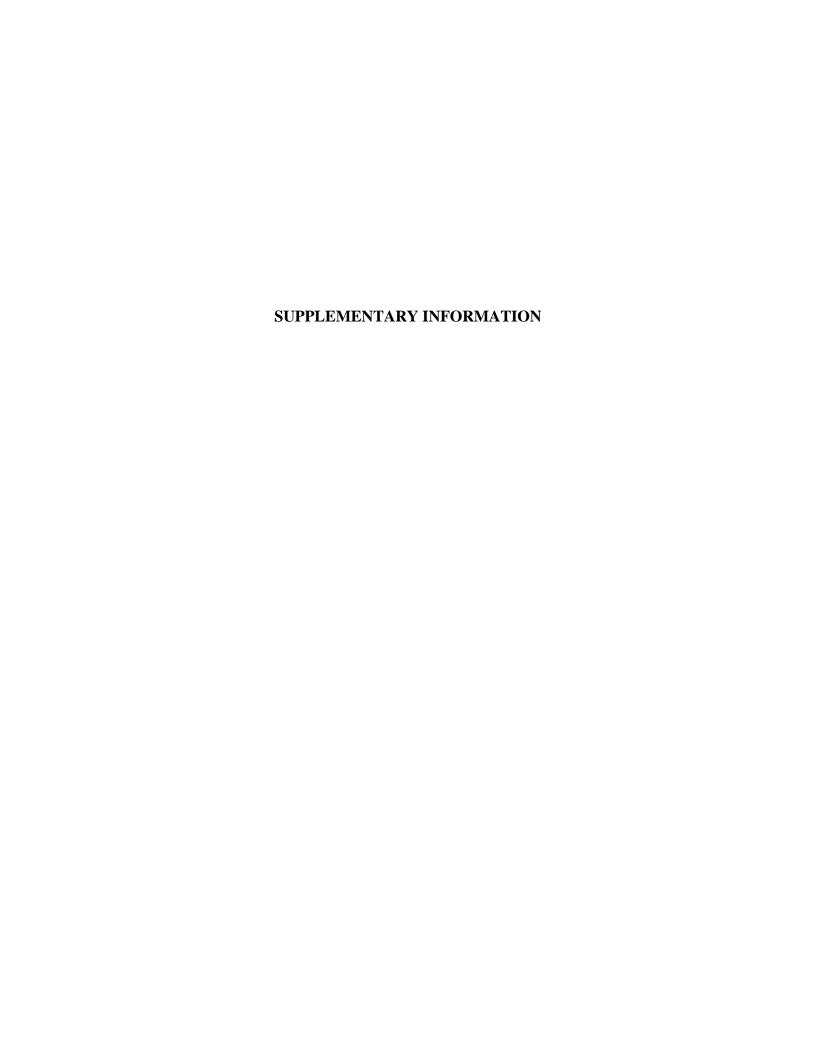
POLICE PENSION FUND

SCHEDULE OF INVESTMENT RETURNS

Last Nine Fiscal Years

FISCAL YEAR ENDED APRIL 30,	2015	2016	2017	2018	2019	2020	2021	2022	2023
Annual Money-Weighted Rate of Return, Net of Investment Expense	5.12%	(2.91%)	7.91%	5.84%	4.76%	(3.26%)	30.14%	(7.70%)	1.52%

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.



POLICE PENSION FUND

SCHEDULE OF CHANGES IN FIDUCIARY NET POSITION - BUDGET AND ACTUAL

For the Year Ended April 30, 2023

		Ominiu al	Einal		Variance Over
		Original Budget	Final Budget	Actual	(Under)
	-	Duuget	Duuget	Actual	(Olluci)
ADDITIONS					
Contributions					
Employer Contributions	\$	3,870,554	\$ 3,870,554	\$ 3,871,938	\$ 1,384
Employee Contributions		775,992	775,992	1,031,887	255,895
Total Contributions		4,646,546	4,646,546	4,903,825	257,279
Investment Income					
Net Appreciation (Depreciation)					
in Fair Value of Investments		2,572,308	2,572,308	371,350	(2,200,958)
Interest and Dividends		725,004	725,004	392,023	(332,981)
Total Investment Income (Loss)		3,297,312	3,297,312	763,373	(2,533,939)
Less Investment Expense		(24,996)	(24,996)	(76,037)	(51,041)
Net Investment Income (Loss)		3,272,316	3,272,316	687,336	(2,584,980)
Total Additions		7,918,862	7,918,862	5,591,161	(2,327,701)
DEDUCTIONS					
Pension Benefits		3,904,116	3,904,116	4,566,376	662,260
Administrative Expenses		59,996	59,996	37,380	(22,616)
Total Deductions		3,964,112	3,964,112	4,603,756	639,644
NET INCREASE (DECREASE)	\$	3,954,750	\$ 3,954,750	987,405	\$ (2,967,345)
NET POSITION RESTRICTED FOR PENSION BENEFITS					
May 1				44,227,800	
April 30			=	\$ 45,215,205	

Notes to Supplementary Information

Budgets

An annual budget is adopted for the Fund by the City Council of the City. The budget is adopted on a basis consistent with GAAP. The budget, which may not be legally exceeded at the fund level, lapses at the end of the fiscal year. Once adopted, the budget may be amended by the City Council.