



**AGENDA ITEM EXECUTIVE SUMMARY**

**Agenda Item Number:** ID

**Title:**

Consideration of use of fire features on public property

**Presenter:**

Rita Tungare, Director of Community & Economic Development  
Scott Swanson, Fire Chief

**Meeting:** City Council

**Date:** November 2, 2020

Proposed Cost: N/A

Budgeted Amount: N/A

Not Budgeted:

**Executive Summary** *(if not budgeted please explain):*

During a discussion regarding the extension of outdoor dining on public property at the October 19<sup>th</sup> City Council Meeting, the question of outdoor fire features on public property, namely fire pits, was brought up. With indoor dining temporarily closed as a mitigation measure for COVID-19 some restaurants are encouraging the use of outdoor dining, which is regulated separately from indoor dining per the state guidelines. However, with the weather cooling down dramatically, businesses are getting creative in their proposals to keep diners comfortable. When it comes to the use of public property, La Mesa would like to place wood burning fire pits in their outdoor dining area on the plaza and while Flagship on the Fox was originally requesting fire pits on Walnut Avenue, they have since withdrawn that proposal.

Any entity already using the City’s property for outdoor dining has gone through an administrative approval process for their use of the public property. Permit approval includes providing a signed indemnification form holding the City harmless and an up-to-date certificate of insurance with a minimum \$1 million/occurrence and \$2 million aggregate policy that lists the City as additionally insured. If fire features are included on public property, either in the right-of-way or on the plaza, staff recommends that the establishment also provide an additional \$2 million umbrella policy. It is worth noting that all five of the restaurants adjacent to the First Street Public Plaza already have umbrella policies that meet or exceed this additional requirement.

The review and approval for outdoor dining on public property has not included the approval of fire features such as fire pits at this time. The placement of fire features requires property owner authorization, and in the case of public property, the City’s authorization is required before any fire feature is placed on public property and it is subject to a permit and administrative staff review.

**2015 International Fire Code**

Section 307 of the IFC 2015, which has been adopted by the City of St. Charles, regulates open burning, recreational fires and portable outdoor fireplaces. Regarding fire pits and fire places, the code says the following: “Fires in approved containers and portable outdoor fireplaces must be used in accordance with the manufacturer’s instructions and shall not be operated within 15 feet of a structure of combustible material.”

City staff has reached out to neighboring communities such as Geneva, Batavia, Downers Grove, Woodridge, Oswego to understand their position on fire pits on public property – all have stated no fire pits of any kind are permitted on public property.

**Patio Heaters vs. Fire Pits**

Staff’s recommendation is that only spark-free/smoke-free propane or electric patio heaters and fire tables be permitted on public property and not permit open burning fire pits fueled by wood, charcoal

or other organic or synthetic materials which produce smoke, embers and ash and pose a higher nuisance and risk. Whether the establishment's goal is a product that produces heat for comfort or the glow of fire for ambiance, there is a variety of patio heater designs to meet individual goals and preferences. See the attached document for examples of spark-free/smoke-free units.

So long as distance requirements are adhered to (15 feet from a structure in most cases), the quantity of heaters is dependent upon available space and distancing between parties. No propane or natural gas heating element is permitted under any enclosure or structure such as a tent, canopy or roof and electric heating elements will be evaluated on a case-by-case basis.

**Attachments** *(please list):*

Examples of patio heaters (recommended) vs. fire pits/open fires (not recommended)

IFC 2015 Chapter 3 Section 307

**Recommendation/Suggested Action** *(briefly explain):*

Recommendation to authorize placement of spark-free/smoke-free patio heaters on public property, subject to administrative staff review and compliance with applicable codes.

## Examples of Spark-free/Smoke-free Patio Heaters (recommended)



Propane Patio Heater-Gas Fire Pit Tube Lamp



Traditional Propane Patio Heater



Propane Fire Table



Propane Fire Table

## Fire pits/open fires (not recommended)



Wood Burning Fire Pit with Cover



Wood Burning Fire Pit without Cover



Charcoal Fire Barrel

## Part II—General Safety Provisions

### CHAPTER 3

## GENERAL REQUIREMENTS

#### SECTION 301 GENERAL

**301.1 Scope.** The provisions of this chapter shall govern the occupancy and maintenance of all structures and premises for precautions against fire and the spread of fire and general requirements of fire safety.

**301.2 Permits.** Permits shall be required as set forth in Section 105.6 for the activities or uses regulated by Sections 306, 307, 308 and 315.

#### SECTION 302 DEFINITIONS

**302.1 Definitions.** The following terms are defined in Chapter 2:

**BONFIRE.**

**HI-BOY.**

**HIGH-VOLTAGE TRANSMISSION LINE.**

**OPEN BURNING.**

**PORTABLE OUTDOOR FIREPLACE.**

**POWERED INDUSTRIAL TRUCK.**

**RECREATIONAL FIRE.**

**SKY LANTERN.**

#### SECTION 303 ASPHALT KETTLES

**303.1 Transporting.** Asphalt (tar) kettles shall not be transported over any highway, road or street when the heat source for the kettle is operating.

**Exception:** Asphalt (tar) kettles in the process of patching road surfaces.

**303.2 Location.** Asphalt (tar) kettles shall not be located within 20 feet (6096 mm) of any combustible material, combustible building surface or any building opening and within a controlled area identified by the use of traffic cones, barriers or other *approved* means. Asphalt (tar) kettles and pots shall not be utilized inside or on the roof of a building or structure. Roofing kettles and operating asphalt (tar) kettles shall not block *means of egress*, gates, roadways or entrances.

**303.3 Location of fuel containers.** Fuel containers shall be located not less than 10 feet (3048 mm) from the burner.

**Exception:** Containers properly insulated from heat or flame are allowed to be within 2 feet (610 mm) of the burner.

**303.4 Attendant.** An operating kettle shall be attended by not less than one employee knowledgeable of the operations and hazards. The employee shall be within 100 feet (30 480 mm) of the kettle and have the kettle within sight. Ladders or similar obstacles shall not form a part of the route between the attendant and the kettle.

**303.5 Fire extinguishers.** There shall be a portable fire extinguisher complying with Section 906 and with a minimum 40-B:C rating within 25 feet (7620 mm) of each asphalt (tar) kettle during the period such kettle is being utilized. Additionally, there shall be one portable fire extinguisher with a minimum 3-A:40-B:C rating on the roof being covered.

**303.6 Lids.** Asphalt (tar) kettles shall be equipped with tight-fitting lids.

**303.7 Hi-boys.** Hi-boys shall be constructed of noncombustible materials. Hi-boys shall be limited to a capacity of 55 gallons (208 L). Fuel sources or heating elements shall not be allowed as part of a hi-boy.

**303.8 Roofing kettles.** Roofing kettles shall be constructed of noncombustible materials.

**303.9 Fuel containers under air pressure.** Fuel containers that operate under air pressure shall not exceed 20 gallons (76 L) in capacity and shall be *approved*.

#### SECTION 304 COMBUSTIBLE WASTE MATERIAL

**304.1 Waste accumulation prohibited.** Combustible waste material creating a fire hazard shall not be allowed to accumulate in buildings or structures or upon premises.

**304.1.1 Waste material.** Accumulations of wastepaper, wood, hay, straw, weeds, litter or combustible or flammable waste or rubbish of any type shall not be permitted to remain on a roof or in any *court*, yard, vacant lot, alley, parking lot, open space, or beneath a grandstand, *bleacher*, pier, wharf, manufactured home, recreational vehicle or other similar structure.

**304.1.2 Vegetation.** Weeds, grass, vines or other growth that is capable of being ignited and endangering property, shall be cut down and removed by the *owner* or occupant of the premises. Vegetation clearance requirements in urban-wildland interface areas shall be in accordance with the *International Wildland-Urban Interface Code*.

**304.1.3 Space underneath seats.** Spaces underneath grandstand and bleacher seats shall be kept free from combustible and flammable materials. Except where enclosed in not less than 1-hour fire-resistance-rated construction in

## GENERAL REQUIREMENTS

accordance with the *International Building Code*, spaces underneath grandstand and bleacher seats shall not be occupied or utilized for purposes other than *means of egress*.

**304.2 Storage.** Storage of combustible rubbish shall not produce conditions that will create a nuisance or a hazard to the public health, safety or welfare.

**304.3 Containers.** Combustible rubbish, and waste material kept within or near a structure shall be stored in accordance with Sections 304.3.1 through 304.3.4.

**304.3.1 Spontaneous ignition.** Materials susceptible to spontaneous ignition, such as oily rags, shall be stored in a *listed* disposal container. Contents of such containers shall be removed and disposed of daily.

**304.3.2 Capacity exceeding 5.33 cubic feet.** Containers with a capacity exceeding 5.33 cubic feet (40 gallons) (0.15 m<sup>3</sup>) shall be provided with lids. Containers and lids shall be constructed of noncombustible materials or of combustible materials with a peak rate of heat release not exceeding 300 kW/m<sup>2</sup> where tested in accordance with ASTM E 1354 at an incident heat flux of 50 kW/m<sup>2</sup> in the horizontal orientation.

**Exception:** Wastebaskets complying with Section 808.

**304.3.3 Capacity exceeding 1.5 cubic yards.** Dumpsters and containers with an individual capacity of 1.5 cubic yards [40.5 cubic feet (1.15 m<sup>3</sup>)] or more shall not be stored in buildings or placed within 5 feet (1524 mm) of combustible walls, openings or combustible roof eave lines.

### Exceptions:

1. Dumpsters or containers in areas protected by an *approved automatic sprinkler system* installed throughout in accordance with Section 903.3.1.1, 903.3.1.2 or 903.3.1.3.
2. Storage in a structure shall not be prohibited where the structure is of Type I or IIA construction, located not less than 10 feet (3048 mm) from other buildings and used exclusively for dumpster or container storage.

**304.3.4 Capacity of 1 cubic yard or more.** Dumpsters with an individual capacity of 1.0 cubic yard [200 gallons (0.76 m<sup>3</sup>)] or more shall not be stored in buildings or placed within 5 feet (1524 mm) of combustible walls, openings or combustible roof eave lines unless the dumpsters are constructed of noncombustible materials or of combustible materials with a peak rate of heat release not exceeding 300 kW/m<sup>2</sup> where tested in accordance with ASTM E 1354 at an incident heat flux of 50 kW/m<sup>2</sup> in the horizontal orientation.

### Exceptions:

1. Dumpsters in areas protected by an *approved automatic sprinkler system* installed throughout in accordance with Section 903.3.1.1, 903.3.1.2 or 903.3.1.3.

2. Storage in a structure shall not be prohibited where the structure is of Type I or IIA construction, located not less than 10 feet (3048 mm) from other buildings and used exclusively for dumpster or container storage.

## SECTION 305 IGNITION SOURCES

**305.1 Clearance from ignition sources.** Clearance between ignition sources, such as luminaires, heaters, flame-producing devices and combustible materials, shall be maintained in an *approved* manner.

**305.2 Hot ashes and spontaneous ignition sources.** Hot ashes, cinders, smoldering coals or greasy or oily materials subject to spontaneous ignition shall not be deposited in a combustible receptacle, within 10 feet (3048 mm) of other combustible material including combustible walls and partitions or within 2 feet (610 mm) of openings to buildings.

**Exception:** The minimum required separation distance to other combustible materials shall be 2 feet (610 mm) where the material is deposited in a covered, noncombustible receptacle placed on a noncombustible floor, ground surface or stand.

**305.3 Open-flame warning devices.** Open-flame warning devices shall not be used along an excavation, road, or any place where the dislodgment of such device might permit the device to roll, fall or slide on to any area or land containing combustible material.

**305.4 Deliberate or negligent burning.** It shall be unlawful to deliberately or through negligence set fire to or cause the burning of combustible material in such a manner as to endanger the safety of persons or property.

**305.5 Unwanted fire ignitions.** Acts or processes that have caused repeated ignition of unwanted fires shall be modified to prevent future ignition.

## SECTION 306 MOTION PICTURE PROJECTION ROOMS AND FILM

**306.1 Motion picture projection rooms.** Electric arc, xenon or other light source projection equipment that develops hazardous gases, dust or radiation and the projection of ribbon-type cellulose nitrate film, regardless of the light source used in projection, shall be operated within a motion picture projection room complying with Section 409 of the *International Building Code*.

**306.2 Cellulose nitrate film storage.** Storage of cellulose nitrate film shall be in accordance with NFPA 40.

## SECTION 307 OPEN BURNING, RECREATIONAL FIRES AND PORTABLE OUTDOOR FIREPLACES

**307.1 General.** A person shall not kindle or maintain or authorize to be kindled or maintained any *open burning*

unless conducted and *approved* in accordance with Sections 307.1.1 through 307.5.

**307.1.1 Prohibited open burning.** Open burning shall be prohibited when atmospheric conditions or local circumstances make such fires hazardous.

**Exception:** Prescribed burning for the purpose of reducing the impact of wildland fire when authorized by the *fire code official*.

**307.2 Permit required.** A permit shall be obtained from the *fire code official* in accordance with Section 105.6 prior to kindling a fire for recognized silvicultural or range or wildlife management practices, prevention or control of disease or pests, or a bonfire. Application for such approval shall only be presented by and permits issued to the *owner* of the land upon which the fire is to be kindled.

**307.2.1 Authorization.** Where required by state or local law or regulations, *open burning* shall only be permitted with prior approval from the state or local air and water quality management authority, provided that all conditions specified in the authorization are followed.

**307.3 Extinguishment authority.** Where open burning creates or adds to a hazardous situation, or a required permit for open burning has not been obtained, the *fire code official* is authorized to order the extinguishment of the open burning operation.

**307.4 Location.** The location for *open burning* shall be not less than 50 feet (15 240 mm) from any structure, and provisions shall be made to prevent the fire from spreading to within 50 feet (15 240 mm) of any structure.

**Exceptions:**

1. Fires in *approved* containers that are not less than 15 feet (4572 mm) from a structure.
2. The minimum required distance from a structure shall be 25 feet (7620 mm) where the pile size is 3 feet (914 mm) or less in diameter and 2 feet (610 mm) or less in height.

**307.4.1 Bonfires.** A bonfire shall not be conducted within 50 feet (15 240 mm) of a structure or combustible material unless the fire is contained in a barbecue pit. Conditions that could cause a fire to spread within 50 feet (15 240 mm) of a structure shall be eliminated prior to ignition.

**307.4.2 Recreational fires.** *Recreational fires* shall not be conducted within 25 feet (7620 mm) of a structure or combustible material. Conditions that could cause a fire to spread within 25 feet (7620 mm) of a structure shall be eliminated prior to ignition.

**307.4.3 Portable outdoor fireplaces.** Portable outdoor fireplaces shall be used in accordance with the manufacturer's instructions and shall not be operated within 15 feet (3048 mm) of a structure or combustible material.

**Exception:** Portable outdoor fireplaces used at one- and two-family *dwelling*s.

**307.5 Attendance.** *Open burning*, bonfires, *recreational fires* and use of portable outdoor fireplaces shall be constantly attended until the fire is extinguished. A minimum of one

portable fire extinguisher complying with Section 906 with a minimum 4-A rating or other *approved* on-site fire-extinguishing equipment, such as dirt, sand, water barrel, garden hose or water truck, shall be available for immediate utilization.

## SECTION 308 OPEN FLAMES

**308.1 General.** Open flame, fire and burning on all premises shall be in accordance with Sections 308.1.1 through 308.4.1 and with other applicable sections of this code.

**308.1.1 Where prohibited.** A person shall not take or utilize an open flame or light in a structure, vessel, boat or other place where highly flammable, combustible or explosive material is utilized or stored. Lighting appliances shall be well-secured in a glass globe and wire mesh cage or a similar *approved* device.

**308.1.2 Throwing or placing sources of ignition.** A person shall not throw or place, or cause to be thrown or placed, a lighted match, cigar, cigarette, matches, or other flaming or glowing substance or object on any surface or article where it can cause an unwanted fire.

**308.1.3 Torches for removing paint.** A person utilizing a torch or other flame-producing device for removing paint from a structure shall provide not less than one portable fire extinguisher complying with Section 906 and with a minimum 4-A rating, two portable fire extinguishers, each with a minimum 2-A rating, or a water hose connected to the water supply on the premises where such burning is done. The person doing the burning shall remain on the premises 1 hour after the torch or flame-producing device is utilized.

**308.1.4 Open-flame cooking devices.** Charcoal burners and other open-flame cooking devices shall not be operated on combustible balconies or within 10 feet (3048 mm) of combustible construction.

**Exceptions:**

1. One- and two-family *dwelling*s.
2. Where buildings, balconies and decks are protected by an *automatic sprinkler system*.
3. LP-gas cooking devices having LP-gas container with a water capacity not greater than 2½ pounds [nominal 1 pound (0.454 kg) LP-gas capacity].

**308.1.5 Location near combustibles.** Open flames such as from candles, lanterns, kerosene heaters and gas-fired heaters shall not be located on or near decorative material or similar combustible materials.

**308.1.6 Open-flame devices.** Torches and other devices, machines or processes liable to start or cause fire shall not be operated or used in or upon wildfire risk areas, except by a permit in accordance with Section 105.6 secured from the *fire code official*.

**Exception:** Use within inhabited premises or designated campsites that are not less than 30 feet (9144 mm) from grass-, grain-, brush- or forest-covered areas.