## Plan Commission Agenda ITEM ExEcutive Summary

| Project Title/ <br> Address: | General Amendment to Title 17 of the City Code (Zoning <br> Ordinance) regarding residential fences |  |  |
| :--- | :--- | :--- | :--- |
| City Staff: | Russell Colby, Planning Division Manager |  |  |
| Please check appropriate box (x) |  |  |  |
| PUBLIC HEARING <br> $(8 / 6 / 13)$ | X | MEETING <br> $(8 / 6 / 13)$ | X |

## APPLICATIONS UNDER CONSIDERATION:

## General Amendment

## ATTACHMENTS AND SUPPORTING DOCUMENTS

| Staff Report (dated 7/30/13) | General Amendment Application |
| :--- | :--- |

## EXECUTIVE SUMMARY:

In October 2006, the City adopted new fence regulations for residential corner lots:

- Fences in the exterior side yard (the corner side yard) must meet the requirements for a fence in the front yard ( $3^{\prime} 6$ " tall max. within the yard or setback area, set 1 ft . off of sidewalk).
- In the exterior side yard, a 6 ’ 4 " privacy fence may be installed at 5 ft . back from the property line along the street if landscaping is provided along the outside of the fence ( 1 shrub for every 5 ft . of fence).
- The same regulations apply to the rear yard of a through-lot (or double frontage lot).

In practice, staff has encountered issues with homeowners wanting to replace an existing non-conforming privacy fence on a corner lot. In some situations, relocating the fence to comply with the current requirements may require modifications to the yard. Also, in some instances, the fence is being used to meet the building code requirements for swimming pool security, which requires a minimum height of 4 ft .

To address this issue, staff proposes the following amendments to fence regulations in residential districts:

- Allow 6 ' 4 " privacy fences in exterior side yards where the adjacent yard is either an exterior side yard or a rear yard of a through lot. (The additional 5 ft . setback and landscaping would still be required if exterior side yard is adjacent to a front yard.)
- Increase the allowable height of a fence in a front yard or exterior side yard from 3'6" to 4 ft .

Staff surveyed locations of privacy fences in exterior side yards and although they are not commonly found in all neighborhoods, the majority of the fences are installed in areas that would become conforming under the proposed amendment, typically on corners where two rear yards face each other at the end of a block.

## RECOMMENDATION / SUGGESTED ACTION (briefly explain):

Conduct the public hearing and close if all testimony has been taken.
Staff has provided Findings of Fact to vote on tonight, if the Commission believes it is appropriate to close the hearing and is satisfied that no additional information is necessary.

Staff recommends approval of the General Amendment application and has provided the attached draft Findings of Fact to support that recommendation.

## Community Development

 Planning DivisionPhone: (630) 377-4443 Fax: (630) 377-4062

## Staff Report

TO: Chairman Todd Wallace and Members of the Plan Commission

FROM: Russell Colby, Planning Division Manager
RE: $\quad$ Application for a General Amendment to Title 17 of the City Code (Zoning Ordinance) regarding residential fence regulations

DATE: July 30, 2013

## I. GENERAL INFORMATION

Project Name:
Applicant:
Purpose:

General Amendment for Fence regulations
City of St. Charles
Modify residential fence regulations

## II. BACKGROUND

In October 2006, the City adopted new regulations in the Zoning Ordinance for fences. The regulations introduced new requirements for residential corner lots.

Regulations enacted in 2006:

- For corner lots, fences in the exterior side yard (the corner side yard) must meet the requirements for a fence in the front yard.
o Fence in the exterior side yard cannot exceed 3'6" within the yard (or setback area), not closer than 1 ft . from the sidewalk.
- In the exterior side yard, a $6^{\prime} 4^{\prime \prime}$ privacy fence may be installed at 5 ft . back from the property line along the street if landscaping is provided along the outside of the fence ( 1 shrub for every 5 ft . length of fence).
- The same regulations apply to the rear yard of a through-lot (or double frontage lot, fronting on a street in the front and back).

In practice, staff has encountered issues with homeowners wanting to replace an existing non-conforming privacy fence on a corner lot. In some situations, their yard layout or landscaping design is based on the placement of the existing fence, and relocating the fence to comply with the current requirements may require other modifications to the yard to accommodate the fence.

In some instances, the fence is being used to meet the building code requirements for swimming pool security, which requires a minimum height of 4 ft . (which is taller than the maximum 3'6" height).

## III. PROPOSAL

To address this issue, staff proposes the following amendments to fence regulations in all residential zoning districts (RE, RS, RT and RM districts):

- Allow 6'4" privacy fences in exterior side yards, only where the adjacent yard of the lot immediately next door or across an alleyway is either an exterior side yard or a rear yard of a through lot.
o Continue to require the additional 5 ft . setback and landscaping where the exterior side yard is adjacent to a front yard.
- Increase the allowable height of a fence in a front yard or exterior side yard from 3'6" to 4 ft .
o This is consistent with the building code requirements for swimming pool security and front yard fence heights allowed in other zoning districts.


## IV. ANALYSIS

## Residential fence requirements in other communities

Staff surveyed nearby communities to determine how their fence requirements for front and exterior side yards compared to St. Charles. The findings are listed in the table below. The requirements in St. Charles are more permissive than surrounding communities.

|  | St. Charles (existing <br> standards) | Geneva | Batavia | South Elgin |
| :--- | :---: | :---: | :---: | :---: |
| Maximum fence <br> height in front yard | $3^{\prime} 6^{\prime \prime}$ | $3 \prime 6 "$ | $3 \prime$ | $3 \prime$ |
| Maximum fence <br> height in exterior side <br> yard | $3{ }^{\prime} 6 \prime$ | $3 \prime 6 "$ | $3 \prime$ | $3 \prime$ |
| Exception to allow <br> taller fence in <br> exterior side yard | 6'4" if set back 5 ft. and <br> landscaped with 1 shrub <br> for every 5 ft. of fence | No | No | No |

## Corner lot fences in St. Charles

Staff surveyed locations of taller privacy fences (above 4 ft .) in exterior side yards in St. Charles. Although they are not commonly found in all neighborhoods, the majority of the fences are installed in areas that would become conforming under the proposed amendment, typically on corners where two rear yards face each other at the end of a block.

## V. DRAFT AMENDMENT

The draft amendment is attached as a marked-up version of the current ordinance provisions.

## VI. RECOMMENDATION

Conduct the public hearing and close if all testimony has been taken.
Staff has provided Findings of Fact to vote on tonight, if the Commission believes it is appropriate to close the hearing and is satisfied that no additional information is necessary.

Staff recommends approval of the General Amendment application and has provided the attached draft Findings of Fact to support that recommendation.

## VII. FINDINGS OF FACT

## APPLICATION FOR GENERAL AMENDMENT

1. The consistency of the proposed amendment with the City's Comprehensive Plan The amendment is consistent with the Comprehensive Plan's goal of preserving the character of the City's residential neighborhoods.
2. The consistency of the proposed amendment with the intent and general regulations of this Title.

This amendment is consistent with the intent of limiting the placement of privacy fences along streets for the purpose of aesthetics and preservation of neighborhood character. The proposed changes are intended to make the ordinance requirements more consistent with what exists today, without enabling privacy fences to be placed on corner lots in such a manner that they would be visually obtrusive. The amendment will also make the zoning standards more consistent with the building code requirements for swimming pool safety fences.
3. Whether the proposed amendment corrects an error or omission, adds clarification to existing requirements, is more workable than the existing text, or reflects a change of policy.

The amendment will create more workable requirements that reflect the existing conditions in residential neighborhoods in St. Charles.
4. The extent to which the proposed amendment would be in the public interest and would not serve solely the interest of the applicant.

The amendment will benefit all residential neighborhoods.

## 5. The extent to which the proposed amendment creates non-conformities.

The proposed amendment will significantly reduce the number of existing non-conforming fences on corner lots and enable many residential fences to be reconstructed similar to how they existed when the property was originally developed.
6. The implications of the proposed amendment on all similarly zoned property in the City.

This amendment will be applied equally across all residential zoning districts.

## PROPOSED AMENDMENT

## Note: Revisions are shown as underlined italics.

 Changes are proposed in Table 17.22-1 and Table 17.22-2 below.
### 17.22020 Accessory Buildings and Structures

## C. Fences and Walls

1. Construction Requirements
a. A fence or wall, including all posts, bases and other structural parts shall be located completely within the boundaries of the lot on which it is located. No fence shall be located closer than twelve (12) inches from a public sidewalk.
b. All fences shall be erected so that the finished side of the fence faces outward, or away, from the lot on which the fence is erected, except that where a fence on a residential lot is within five feet of property containing a nonresidential use or that is zoned for a nonresidential use, any part of the fence that satisfies this condition may be erected so that the finished side faces inward on the residential lot.
c. All metal fences shall be at least nine (9) gauge wire or a minimum of 148 inch diameter wire.
d. In residential districts, chain link and woven wire fences are prohibited in front yards and exterior side yards. If located in a rear yard in a residential district, chain link and woven wire fences are prohibited within twenty (20) feet of any right of way line.
e. Barbed wire, razor wire and fences of similar material are permitted only in the $B C, B R$, M1, M2 and PL Districts.
2. Maintenance

All fences shall be maintained in good condition at all times by the owner and/or occupant of the property. If a fence is found to be in a deteriorated condition and/or in need of repair, the Building Commissioner may order the fence to be repaired, replaced or removed depending upon the condition of the fence. Such order shall be in writing.
3. Height Requirements

All fences shall comply with the height requirements listed in Table 17.22-1 (Maximum Allowable Fence Height), except as provided in Table 17.22-2 (Fence Height Exceptions).

| TABLE 17.22-1 <br> MAXIMUM ALLOWABLE FENCE HEIGHT BY ZONING DISTRICT |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Fence Location | RE, RS, RT and RM Districts | $B L, B C, B R$, and $O R$ Districts | CBD-1 and CBD-2 Districts | M-1, M-2 and PL Districts |
| In Required Front Yard | 3 feet, 6 inches 4 feet | 6 feet, 4 inches | 4 feet | 4 feet |
| In Required Rear Yard | 6 feet, 4 inches | 8 feet | 6 feet, 4 inches | 15 feet |
| In Required Exterior Side Yard and Required Rear Yard of Through Lot | 3 feet, 6 inches <br> Adjacent to a front yard on the adjoining lot: 4 ft . (See also Fence Height exceptions Table 17.22-2) <br> Adjacent to an exterior side yard, rear yard, or rear yard of a through lot on the adjoining lot: 6 ft ., 4 inches | 6 feet, 4 inches | 4 feet | 4 feet |
| In Required Interior Side Yard | 6 feet, 4 inches | 8 feet | 6 feet, 4 inches | 15 feet |
| In Buildable Area of Lot | 6 feet, 4 inches | 8 feet | 6 feet, 4 inches | 15 feet |
| Sight Triangle | All Fences are subject to the sight triangle requirements of Section 17.22.010 (G). |  |  |  |


| TABLE 17.22-2 <br> FENCE HEIGHT EXCEPTIONS |  |  |
| :---: | :---: | :---: |
| Exception | Maximum Allowable Fence Heights | Where Exception Applies |
| Fences within 40 feet of the right of way of major arterials. | 4 feet or less (except where the provisions of this Title are more restrictive) | Any lot abutting Main Street (Illinois Route 64), Randall Road and Kirk Road |
| Fences in exterior side yards and in the rear yard of through lots that are adjacent to a front yard on the adjoining lot: Where the fence is set back from the right of way line a minimum of 5 feet and the area between the fence and the right of way line is landscaped with at minimum one shrub for every 5 feet of fence length. The landscaping design may be flexible in its arrangement by grouping plant materials and providing open areas around gates or other fence openings | 6 feet 4 inches | Residential Districts |
| Fences on lots in residential districts abutting a nonresidential use or vacant property zoned for nonresidential use | Interior side and rear yards only: (8) feet; may be higher than 8 feet where required by topographic conditions to provide screening between a 6 ft . high person standing in the first floor of the residence and a 6 ft . high person standing in the parking area of the nonresidential use, but in no case more than ten (10) feet | Residential Districts |
| For tennis courts: shall be erected not less than 5 feet from a lot line and the finished side of the fence shall face outward or away from the lot on which the fence is erected | 12 feet in all yards; open fences only | All Districts |
| Swimming Pools | In accordance with St. Charles Municipal Code requirements as set forth in Title 15 | All Districts |
| Public or private utility facility (for security or screening purposes) | 15 feet in all yards | All Districts |
| Public or private school, public park land, other publicly owned land, or golf course/driving range | 15 feet in any yard; 25 feet for backstops located on ball fields | All Districts |



Street


 Lot- No setback required.

# City of St. Charles 

TWO EAST MAIN STREET
ST. CHARLES, ILLINOIS 60174-1984

## General Amendment Application

| CITYVIEW <br> Project Name: | G.f.-Fences |
| :---: | :---: |
| Project Number: | 2013 -PR-011 |
| Application Number: | $2013-\mathrm{AP}-020$ |



## Instructions:

To request an amendment to the text of the St. Charles Zoning Ordinance, complete this application and submit it with all required attachments to the Planning Division.
City staff will review submittals for completeness and for compliance with applicable requirements prior to establishing a meeting or public hearing date for an application.
The information you provide must be complete and accurate. If you have a question please call the Planning Division and we will be happy to assist you.


## Attachment Checklist

- APPLICATION: Completed application form
- APPLICATION FEE: Application fee in accordance with Appendix B of the Zoning Ordinance.
a REIMBURSEMENT OF FEES AGREEMENT: An original, executed Reimbursement of Fees Agreement and deposit of funds in escrow with the City, as provided by Appendix B of the Zoning Ordinance.
- WORDING OF THE REQUESTED TEXT AMENDMENT

One (1) copy of Proposed Amendment (Letter Sized) and one (1) Electronic Microsoft Word version on CD-ROM

## Requested Text Amendment

To amend Sections) 17.22.020.C of the St. Charles Zoning Ordinance. The wording of the proposed amendment is: (attach sheets if necessary)

Regulations for fences and walls - for corner lots a
swimming pools
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I (we) certify that this application and the documents submitted with it are true and correct to the best of my (our) knowledge and belief.


