### MINUTES CITY OF ST. CHARLES, IL PLAN COMMISSION TUESDAY, OCTOBER 22, 2013

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Members Present: Todd Wallace, Chairman

Brian Doyle Curt Henningson Tom Schuetz Tom Pretz

Members Absent: Tim Kessler

Sue Amatangelo

Also Present: Russell Colby, Planning Division Manager

Rita Tungare, Director of Community Development

Matthew O'Rourke, Planner

Sonntag Court Reporter

#### 1. Call to order

The meeting was called to order at 7:00 p.m. by Chairman Wallace.

#### 2. Roll Call

Chairman Wallace called the roll. A quorum was present.

3. Presentation of minutes of the October 8, 2013 meeting.

A motion was made, seconded and unanimously passed by voice vote to accept the minutes of the October 8, 2013 meeting.

#### CONTINUED PUBLIC HEARING

### 4. Charlestowne Mall PUD Redevelopment (SC 3800 Main, LLC)

Application for Amendment to Special Use for Planned Unit Development Ordinance No. 1988-Z-10 (Charlestowne Mall PUD) and its subsequent amendments (Ords. 1989-Z-8, 1991-Z-2, 1994-Z-8, 1995-Z-16) for the purpose of establishing new planned unit development standards for the redevelopment of Charlestowne Mall.

#### Supporting Documents:

Conceptual Site Plan dated 10/9/13

Conceptual Site Improvement Plans dated 9/19/13

Conceptual Landscape Plan dated 10/1/13 Pedestrian Circulation Plan dated 10/9/13

The attached transcript prepared by Sonntag Reporting Service, Ltd., is by reference hereby made a part of these minutes.

Mr. Schuetz made a motion to close the public hearing. Mr. Pretz seconded the motion.

Minutes – St. Charles Plan Commission Tuesday, October 22, 2013 Page 2

Roll Call Vote:

Ayes: Scheutz, Pretz, Doyle, Wallace

Nays: Henningson

Absent: Kessler, Amatangelo

**Motion carried:** 4-1

#### **MEETING**

#### 5. Charlestowne Mall PUD Redevelopment (SC 3800 Main, LLC)

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### **Supporting Documents:**

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Conceptual Landscape Plan dated 10/1/13 Pedestrian Circulation Plan dated 10/9/13

The attached transcript prepared by Sonntag Reporting Service, Ltd., is by reference hereby made a part of these minutes.

Mr. Doyle made a motion to approve the Charlestowne Mall PUD Redevelopment (SC 3800 Main, LLC) Application for Amendment to Special Use for Planned Unit Development Ordinance No. 1988-Z-10 (Charlestowne Mall PUD) and its subsequent amendments (Ords. 1989-Z-8, 1991-Z-2, 1994-Z-8, 1995-Z-16) for the purpose of establishing new planned unit development standards for the redevelopment of Charlestowne Mall, contingent upon resolution of Staff comments and changes as outlined in the Staff Memorandum of October 18, 2013. Mr. Pretz seconded the motion.

Roll Call Vote:

Ayes: Scheutz, Pretz, Doyle, Wallace

Nays: Henningson

Absent: Kessler, Amatangelo

Motion carried.

#### **6.** Meeting Announcements

Tuesday, November 5, 2013 at 7:00pm Council Chambers Tuesday, November 19, 2013 at 7:00pm Council Chambers Tuesday, December 3, 2013 at 7:00pm Council Chambers

- 7. Additional Business from Plan Commission Members, Staff, or Citizens-None.
- 8. Adjournment at 8:50 p.m.

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          STATE OF ILLINOIS
                                 SS.
          COUNTY OF K A N E
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                    BEFORE THE PLAN COMMISSION
                   OF THE CITY OF ST. CHARLES
 5
          In the Matter of:
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 7
          Charlestowne Mall PUD
          Redevelopment.
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11
                      REPORT OF PROCEEDINGS
12
              City of St. Charles, Council Chambers
13
14
                        2 East Main Street
                      St. Charles , Illinois
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17
                         October 22, 2013
18
                             7:00 p.m.
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     Reported by: Geri L. Denson
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	1	CHAIRMAN WALLACE: This meeting of the
	2	St. Charles Plan Commission will come to order. I
	3	guess I will do the roll.
	4	Kessler.
	5	(No response.)
	6	CHAIRMAN WALLACE: Schuetz.
	7	MEMBER SCHUETZ: Here.
	8	CHAIRMAN WALLACE: Doyle.
	9	MEMBER DOYLE: Here.
	10	CHAIRMAN WALLACE: Pretz.
	11	MEMBER PRETZ: Here.
	12	CHAIRMAN WALLACE: Henningson.
	13	MEMBER HENNINGSON: Here.
	14	CHAIRMAN WALLACE: Amatangelo.
	15	(No response.)
	16	CHAIRMAN WALLACE: Wallace, here.
	17	All right. Item 3 on the agenda,
	18	presentation of minutes on the October 8th, 2013,
	19	meeting.
	20	Is there a motion?
	21	MEMBER SCHUETZ: I motion to approve as
	22	written.
	23	MEMBER PRETZ: Second.
	24	CHAIRMAN WALLACE: All right. Moved and
- 1		

	4
1	seconded.
2	All in favor?
3	(Ayes heard.)
4	CHAIRMAN WALLACE: Opposed?
5	(No response.)
6	CHAIRMAN WALLACE: Motion passes
7	unanimously.
8	Item 4 on our agenda is the continued public
9	hearing, Charlestowne Mall PUD Redevelopment, SC 3800
10	Main, LLC. Applicant for Amendment to Special Use for
11	Planned Unit Development Ordinance No. 1998-Z-10
12	Charlestowne Mall PUD and its subsequent amendments,
13	Ordinances 1989-Z-8, 1991-Z-2, 1994-Z-8, 1995-Z-16, for
14	the purpose of establishing new planned unit
15	development standards for the redevelopment of
16	Charlestowne Mall.
17	Supporting documents are Conceptual Site Plan
18	dated 10/9/13, Conceptual Site Improvement Plan dated
19	9/9/13, Conceptual Landscape Plan dated 10/1/13, and
20	Pedestrian Circulation Plan dated 10/9/13.
21	Were there were there any additions to the
22	list of exhibits from last week?
23	MR. COLBY: The only item would be the
24	Staff Report.

	5
1	CHAIRMAN WALLACE: Okay.
2	And do you have in your records what the
3	next do we need to name that as a lettered exhibit?
4	MR. COLBY: It was letter G.
5	CHAIRMAN WALLACE: Letter G. Okay.
6	The Staff Report dated sorry. I am trying
7	to pull it up here. We have a Staff Report dated
8	today, 10/22 no. I am sorry 10/18/2013, which is
9	Exhibit G.
10	All right. This is a continued public
11	hearing.
12	MEMBER DOYLE: Is the Pedestrian
13	Circulation Plan also a new exhibit? I don't remember
14	it from the last packet.
15	MEMBER HENNINGSON: That is in the list
16	that he just
17	CHAIRMAN WALLACE: Yeah. We should
18	designate it, though, as an exhibit. So that would be
19	Exhibit H, the Pedestrian Circulation Plan without
20	objection.
21	All right. Any other exhibits?
22	(No response.)
23	CHAIRMAN WALLACE: Okay. This is a
24	continued public hearing from our last meeting date.

		6
1	The Plan Commission welcome, everyone.	
2	The purpose of the Plan Commission is to	
3	review applications for certain projects that	
4	developers bring before the City.	
5	The Plan Commission's purpose is to examine	
6	evidence both from the developer, as well as from any	
7	other interested party. This is the opportunity for	
8	the public to ask questions or present other evidence	
9	for the Plan Commission to consider.	
10	Ultimately, the Plan Commission presents a	
11	recommendation to the City Council. It is our job to	
12	know what the Zoning Ordinance is. And based on the	
13	provisions of the Zoning Ordinance, we will either	
14	recommend approval or denial of an application to the	
15	City Council.	
16	And the next item on the agenda is exactly	
17	that. We intend if we have all the evidence that we	<u>,</u>
18	need, we intend to close the public hearing tonight and	1
19	make a recommendation to the City Council.	
20	Then at a future date at a Planning	
21	Development Committee meeting	
22	Do you know which date that will be yet?	
23	MS. TUNGARE: That will be next Monday,	
24	October 28th.	

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1	CHAIRMAN WALLACE: So on October 28, the
2	City Council will have our recommendation; and they
3	will consider what action they wish to take on it.
4	Any questions regarding that?
5	(No response.)
6	CHAIRMAN WALLACE: All right. At this
7	time, because this is a public hearing, anyone who
8	offers any testimony does so under oath. And anyone
9	who wishes to offer testimony, including even asking
10	any questions, must now be sworn in.
11	So I would ask everyone who wishes to either
12	offer testimony or ask a question raise your hand.
13	(Witnesses duly sworn.)
14	CHAIRMAN WALLACE: Thank you.
15	And please note that there is a court
16	reporter in the room. So every word that is spoken
17	will be taken down by her. And although she is
18	talented, she can only record one person at a time.
19	So for that purpose, I ask that if you have
20	make any comments, ask any of questions it is
21	completely appropriate to do so, but I ask that you be
22	recognized by me before doing so.
23	Anyone who does so, please, come up to the
24	lecturn, tell everybody your name, spell your last name

- 1 for the record, and also state your address.
- 2 What we will do tonight is I will ask the
- 3 developer to go ahead and present any additional
- 4 evidence that they have from last time. And then the
- 5 Plan Commission will ask questions of the developer.
- 6 And after that, anyone who wishes to offer additional
- 7 testimony may do so.
- 8 At the end, I will ask the developer if he
- 9 has anything further. And if we feel that we have
- 10 enough evidence, we will close the public hearing.
- Any questions regarding our procedure?
- 12 (No response.)
- 13 CHAIRMAN WALLACE: All right.
- 14 Staff, is there anything -- is there anything
- you have before we begin with the developer?
- MR. COLBY: I just wanted to advise the
- 17 Plan Commission in the packets is the updated Staff
- 18 Report that follows up on some of the Plan Commission's
- 19 comments, as well as an update to the Exhibit A of that
- 20 table which is the PUD standard. And the revisions
- 21 that are shown in that table are in bold and italics.
- 22 CHAIRMAN WALLACE: Okay. That was --
- 23 sorry. That is attached to the Staff Report itself?
- 24 The Exhibit A?

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1	MR. COLBY: Yes.
2	MEMBER HENNINGSON: And that is the
3	Staff Report dated October 18th?
4	MR. COLBY: Yes.
5	CHAIRMAN WALLACE: Okay. Anything else?
6	MR. COLBY: No.
7	CHAIRMAN WALLACE: Is the developer
8	ready?
9	MR. PYLE: Yes.
10	THE COURT: Go ahead.
11	MR. PYLE: Hi. David Pyle, 44 Montgomery
12	Street, San Francisco, California.
13	CHAIRMAN WALLACE: And how do you spell
14	the last name?
15	MR. PYLE: P-y-l-e.
16	I want to thank everybody for coming out
17	again this evening. It was two weeks ago. We have
18	been working on this stuff. It feels like a week ago.
19	We have done a lot of work, especially with Staff. And
20	there were a lot of constructive comments from the
21	Commission that we wanted to address. So I think I
22	will try to find the drawing.
23	Once again, this is our conceptual plan
24	of what is our idea of the improvements, our vision of

- 1 the Charlestowne Mall.
- 2 And this is a little more realistic
- 3 compared to the colored drawing we have been using. So
- 4 I would like to work off of that one this time.
- 5 Some of our earlier comments that we
- 6 discussed last week or two weeks ago was the setbacks
- 7 of the parking in this area. And part of that had to
- 8 do with -- with potential future sidewalks. There are
- 9 some sidewalks out there on the highway. And in some
- 10 areas, like in this area, there are not.
- 11 And we came to agree to -- we have
- 12 changed the proposed PUD standards for this project to
- have a 20-foot back off -- setback from the street,
- 14 from the property line, wherever there is parking
- 15 stalls here for room for future sidewalks.
- We have out here -- there is a sidewalk
- where I have the cursor and then there is a future
- 18 sidewalk. With 15-foot, there is plenty of room. But
- 19 we have decided to move the parking back to a 20-foot
- 20 setback.
- 21 And in areas where there would be drive
- 22 aisles for potential future, say, drivethroughs like
- 23 for a financial institution, we've suggested they have
- 24 a 15-foot setback because we don't have car overhang?

11 1 You know, there is more room there. But we still have 2 plenty of room for sidewalks. 3 So we revised the PUD standards for a 4 15-foot setback for a drivethrough and a 20-foot 5 setback for parking. 6 Okay. Another big discussion we had was 7 parking on -- for these outbuildings -- financial 8 institutions, restaurants, fast food, different uses 9 out here. And there was a very good point made that if 10 we are too tight on the parking spaces in this area on 11 this side of the ring road versus that side of the ring 12 road, you get a lot of traffic -- foot traffic going back and forth. 13 14 And we have -- we've done two things. 15 We have got a better drawing, for example, that would 16 show the parking. 17 The other -- I have another drawing. Ι 18 wanted to show you this, as well. We stated that we 19 were going to realign the ring road. That is not 20 the --21 I am learning the Excuse me. 22 Here it is. technology. Oh. Here is an example of the -- the red is 23

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the existing ring road that is on the project, and this

- 1 green line is how we are proposing to move the ring
- 2 road so that we are moving more parking areas between
- 3 the ring road and between these buildings here so you
- 4 have more customers -- you have customers parking next
- 5 to the building and not having to cross the ring road.
- 6 And we also amended the standards for
- 7 the PUD that in these areas here where there is parking
- 8 on the -- what we call the outside of the ring road,
- 9 that we would maintain a four-car-per-thousand parking
- 10 standard; and that if we had financial institutions or
- 11 furniture stores or something that uses less parking,
- 12 we would always try to maintain balanced parking and
- 13 shared parking lots between these type -- like, where
- 14 they are sharing a parking lot here and sharing a
- 15 parking lot here.
- So I think we -- I think we -- we
- 17 accepted what you were talking about, this parking.
- 18 And I think we have come to a reasonable solution
- **19** for it.
- MEMBER HENNINGSON: Is that change in
- 21 the ring road shown on the new concept plan?
- MR. PYLE: Yeah, it is.
- MEMBER HENNINGSON: That is what I
- 24 thought.

- 1 MR. PYLE: It just wasn't clearly
- 2 illustrated two weeks ago, so I think this is a better
- 3 illustration to show the parking. You can see the new
- 4 configuration.
- I am trying to -- this was another good
- 6 discussion for us all to have. This is another -- we
- 7 created this exhibit. And this is an example of the
- 8 red lines are the existing crosswalks and pedestrian
- 9 connections around the mall and to the mall. The blue
- 10 lines are -- are hard to read -- some proposed
- 11 sidewalks. And then the blue ones -- the other blues
- 12 are crosswalks and additional sidewalks that we are
- 13 proposing to the site.
- And one of the big ones here -- because all
- 15 the residential is back here. There is -- this is
- 16 commercial. This is the unknown commercial.
- 17 Everything is commercial around here. So it is really
- 18 to connect the residential back here.
- 19 So we thought if we took this existing
- 20 walkway and then continued a walkway -- both of
- 21 these -- continued them in here into the site and
- 22 either come up through here or around to the theater
- 23 and get on the site without having to walk across the
- 24 parking lot.

	14
1	We also created another one over here from
2	Stuart's Crossing for future bridging there.
3	And then any any connection from the
4	highway where there is this existing sidewalk to the
5	pad buildings or from the pad buildings over to the
6	mall entrance and the Von Maur, this Retail B we are
7	connecting we basically are tying to make it so it
8	is not all cars. I think that was a really good
9	solution. I liked the suggestion. I liked the
10	solution.
11	The other thing that was a conversation I
12	forgot who I had it with about moving these
13	crosswalks instead of having them right there at the
14	corner where you come off the mall, you are making a
15	right turn, you are looking to the left, and then
16	there is a person there. So we moved them so there is
17	some area so you can make the turn and see the roadway
18	and see any potential people. That was a great
19	solution, too.
20	CHAIRMAN WALLACE: What is this notation
21	over here? I can't quite read it. What is that
22	showing?
23	MR. PYLE: Oh. This rectangle?
24	CHAIRMAN WALLACE: Yes.

- 1 MR. PYLE: This was another comment.
- 2 It is an area of -- where we were working on
- 3 connectivity to Stuart's Crossing, possibly bringing
- 4 this ring road here to cross here. There is a roadway.
- 5 So anywhere along here, we could connect over to
- 6 Stuart's Crossing.
- 7 You know, this is our conceptual plan. We
- 8 are actually working a little on the plan to maybe
- 9 shift this parking area and bring this road so that
- 10 maybe in the future we could cross over to the highway
- 11 over here next to the drug store. That is vacant land
- 12 there. That is hard to read.
- We also asked for -- we made a change in the
- 14 PUD standards. And so these pad buildings out here on
- 15 the main highway, we understand there is a whole
- 16 procedure to go through to get a drivethrough.
- 17 And -- and what we would like to do is in
- 18 this process get preapproved three drivethroughs, if
- 19 possible. And the thinking behind that is market
- 20 driven. If you are working with a tenant and there is
- 21 timing on getting somebody to move in, we would like to
- 22 shortcut the approval process.
- Now, drivethroughs are tricky. They need
- 24 lots of space. They need a stacking area. And

- 1 everybody that has a drivethrough or anybody that has
- 2 built a drivethrough really understands that it is a
- 3 different configuration than just putting a window next
- 4 to an existing building.
- 5 Lighting and noise is often an issue. And I
- 6 believe that in a residential area that that is very
- 7 important. You have the speakers and all the lights.
- 8 But we are out there on the main highway. So
- 9 I don't think it is an issue of being a problem with
- 10 the residents with our locations out here. And I know
- 11 you have standards, and I know Staff has standards and
- we have standards for drivethroughs because if they
- don't work, they really don't work.
- And so we were -- we would like to work with
- 15 Staff with any future drivethroughs. But we would like
- 16 to know that we could get three out there if necessary.
- 17 These drivethroughs -- every -- every new tenant like
- 18 financial institutions, say Starbuck's, and even some
- 19 casual food, that is a yes or no. If they can't get a
- 20 drivethrough, they just move on to somewhere else. We
- 21 are trying to streamline that process.
- So we have included in the proposed standards
- 23 to include three drivethroughs in those pad buildings
- 24 out there on the main highway.

	17
1	MEMBER DOYLE: Are there particular pads
2	that would the proposal identify particular pads for
3	the drivethroughs? Or is it just
4	MR. PYLE: It was just these out here.
5	MEMBER DOYLE: There is five. So that
6	doesn't identify which ones?
7	MR. PYLE: We haven't identified them at
8	this point, no.
9	Again, that is a matter of tenant mix and
10	yeah. I mean, you don't want two of them right next to
11	each other because we just need to be careful on how we
12	design these.
13	MEMBER HENNINGSON: Dave, which five
14	were you indicating? I missed that.
15	MR. PYLE: Which oh. Any of these
16	out here on the on that main highway.
17	MEMBER HENNINGSON: So not No. 1;
18	correct?
19	MR. PYLE: Is this No. 1?
20	MEMBER HENNINGSON: That is what
21	MR. PYLE: That possibly could do one.
22	But we have to be creative on how to lay it out.
23	Again, it has to do with the stacking. You know,
24	drivethroughs eat up a lot of the parking. We have to

- 1 be careful on how we -- where we place these.
- 2 MEMBER DOYLE: Mr. Pyle, is that part of
- 3 your application? Is there some component of the
- 4 application that is in front of us that relates to
- 5 this -- I am not quite clear on what the request is.
- 6 Is the request --
- 7 MR. PYLE: It was a -- we are -- I am
- 8 looking at the Charlestowne Mall PUD Standards, Exhibit
- 9 A. And that was included in that.
- MS. TUNGARE: Staff may be able to
- 11 verify that for you.
- MR. COLBY: Through the PUD, the
- developer would be requesting to have three special
- 14 uses granted as permitted uses. Essentially, when a
- 15 drivethrough is proposed, the special use hearing would
- 16 not be required. But because it is a PUD, there would
- 17 be a PUD preliminary plan that would be reviewed by the
- 18 Plan Commission to review the circulation and the
- 19 parking plan but does not require a public hearing or a
- 20 specific special use approval.
- 21 CHAIRMAN WALLACE: I am a little
- 22 confused as to how we can do that under the Zoning
- 23 Ordinance because we can't -- I mean, there are certain
- 24 standards that are set forth for drivethrough

- 1 facilities but yet nothing -- we are looking at a blank
- piece of paper and trying to determine if that meets
- 3 the standards.
- 4 MS. TUNGARE: But you have the right to
- 5 do it with a special use for planned unit development.
- 6 CHAIRMAN WALLACE: But we have to
- 7 consider the standards such as how many stacking spaces
- 8 it has, what direction it faces. I mean, there is
- 9 certain standards in the Zoning Ordinance.
- MS. TUNGARE: Well, regardless, they
- 11 will have to meet those standards. Regardless of
- 12 whether they come in for a special use or
- 13 administrative approval from Staff.
- Really, in a sense, what they are requesting
- is for the Plan Commission and City Council to pass the
- 16 authority on to Staff to review it on an administrative
- 17 level. We would still be reviewing against the same
- 18 standards because those standards are a part of the
- 19 Zoning Ordinance.
- Now, if the Plan Commission wants to take a
- 21 different approach, we can recreate or echo those
- 22 standards in the PUD ordinance that will get approved.
- 23 We can make reference to those, as well, and
- 24 acknowledge the fact that they still remain in the

- 1 Zoning Ordinance.
- 2 But you have the right to do that through the
- 3 special use for PUD, grant it as a deviation.
- 4 CHAIRMAN WALLACE: But that doesn't
- 5 require a public hearing; correct?
- 6 MS. TUNGARE: You are under the public
- 7 hearing right now.
- 8 CHAIRMAN WALLACE: Yes.
- 9 MS. TUNGARE: Under that big umbrella
- 10 for a PUD, you have the authority to grant --
- 11 CHAIRMAN WALLACE: No. I understand
- 12 that it would have to come back before the Plan
- 13 Commission. But the purpose of having the public
- 14 hearing is to require the evidence be presented both in
- 15 favor of the idea, as well as if there is any that
- 16 exist, on the other side so that cross-examination can
- 17 occur.
- I am just -- I am concerned because the
- 19 Zoning Ordinance sets not only the rights of the
- developer but the rights of the public, as well, to
- 21 examine the project.
- MS. TUNGARE: Absolutely. I think you
- 23 are making a good point.
- 24 Having said that, I think there is enough

- 1 case law in Illinois now where with special uses that I
- 2 think the authority for review and the criteria to be
- 3 used for review is pretty limiting.
- 4 Now, as Mr. Pyle indicated, in this case,
- 5 maybe a request like this makes sense because what we
- 6 are not dealing with is a drivethrough that abuts
- 7 against an incompatible use, such as a residential use.
- 8 Typically, I think the case you are making or
- 9 the argument you are presenting makes sense for the
- 10 public to request or weigh in on the request if you are
- 11 talking about drivethroughs that abut non-compatible or
- incompatible uses such as residential. Obviously,
- 13 those residences are going to be impacted.
- Maybe in every case, this may not be a good
- 15 solution. But in this case, I think, you know, this
- 16 type of a request could be considered.
- MEMBER HENNINGSON: On page 6 of the
- 18 Staff Report -- I don't know how easy it is to pull
- 19 that up -- it says, "The developer has requested that
- 20 three drivethrough uses for the outlots be granted as
- 21 permitted uses in the PUD ordinance" -- quotation
- 22 marks -- "and therefore, no public hearing would be
- 23 required for each drivethrough. The developer would
- 24 still need to present a PUD preliminary plan for that

- proposed outlot building and site. And the Plan
- 2 Commission would have opportunity to review site
- 3 circulation and any request for a drivethrough stacking
- 4 reduction."
- 5 That is what that stays.
- 6 CHAIRMAN WALLACE: Say that last part.
- 7 MEMBER HENNINGSON: The last sentence
- 8 was -- it goes back a ways.
- "The developer would still need to present a
- 10 PUD preliminary plan for the proposed outlot building
- 11 and site. And the Plan Commission would have the
- 12 opportunity to review the site circulation and any
- 13 requests for a drivethrough stacking reduction."
- 14 CHAIRMAN WALLACE: Well, those are
- 15 typically the issues that I know that come up when we
- 16 are talking about drivethroughs that are not
- 17 necessarily being next to an incompatible use but
- 18 circulation.
- So many of the drivethroughs in our community
- that don't work don't work because there aren't enough
- 21 stacking spaces, inappropriate circulation, you know,
- 22 bad design of the parking lot in relation to the
- 23 drivethrough, that sort of thing.
- MEMBER HENNINGSON: The way I read this,

- 1 this enables -- this guarantees the developer three
- 2 drivethroughs.
- And, you know, on our drivethroughs -- we
- 4 have gone through a few lately, McDonald's west side,
- 5 McDonald's east side, Culvers.
- 6 And everything is an issue, parking,
- 7 stacking. Everything becomes an issue. Single
- 8 drivethrough, double drivethrough. I mean, you know,
- 9 our last discussion with McDonald's. You spend an hour
- 10 just on one side of the parking lot going into the
- 11 building. So it is a big issue.
- 12 CHAIRMAN WALLACE: I don't mean to get
- 13 bogged down on this, Brian.
- 14 MEMBER DOYLE: Before we continue this
- 15 conversation, the developer -- applicant is still in
- 16 the middle of his presentation. Should we hold off --
- 17 CHAIRMAN WALLACE: Sure. Yeah. That's
- 18 right.
- 19 MEMBER HENNINGSON: Sorry.
- MR. PYLE: That is all right.
- Just to -- I don't think we are asking to
- 22 relax any of your standards. And I think for all of us
- 23 here -- you all pointed it out -- that a bad
- 24 drivethrough is a bad drivethrough. It is bad for us.

- 1 It is bad for the City. It is especially bad for the
- 2 tenant. And it is just -- we want to do it right.
- 3 Okay.
- 4 We all have -- we all agreed, I think,
- 5 last -- two weeks ago that we want to look at screening
- 6 these truck docks as best we can. And I think we added
- 7 something to the PUD standards.
- 8 "Screening of existing loading docks to be
- 9 improved to the extent possible but full screens shall
- 10 not be required."
- And we want to screen them as much as anybody
- 12 else. But they are functioning truck docks, and they
- 13 are in a -- they are just in an unfortunate location
- 14 next to the entrance of the mall. We have done this
- 15 before. We will certainly strive to make that
- 16 esthetically better.
- 17 Related to that was a discussion we all had
- 18 about EIFS. And we suggested that we would use EIFS
- 19 for some of our design elements. Not so much as a --
- 20 as a -- I am looking -- I thought they were here.
- 21 All right. Pardon me.
- MR. COLBY: Scroll to the next one.
- MR. PYLE: So what we are talking about
- 24 is trying to get some of these cornices and some of

- 1 this architectural relief on the building, not created
- 2 as a weather-tight seal on this. And I think we
- 3 discussed that quite a bit.
- 4 So we amended the PUD standards to say, "EIFS
- 5 will generally be used for accent features and not as a
- 6 primary facade material." As well, we kept the
- 7 language of not in the bottom 10 feet where it gets
- 8 holes poked into it.
- 9 Another related conversation we had two weeks
- 10 ago was trying to have some cohesive -- not so much
- 11 cohesive design -- but to have the center look like it
- 12 was all finished at once. And we included some
- 13 language that basically says, "Exterior design elements
- 14 on the reconstructed and new portions of the project,
- 15 though vary, will be complimentary with existing anchor
- 16 buildings." So we want to make it all look like a
- 17 whole project.
- 18
  I think -- there was some discussion of
- 19 permeable pavement products. And our civil engineer,
- 20 who is in the room, because we are working over
- 21 compacted soil and recycled fill, those products will
- 22 not work out here.
- And they may be permeable. But once
- 24 something tries to go through it, it gets stopped and

- 1 we start creating puddles. So we are still working
- 2 with bioswales and a few retention basins and other
- 3 ways of dealing with permeability out on this site.
- 4 And I think that is -- we modified -- we
- 5 clarified the height discussion. And part of that
- 6 was -- we all talked about this, too.
- 7 The Code is an average of the site before and
- 8 after grading with all these different grades out here.
- 9 What we basically said is here is the high point of the
- 10 mall building itself which is where the skylight is
- 11 over center court. And we said anything on the mall
- would not be any higher than that except for maybe --
- 13 like maybe a protrusion of a sign for the cinema,
- 14 possibly. Some architectural elements but nothing
- 15 massive. And then we would maintain a 50-foot height
- on any buildings that are not connected to the mall.
- 17 And those are the revisions that we have --
- 18 oh. One more on signs.
- 19 Last -- I got rid of everything, didn't I?
- 20 All right. There are two retail units, A and
- 21 B. One on the west end of the mall and one is kind of
- 22 in the parking lot by the Carson's. The signage as it
- 23 was written two weeks ago said there was one sign for
- 24 each of those buildings. There is a possibility those

- buildings could be multi-tenant buildings at some
- 2 point.
- And so we rewrote it to have one tenant per
- 4 sign per side -- one sign per tenant per side -- in
- 5 case there is an issue that -- especially retail, if
- 6 there is one, two, or three tenants there, each tenant
- 7 would be assured a sign. So we clarified that.
- 8 That is it.
- 9 CHAIRMAN WALLACE: Okay. Questions from
- 10 Plan Commission?
- 11 MEMBER SCHUETZ: I have a question.
- On the pedestrian plan, you had mentioned
- 13 upon entering at the corner there. Can you go back to
- **14** that?
- MR. PYLE: Yeah. Okay.
- MEMBER SCHUETZ: Down on the left-hand
- 17 side here, you had mentioned that you moved back the
- 18 pedestrian walkways.
- MR. PYLE: Yes.
- 20 MEMBER SCHUETZ: How do you see that
- 21 working if somebody is trying to cross there? I am
- just trying to understand how this works. Will there
- 23 be a stop sign of some sort as they move through the
- 24 mall coming from the north or the east? But then those

- 1 coming in would not be stopping. So I am not sure how
- 2 the pedestrians would get across there.
- MR. PYLE: Well, those coming -- those
- 4 coming in -- you are -- the original design was a
- 5 crosswalk right here right at the corner. And that
- 6 was -- you know, when you come in like this, you are --
- 7 you tend not to have stop signs right there because you
- 8 want to keep the traffic flowing off the street.
- 9 MEMBER SCHUETZ: Right.
- MR. PYLE: And what happens is a
- 11 driver's attention right at this corner is you are
- 12 looking at the oncoming traffic. You are not looking
- 13 at that crosswalk, we think. Or it was suggested.
- So we moved them down. Once you turn -- I
- 15 just have crosswalks there at the moment. That was the
- 16 design intent. But you are around. You have got your
- 17 attention on the road in front you to see crosswalk
- 18 people.
- **19** MEMBER SCHUETZ: So you envision as
- 20 somebody enters and turns to the right or the left that
- 21 they will -- that they are focused on the road in front
- of them by the time they have made this turn?
- MEMBER HENNINGSON: How far --
- MEMBER SCHUETZ: Yeah. How far -- how

- 1 many linear feet is that? Just an estimate. Have you
- 2 seen this before in some of your --
- MR. PYLE: There is -- I am looking at
- 4 the parking. 60. There is 80. It is almost 90 feet.
- 5 MEMBER SCHUETZ: Really? Okay.
- 6 MR. PYLE: I am looking at the two rows
- 7 of double-up parking, a roadway, and then another road
- 8 of parking from that corner.
- 9 CHAIRMAN WALLACE: How do you intend to
- 10 encourage people to walk the 90 feet required to cross
- 11 the street?
- MR. PYLE: That is where the crosswalk
- 13 is. Could be done by landscaping.
- 14 CHAIRMAN WALLACE: Okay.
- 15 MEMBER SCHUETZ: Right. Do you see
- 16 those crosswalks with brick or something to delineate
- 17 it or just lines?
- MR. PYLE: I was going with paint.
- 19 Again, snow removal is a lot easier to keep everything
- 20 smooth.
- Though there is a walkway here, there is no
- 22 walkway along this length of the street. There is over
- 23 here. But in the roadway, at least today, there is not
- 24 a walkway. So I don't know who that is that is going

- 1 to be walking at this point in time.
- 2 MEMBER HENNINGSON: That was a question
- 3 of mine. You have got a walkway along 64 to the east
- 4 of that one entrance, but not to the west.
- Is there a way you could continue that to the
- 6 west along there? There is a lot of people that try to
- 7 walk that area.
- 8 MR. PYLE: Is that my land? Whose
- 9 is it?
- MEMBER HENNINGSON: Well, from the
- 11 double entrance and then to the west.
- MR. PYLE: Here?
- MEMBER HENNINGSON: Can a sidewalk be
- **14** put in there?
- MR. PYLE: It is an expensive sidewalks.
- 16
  I thought that was a future sidewalk of --
- 17 you know -- but I don't know what the community plan or
- 18 the state highway plan is out there.
- 19 MEMBER HENNINGSON: Would that be the
- 20 responsibility of the developer or who?
- MR. PYLE: I think that is a --
- MR. COLBY: The sidewalks that exist on
- 23 the other portion of the street were installed by the
- 24 State if you are looking at the portion that is on the

- 1 eastern part of the frontage.
- When the mall property was developed, there
- 3 were no sidewalks installed there. And that sidewalk
- 4 that exists from 38th over to Smith Road was installed
- 5 when the roadway widening took place. There was no
- 6 roadway widening that took place to the west of 38th
- 7 Avenue. So there was no sidewalk installed.
- 8 MEMBER HENNINGSON: Is that
- 9 sidewalk new?
- MR. COLBY: Yes.
- 11 CHAIRMAN WALLACE: I am sorry?
- MEMBER HENNINGSON: I asked was it new.
- 13 CHAIRMAN WALLACE: Okay.
- MR. COLBY: It was recently installed.
- MEMBER DOYLE: So just taking us out a
- 16 couple levels, a general question.
- I appreciate the slide that you showed
- 18 earlier showing the road realignment.
- 19 Did your team consider when you were
- 20 realigning the road pushing it farther into the site to
- 21 make those front lots and those lots that serve the
- 22 front lots deeper?
- MR. PYLE: Trying to move this road this
- 24 way more?

- 2 on the stretch -- yes. That stretch as well.
- 3 MR. PYLE: There are -- you know, there
- 4 is some REA out there. There is an agreement amongst
- 5 all of the landowners out there. And that would
- 6 include us or the mall owner and the Von Maur store and
- 7 the Kohl's store there. And they have requirements on
- 8 that REA of how much parking is in front of their
- 9 store. So we are trying to balance satisfying the REA
- 10 at the same time as trying to satisfy the pads out
- 11 there.
- 12 MEMBER DOYLE: That makes sense. That
- is helpful.
- 15 know, if there was some constraint that prevented
- 16 pushing back.
- MR. PYLE: Well, we could get to the
- 18 point where we have so much parking on the outside of
- 19 the ring road, people are going to start parking there
- and crossing the ring road to go inside the ring road
- 21 at busy times, too.
- MEMBER DOYLE: No. Of course. Right.
- I have a question about the shared parking
- 24 provision on this front lot. So the revised proposal

- 1 for the PUD is to designate that there must be 4 spaces
- per 1,000 square feet of retail footage?
- MR. PYLE: Uh-huh.
- 4 MEMBER DOYLE: But to be shared between
- 5 uses so that if there is a bank and a restaurant that
- 6 there could be a reduction.
- 7 MR. PYLE: No. It is 4 per 1,000.
- 8 This lot here isn't dedicated to all this
- 9 space. Part is to this space, and part to this space.
- 10 So it is a matter -- I don't know if that is the best
- 11 example. Probably.
- 12 It is a matter of there is a parking field
- here that both of these two are sharing, as well, this
- 14 one and this one.
- MEMBER DOYLE: Maybe it is just a --
- 16 there is -- on Page 7 of the Staff Memo, top of the
- 17 page, third bullet point, it says, "Where outlot
- 18 buildings share a parking lot, shared parking can be
- 19 used (for example, if the outlot buildings sharing a
- 20 lot were a bank and a restaurant, the requirement could
- 21 be reduced.)"
- So it is that last part, "the requirement
- 23 could be reduced," that I want to -- so what does that
- **24** mean?

- 1 MR. PYLE: For example, a bank, the
- 2 business -- they don't park 4 per 1,000. Furniture
- 3 store -- the same thing. You will have two or three
- 4 cars at a time in a furniture store.
- 5 So the idea is to allocate more of this lot
- 6 if this was a restaurant and if this use in the center
- 7 is a lower density parking use. And that is part of
- 8 our tenant plan, too, is to make sure we don't overload
- 9 these parking lots. We don't want two high users right
- 10 next to each other.
- 11 MEMBER DOYLE: Do you have --
- MR. COLBY: I was going to point out to
- 13 the Plan Commission there is a section in our Zoning
- 14 Ordinance that allows for shared parking to be granted
- 15 if the property owner can demonstrate that the two uses
- 16 that are sharing a parking area have peak parking
- 17 demand at different times and they can quantify that
- 18 they can accommodate all of the parking for those uses
- 19 using the same spaces and make an application to us and
- 20 get that approved.
- That applies to any property. We would apply
- that same provision to the development of these
- 23 outlots.
- 24 MEMBER DOYLE: Can I ask a simple

- 1 question here? In Staff's opinion, is this provision,
- 2 the 4 spaces per 1,000 square feet shared -- in the
- 3 Staff's opinion, does that provide adequate parking in
- 4 the outlots?
- 5 MR. COLBY: That parking standard is
- 6 applying to the entire property. That is the standard
- 7 that is typically applied to a shopping center.
- 8 So without being able to assess individually
- 9 what the uses are, we can't determine that. But the
- 10 standard is applied to the entire shopping center.
- MR. PYLE: I think I can help with
- 12 this, too.
- MEMBER DOYLE: Okay.
- MR. PYLE: These are pads, these
- 15 buildings that we are looking at up here. These are --
- 16 these are areas for buildings. It is a buildable area.
- 17 So the sizes aren't on these drawings. So as we --
- 18 what -- how this is written is that the parking
- 19 requirement for these pad buildings needs to stay on
- 20 the outside of the ring road -- this side of the ring
- 21 road.
- So as we are determining the use and the size
- of these pads and -- for example, if we have a lower
- 24 density use here in the center, we can have a larger

- 1 building on the pad over here on the corner.
- 2 So maybe that is the confusion. And I forgot
- 3 to mention that. These are all pads. And the sizes of
- 4 these buildings will be determined by the parking.
- 5 MEMBER DOYLE: I just have a couple of
- 6 other additional questions.
- 7 So up in the top left corner where you showed
- 8 the new pedestrian access, you show it coming --
- 9 thank you.
- The blue line that connects to that site, it
- 11 sort of snakes through the parking island and
- 12 everything else. The first question would be in
- 13 general, across the entire parcel, are all of the
- 14 spaces that are displayed here required to meet the
- 15 parking requirement?
- You know, are there any areas where spaces
- 17 could be trimmed to provide nicer pedestrian access and
- 18 still be compliant with our --
- MR. PYLE: These are conceptual
- 20 drawings. So I don't think we have gotten down to
- 21 measuring every single line out there at this point in
- 22 time. That is why we tried to run these through
- 23 landscaping areas and also tried to keep it as short as
- 24 possible so you are not going through as much

- 1 parking lot.
- 2 MEMBER DOYLE: Well, I guess what I am
- 3 getting at is if you look in the bottom left corner
- 4 where you have the original green proposed lot and a
- 5 sidewalk that comes up the -- sort of the center access
- 6 road.
- **7** MR. PYLE: This?
- 8 MEMBER DOYLE: Yes.
- 9 MR. PYLE: Okay.
- 10 MEMBER DOYLE: It is -- it is located in
- 11 the area where it is clearly sort of designed for
- 12 pedestrian use. Right? It is not -- you are not
- 13 snaking between cars. And the design of that approach
- 14 has included, you know, pedestrian use. And I guess
- 15 what I am wondering -- what I am wondering is if it is
- 16 possible -- I know these are conceptual plans. Is it
- 17 possible to do something akin to that up at the top
- 18 left corner of the site to make that approach for
- 19 pedestrians a little bit more generous in terms of, you
- 20 know --
- MR. PYLE: We can look at it. That is a
- 22 tricky area. The first thing we tend to do is the
- 23 shortest walk as possible through the parking lot.
- 24 This being this island of building in the middle of a

- 1 sea of parking. The first move was to make it as short
- 2 as possible.
- 3 Also, it is the configuration of the parking.
- 4 You need your parking aisles to go into the stores not
- 5 across from the stores. So we are kind of bucking
- 6 parking lot design and tenant needs in that corner,
- 7 too.
- 8 So we thought we had the solution by
- 9 following landscaping similarly to this. But it is
- 10 just that we can't turn this parking where it should be
- 11 parking that way. So that is why we moved everything
- out to the landscaping as soon as possible and out to
- 13 the mall as soon as possible. But we can look.
- 14 MEMBER DOYLE: That is the basis for my
- original question about, you know, how much wiggle room
- 16 you have, how close you are to the margin.
- 17 Because -- I will save this for our
- 18 commentary section.
- I just wanted to return to the topic -- the
- 20 last question that we talked about before regarding the
- 21 drivethrough provision and permitted use versus special
- **22** use.
- 23 Curt made a comment that the provision that
- 24 is being requested would guarantee the applicant three

- 1 drivethroughs.
- I heard Rita say that the permitted use would
- 3 be subject to all of the same standards. And that
- 4 suggests to me that there are no guarantees that there
- 5 are three uses. It is contingent upon standards
- 6 being met.
- 7 And I guess what I want to be clear on is
- 8 that if we are to consider that request of making it a
- 9 permitted use, is it the understanding that it is not a
- 10 guarantee; rather, it is something that is a -- we are
- 11 offering an expediency in terms of administrative
- 12 review, but it is subject to all the same standards
- 13 that -- and it could -- it is entirely possible that
- 14 you would put something forward and that our Staff
- would say, "It doesn't meet the standards, so you can
- 16 have two."
- MR. PYLE: That is true.
- MS. TUNGARE: And we can include that
- 19 verbiage and we will include that verbiage in the PUD
- 20 ordinance, as well.
- In addition to that, I think when I reviewed
- 22 the Staff Report, again, on page 4 at -- let me see --
- 23 it is page 6, the top of page 6 of the Staff Report, I
- 24 think it is important to note that the Plan Commission

- 1 will get a chance to review each preliminary plan.
- 2 Although, you are not seeing it as a special use.
- In addition to Staff, the Plan Commission is
- 4 also going to be reviewing the circulation, the site
- 5 circulation, for each of those outlots through the
- 6 preliminary plan. So the developer will have to come
- 7 back with a preliminary PUD plan for every building to
- 8 be constructed on the Charlestowne Mall property.
- 9 MEMBER DOYLE: And what does that review
- 10 mean? Does that mean we get to review it and, you
- 11 know --
- MS. TUNGARE: For compliance with the
- 13 standards as will be outlined in the PUD ordinance and
- 14 Zoning Ordinance. That would be the limitation to the
- 15 preliminary plan.
- MEMBER DOYLE: I guess what I am asking
- is does that review empower the Plan Commission to say
- in -- on the basis of our review and our findings of
- 19 facts, we find that the standards are not met.
- I mean, if it is a permitted use, it is a
- 21 permitted use. Typically with a permitted use, the
- 22 applicant or the property owner can build that by
- 23 right. I guess I don't understand --
- MS. TUNGARE: No, it is not, because it

- 1 is a PUD. Because it is a planned unit development,
- 2 they still have to go through the preliminary plan
- 3 process, the approval process by the Plan Commission
- 4 and City Council.
- If this was not a PUD, what you were saying
- 6 would hold good, where they could build by right. In
- 7 this case because it will be a PUD, they would have to
- 8 go through a preliminary PUD plan review process.
- 9 MEMBER DOYLE: So really what is
- 10 being -- what we are saying if we grant that -- that
- 11 requested provision, we are saying sort of a priori
- 12 that we think that drivethrough uses are an anticipated
- 13 and appropriate use for this parcel that does not
- 14 require the extra safeguard of a special use. But
- 15 because it is under a PUD, it is still required to come
- 16 back before this body and be reviewed and approved.
- MS. TUNGARE: Regardless of whether it
- is a driverthrough or not, yes. Any building or any
- 19 future development, you have to come before this body
- 20 for a preliminary plan approval.
- 21 MEMBER HENNINGSON: Brian, if I could
- 22 step in, the way I read this is our comments are going
- 23 to be limited t site circulation and driverthrough
- 24 stacking.

- 1 Now, will it be like when we just did
- 2 McDonald's? If they want to put a drivethrough
- 3 restaurant out there, will we have the same ability to
- 4 talk about the project and turn it down like
- 5 McDonald's? No. They are going to have the
- 6 drivethrough. We are going to be limited in what we
- 7 can question.
- 8 And the important thing is parking is very
- 9 important to fast-food restaurants. And from what I
- 10 have seen, it is generally in the one to 10 -- one to
- 11 1,000 -- excuse me -- 10 to 1,000 -- 1 to 100 or 10 to
- 12 1,000. And these sites are going -- going to be very
- 13 limited in terms of their parking unless you consider
- 14 the shared parking on the other side of the ring road
- 15 which may or may not be a pedestrian issue.
- MEMBER DOYLE: I hear you.
- So now, we are getting into some commentary.
- 18 I would suggest that -- I mean, I have some comments
- 19 that I want to offer later in the meeting. But I
- wonder, Mr. Chairman, if there is other agenda items
- 21 before one goes to Commission comments.
- 22 CHAIRMAN WALLACE: Yeah. I would like
- 23 to have as many questions of what has been presented as
- 24 possible.

	43
1	MEMBER SCHUETZ: I have a quick one.
2	CHAIRMAN WALLACE: Go ahead.
3	MEMBER SCHUETZ: This question is, I
4	believe, for the Staff. I think I know the answer, but
5	I just want to make sure.
6	As far as the freestanding signs, Mr. Pyle
7	said that if there is a couple different organizations,
8	stores, whatever in one building, there would be
9	additional signs placed on the buildings.
10	I am going to make the assumption that it
11	meets all the ordinances the new ordinances. Will
12	these have to go with the new sign ordinances we have
13	with the City, or is this the old?
14	MR. COLBY: No. It would follow the new
15	ordinances. This all relates to the number of signs
16	that would be allowed.
17	The sizes would be regulated by the current
18	ordinance.
19	MEMBER SCHUETZ: Does the new ordinance
20	dictate how many signs can be on a building? I don't
21	recall.
22	MR. COLBY: It does. With all signs, it
23	relates to the number of frontages. With the retail A
24	and B building which I think Mr. Pyle references, we

	44
1	clarified that there is a sign allowed on each
2	elevation to give it is sort of a matter of
3	interpretation which sides are frontage as there are
4	circulation drives that go along the building.
5	MEMBER SCHUETZ: Thank you.
6	MEMBER HENNINGSON: I have a question.
7	The current the current parking
8	requirement for the mall is 5 per 1,000 in the current
9	mall. The applicant is requesting a reduction to 4 per
10	1,000.
11	And in order to get there in order to kind
12	of look at those, that parking requirement, I was
13	wondering if there has been a study done regarding the
14	square footage of the current mall versus the parking
15	and the square the proposed square footage of
16	removing what they are removing and
17	CHAIRMAN WALLACE: What is the current
18	standard in the Zoning Ordinance?
19	MR. COLBY: For?
20	CHAIRMAN WALLACE: For it is 4 per
21	1,000 gross leasable area; correct?
22	MR. COLBY: For a shopping center?
23	CHAIRMAN WALLACE: Yes.
24	MR. COLBY: Yes. It is 4 for 1,000

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- 1 gross floor area which includes all square footage of
- 2 the building. And that is the standard that is applied
- 3 to a shopping center.
- 4 MEMBER HENNINGSON: What is it for this
- 5 particular PUD?
- 6 MR. COLBY: For this PUD, it is 5 per
- 7 1,000 for gross leasable area which I think you stated
- 8 is a little bit different.
- 9 MEMBER HENNINGSON: What is the
- 10 calculation difference?
- MR. COLBY: I don't have those numbers
- 12 right in front of me.
- But what the developer is requesting,
- 14 basically, is to use our shopping center parking
- 15 standard which is -- our standard is 4 per 1,000 gross
- 16 floor area so that would include all square footage.
- 17 They are asking that we apply that on the basis of it
- only being gross leasable area because the standard is
- 19 written to apply to all types of shopping centers. So
- 20 a strip mall is something that wouldn't have interior
- 21 corridors or courts inside the building.
- So it is basically we are applying that
- 23 shopping center standard and then giving them credit
- 24 for not counting those center court areas and the

46 1 hallways. 2 MEMBER HENNINGSON: Do we have a 3 parking -- my original question -- do we have a parking 4 study that shows existing parking requirements and then 5 proposed with what they were -- with what they are 6 removing square footage from the mall and plus what 7 they are adding? 8 MR. COLBY: I don't have those figures. 9 The developer might. MEMBER HENNINGSON: I think those are 10 11 important figures. 12 MR. COLBY: The ratios won't change. 13 Because we are looking at a concept plan, we are 14 imposing a maximum square footage limit for all the 15 footage that could be constructed on the property. And 16 regardless of what that square footage is, the 17 developer needed to meet that ratio for that final 18 square footage. 19 MR. PYLE: Can I address that a 20 little bit? 21 The shopping center code -- most of your 22 shopping centers other than a mall need -- the square 23 footage and the GLA are pretty much the same. 24 walking areas tend to be outside walkways.

	47
1	With a mall, there is big hallways behind all
2	those stores and electric rooms and mechanical rooms,
3	as well as the mall area itself. It is almost bringing
4	it apples to apples with your code, bringing it to GLA
5	instead of calling it the area. It is just a mall is
6	built a little differently than your standard shopping
7	center.
8	Another aspect of this is with the mall and
9	so many different uses, if your uses blend, the parking
10	requirements blend tremendously. I mean, you have got
11	a big parking lot. You have thousands of cars out
12	there.
13	And if you have a smaller project, a market
14	project like that with one use and everyone comes to
15	the market at one time, it does fill out up right away.
16	So it does work on a mall to go by GLA.
17	MEMBER HENNINGSON: So are you proposing
18	4 per 1,000 of the gross leasable area?
19	MR. PYLE: Gross leasable area.
20	MEMBER HENNINGSON: Of the entire
21	project?
22	MR. PYLE: Yes.
23	MEMBER HENNINGSON: What is the square
24	footage of the entire project?

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	48
1	MR. PYLE: It is I don't have that in
2	my mind. There is about you know, it is
3	CHAIRMAN WALLACE: 800,000.
4	MR. PYLE: About 800,000.
5	MEMBER HENNINGSON: The square footage
6	of the mall?
7	MR. PYLE: I know the gross leasable. I
8	have never calculated the
9	CHAIRMAN WALLACE: 1.2 million. It is
10	in the Staff Report.
11	MEMBER HENNINGSON: Here is what I want:
12	The gross leasable area of the mall of the existing
13	mall as proposed and then the gross leasable areas
14	of each of the outlots because until you get that
15	number then you can't determine the parking.
16	MR. PYLE: Right. Well, we have the
17	design we can't if your code says 4 per 1,000, we
18	can't go over that no matter whether it is inside or
19	outside.
20	MEMBER HENNINGSON: I understand. It is
21	important to know what that number is in your industry.
22	So what I am looking at is a number for the
23	mall and a number for all of the outbuildings in terms
24	of gross leasable area.

- 1 MR. PYLE: We have it broken into food
- 2 court, in-line shops, what we call outfacing shops,
- 3 these stores that don't open up into the mall, retail
- 4 A, retail B. And then we have the anchors and then the
- 5 pad buildings.
- 6 MEMBER HENNINGSON: I am just looking
- **7** for --
- 8 MR. PYLE: The parking is what is going
- 9 to determine the size of those pad buildings. The
- 10 parking is the animal there.
- 11 MEMBER HENNINGSON: So on the pad
- 12 buildings, retail A, retail B, and the seven --
- MR. PYLE: That is what I call the pad
- 14 buildings are these here. These are --
- MEMBER HENNINGSON: Excuse me. I
- 16 can't --
- MR. PYLE: I am sorry. These
- 18 buildings -- 1, 2, 3, 4, 5 -- these -- those are the
- 19 pad areas. Retail A and retail B are standard retail
- 20 stores.
- MEMBER HENNINGSON: Well, those are --
- 22 what I am getting at is the gross leasable of the mall,
- 23 the gross leasable of A, same thing for B, and the same
- 24 thing for all the outlots.

- 1 And then is P6 still considered one lot --
- 2 one building or two buildings?
- MR. PYLE: Because of parking, it is
- 4 probably going to be one building. That is a building
- 5 area. Again, it will be limited by parking. Parking
- 6 is driving the size of everything out there.
- 7 MEMBER HENNINGSON: And the ring road
- 8 had to be added in order to make room for that
- 9 building?
- 10 MEMBER DOYLE: Curt, can I ask a
- 11 question?
- So in terms of identifying a raw number for
- 13 gross leasable area, it seems to me that because the
- 14 proposal -- the conceptual plan is to tear down one of
- 15 the anchor stores and build new retail and we have pads
- 16 that are not yet developed, whatever that number is
- 17 going to be -- it may very depending on how the plan is
- 18 executed. It is a conceptual plan.
- So my question is what -- how will having a
- 20 number -- a certain number help the Commission to
- 21 determine whether or not we should grant the 4 spaces
- per gross leasable area standard?
- I mean, isn't the question whether -- are we
- 24 inducing or are we deducing whether that standard is

- 1 appropriate for this parcel?
- 2 MEMBER HENNINGSON: The applicant had a
- 3 meeting with the Planning Development Committee last
- 4 month. And I am not -- I was there. I am not sure if
- 5 any of the -- if anyone else was there.
- 6 But in that meeting, they talked about the
- 7 existing mall, they talked about the proposed mall, how
- 8 many square feet they were removing, how many they were
- 9 adding.
- I think it is very important when you are
- 11 approving -- we are being asked to approve a conceptual
- 12 site plan. And I want to know how large retail A,
- 13 retail B, and all of the outlots are.
- 14 Right now, we are being asked to approve a
- 15 plan that does not have any square footage.
- 16 CHAIRMAN WALLACE: No. Under the
- 17 current PUD, there is a maximum square footage.
- 18 Staff, is that correct?
- MR. COLBY: There is a maximum square
- 20 footage for the building.
- 21 CHAIRMAN WALLACE: Okay. And under the
- proposed plan, is there a maximum square footage?
- MR. COLBY: The proposed maximum square
- 24 footage is the same as is established in the

52 1 current PUD. 2 CHAIRMAN WALLACE: What is that current 3 maximum square footage? 4 MR. PYLE: On the PUD proposal --5 MR. COLBY: 1.2 million square feet of 6 gross floor area. 925,000 gross leasable area. 7 CHAIRMAN WALLACE: And what does the 8 current proposal contemplate? 9 MR. COLBY: I believe it is approximately 800,000. 10 11 CHAIRMAN WALLACE: Okay. 12 Now, Curt, go ahead. 13 I just want to make sure the numbers are 14 correct. Well, I -- if I was 15 MEMBER HENNINGSON: 16 looking at this -- well, I am looking at it. 17 I want to know how big -- I will say it 18 again -- retail A, retail B -- I want to know how big 19 they are. I want to know how big the outlots are. 20 When we were in this discussion two weeks ago 21 and I asked how large those outlots were, somebody 22 said, "Well, it is right on the concept plan," which is 23 this plan sent to planning and development.

And this is not to scale, as you had pointed

- 1 out, David. But we have got P2 at 10,000 feet, P1 at
- 2 4,000 feet, P3 at 10,000 feet.
- 3 How big are these outlots?
- 4 Right now, from what I see, we have -- I
- 5 obviously can't see very well -- what does it say like
- 6 on P1 there?
- 7 MR. PYLE: They should be buildable --
- 8 permissible buildable area.
- 9 MEMBER HENNINGSON: Well, okay. If I
- 10 took a measurement on that on the engineering drawings,
- 11 what would that be? And how much are we -- and so that
- 12 is what -- that is what we would be approving.
- MEMBER DOYLE: Curt, it is going to be
- 14 no bigger than the PUD standards allow because --
- MEMBER HENNINGSON: We are creating new
- 16 PUD standards for this.
- MEMBER DOYLE: Correct. So to me, the
- 18 question is whether the standard -- the parking
- 19 standard -- is a reasonable standard and is sufficient
- 20 to provide, well, appropriate control and appropriate
- 21 flexibility to the property owner to develop the parcel
- 22 and meet the needs that affect the circulation and
- 23 parking, et cetera.
- 24 MEMBER HENNINGSON: I understand. But

- 1 let's step back a moment. And we are getting into
- 2 these conversations that -- when we looked at
- 3 McDonald's -- let's take that as an example -- parking
- 4 was very important. On-site parking was very
- 5 important. And what were -- what did the McDonald's
- 6 west side and east side -- what do we have per 1,000?
- 7 MR. O'ROURKE: It was -- I wouldn't know
- 8 that number.
- 9 MEMBER HENNINGSON: It was around 10.
- MR. O'ROURKE: They had a reduction of a
- 11 couple spaces in the end.
- MEMBER HENNINGSON: Around 10 per 1,000.
- 13 And now we are asking here for 4 per 1,000. I am not
- 14 sure if they will be able to achieve that.
- MEMBER DOYLE: Well -- but the standard
- 16 is consistent with our ordinance standards for shopping
- 17 centers.
- MEMBER HENNINGSON: Well, I don't think
- 19 we have a standard outlot ordinance, do we? These
- 20 should be considered as separate lots.
- MS. TUNGARE: It is part of a PUD. It
- 22 is part of this overall shopping center. These outlots
- 23 are not being constructed in a vacuum. I think we are
- 24 comparing it to the McDonald's east and west side.

- 1 That is not apples to apples. Those are stand-alone
- 2 developments. Whereas, this is part of one unified
- 3 development. It is being presented as one planned unit
- 4 development.
- I think the concern -- there are two key
- 6 controls that are being put in a place. One being the
- 7 maximum floor area that are being constructed on the
- 8 property. And the second control being the required
- 9 parking ratios. That is --
- MEMBER HENNINGSON: And what are those
- 11 numbers?
- MS. TUNGARE: And those numbers will be
- in the PUD ordinance. They are in the Staff Report,
- 14 and they will be actually adopted in the PUD ordinance.
- MEMBER HENNINGSON: I don't see them in
- 16 the Staff Report.
- 17 CHAIRMAN WALLACE: They are on
- 18 Exhibit A.
- 19 MEMBER HENNINGSON: You have got a
- 20 separate --
- 21 CHAIRMAN WALLACE: Page 2 of Exhibit A
- 22 at the top.
- MS. TUNGARE: The first page of
- 24 Exhibit A at the very top is the maximum floor area.

56 1 MEMBER HENNINGSON: You are not 2 answering my question. I am asking the maximum area 3 that can be built on each of these outlots. 4 MS. TUNGARE: That is going to be difficult to determine at this point or practically 5 6 impossible unless they design the buildings at this 7 point. I mean, if you are asking --8 CHAIRMAN WALLACE: Well, that is why our 9 procedure is to come back with a PUD preliminary plan 10 for each building that is going to be constructed. 11 It is impossible for them to go ahead and 12 design every building for us to approve everything that 13 is going into this development. I mean, this is -- the 14 level of review right now is concept. 15 MEMBER HENNINGSON: It is concept. But 16 we are going -- the City of St. Charles will be 17 obligated to this concept plan. I mean --18 CHAIRMAN WALLACE: Tom? 19 MEMBER PRETZ: My question is in 20 relation to the pads and the size. You just said a 21 short while ago in pointing to the pads along North 22 Avenue -- you said that they would be variable based on 23 the tenants, et cetera, et cetera. 24 My question pertains to, I think it is pad 4.

	57
1	Which is going to be near well, in the area of
2	Sears. No. The one I don't have my glasses on. I
3	can't see. But it would be the pad up near Sears.
4	MR. PYLE: This one here?
5	CHAIRMAN WALLACE: That is pad 2, I
6	believe.
7	MEMBER PRETZ: Further up. Further up.
8	Yeah.
9	MEMBER DOYLE: That is not an outlot.
10	MEMBER PRETZ: Which is the one that
11	you last meeting you indicated that a pad on that
12	site would be about 35,000.
13	MR. PYLE: That is retail A.
14	MEMBER PRETZ: I am sorry. I don't have
15	my glasses on. Is that variable? Or is that going to
16	be 35,000?
17	MR. PYLE: We are looking at it.
18	And I think, Curt, this addresses what you
19	are talking about, too.
20	The fundamental balance of doing any design
21	on this site is that ratio of parking to area. I mean,
22	you know, we in the PUD, there are maximum site
23	areas so that you can't overdevelop the site which is
24	important. But and we are not near those numbers at

- 1 all because parking is limited in how far we can do
- 2 this.
- 3 So this pad here or this retail A could get
- 4 deeper and narrower, but we have to pay attention to
- 5 our parking fields. We have to be practical for our
- 6 tenant.
- 8 MR. PYLE: And it is related to parking.
- 9 MEMBER PRETZ: The same for the pad that
- 10 is in the Carson Pirie lot, as well?
- MR. PYLE: That as well. We have
- 12 limitations about parking areas for our majors and REA
- 13 and also keeping a parking field in front of it. And
- 14 we have got some -- you know, we have got grading that
- is going to make some limits on how large that pad
- 16 can be.
- But nothing -- we can't build a really big
- 18 building and not have enough parking or go less than
- 19 the ratio. So every building on there, we are always
- 20 going to have parking spaces. We spend a lot of time
- 21 handling parking spaces.
- 22 CHAIRMAN WALLACE: All right. If we
- don't have an objection, I would like to take questions
- 24 from the audience.

	59
1	Were you sworn in?
2	MR. PAGE: What?
3	CHAIRMAN WALLACE: Were you sworn in at
4	the beginning?
5	MR. PAGE: Bill Page, 1121 South Second.
6	The I would urge the Commission here to
7	move this along as quickly as possible.
8	I think some of the questions have been good.
9	I do appreciate the talk about pedestrians. But I have
10	to say that in the 20 years that I have used the mall I
11	have yet to see pedestrians. I mean, that is a fact.
12	I do agree that there is discussion that has
13	to be made about the outlots. But, again, I would urge
14	that what the Staff has had to stay is adequate which
15	is they need to have the freedom to be able to say
16	to actually, the example is good. If a potential
17	client tenant comes in, they have to know that it is
18	preapproved so that they can, then, begin the other
19	progress.
20	CHAIRMAN WALLACE: I am sorry. Let me
21	stop you for just a second.
22	Do you have any questions of the evidence
23	that he has already presented?
24	MR. PAGE: None other than to urge you

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- 1 to accept this.
- 2 CHAIRMAN WALLACE: I want to take any
- 3 questions we have first so we get everything into the
- 4 record. And if there aren't any other questions --
- 5 MR. PAGE: The only question would be
- 6 how soon can you start?
- 7 CHAIRMAN WALLACE: Are there any other
- 8 questions of the applicant?
- 9 Yes, sir.
- MR. RAPACHUCK: My name is John
- 11 Rapachuck, 914 Ash in St. Charles. I wanted to
- 12 follow-up on, Brian, your comment relative to the ring
- 13 road.
- 14
  It seems to mean that if you brought the ring
- 15 road in on the north side of this building here,
- 16 that -- and continued this way and then also brought it
- 17 up this way and closer in, that you are guaranteeing
- 18 that the outlots have adequate parking all the time
- 19 because the outlots are going to be developed sooner
- 20 than you are going to fill 100 different storefronts in
- 21 here.
- If we are fortunate enough, which we all hope
- 23 we are, that at Christmas and Thanksgiving and other
- times that the whole lot is filled, why not use it as

- 1 an exception that people have to cross the roadway,
- 2 rather than if this is a drivethrough restaurant, you
- 3 know that is not going to work for parking and you are
- 4 going to have people walking across. So why not build
- 5 enough parking adjacent to those buildings and move --
- 6 if you are going to move the ring road anyway, just
- 7 move it in closer? That allows you to move this
- 8 building back, for example, and you can create more
- 9 parking space coming in.
- There is an easy answer, I think, you know,
- 11 if you bring that ring road up this way because this
- 12 building has the same problem. There is not enough
- 13 parking here. We don't know the square footage on this
- 14 commercial building -- or I haven't heard it discussed,
- 15 anyway -- or how many stories that is.
- But I suspect because there is a crosswalk
- 17 here that there is not enough parking for a commercial
- 18 building and that we are using in the calculations part
- 19 of this lot here.
- And again, if you brought that ring road in a
- 21 little bit, you could bring more parking immediately
- 22 adjacent to that building.
- CHAIRMAN WALLACE: Do we have a response
- 24 to that?

- 1 MR. PYLE: Thank you.
- 2 As I stated before, there are requirements of
- 3 parking fields in front of all of these major stores;
- 4 and we are having to work with that. That is why we
- 5 can't skinny up this parking lot.
- 6 We -- we are doing as best we can but staying
- 7 within the parking fields required by the stores.
- 8 And by the way, this -- we always look at
- **9** this as a self-sufficient lot. This walkway is really
- 10 continuing a walkway to connect this to the small.
- 11 CHAIRMAN WALLACE: You are talking about
- 12 parking fields for the stores. What is the ownership
- of those stores? Do they own the unit that they
- **14** are in?
- MR. PYLE: Von Maur owns that store.
- 16 That is the big elephant out there. They own that
- 17 store. Kohl's owns their store.
- 18 CHAIRMAN WALLACE: Do they own any of
- 19 the parking?
- MR. PYLE: No.
- 21 CHAIRMAN WALLACE: Were they provided
- with notice of this meeting?
- MR. PYLE: Provided -- yes.
- 24 CHAIRMAN WALLACE: Hold on. Hold on.

	63
1	MR. PYLE: They have permanent
2	easements.
3	CHAIRMAN WALLACE: I am sorry.
4	You were saying that the stores have
5	MR. PYLE: They have easements on the
6	lots.
7	CHAIRMAN WALLACE: Okay. So is there
8	any limitation that the Plan Commission should be aware
9	of regarding the site that would come into play
10	later on?
11	MR. PYLE: The limitation every
12	shopping mall is created this way. And it is either in
13	the lease or in the entitlements on the land of the
14	majors of areas that you can't build in, certain amount
15	of parking spaces, you know, what kind of tenants are
16	around them. And it is all part of the complicated
17	thing of putting together a mall.
18	CHAIRMAN WALLACE: But the parking
19	standards that we are talking about here, if they were
20	approved, that would satisfy any obligations under
21	those easements?
22	MR. PYLE: Yeah. We are working both
23	with the City's requirements, as well as the tenants or
24	the other owners.

	64
1	CHAIRMAN WALLACE: Okay. All right.
2	MR. PYLE: It is a balancing act.
3	MEMBER HENNINGSON: The original
4	question of whether can you change the ring road, the
5	answer is no?
6	MR. PYLE: We have changed the ring road
7	within the limits.
8	MEMBER HENNINGSON: Can you change it to
9	more parking on the outlots?
10	MR. PYLE: We did to the limits that we
11	could.
12	MEMBER HENNINGSON: That is the answer.
13	CHAIRMAN WALLACE: All right. Any other
14	questions?
15	Yes, ma'am.
16	Were you sworn in?
17	MS. NEVILLE: Yes, I was.
18	CHAIRMAN WALLACE: Okay. If you could
19	state your name and spell your last name and also state
20	your address.
21	MS. NEVILLE: I will. Carol Neville,
22	N-e-v-i-l-l-e. My address is 3601 Antoine Place in
23	St. Charles, Illinois.
24	The question really, we are a current

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- 1 tenant of the mall and had met with the developer
- 2 yesterday to talk about the future.
- 3 I represent Marquee Youth Organization. And
- 4 I am really here just to also discuss with the Plan
- 5 Commission so that you are aware of us. The mall has
- 6 been gracious to let us be there. And I guess I am
- 7 representing about 100 families that have become a part
- 8 of this organization which is an arts organization.
- 9 And the developers -- we spoke with them
- 10 yesterday. And they are looking for creative ways that
- 11 we could still be there. We are a little different
- 12 than other children's theater groups in that we have a
- 13 great many families here with autistic children. We
- 14 have -- we deal with the teens that are dealing with
- 15 depression. We -- when you audition, it is to place
- 16 people, not cut people. And so I -- I actually teach
- 17 at St. Charles East. And we are always looking for
- 18 ways to address the mental health needs of our kids.
- So I am here just to make you aware that we
- don't want to become homeless in the process. But we
- 21 understand -- we have been looking at creative ways --
- 22 if we did have a small performing space, one of the
- things we need to do to make it viable for our
- 24 developers is to connect in with other arts, other

- 1 folks in our community, that might use a small,
- 2 intimate space -- small, intimate stage, less than 500
- 3 seating; more like a few hundred seating.
- 4 It is an amazing organization that started
- 5 two-and-a-half years ago that does productions,
- 6 workshops, writing, singing.
- 7 I wish I had time to read you some of the
- 8 testimonies of the lives that have been changed. But I
- 9 guess you will have to trust me on that one.
- But anyway, I think that really is more of a
- 11 question of just wanting you to keep us in mind as the
- developers are trying to figure out how we might stay
- 13 tenants and asking for your help connecting the dots
- 14 within our community so we can keep this organization
- 15 here for the kids.
- 16 CHAIRMAN WALLACE: All right.
- 17 Thank you.
- MS. NEVILLE: Thank you.
- 19 CHAIRMAN WALLACE: Anyone else? Any
- 20 questions or comments? All right.
- 21 Back to Plan Commission.
- MEMBER HENNINGSON: I have a question
- 23 regarding procedure and something that probably should
- 24 have been asked in the beginning, but I didn't have a

- 1 chance.
- I am going to read a part of the Staff
- 3 Report. "The applicant is requesting an amendment to
- 4 special use for planned unit development for the
- 5 purpose of establishing new planned unit development
- 6 standards for the redevelopment of Charlestowne Mall.
- 7 The request is supported by the following documents" --
- 8 and we have talked about them -- "Conceptual Site Plan,
- 9 Conceptual Improvement Plan, Conceptual Landscape Plan,
- 10 and Conceptual Pedestrian Circulation Plan."
- As I have spoken with a couple of the other
- 12 Commission members and a couple people on the Council,
- 13 this procedure appears to be unusual. And you know, if
- 14 our next step is to approve a new PUD preliminary plan,
- 15 why are we being asked to approve an amendment for
- 16 special use for an existing PUD?
- MS. TUNGARE: Let me take a stab at
- 18 this.
- 19 It is really, I think, a technicality more
- 20 than anything else. Although, in a sense, you are
- 21 approving new PUD standards to reflect the form of this
- proposed development, we do need to acknowledge that
- 23 there is an existing PUD in place on the mall today
- 24 from 1988. So to respect that acknowledgment,

- 1 procedurally we have to amend the existing PUD even if
- 2 it is in its entirety reflecting new standards. So
- 3 therefore, the application that has to be filed by the
- 4 applicant is not for a special use -- new special use
- 5 for PUD but for an amendment for special use for a PUD.
- 6 And there have been several occasions in
- 7 St. Charles that we have had amendments to existing
- 8 PUDs along with applications for new PUDs, as well. So
- 9 the Plan Commission has seen both over the years.
- Most development that was done in St. Charles
- in the 1980s, the 1990s, was done under the PUD
- 12 umbrella. So every time there had to be a change to
- 13 that development, that form of development, applicants
- 14 have had to come before the Plan Commission and City
- 15 Council to amend the existing PUDs. So this is not
- 16 really different from that.
- 17 MEMBER HENNINGSON: Well, if we are
- 18 looking at a new PUD, a lot of questions that have been
- 19 asked tonight would have already been answered.
- Am I walking the line there, Todd?
- 21 CHAIRMAN WALLACE: Any -- anything else?
- MEMBER DOYLE: General comments? Is
- 23 that what you are --
- 24 CHAIRMAN WALLACE: Yeah.

- 1 MEMBER DOYLE: So my comments are, you
- 2 know, I was looking at the -- at our new comprehensive
- 3 plan and specifically at the subarea goals and
- 4 objectives to refresh my memory in terms of what they
- 5 identified as our priorities.
- 6 And with regards to this site, it is pretty
- 7 clear that repositioning to foster the renaissance of
- 8 the development is the leading objective. And the plan
- 9 also contemplates a number of different options for
- doing that from -- three different options in this
- 11 chapter -- Chapter 8, I believe.
- 12 When I think about what I would want on this
- 13 site, I would want a number of things that are not in
- 14 this concept plan. I would want, you know, a grand
- 15 pedestrian entree with bike lanes and things to get
- 16 people -- you know, for kids to ride their bike again
- 17 to the mall.
- When I think about the question, "Where are
- 19 the pedestrians," there are no pedestrians here. It is
- 20 sort of a chicken-and-egg problem. There are no
- 21 pedestrians because it is not a pedestrian-friendly
- 22 environment. So the way to get to this site is to
- 23 drive there.
- And until there is a pedestrian-friendly

- 1 environment, you are going to continue to drive there.
- 2 The pedestrian environment is inside. And then you get
- 3 to walk around to your heart's content. That is my
- 4 want.
- 5 But I also believe that the proposal that is
- 6 in front of us meets the community's needs and
- 7 appreciate that the applicant has modified the proposal
- 8 to maximize parking in the outlots to insure that at
- 9 least 4 units per 1,000 feet of the gross leasable area
- 10 will be on the outlots, and to modify the location of
- 11 the crosswalks.
- And I agree with the comment that was made by
- 13 the resident that, you know, that the thing we are
- 14 looking at trying to facilitate here is to create a
- sense of change on this site, to get something visible
- 16 that will signal to the business community that things
- 17 are happening here. And many of them are going to want
- 18 proof before they -- before they really, you know,
- 19 invest here.
- So I do think that we should approve the
- 21 requested amendments to the PUD and fulfill the -- the
- 22 objectives from the Comprehensive Plan which is to
- 23 enable repositioning of this site.
- 24 CHAIRMAN WALLACE: Any other questions

	71
1	or comments from the Plan Commission?
2	(No response.)
3	CHAIRMAN WALLACE: Any other questions
4	or comments from members of the public?
5	MEMBER HENNINGSON: You know, there are
6	some things the Plan Commission has been given an
7	enormous amount of information here. Generally, this
8	kind of thing is spread out over a few more meetings.
9	I would like to see I am having problems
10	with the outlots and the access to those outlots both
11	by autos and by pedestrians.
12	I think it is a real safety issue. And I
13	would like to see a pedestrian circulation study of how
14	we can get the pedestrians from those outlots to the
15	other parking in a safe manner.
16	I see the way people drive through this I
17	have spent a lot of time on this site recently in
18	looking at the plans. And I have seen how people drive
19	through there now because there is currently a lot of
20	cut-through traffic. And I just have a real problem
21	approving outlots that don't have adequate parking
22	where the potential customers have to walk across a
23	very busy thoroughfare.
24	In my experience and I have got a lot of

- 1 real estate experience, including direct and indirect
- 2 regional mall experience. And the restaurants I see --
- 3 and this is going to very heavy restaurant use -- they
- 4 generally want 1 per 100 which is 10 per 1,000. They
- 5 are going to come in and get 4 per 1,000.
- 6 Now, is that going to -- is that going to
- 7 affect their decision to take one of those sites? I
- 8 don't know.
- 9 I had experience with Outback and with
- 10 Panera. They were both stuck at 1 per 100.
- So are they -- if we approve this, are they
- 12 going to be saleable, and are they going to be able to
- 13 squeeze in the drivethroughs? I just think we are
- 14 squeezing an awful lot into a very small area.
- I don't like the fact that the sidewalk can
- 16 not be extended along Main Street. Very poor
- 17 pedestrian access. There is a sidewalk on the west
- 18 side of the property that is not going to be extended.
- 19 I think it is -- I think it is a safety concern that
- 20 needs to be addressed either through a pedestrian study
- 21 or a traffic study.
- I know the original traffic study that was
- done addressed the existing mall from years ago to the
- 24 current mall. But I don't believe it has addressed any

	73
1	of these changes for for the pedestrian traffic.
2	And as I stated earlier, I would like to see
3	some numbers on the square footage of the mall in
4	relation to parking, current and remote.
5	CHAIRMAN WALLACE: All right. Any other
6	questions or comments?
7	(No response.)
8	CHAIRMAN WALLACE: Rita?
9	(No response.)
10	CHAIRMAN WALLACE: At this point, if we
11	feel that we have enough evidence to make a decision,
12	then we need a motion in order to close the public
13	hearing.
14	MEMBER HENNINGSON: I feel that it
15	should be put off until we get some of the information
16	that I requested submitted to us and reviewed.
17	CHAIRMAN WALLACE: Okay. So I mean
18	MEMBER SCHUETZ: I would like to propose
19	that we close the public hearing.
20	MEMBER PRETZ: Second.
21	CHAIRMAN WALLACE: Moved and seconded.
22	And is there any discussion well, further
23	discussion on that motion?
24	MEMBER HENNINGSON: You are approving a

	74
1	plan that doesn't have square footage on it.
2	CHAIRMAN WALLACE: Well, we aren't
3	approving it. We are closing the public hearing.
4	If you feel that there is evidence that we
5	need that we don't have, then we can continue the
6	public hearing.
7	MEMBER HENNINGSON: I would like to see
8	the square footage on the outlots. Right now, you have
9	an extended area that they can build under, and we
10	don't have I I have never seen a site plan that
11	doesn't have a square footage on it. I have been
12	around.
13	MEMBER DOYLE: I have to ask the
14	question. I don't think that we are approving a site
15	plan. The application is to amend the PUD to amend
16	the PUD and to amend the standards that will govern the
17	site plan.
18	MEMBER HENNINGSON: The four documents I
19	just listed you are approving all of those.
20	MEMBER DOYLE: They are informative
21	documents that inform the this plan in front of
22	us
23	MEMBER HENNINGSON: You are approving
24	all of those documents. And, you know, there is a

- 1 25-page engineering document that everybody looked at
- 2 on-line that I finally got access to the hard copies
- 3 today. And that is just because I talked to Russ. He
- 4 was nice enough to bring them tonight. There is a lot
- 5 of information. We are approving those documents.
- 6 And if the developer comes back and doesn't
- 7 get three drivethroughs out there, it is a problem for
- 8 the City of St. Charles.
- 9 You know, we are -- I am -- I am concerned
- 10 about this because of my background and experience.
- 11 But what I want is the best for the City of
- 12 St. Charles. That is all I am looking at. I want to
- make sure we are protected. I want to make sure we are
- 14 not rushing into something. We haven't seen a concept
- 15 plan on this --
- 16 CHAIRMAN WALLACE: We did see a concept
- 17 plan. It was back in 1988. We are amending the
- 18 existing PUD right now.
- 19 MEMBER HENNINGSON: Well, I know
- 20 something about whether or not they presented to us a
- 21 concept plan. They elected to present that through the
- 22 PUD. I was the only member there.
- 23 MEMBER SCHUETZ: I think you are hung up
- 24 on the concept plan. That is not what we are approving

	76
1	here.
2	Can the Staff comment on that? Aren't we
3	approving the PUD and
4	MS. TUNGARE: What you are approving is
5	an amendment to an existing PUD establishing the PUD
6	standards. And the plans that have been presented are
7	supporting documentation.
8	If there was any level of engineering that
9	was done, that was to the credit of the applicant where
10	they went over and above to demonstrate the feasibility
11	of the concept that is being proposed.
12	Today, the Staff will attach the concept plan
13	to the PUD standards so that there is a graphic
14	representation of the PUD standards being approved.
15	Having said that, what is not before the Plan
16	Commission tonight is a preliminary PUD plan
17	application. So no, you are not approving a plan
18	tonight.
19	MEMBER HENNINGSON: When will we see
20	that?
21	MS. TUNGARE: That will come when they
22	come back with a preliminary plan. That will be
23	entirely up to them. They will have to present that
24	before they put a shovel in the ground and do make

	77
1	any changes to the property.
2	CHAIRMAN WALLACE: For the discussion on
3	the motion
4	MEMBER DOYLE: So the issue in front of
5	us is whether we have gathered enough information to
6	close the public hearing.
7	The concern that was raised is a public
8	safety issue. In terms of in terms of amendments to
9	the PUD, the amendments to the PUD don't directly, I
10	believe, have any they don't have any direct
11	implications on public safety because we are not
12	approving the site plan.
13	MEMBER HENNINGSON: We are approving the
14	findings of fact, and that has a direct relation to the
15	safety and welfare.
16	MEMBER DOYLE: The findings
17	MEMBER HENNINGSON: We are approving the
18	findings of fact that is in the package.
19	MEMBER DOYLE: Let's take a look at what
20	those are, then.
21	CHAIRMAN WALLACE: Well, the question is
22	does this relate to the motion that is on the table to
23	close the public hearing.
24	MEMBER HENNINGSON: I think it

78 1 CHAIRMAN WALLACE: If you don't feel 2 there is enough -- as far as everything else goes, 3 regarding the findings, we can discuss those when there 4 is a motion to approve or deny this application unless 5 it relates to whether we have enough evidence to close 6 the public hearing. 7 MEMBER HENNINGSON: I requested a 8 parking study including what I have spoken about 9 before, a pedestrian traffic study and a traffic study 10 to be addressing the pedestrian areas, which two and 11 three can be combined. 12 CHAIRMAN WALLACE: So you are saying 13 that that relates to which of our findings of fact? 14 MEMBER DOYLE: No. 2 reads, "To create 15 places oriented to the pedestrian that promote physical 16 activity and social interaction." 17 Finding of fact was "The mall property was designed primarily for customers arriving by automobile 18 19 and has very limited facilities to accommodate 20 pedestrians. The PUD amendment will provide an 21 opportunity for the property to be redeveloped with 22 improved building entrances and pedestrian 23 infrastructure. A continuous pathway system will be

established on the site to facilitate pedestrian

- 1 movement into the site and between buildings. New
- 2 landscaping and new outlot buildings around the mall
- 3 will help reduce the scale of the parking lot."
- 4 CHAIRMAN WALLACE: Just to be clear,
- 5 that is the proposed finding of fact that is in the
- 6 Staff Report?
- 7 MEMBER DOYLE: That is Exhibit B, yes.
- I -- in terms of discussion on the motion,
- 9 based on my understanding of what we are approving, I
- 10 feel that we have sufficient information to -- to close
- 11 the public hearing and to make a determination on the
- 12 application because we are -- we are approving
- 13 amendments to a governing ordinance, not to a site
- 14 plan.
- The materials that we have in front of us are
- 16 supporting documents only in terms of approving the
- 17 concept. But the application could have been tendered
- 18 without those materials, and it would still be
- 19 legitimate on its face.
- So I don't see -- we could ignore the
- 21 conceptual site plan entirely and approve the
- 22 application simply on the basis of the Staff Memo.
- CHAIRMAN WALLACE: All right. Further
- 24 discussion on the motion?

	80
1	(No response.)
2	CHAIRMAN WALLACE: All right. Seeing
3	none, I will call roll.
4	Schuetz.
5	MEMBER SCHUETZ: Yes.
6	CHAIRMAN WALLACE: Doyle.
7	MEMBER DOYLE: Yes.
8	CHAIRMAN WALLACE: Pretz.
9	MEMBER PRETZ: Yes.
10	CHAIRMAN WALLACE: Henningson.
11	MEMBER HENNINGSON: No.
12	CHAIRMAN WALLACE: Wallace, yes.
13	The motion passes by a vote of 4 to 1. That
14	concludes Item 4 on the agenda.
15	Item 5 on the agenda is Charlestowne Mall PUD
16	Redevelopment SC 3800 Main, LLC, as stated on the
17	agenda application for amendment to special use for
18	planned unit development.
19	Before any commentary, I would ask for a
20	motion.
21	MEMBER DOYLE: I move for recommending
22	approval of the application for amendment to special
23	use for planned unit development Ordinance
24	No. 1998-Z-10, Charlestowne Mall PUD, and subsequent

- 1 amendments, Ordinance 1989-Z-8, 1991-Z-2, 1994-Z-8,
- 2 1995-Z-16, for the purpose of establishing new planned
- 3 unit development standards for redevelopment of
- 4 Charlestowne Mall.
- 5 MEMBER PRETZ: Second.
- 6 CHAIRMAN WALLACE: Before we have a
- 7 second -- sorry. I didn't hear it yet.
- 8 Would that be Staff -- the Staff Memo
- 9 includes certain conditions and changes since the
- 10 original application. So I would think that the motion
- 11 would also have to cite and be contingent upon
- 12 resolutions of those changes.
- MR. COLBY: Correct, the changes that
- 14 are shown in Exhibit A.
- 15 CHAIRMAN WALLACE: Is that what you
- 16 stated in your motion?
- **17** MEMBER DOYLE: I am sorry?
- 18 CHAIRMAN WALLACE: So it would be for
- 19 recommending approval of the application contingent
- 20 upon resolution of Staff comments and changes as
- 21 outlined in the Staff Memorandum of October 18, 2013.
- MEMBER DOYLE: Agreed.
- 23 CHAIRMAN WALLACE: Is there a second?
- 24 MEMBER PRETZ: Second.

- 1 CHAIRMAN WALLACE: All right. That
- 2 motion has been made and seconded.
- 3 Discussion on the motion.
- 4 MEMBER HENNINGSON: Again, I requested
- 5 some information earlier that I think needs to be
- 6 provided.
- 7 I also would like to bring your attention to
- 8 the Finding of Fact Special Use E, Effect on General
- 9 Welfare, "That the establishment, maintenance, or
- 10 operation of the special use will not be detrimental or
- 11 endanger the public health, safety, comfort, or general
- 12 welfare."
- My questions regarding the safety of the ring
- 14 road between the outlots and the general parking area
- 15 have not been answered. And I think it is a big safety
- 16 concern. And I don't think you have got adequate
- 17 parking on the outlots.
- MS. TUNGARE: If I may, can I offer some
- 19 suggestions to the Plan Commission?
- 20 MEMBER HENNINGSON: I am not sure that
- 21 is appropriate.
- 22 CHAIRMAN WALLACE: Well, if one of the
- 23 Plan Commissioners solicits it, it is. I would like to
- 24 know what Rita has to say.

- 1 MS. TUNGARE: Thank you.
- 2 If the two studies or analyses that
- 3 Commission Member Henningson wants are important enough
- 4 for the Plan Commission, you could propose some
- 5 language to be included in the PUD that at such time as
- 6 when a preliminary plan is submitted for the main mall
- 7 building -- at such time, the applicant can provide
- 8 that information along with the preliminary plan. As
- 9 Commissioner Member Doyle indicated, some of these
- 10 nuances are a function of the preliminary plan rather
- 11 than the PUD.
- Just a suggestion. I don't know how the
- 13 applicant feels about that. I am just throwing it out
- 14 there.
- MEMBER DOYLE: What kind of information
- 16 would be -- so that would come as a recommendation to
- 17 the Planning & Development Committee that that
- 18 provision be attached to our --
- MS. TUNGARE: -- the PUD at such time.
- 20 MEMBER DOYLE: What studies are we
- 21 talking about?
- MS. TUNGARE: I think Mr. Henningson can
- 23 probably speak to that.
- 24 CHAIRMAN WALLACE: Correct me if I am

- 1 wrong. Each time a preliminary plan comes before the
- 2 Plan Commission, we have a set of findings of fact that
- 3 we have to make in the affirmative in order to approve
- 4 those.
- 5 MS. TUNGARE: The preliminary plan
- 6 general findings of fact. It is specifically a site
- 7 plan review. It is specifically a plan -- site plan,
- 8 building architectural, landscaping, and engineering
- 9 plans.
- 10 CHAIRMAN WALLACE: Within the Zoning
- 11 Ordinance itself, it has to meet certain standards in
- 12 order for us to approve it?
- MS. TUNGARE: And in this case, since it
- 14 deals with a PUD, it will have to meet the PUD
- 15 standards, as well.
- 16 CHAIRMAN WALLACE: So I don't understand
- what in addition we would have to mandate the developer
- 18 provide that isn't already required in order to get an
- 19 affirmative recommendation on the site plans that they
- 20 present.
- I mean, if they present it with no supporting
- documentation, then I think that they are going to get
- 23 denied. Whereas, I think they are probably going to
- 24 know if they need a traffic study or a parking study in

- 1 order to get an approval, they are going to provide it.
- 2 I just don't know what in addition we should require.
- 3 MEMBER HENNINGSON: I am asking for,
- 4 number one, a parking study, and, number two, a
- 5 pedestrian/traffic study.
- 6 CHAIRMAN WALLACE: All right. Any other
- 7 comments, Plan Commission Members?
- 8 MEMBER DOYLE: I have a quick comment
- 9 about the safety of pedestrian issue. I keep on
- 10 thinking about the some comparable land uses in Geneva
- 11 Commons.
- So on one of the outlots on one of the pads,
- 13 we have the entrance road which curves in and in about
- 14 90 feet comes to a pedestrian crosswalk.
- MEMBER HENNINGSON: By Crate & Barrel?
- MEMBER DOYLE: Crate & Barrel and
- 17 California Pizza Kitchen at Geneva Commons.
- The exact same -- same situation -- an entry
- 19 road into the mall and a crosswalk to get to the
- 20 restaurant.
- I have a young child. You know, I am very
- 22 vigilant about traffic. And it makes me -- any time I
- am near a street with my child, I am always nervous.
- 24 My want is that, you know, I will have a direct line

- 1 with no cars between me and everything else that I want
- 2 to go to. But I know that that is not something that I
- 3 am going to have.
- 4 When I think about that -- that business, we
- 5 continue to go back there, and I continue to patronize
- 6 it even though I have to cross that crosswalk. And I
- 7 have determined that my needs, my child's needs, are
- 8 satisfied, you know.
- 9 So in terms of these outlots, I think in
- 10 general the PUD provides for adequate parking because 4
- 11 parking spaces per 1,000 square foot of general
- 12 leasable area is consistent with our ordinance for
- 13 shopping centers.
- 14 And unless we are going to entertain a
- 15 constraint that says pedestrians can never cross a
- 16 street or a ring road or something to get to a business
- 17 that they want to patronize -- I mean, there is parking
- 18 in the center area there. And there is a crosswalk.
- 19 You know, I am inclined to suggest to
- 20 the applicant that something be there such as colored
- 21 pavers or something that would draw the crosswalk to
- the attention of motorists. That would be probably
- very welcome by pedestrians and reassure them, albeit
- 24 the snow removal issues that you mentioned.

- I don't want to dive into that level of detail in terms of interfering in the development and repositioning of this parcel because it is not in the
  - 3 repositioning of this parcel because it is not in the
- 4 commercial interest of the prospective tenants or the
- 5 owner to build businesses that people don't want to
- 6 patronize.
- 7 And I think that -- I am not a
- 8 libertarian or a rabid free marketer. But I do think
- 9 market forces here are going to drive the property in
- 10 the direction we need them to go in. I feel that the
- 11 controls are there.
- 12 MEMBER HENNINGSON: It is interesting
- 13 you brought up Geneva Commons. I drive by there daily
- 14 getting over to Delnor. And there is -- number one, it
- is -- the ring road would carry much more traffic than
- 16 Geneva Commons Road does there.
- And the outbuildings at Geneva Commons are
- owned by the shopping center. They are owned by the
- 19 shopping center and leased by the shopping center.
- This scenario at Charlestowne Mall is those
- 21 pads are going to be sold off to different owners. So
- 22 for what that is worth --
- MEMBER DOYLE: I don't think the
- 24 ownership is germane to the application and to our

	88
1	consideration of the application.
2	MEMBER HENNINGSON: I didn't say it was.
3	MEMBER DOYLE: That is my final comment.
4	CHAIRMAN WALLACE: Any further comments?
5	(No response.)
6	CHAIRMAN WALLACE: None heard.
7	All right. I will call the roll.
8	Schuetz.
9	MEMBER SCHUETZ: Yes.
10	CHAIRMAN WALLACE: Doyle.
11	MEMBER DOYLE: Yes.
12	CHAIRMAN WALLACE: Pretz.
13	MEMBER PRETZ: Yes.
14	CHAIRMAN WALLACE: Henningson.
15	MEMBER HENNINGSON: No.
16	CHAIRMAN WALLACE: Wallace, yes.
17	The motion passes by a vote of 4 to 1. That
18	concludes 5 on the agenda.
19	Item 6 is meeting announcements.
20	Our upcoming meetings are Tuesday, November
21	5, Tuesday, November 19, Tuesday, December 3rd, all in
22	this location.
23	We don't have any changes to that as of now?
24	MR. COLBY: No.
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	89
1	CHAIRMAN WALLACE: Okay. Any additional
2	business from Plan Commission Members?
3	Staff?
4	Citizens?
5	(No response.)
6	CHAIRMAN WALLACE: All right. In that
7	case, is there a motion to adjourn?
8	MEMBER SCHUETZ: Motion we adjourn this
9	meeting.
10	MEMBER PRETZ: Second.
11	CHAIRMAN WALLACE: All in favor?
12	(Ayes heard.)
13	CHAIRMAN WALLACE: Opposed.
14	(No response.)
15	CHAIRMAN WALLACE: This meeting of the
16	Plan Commission adjourned at 8:50 p.m.
17	Thank you.
18	PROCEEDINGS CONCLUDED AT 8:50 P.M.
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1	STATE OF ILLINOIS ) ) SS.
2	COUNTY OF KANE )
3	I, Geri L. Warsop-Denson, Certified
4	Shorthand Reporter No. 084-003233, CSR, RPR, do
5	hereby certify that I reported in shorthand the
6	proceedings had in the above-entitled matter and
7	that the foregoing is a true, correct, and
8	complete transcript of my shorthand notes so taken
9	as aforesaid.
10	IN TESTIMONY WHEREOF I have hereunto set my
11	hand on this 24th day of October, 2013.
12	A. ADTEA
13	Seri L. Denion man
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15	Certified Shorthand Reporter Registered Professional Reporter
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