MINUTES CITY OF ST. CHARLES, IL PLAN COMMISSION TUESDAY, FEBRUARY 4, 2014

Members Present: Todd Wallace, Chairman

Tim Kessler, Vice Chairman

Brian Doyle Tom Schuetz Curt Henningson Sue Amatangelo Steve Gaugel James Holderfield

Members Absent: Tom Pretz

Also Present: Russell Colby, Planning Division Manager

Matthew O'Rourke, Planner

Court Reporter

1. Call to order

The meeting was called to order at 7:00 p.m. by Chairman Wallace.

2. Roll Call

Vice Chair Kessler called the roll. A quorum was present.

3. Presentation of minutes of the January 7, 2014 meeting.

A motion was made by Ms. Amatangelo, seconded by Mr. Schuetz and unanimously passed by voice vote to accept the minutes of the January 7, 2014 meeting.

PUBLIC HEARING

4. General Amendment (City of St. Charles)

Requirements for the regulation of Medical Cannabis Cultivation Centers and Medical Cannabis Dispensing Organizations

The attached transcript prepared by Chicago Area Real Time Court Reporting is by reference hereby made a part of these minutes.

Mr. Doyle made a motion to continue the public hearing to March 4, 2014 at 7:00 p.m. and asked that staff provide an analysis of all zoning districts with respect to the state law. Motion seconded by Mr. Kessler.

Roll Call Vote:

Ayes: Henningson, Schuetz, Doyle, Wallace, Kessler, Amatangelo, Gaugel,

Holderfield

Nays:

Absent: Pretz

Minutes – St. Charles Plan Commission Tuesday, February 4, 2014 Page 2

Motion carried: 8-0

MEETING

5. General Amendment (City of St. Charles)

Requirements for the regulation of Medical Cannabis Cultivation Centers and Medical Cannabis Dispensing Organizations.

No action was taken on this item.

6. 2701 E. Main St. - Drive-Through Stacking Reduction Request (Kolbrook Design) Stuart's Crossing PUD- Proposed Dunkin Donuts.

The attached transcript prepared by Chicago Area Real Time Court Reporting is by reference hereby made a part of these minutes.

Mr. Kessler made a motion to continue the item to a future date when the applicant and staff are prepared to respond to the Commission's comments. Motion seconded by Mr. Schuetz.

Roll Call Vote:

Ayes: Henningson, Schuetz, Doyle, Wallace, Kessler, Amatangelo, Gaugel,

Holderfield

Nays:

Absent: Pretz Motion carried: 8-0

7. Meeting Announcements

Tuesday, February 18, 2014 at 7:00pm Century Station Tuesday, March 4, 2014 at 7:00pm Council Chambers Tuesday, March 18, 2014 at 7:00pm Council Chambers

- 8. Additional Business from Plan Commission Members, Staff, or Citizens.-None.
- 9. Adjournment at 9:00PM

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               STATE OF ILLINOIS
                                         SS.
               COUNTY OF K A N E
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 4
                         BEFORE THE PLAN COMMISSION
                         OF THE CITY OF ST. CHARLES
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               In Re the Matter of:
               Public Hearing on
 7
               General Amendment:
               Regular Meeting,
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               2701 East Main Street.
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                            REPORT OF PROCEEDINGS
                            St. Charles City Hall
13
                             2 East Main Street
                         St. Charles, Illinois 60174
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15
                              February 4, 2014
                                   7:00 p.m.
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         Reported by: Melanie L. Humphrey-Sonntag,
23
                       CSR, RDR, CRR, CCP, FAPR
                       Notary Public, Kane County, Illinois
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REPORT OF PROCEEDINGS -- 02/04/2014

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1	CHAIRMAN WALLACE: This meeting of the
2	St. Charles Planning Commission will come to order.
3	Tim, roll call.
4	VICE CHAIRMAN KESSLER: Holderfield.
5	MEMBER HOLDERFIELD: Here.
6	VICE CHAIRMAN KESSLER: Amatangelo.
7	MEMBER AMATANGELO: Here.
8	VICE CHAIRMAN KESSLER: Schuetz.
9	MEMBER SCHUETZ: Here.
10	VICE CHAIRMAN KESSLER: Doyle.
11	MEMBER DOYLE: Here.
12	VICE CHAIRMAN KESSLER: Gaugel.
13	MEMBER GAUGEL: Here.
14	VICE CHAIRMAN KESSLER: Henningson.
15	MEMBER HENNINGSON: Here.
16	VICE CHAIRMAN KESSLER: Wallace.
17	CHAIRMAN WALLACE: Here.
18	VICE CHAIRMAN KESSLER: Kessler, here.
19	CHAIRMAN WALLACE: All right.
20	And first thing are you tired from so many
21	peopl e?
22	VICE CHAIRMAN KESSLER: Yeah. Full
23	house.
24	CHAIRMAN WALLACE: First thing, I'd like

to welcome our two new members, Mr. Holderfield and 1 2 Welcome to Plan Commission. Mr. Gaugel. 3 And I think that there was a -- was there 4 something on the City Web site, a little write-up about the background? I don't want to put you on the spot 5 and make you say what your background is. I think that 6 7 there --MEMBER HOLDERFIELD: Well, there was 8 9 something but --10 CHAIRMAN WALLACE: Would you mind just introducing yourself and just giving a couple of words? 11 12 MEMBER HOLDERFIELD: Sure. I was a high school teacher at St. Charles 13 14 East High School for 35 years. 15 I taught architectural drafting, product design. I was over the building trades program and 16 17 supervised the building of 12 homes here in the city. 18 And so that's basically what I bring to this Commission, and I'm eager to work for it and be an 19 20 active part. 21 CHAIRMAN WALLACE: Okay. Great. 22 MEMBER GAUGEL: Steve Gaugel. I'm pretty much a lifelong resident of St. Charles with the 23 24 exception of my college years at the University of

REPORT OF PROCEEDINGS -- 02/04/2014

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1	Illinois.
2	I went to Davis School, Thompson Middle
3	School, and St. Charles High School, which is now East.
4	I work for Fermilab. I'm in the procurement office and
5	a senior procurement administrator. I have the
6	government contracts over there for purchasing,
7	construction, fabrication, among other things.
8	And I ran for Alderman against Tim Martin a
9	couple years back, and I was on the comprehensive plan
10	task force just recently. That was a project that came
11	before this Commission as well as the City Council.
12	I'm happy to be here.
13	CHAIRMAN WALLACE: All right. Thank you
14	very much and welcome.
15	MEMBER HOLDERFIELD: Thank you.
16	CHAIRMAN WALLACE: All right.
17	Presentation of minutes of the January 7th,
18	2014, meeting.
19	Is there a motion to approve?
20	MEMBER AMATANGELO: So moved.
21	MEMBER SCHUETZ: Second.
22	CHAIRMAN WALLACE: It's been moved and
23	seconded.
24	All in favor?

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1	(Ayes heard.)
2	CHAIRMAN WALLACE: Opposed?
3	(No response.)
4	CHAIRMAN WALLACE: Motion passes
5	unani mousl y.
6	Item 4 on your agenda is a general amendment,
7	City of St. Charles, requirements for the regulation of
8	medical cannabis cultivation centers and medical
9	cannabis dispensing organizations.
10	This is the public hearing portion of our
11	meeting, and the Plan Commission has the role of
12	conducting public hearings for the City Council.
13	When applications for certain things come
1 4	before the City, the Planning Commission conducts the
15	public hearing as a means of gathering facts and
16	testimony, both for and against an application, and
17	that's what we're doing here tonight.
18	This particular application's actually
19	brought by the City of St. Charles, and we'll get into
20	the whys of that as we start to listen to the
21	testimony.
22	But the Applicant will present the
23	application, and anyone who has any questions of the
24	Applicant and the evidence that he presents may ask

8 1 those. 2 After the Applicant presents testimony, 3 anyone else who wishes to present testimony either in 4 favor of or opposing the application may do so at that 5 time. And the Applicant will end by providing any 6 rebuttal testimony. 7 I will -- because we are on the public 8 9 record, there is a court reporter here in the room. 10 I will recognize those who speak, and I would ask that 11 no person speak if they are not specifically recognized 12 by me. 13 It is a public record, and so whoever speaks must state their name, spell their last name, and also 14 15 state their address. And anyone who speaks needs to 16 come up to the lectern to do so. Any questions regarding that procedure? 17 18 (No response.) 19 CHAIRMAN WALLACE: Any questions 20 regarding the procedure? (No response.) 21 22 CHAIRMAN WALLACE: Okay. 23 Then in that case, anyone who wishes to offer 24 testimony on this particular item, including asking

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1	questions or making comments, I would ask that you now
2	be sworn in. Please raise your right hand.
3	(One witness duly sworn.)
4	CHAIRMAN WALLACE: All right. And
5	before we start, do we have anything we don't have
6	any exhibits on this one, do we?
7	MR. O'ROURKE: No, just the staff
8	materials.
9	CHAIRMAN WALLACE: Okay. Which were a
10	part of the
11	MR. O'ROURKE: They were part of the
12	packet items that were submitted on the Internet.
13	CHAIRMAN WALLACE: All right.
14	Anything else before we start?
15	MR. O'ROURKE: (Mr. O'Rourke shook his
16	head from side to side.)
17	CHAIRMAN WALLACE: Go ahead.
18	MR. O'ROURKE: All right. Thank you.
19	Staff is presenting a general amendment
20	application for the Planning Commission tonight for
21	revi ew.
22	Essentially, we're looking at medical
23	marijuana, slash, cannabis-related uses; in particular,
24	cultivation centers and dispensing organizations.

In August of 2013 the State of Illinois passed a law that made such uses legal here in the state of Illinois, and staff has reviewed that law and looked at it and basically wanted to create a staff review process that would allow us to react and review these proposals should one come forward to the City of St. Charles. Rather than sit back and wait for maybe one to come in, we felt it would be a little bit better to be proactive and at least get something into the Zoning Ordinance that would allow us to react to it instead of just kind of in that mode of "Let's wait and see what happens."

So what you see before you is -- essentially, it's a hundred-plus-page law that goes into every kind of detail with medical cannabis that you can think of, and there are very few specifics related to how this is a part of the zoning process.

In particular, there's some guidelines for where these things could be located within cities. There's specific provisions for cannabis cultivation centers that state it cannot be located within 2500 feet of any day care, residentially zoned property, nursing homes, and a few other uses.

And then there's a very similar provision for

the dispensing organizations except that requirement is reduced to 1,000 feet, and there's also not -- it can be permitted closer to residential areas. It basically just says stick within the day cares, nursing homes, a thousand feet away from some of those uses.

And I have a visual aid to help us here.

So when staff looked at this and looked at what provisions are relevant to zoning and siting of these types of organization, we asked the GIS department to develop some mapping.

What you see here is a buffer analysis.

Basically, everything with this kind of lighter yellow shade over it -- anything within this light color is within 2500 foot of either a residentially zoned property, a school, day care, nursing home, et cetera.

And what this shows staff is that, basically, very few properties are out of the buffer zones.

You'll see this is one small area here in the -- in the M-2 zoning district, and this doesn't even count.

There's a few more residential properties down in this area, so this would -- logically -- we didn't have that information to put it on the map, but, logically, this would probably be something like this.

Very similar is the -- this is the map

12 1 prepared for everything within a thousand feet. 2 What this does not show is buffers from Downtown, since it's mixed use and does 3 downtown. 4 permit residential uses, would be considered a 5 residential use in such that the State law says you cannot have this on a property that is residential, but 6 there's no buffer requirement. 7 So, basically, you could not have a 8 9 dispensing organization in any of these downtown zoning 10 districts because there are residential uses permitted 11 on those properties. 12 So what is left in the city is basically more 13 of the manufacturing area on the east side of town, 14 some more of the commercial areas, and the corners. 15 So what staff did is we took this 16 information --VICE CHAIRMAN KESSLER: I don't mean to 17 interrupt you but -- you just showed us two different 18 19 maps. And they're two different things, aren't they? 20 MR. O'ROURKE: They absolutely are. 21 VICE CHAIRMAN KESSLER: Would you 22 explain that. MR. O'ROURKE: 23 Certainly. 24 This is for cultivation centers, this first

map. These are all the properties that are basically -- what this shows you, these buffer areas are 2500 feet out from any property that's zoned residential or school or day care or, basically, any use identified in the State act that has to be -- the cultivation center has to be 2500 feet away from.

So the only properties in St. Charles that meet those requirements are the ones where you don't see this kind of yellow shade over it. So, essentially, it's this area here.

The difference between this map and the second map is this is for dispensing organizations, and this shows properties that are a thousand feet away from the uses called out in the State act; particularly the schools, nursing homes, day care centers, et cetera.

It does not have the same requirement that it has to be buffered from residentially zoned properties, but what I -- I think what I was stating is that, if a property is residential, it cannot contain a dispensing organization.

So the dispensing organization does not have to be a thousand feet away from them.

Is that more clear?

VICE CHAIRMAN KESSLER: Thank you.

MR. O'ROURKE: So based on these location criteria established in the State law and a few other items that staff looked at, what staff is proposing here tonight is an ordinance that would basically mirror the standards that are in the State law and go a little further in terms of location.

What staff is proposing is that these uses basically be permitted uses in the M-2 zoning district, which is all here on the east side of town. This fits more with what you see here on this map, which is for the cultivation centers and the 2500-foot buffer requirement.

Staff essentially thought, from an enforcement issue and especially while this is in this pilot program phase, it would just be an issue for the staff that deals with this on a day-to-day basis to keep this in a consistent zoning district.

It would just make the enforcement of any related -- as long as we're getting used to these laws, it just makes it easier for us to be able to do this properly and not make any mistakes on the review side should a proposal come into town.

It should also be noted that the State law

says only one cultivation center can be located per policing district.

We -- our policing district is fairly large.

Excuse me. I put a map in here.

So you'll see we're part of No. 2.

So only one cultivation center can be seen in anything you see in this large area here, so McHenry, Lake, Kane -- I don't believe DuPage is in that -- and DeKalb.

Also, there will only be 60 licenses issued by the State for the dispensing organizations. It does not have this same police district requirement, but there will only be 60 statewide. So the number of these uses that will be out there are fairly limited, as well.

To go along with this, staff is proposing some use standards. It's a different chapter of the Zoning Ordinance, basically, that mirrors what was contained in the State act. Staff has also proposed some parking standards and, also, some definitions in the "Definitions" chapter just to define these uses.

It's -- basically, all the amendments proposed in the staff materials are for these uses. It's just a few chapters had to be amended to make sure

everything was incorporated in there and all the kind of t's were crossed, i's were dotted, that sort of thing.

With that, I'll conclude my staff formal comments and open the floor to any questions you might have.

CHAIRMAN WALLACE: Okay. Thank you.

Questions from Plan Commissioners?

Yes

MEMBER AMATANGELO: I would just like to clarify the difference between cultivation center and dispensing center. Could you just elaborate on that a little bit?

MR. O'ROURKE: Yeah. I probably should have reiterated that.

A cultivation center as defined by the State law is where these -- where it will grow, where you'll grow cannabis. So it has to be enclosed inside a facility, but it will be where you actually grow the material, product.

The dispensing organization is where designated caregivers and/or patients would go to pick up the actual processed and ready-to-be-used product that comes from the cultivation center.

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1	MEMBER AMATANGELO: Thank you.
2	MR. O'ROURKE: Sorry. I should have
3	mentioned that.
4	MEMBER SCHUETZ: So, Matt, when you're
5	looking at which cultivation or dispensing, which
6	one allows one in the district?
7	MR. O'ROURKE: That's a cultivation
8	center. So that's where they're grown.
9	MEMBER SCHUETZ: Okay. So dispensing,
10	how many are allowed?
11	MR. O'ROURKE: 60 statewide. There is
12	no restriction on how many would be in one policing
13	district in the state, though.
14	So they just didn't that wasn't included
15	as part of the State law.
16	MEMBER SCHUETZ: But we could?
17	MR. O'ROURKE: Could we limit it to one?
18	MEMBER SCHUETZ: Or whatever.
19	MR. O'ROURKE: Not through zoning. That
20	would be more of a business license-type you could
21	limit it like liquor licenses are, but I think if you
22	do that, the Zoning Ordinance, it would be a little
23	sticky. There might be you have to limit it by
24	district or districts, you know; it has to be based on

the zoning. It can't really be just one business, that's it.

MEMBER SCHUETZ: And have you had an opportunity to check with any other cities in the area to see what they're doing as far as zoning ordinances and how they're handling it?

MR. O'ROURKE: There has been a little bit of publicity out there. I know Naperville in particular has had a lot of articles written about what they're doing.

They're doing something similar. I -- the cultivation centers, their ordinance is very similar. They are allowing dispensing organizations in more zoning districts, some of their commercial districts, for instance.

But there's nobody that we -- this is so new, there's nobody -- there's not a lot of these on the books yet.

MEMBER SCHUETZ: Is there any in Kane County?

MR. O'ROURKE: Not that's come to my attention. The two that I found were Naperville and Lemont. I don't think Naperville is part of Kane County -- I don't think any part of it is.

19 I'm not sure. 1 2 MEMBER SCHUETZ: No, they wouldn't be. Thanks. 3 4 CHAIRMAN WALLACE: Okay. 0ther 5 questions? Steve. 6 7 MEMBER GAUGEL: The map for the dispensing centers, there was the thousand feet for 8 dispensing centers and 2500 feet for the cultivation 9 10 centers. Is the map that you showed for the dispensing 11 12 centers just where -- does it just include the 13 thousand-foot border around, or are we limiting it even 14 more than that? MR. O'ROURKE: Yeah. 15 What this map 16 shows is a thousand-foot buffer from all schools. day care centers, nursing homes, things that are 17 18 identified in the State act, but the staff proposal is 19 limiting this more by just letting it -- or proposing 20 it as permitted in the M-2 of the zoning districts. 21 Now, this doesn't account for everything because they wouldn't -- all this white space you see 22 are residentially zoned properties, which they would 23 24 not be allowed there, either.

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1	MEMBER GAUGEL: Right.
2	MR. O'ROURKE: Or the downtown. So it's
3	really more here.
4	This is just the thousand-foot buffer that
5	you see.
6	MEMBER HENNINGSON: So there's the
7	only opportunity for dispensing would be on the east
8	side of the river in the M-2 zone?
9	MR. O'ROURKE: That's correct, as
10	proposed.
11	CHAIRMAN WALLACE: Okay. Brian.
12	MEMBER DOYLE: Matt, what is the staff's
13	concern with what led to duplications in terms of
14	procedure, in terms of regulation, et cetera, of
15	allowing dispensing centers to be located in
16	office/research zoning areas?
17	MR. O'ROURKE: It has a lot to do with
18	the requirements that are in the State law itself.
19	Essentially, there's requirements that only designated
20	patients can be in these facilities and/or the people
21	that work there.
22	There's not supposed to be any loitering
23	outside. People shouldn't really be parked there if
24	they're not just going to pick up their prescription.

	21
1	So it was kind of the enforcement of all
2	these things that staff was looking at when we
3	basically determined this would be the best way to
4	proceed.
5	MEMBER DOYLE: Is that zoning
6	enforcement or law enforcement?
7	MR. O'ROURKE: Really, it's enforcement
8	through the State law. It's unclear yet as how that
9	will trickle down to municipalities. It might be
10	somewhat of a policing function. It might be somewhat
11	of a code enforcement function. It wouldn't be zoning
12	parti cul arl y.
13	It's in the State law but
14	MEMBER DOYLE: So that brings up another
15	question about and I'm sorry. You know, the
16	Internet connection is not functioning. We can't bring
17	up the packet on our computers.
18	MR. O'ROURKE: Oh.
19	MR. COLBY: Yeah. If anyone needs
20	copies of anything, I'll get them.
21	MR. O'ROURKE: Sorry.
22	MEMBER DOYLE: I perused the State law,
23	and I noticed that employees of dispensing centers have
24	to be licensed. The dispensing center itself has to be

22
licensed
MR. O'ROURKE: Uh-huh.
MEMBER DOYLE: and to purchase
medical care cannabis, you have to have a State ID
card.
MR. O'ROURKE: Right.
MEMBER DOYLE: So I didn't see anything
that indicated that that actually being on the
premises of a dispensing center to even enter the
center you had to have a State ID card as a patient
because it does say that family and relatives can pick
up medical cannabis for patients without an ID card.
MR. O'ROURKE: Right. That's the
designated caregiver, but they, as well, would have to
have a State license ID card of some kind,
I believe, that would designate them as caregiver.
MEMBER DOYLE: In order to enter?
MR. O'ROURKE: Yeah, in order to get to
the facility.
MEMBER DOYLE: Okay. So that so in
no way can is the facility open or accessible to
people who do not have one of these licenses, either a
license to be an employee there or a State
identification card to purchase medical cannabis for

23 either themselves or for a relative? 1 MR. O' ROURKE: Right. As staff has read 2 3 the State law, that's what we understand, yes. MEMBER DOYLE: And is the issue that 4 5 you're not certain yet -- I also noticed the -- in the letter from City Council, he advised -- I can't 6 7 remember the gentleman's name -- he advised that there -- the number of -- many other municipalities are 8 9 waiting for the final rules and regulations to be 10 released in April -- I think it is --11 MR. O'ROURKE: Right. 12 MEMBER DOYLE: -- before they make any 13 policy decisions about how they're going to zone and 14 regulate these kind of businesses. 15 So are you -- are there aspects of the rules 16 and regulations that are still not clear to you that 17 are influencing you to go -- to proscribe this or prescribe this, you know, limit it away from the 18 office/research? 19 MR. O'ROURKE: That was part of the 20 21 thought process. 22

it's going to issue the licenses yet and how it's going

to be checking that these businesses would be meeting

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In particular, the State doesn't know how

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1	the criteria established in the State law. So
2	that's that led into part of our thinking.
3	I mean, that's part of what the that
4	April date, that's what they're trying to figure all
5	that stuff out, the various State departments such as
6	agriculture and finance, I think, was the other one.
7	MEMBER DOYLE: So if an Applicant came
8	to us next month, before these rules and regulations
9	were in place, and they said, "I would like to open a
10	dispensary in office/research up in the Valley you
11	know the Valley View area," isn't is that on the
12	map here? Is that office/research?
13	MR. O'ROURKE: This here?
14	MEMBER DOYLE: Yeah.
15	MR. O'ROURKE: Yeah, that's that's
16	the Q Center.
17	MEMBER DOYLE: That's the Q Center.
18	MR. O'ROURKE: Yes.
19	MEMBER DOYLE: Right now they would
20	be able they would that application would be able
21	to go forward and be able to be considered?
22	Or is there can we not consider any
23	applications until the regulation is done?
24	MR. O'ROURKE: You know, I'm not sure if

I have a great answer to that. I know we have the City counsel here, John McGuirk, who wrote the letter here. He might be able to answer that a little better than I could.

I think it would be one of those situations where we'd have to react to it at that time if it came in.

I'm not sure if -- because the State law is so uncertain -- if it would be possible for them to apply to the City or just to go there or not.

I -- to be honest with you, I'm not a hundred
percent sure.

MEMBER DOYLE: Yeah. I guess the real thing that I -- the crux of what I want to know is, is the proposed additional restriction -- because there is a part of the law that also says that communities, even home-rule communities, cannot attempt, through -- to -- to limit or restrict the placement of these facilities in their community except through reasonable zoning, that they can't try to circumvent the law through zoning.

MR. O'ROURKE: Right.

MEMBER DOYLE: So is that word

"reasonable" in there?

So is the proposed restriction that would --cannot be in OR for the convenience of City staff, or is it really serving a public welfare issue in terms of, you know -- I mean, is there some sort of risk to public welfare of having such a facility in an office/research area?

MR. O'ROURKE: I think you -- you can look at it as the character of these type of businesses. When somebody -- you know, in a retail- or an office-oriented area, you'd expect people to kind of be coming in and out all day; it would be more of a traffic flow situation. In particular, retail you want to see kind of that constant activity. That's what retail's for.

I think, due to the limited nature of who and how -- people that would be going to these organizations, you just wouldn't have that. So it wouldn't fit into the character of those developments as such.

But to be more specific to your question, we did have legal counsel review this proposal in particular against that provision, and they have determined that what's being proposed meets the definition of "reasonable zoning."

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1	MEMBER DOYLE: Okay. Office/research is
2	for office uses and and not just retail uses.
3	So does it includes as a as a standard
4	use other kinds of low-traffic uses; correct?
5	You don't have to
6	MR. O'ROURKE: I think, yeah, you
7	reasonably could have office uses where all the
8	employees show up in the morning and then leave, you
9	know, for lunch and/or when they go home at night.
10	MEMBER DOYLE: Okay.
11	CHAIRMAN WALLACE: Yeah.
12	VICE CHAIRMAN KESSLER: Could you spend
13	a little more time on the parking restriction? How are
14	you reading that, the parking restriction?
15	MR. O'ROURKE: Essentially, staff looked
16	at that and said, you know, what uses would be most
17	in terms of a parking count sort of comparison, since
18	there's really no research on this. There's no good
19	way to say, you know, "Other states and other cities
20	have zoned it this way and here's what their parking
21	requirements are."
22	Staff Looked at what was most comparable
23	based on the type of use that we saw, and that's what

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we came up with.

So for a cultivation center it's similar to a warehouse, slash, manufacturing-type use, so staff went with that for those.

In terms of the dispensing organizations, you know, you might have multiple patients showing up at once, like similar to a retail situation, so we used that parking requirement for that.

It was -- it was really just based on which use is existing in our Zoning Ordinance and those requirements that seemed most analogous to what's being proposed.

VICE CHAIRMAN KESSLER: And in the State statute how does it describe the parking?

You said earlier that it --

MR. O'ROURKE: It doesn't talk about it.

VICE CHAIRMAN KESSLER: But you said earlier that people aren't really allowed to even be in the parking lot.

MR. O'ROURKE: It says that people are not allowed to loiter, is the word that the State law uses.

VICE CHAIRMAN KESSLER: Do we have ordinances against loitering in St. Charles? Is that right?

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1	MR. O'ROURKE: I'd have to defer to
2	either the police department or somebody else. I don't
3	really know.
4	VICE CHAIRMAN KESSLER: (Indicating.)
5	DEPUTY CHIEF KINTZ: I'd have to check
6	the statutes specifically. I think
7	CHAIRMAN WALLACE: Wait. Hold on. Hold
8	on one second.
9	DEPUTY CHIEF KINTZ: Sorry.
10	CHAIRMAN WALLACE: If you could raise
11	your right hand.
12	(One witness duly sworn.)
13	CHAIRMAN WALLACE: Thank you.
14	DEPUTY CHIEF KINTZ: Deputy Chief David
15	Kintz, K-i-n-t-z, St. Charles Police Department.
16	I do believe we have a statute that's on the
17	book for loitering, but it's very, very specific. It's
18	been a while since I've had to pull that one out. I'd
19	have to go in and research that.
20	VICE CHAIRMAN KESSLER: All right.
21	Thank you.
22	And then okay.
23	So the parking, there really is there are
24	restrictions against loitering, which we'd probably

have ordinances for or they could be looked at to see if they cover this.

But then you just said something else about, you know, you're looking at the types of uses and that this is the type of use that will have very little traffic.

I think we just had a few incidents -- or a few applications come before us when we were talking about uses in the CBD-2 downtown district, that we were going to allow some less retail-type, you know, traffic in there that wouldn't have the kind of retail traffic, so that's probably not that big an issue.

Is there another reason why you wouldn't allow -- because I think there's a big difference between a dispensing center and a cultivation center.

MEMBER HENNINGSON: Sure.

MEMBER AMATANGELO: Sure.

VICE CHAIRMAN KESSLER: They're two different things.

And I'm just -- is there -- I understand why you might want to put them in a place that is -- you know, can be easily controlled, is the way I'm hearing you say this. But is there a reason why you wouldn't put them in another place, why you wouldn't allow them

in places that meet the law that says they can be anywhere except within a thousand feet of a nursing home, school, day care center?

Why wouldn't you put them there?

MR. O'ROURKE: Essentially, that was -- staff looked at it, presented it in-house.

I think other than what staff has represented already, there's no other -- that was staff's rationale.

VICE CHAIRMAN KESSLER: Okay. It's for control, so you know where they are?

MR. O'ROURKE: Right. This is a new thing, a new entity. Staff felt it best, from an enforcement and administrative standpoint, to really look at it in terms of somewhere where we know these things can go and we know where they are at least for the -- for as long as this is a newer concept, and so we -- we don't know how this is going to work.

So it was really on the staff trying to make sure we had a really good feel for this before it became, you know, permitted in more zoning districts that -- if Council would like to see it be permitted in more zoning districts in the future -- this was staff's best guess at, you know, weighing all the

32 considerations where we don't want to make -- staff 1 didn't look at this to say "Let's make it so 2 restrictive that these can't go anywhere in town." 3 And, you know -- but we didn't think -- we 4 5 thought, from an administrative standpoint, it shouldn't be everywhere, either. 6 7 VICE CHAIRMAN KESSLER: Okay. CHAIRMAN WALLACE: Sue. 8 MEMBER AMATANGELO: So if I understand 9 10 this correctly, we're going to have some more information coming down the pike here in the 11 12 April time frame. Correct? 13 About these facilities and so on and so forth. 14 MR. O'ROURKE: It depends. I think part 15 16 of what's being discussed would not relate to this. It's how the tax is going to be collected --17 18 MEMBER AMATANGELO: Okay. MR. O'ROURKE: -- some of those other 19 20 things that aren't really zoning related. 21 MEMBER AMATANGELO: Will any of it deal with the facilities themselves, like security and 22 information of that -- of that sort? Size . . . 23 24 MR. O'ROURKE: There are specific

provisions in the State law about that: They have security systems; the product needs to be in like locked box areas or locked rooms with all kinds of security measures. That's all built into there.

I think what they're looking at more now is how do they go about reviewing these proposals and licensing them.

MEMBER AMATANGELO: So is there anything that we will be getting that's forthcoming that could actually change our thoughts about the number of parking spaces or the location of this?

MR. O'ROURKE: I don't know for certain.

I would say most of what is being reviewed would not relate to the zoning provisions proposed here tonight.

MEMBER AMATANGELO: Okay. Thank you.

CHAIRMAN WALLACE: Go ahead, Tom.

MEMBER SCHUETZ: Maybe I'm out in left field here but just food for thought: Has there -- say an area or an existing business such as a nursery -- we have a few of them in town. If they meet the criteria, would they be able legally to be a cultivation center and, therefore, also provide nursery plants at the same location?

MR. O'ROURKE: That I don't have an

	34
1	answer for specifically except most nurseries are not
2	enclosed and all the growing is not done inside a
3	building, which a cultivation center has to be. It's
4	the only thing in the State law, that it has to be
5	i nsi de.
6	MEMBER SCHUETZ: Well, greenhouses.
7	MR. O'ROURKE: No, I think it has to be
8	an actual building, based on State law.
9	MEMBER SCHUETZ: Just food for thought,
10	something to think about.
11	MR. O'ROURKE: But I mean, most
12	I don't know of any nurseries in the manufacturing area
13	that I can think of in M-2 specifically.
14	MEMBER SCHUETZ: No, I don't think there
15	is. Heinz might fit but what about what about
16	MR. O'ROURKE: I see what you're saying.
17	MEMBER SCHUETZ: what about help
18	me Midwest Midwest Groundcovers?
19	MR. O'ROURKE: I don't think Heinz, for
20	instance, would ever meet that 2500-foot criteria.
21	MEMBER SCHUETZ: I don't think so,
22	either, but just something to think about. They might
23	need to subsidize.

CHAIRMAN WALLACE: Yeah.

24

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1	MEMBER HENNINGSON: Matt
2	MR. O'ROURKE: Yes, sir.
3	MEMBER HENNINGSON: How many cultivation
4	centers in the state?
5	MR. O'ROURKE: There will be a total of
6	22, based on the police districts.
7	MEMBER HENNINGSON: 22. And how many
8	distributions? 60?
9	MR. O'ROURKE: Correct.
10	MEMBER HENNINGSON: Okay. And those
11	aren't limited to any of the districts, the
12	22 districts?
13	MR. O'ROURKE: That's my understanding.
14	MEMBER HENNINGSON: Okay. I would think
15	that, if St. Charles wanted to proceed with getting a
16	distribution center, that it should be located on the
17	west side of the river.
18	And the reason I say that is because of
19	Cadence and their new presence on the cancer center in
20	Geneva. It's one of the top cancer centers in the
21	state right now.
22	So I would think, if you're going to have
23	if you want a distribution center, you put it on the
24	west side of the river, along Randall Road.

	36
1	MEMBER SCHUETZ: Why?
2	MR. O'ROURKE: When you say
3	"distribution center," you mean dispensing
4	organi zati on?
5	MEMBER HENNINGSON: Yeah, dispensing.
6	MR. O'ROURKE: Sorry. I just wanted to
7	make sure.
8	MEMBER HENNINGSON: If you want to have
9	a dispensing
10	MEMBER SCHUETZ: Because you're saying
11	patients are going to be coming from there?
12	MEMBER HENNINGSON: Yes.
13	MEMBER SCHUETZ: Okay.
14	MEMBER HENNINGSON: And it's easier.
15	Randall Road has become the Main Street of Northern
16	Illinois. If want to do business, that's the place you
17	do business.
18	So I mean, I think it's more a decision
19	of whether or not the City wants to approach it.
20	If you're going to put it out at you know,
21	where it is now on the east side of the river
22	I doubt if you're going to get it.
23	Does that make sense, Tom?
24	VICE CHAIRMAN KESSLER: Does to me.

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1	MEMBER SCHUETZ: Has some good thoughts
2	to it, yes.
3	CHAIRMAN WALLACE: All right. Any other
4	questi ons?
5	(No response.)
6	CHAIRMAN WALLACE: Okay.
7	Any questions from members of the public?
8	(No response.)
9	CHAIRMAN WALLACE: Any other comments?
10	MEMBER DOYLE: Um
11	CHAIRMAN WALLACE: Yeah, Brian.
12	MEMBER DOYLE: Well, two comments: One
13	is I think that the Commission needs to consider
14	whether or not we've received enough information
15	tonight to close the public hearing, particularly in
16	light of the comment that we have from the City
17	attorney about other municipalities choosing to wait
18	until the regulation the complete regulations are
19	finalized and published and issued.
20	I've heard Matt say a couple times during the
21	question-and-answer that there were things that staff
22	is really not sure is going to is not doesn't
23	have clarity yet as far as how this is going to work
24	and that the proposal in front of us is based upon the

fact that there's a lack of clarity about what these regulations are going to be.

So I think that's one thing to be considered, is whether or not we need to actually continue this and whether we want to act upon this now in advance of the final regulations being issued.

The other comment I would make, I think that the point that you make, Curt, is interesting in that we have a medical campus on the west side of the river. And medical uses -- I don't think that it's a question of whether the City wants one of these to be placed in St. Charles or not. That's really not up to the City to decide.

The question is, does somebody want to open a dispensary in St. Charles and, if they did, where would -- where would make the most likely and successful location for that kind of business be?

And it does make sense to me that it would be proximate to doctors' offices and to other office/research uses that are around medical facilities. I have to say I've not heard anything yet or seen anything in the staff packet that compels me to restrict dispensaries to manufacturing.

I would need to hear more from either law

enforcement or from staff as to what kind of specific threat is being countered by obstructing it, particularly such an industry that's going to be so highly regulated and so highly licensed. I mean, it's just pretty over the top, frankly.

And the third thing I want to say is that, as far as in a manufacturing district, our comprehensive plan -- during the comp plan process we talked about protecting our manufacturing district from encroachment of nonmanufacturing uses, and I don't think a dispensary is a manufacturing use. It's a public use.

And so it doesn't strike me that putting dispensaries in a manufacturing district is the right place for them to be. The right place for them to be is an office/research area, which is designed for low-traffic uses that serve the public but serve administrative purposes.

So if we were to act on this tonight, I would be inclined to recommend that the proposal be amended to include office/research and that we accept all of the other proposals of staff.

CHAIRMAN WALLACE: And one question that I have: Now, the way that the ordinance would be written, it's -- for example, with the map we're

	40
1	looking at right up here, the 2500-foot buffer would be
2	from any residential area; correct?
3	MR. O'ROURKE: Yes. The 2500-foot
4	buffer is any property zoned residential and then all
5	the other uses.
6	CHAIRMAN WALLACE: Any property zoned
7	residential under our Zoning Ordinance?
8	MR. O'ROURKE: I think it's if you
9	were to interpret that from the State law perspective,
10	it's any property used for residential purposes.
11	CHAIRMAN WALLACE: Well, the question
12	that I have is, the two areas that are off of
13	Kautz Road over here
14	MR. O'ROURKE: Yeah.
15	CHAIRMAN WALLACE: or at least one of
16	them well, down here these roads are residential;
17	correct?
18	MR. O'ROURKE: That's correct.
19	CHAIRMAN WALLACE: So there would
20	actually be 2500 more?
21	MR. O'ROURKE: Yeah.
22	Staff, I think, kind of stated that this
23	would this would be more restricted to almost this
24	area.

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1	It's not shown on this map because our GIS
2	system doesn't have these properties in it.
3	CHAIRMAN WALLACE: Sure. Sure.
4	MR. O'ROURKE: But, yeah, you're right.
5	It would be more like this.
6	CHAIRMAN WALLACE: And the same would go
7	over here? I mean, we aren't talking about business
8	being but as far as looking at the 2500-foot
9	buffers I mean, there would be a portion of that
10	that would be within 2500 feet of a residential use, as
11	well, right?
12	MR. O'ROURKE: That's correct. There
13	are more residential uses.
14	CHAIRMAN WALLACE: Because of Geneva's
15	residential district.
16	MR. O'ROURKE: That's right.
17	CHAIRMAN WALLACE: All right. I mean
18	I have a tendency to agree with Brian. I don't know
19	if I don't know if the Plan Commission would want to
20	continue the public hearing to another day or end the
21	public hearing but then put off taking action on this
22	until a future date.
23	What would you propose, Brian?
24	MEMBER DOYLE: Well, if the if the

recommendation that we are going to make or if the proposal in front of us was to limit dispensaries to office/research and limit cultivation centers to M-2 because it is literally the only place in town where they could be located and we can, you know, comply with State law -- under those circumstances I would say that we received enough information -- I would believe -- I believe that we've received enough information to make an informed recommendation.

But I'm not -- but I don't feel I have enough information to make an affirmative recommendation if tonight is restricting dispensaries to manufacturing and in addition to the -- some of the other concerns that I stated about whether that zoning area is really the appropriate zoning area for this type of use.

MR. O'ROURKE: Can I just -- you know, as I sit here and think about that, the only thing I would point out is the assisted-living facilities themselves and other senior living are permitted uses in OR. So I would -- I would --

MEMBER DOYLE: In what?

MR. O'ROURKE: In OR.

So I would be reluctant to say that that's the right place for dispensing organizations if you

43 1 want to expand it beyond M-2. There might be a better zoning district, but I'm pretty sure that those are at 2 least special uses in that. I'll look that up real 3 4 quick but --Are you saying, then, OR, 5 MEMBER DOYLE: then, is technically residential zoned? 6 7 MR. O'ROURKE: I think it allows a use that has to be buffered by a thousand foot from -- per 8 9 the State law for dispensing organizations. 10 I'm going to double-check that real quick 11 while we're standing here, though. 12 CHAIRMAN WALLACE: Is there any 13 detriment to continuing the public hearing in order 14 to . . . because I -- I mean, I would feel more 15 comfortable with the recommendation -- staff 16 recommendation specifically regarding OR. 17 MR. O'ROURKE: Yeah, assisted-living 18 facilities are permitted in OR. 19 CHAIRMAN WALLACE: 0kav. MR. O'ROURKE: So I think, from staff's 20 21 perspective, I would -- I'd be reluctant to -- to say 22 that that's the right district where a dispensing 23 organization should go. 24 Because -- I mean, you have that

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chicken-and-egg thing, you know, if one goes there first, and then it could lead to issues down the road.

MEMBER DOYLE: So I think in that sense -- I think, then, in that case, what . . . what we need, then, is some sort of -- what I -- I would like to see is a statement from legal counsel that would substantiate that OR actually, under this State law, is properly considered a residential district, and therefore, under State law, a dispensing organization could not exist in OR zoning. Under State law.

In which case -- in which case the staff's recommendation is not actually more restrictive. It simply is a hundred percent consistent with State law.

MR. O'ROURKE: We can certainly run that by legal counsel.

I don't know if that determination could be reached --

MEMBER DOYLE: Yeah.

MR. O'ROURKE: -- in the sense that it could be residential or it could never be. You know, the State's not going to look at our Zoning Ordinance every time they submit a license and say, "Could assisted living be permitted here someday in the future?"

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1	It would look to see if anything's there now.
2	MEMBER DOYLE: But is the law that it
3	can't be within an area that is zoned residential or an
4	area that has residential uses in it?
5	MR. O'ROURKE: My read is it doesn't
6	state "zoned residential."
7	MEMBER DOYLE: Okay.
8	MR. O'ROURKE: It just says it cannot be
9	on a property that has a residential use.
10	VICE CHAIRMAN KESSLER: Or within a
11	thousand or 2500
12	MR. O'ROURKE: Or within a thousand
13	foot it does say within a thousand foot for the
14	di spensi ng organi zati on.
15	VICE CHAIRMAN KESSLER: It does; right?
16	MR. O'ROURKE: A thousand foot from
17	schools, day care, assisted-living facilities, not
18	residentially zoned property.
19	VICE CHAIRMAN KESSLER: Okay.
20	MEMBER DOYLE: Okay. So
21	VICE CHAIRMAN KESSLER: Is there a
22	restriction on distance from residential property for a
23	di spensary?
24	MR. O'ROURKE: Just that it cannot be on

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1	that property for the dispensing organization.
2	MEMBER DOYLE: On the parcel.
3	MR. O'ROURKE: On the same parcel if
4	it's used for residential use.
5	MEMBER DOYLE: So if you had like,
6	say, CBD. If you had a parcel in the CBD that was
7	strictly that was not used for that didn't
8	have did not have any residential uses in CBD
9	this is just an office building, not mixed use
10	you could locate a dispensary in that office building?
11	MR. O'ROURKE: I think under the
12	provisions of the State law, that might be possible.
13	I'd have to check.
14	VICE CHAIRMAN KESSLER: You could do it
15	downtown.
16	MR. COLBY: If I could interject, the
17	State act specifically says that the dispensing
18	organization may not be located in an area zoned for
19	residential use.
20	So I think the issue is that's open to some
21	interpretation, but our opinion is that, if the zoning
22	district permits any type of residential use, then that
23	is an area zoned for residential use, which is why we
24	were taking the position that the use was not allowed

in the downtown districts.

And then, as Matt pointed out, there's a possibility the OR district may also fall in that category because it permits assisted-living facilities, which are considered under our ordinance a residential type of use, but that's probably a bad interpretation in terms of whether the State act applies to that kind of use.

VICE CHAIRMAN KESSLER: I'd just like to make a comment.

I'm wondering if we're not being a little premature simply because there is more information coming out.

Secondly, I don't suppose that you have anybody that's approached you for a dispensary in St. Charles at this time.

MR. O'ROURKE: No. That's not been any requests.

VICE CHAIRMAN KESSLER: That's not what's driving this. It's just you -- you are very -- your staff is very -- you and staff are very good at being proactive and doing the research and we appreciate that.

There is a provision in the statute that

talks about communities not being allowed to use restrictive zoning or control the placement of the dispensing units.

And I'm not so sure that if you got a -- or making our dispensing units be in an industrial park on the east side of St. Charles is not restrictive to those people who might have licenses to use it.

You know, while it is a highly regulated business and a highly regulated -- you have to -- it's highly regulated to even get it; it's a lot like a pharmacy or, you know, a doctor's office. And we do allow those types of uses in -- even in our retail districts.

So I think that -- I'm not real happy with the dispensary restrictions that you put.

Somebody has to tell me for sure -- I mean, we could take action on this tonight. But, I mean, we're taking action on what they presented, and that is that we restrict both dispensaries and cultivation facilities to the M-2 district on the east side of town.

CHAIRMAN WALLACE: Mr. McGuirk, are you available for a question?

MR. McGUIRK: Sure. Sure, I am. Do

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1	I have to identify myself for the record?
2	CHAIRMAN WALLACE: Well, I'll have to
3	swear you in.
4	MR. McGUIRK: Okay. Go ahead.
5	(One witness duly sworn.)
6	CHAIRMAN WALLACE: All right.
7	Mr. McGuirk is legal counsel for the City,
8	and he did he wrote the opinion letter that was
9	included in the packet.
10	And the I guess the question that I have
11	is based on the discussion that we're having here,
12	I have the first concern that I would have is
13	regarding the what do you call it? the the
I 4	2500-foot the cultivation.
15	MR. McGUIRK: Cultivation center? Sure.
16	CHAIRMAN WALLACE: Cultivation center.
17	If there is even more restriction in the M-2
18	zoning district, are we overly restricting the area in
19	contravention of what the State of what State law
20	allows? I mean, basically, we're giving this little
21	diamond of an area for a potential cultivation center
22	in St. Charles.
23	MR. McGUIRK: You know, I it's really
24	a guestion of reasonableness.

But -- I mean, the chances of us getting a cultivation center are pretty remote, given the number that there are going to be.

I guess you just have to look at that and say, "Is that a reasonable location?" I don't think you could really go -- you know, you can overanalyze it.

CHAIRMAN WALLACE: Okay.

MR. McGUIRK: And, to me, it seemed

reasonable.

CHAIRMAN WALLACE: Okay. And then the second question, regarding the dispensing centers, do you think that we need more information -- you know, more of a legal opinion -- as to whether the OR districts could be included along with the M-2 districts for the dispensaries?

MR. McGUIRK: I think Russ gave the language out of the statute -- or at least as it's stated now -- and they see do use the term "residential use" as opposed to "residential district."

Again, you know, whether it's reasonable to limit it to the east side . . . you know, that's just a question of interpretation.

I don't think that the regulations we're

51 1 going to get from the various agencies are going to 2 impact tremendously on zoning issues. I mean, that -and I did say April in my memo, but indications we're 3 4 getting is, you know, it could be the end of 2014. 5 So, you know, it will be a long time until those will be available to analyze. 6 7 CHAIRMAN WALLACE: You commented that Naperville -- it seemed like their law is the -- the 8 9 purpose of it potentially was to push them -- or 10 prevent them from going outside of the manufacturing 11 districts. I think it's -- it 12 MR. McGUIRK: 13 seemed -- and, again, I took that from articles, but it 14 seemed like they struggled with that, yeah. Yeah. 15 CHAIRMAN WALLACE: Okay. Do you --16 MR. McGUIRK: There was some -- it 17 seemed to me there was some emphasis on keeping it away 18 from -- for whatever reason -- keeping it from the main 19 downtown areas. 20 CHAIRMAN WALLACE: Got it. Okay. 21 All right. 22 MEMBER AMATANGELO: I agree. 23 CHAIRMAN WALLACE: Any other questions 24 or -- go ahead, Brian.

52 1 MEMBER DOYLE: Yeah. 1 . . . 2 Mr. McGuirk, if you could just clarify for us this question of OR. 3 4 The staff packet has the language from the 5 State law, and the last sentence of the paragraph in question reads, "A registered dispensing organization 6 7 may not be located in a house, apartment, condominium, or in an area zoned for residential use." 8 9 The staff has suggested that OR, as currently 10 defined by our City Code, is an area zoned for residential use. 11 12 My question for you is, do you think that 13 staff would be able to comply with the State law -- and the City, for that matter -- would be able to comply 14 15 with the State law and grant a use for a dispensing 16 organization in the OR district -- in an OR district --17 even if there was no active residential use in that district? 18 Well, I guess I'd have 19 MR. McGUIRK: 20 to -- Russ, does there -- the OR allow residential use? 21 It's just -- assisted living? Is that --22 MR. COLBY: Yes. Assisted-living facility is a permitted use in the OR district. 23 24 MR. McGUIRK: So your question is if

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1	there's not a present permitted use in that particular
2	OR district?
3	MEMBER DOYLE: Well, there is a there
4	is a right now OR is an area that is zoned for
5	residential use
6	MR. McGUIRK: Right.
7	MEMBER DOYLE: as Russ has defined
8	it as Russ staff has presented it.
9	MR. McGUIRK: Right.
10	MEMBER DOYLE: My question is, would the
11	City be in compliance with the State law if they
12	granted the ability or would a would a dispensing
13	organization be in compliance with State law if it were
14	located in our OR district?
15	Since it is zoned for residential use.
16	MR. McGUIRK: Well, it appears not. It
17	appears that's zoned for residential use.
18	MEMBER DOYLE: Okay.
19	MR. McGUIRK: So
20	MEMBER DOYLE: Okay. Thank you.
21	MR. McGUIRK: Okay.
22	CHAIRMAN WALLACE: All right.
23	Thank you.
24	I'm just sorry. I'm just looking at our

commercial or industrial uses.

Zoning Ordinance.

An assisted-living facility is a permitted use, but OR is actually designed to provide an open landscape appearance along public streets and provide a buffer area between residential uses and other

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Even in our Zoning Ordinance it's not called a residential district. It's called a buffer district. Correct?

MR. O'ROURKE: Yeah. It's not -- its true intent is not primarily as a residential -- residentially zoned district, and I think that's what Russ was alluding to, is that interpretation of what "residentially zoned property" means.

MEMBER DOYLE: I mean, I wonder how any dispensing organization is going to be able to operate in the state of Illinois with this law written the way it is.

CHAIRMAN WALLACE: Well, I think that an assisted-living facility is considered to be an institutional use as opposed to a residential use.

At least in our Zoning Ordinance. It's not even under the definition of -- well, it says "residential use," but then even below it says

"institutional, government" -- well, "government, institutional uses includes hospice and nursing home, as well."

And I guess the question would be, what's the difference -- what's the . . . you know, how does our Zoning Ordinance look at a nursing home versus an assisted-living facility?

And I'm -- you know, I don't know.

Okay. I know that we're kind of mincing words.

MR. O'ROURKE: I think if you're going to take it -- as long as you're discussing it, I mean, these similar uses are allowed in most of the commercial districts, as well, upper-level dwelling units in BL, special uses for assisted living in BC. I mean, these all have some variance of this.

MEMBER DOYLE: So you could only locate it in an area that is explicitly -- explicitly proscribed any kind of residential use?

Does -- are all residential uses proscribed in the manufacturing district?

MR. O'ROURKE: No. There's no residential uses proscribed in manufacturing.

MEMBER DOYLE: It's not allowed?

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1	MR. O'ROURKE: I'd have to double-check,
2	but I don't believe so.
3	Yeah, there's no permitted residential uses
4	in M-2.
5	MEMBER DOYLE: And that's the that's
6	the only zoning category that explicitly proscribed
7	prohi bi ts?
8	MR. COLBY: No, that's not correct.
9	Also the BR, the regional business district, does not
10	permit residential use.
11	MR. O'ROURKE: That's the only
12	manufacturing district.
13	MEMBER DOYLE: BR, business regional?
I 4	MR. COLBY: Right. There are no
15	THE COURT REPORTER: I'm sorry.
16	I didn't hear what you said. "There are no"
17	MR. COLBY: There are no uses
18	categorized as residential in that district.
19	THE COURT REPORTER: Thank you.
20	MR. O'ROURKE: Okay.
21	MEMBER DOYLE: So looking at this map,
22	then, are there BR parcels in the City where that
23	that are not within a thousand feet of a school?
24	MR. O'ROURKE: I'd have to scroll down

to that next map because that's the thousand-foot map.

It's these dark blue areas.

VICE CHAIRMAN KESSLER: A lot of them.
CHAIRMAN WALLACE: A lot of them.

VICE CHAIRMAN KESSLER: I have to say, you know, you've been focusing on the OR, and that's fine. I'm not convinced that we need to confine it --confine it to OR. There are a lot of places that a dispensing facility could land in St. Charles if someone was so inclined to do that.

I'm -- I'm not so certain that -- you know,
I couldn't agree with you more, Mr. McGuirk, when you said it's a matter of reasonableness.

And reasonableness is not confined to the legal opinion. It's also confined to is it reasonable for us in our community.

And to, you know, have a little diamond-shaped piece of land on the east side of town that's going to show -- it's the only place you can make it and the only place you can buy it -- you know, it smacks of a subversive society, you know. It's just not what we're about here in St. Charles.

And I think we can put it many places around. We have liquor stores on Main Street; we have a tattoo

GENERAL AMENDMENT, MEDICAL CANNABIS 1 parlor over by the old Dominick's; we have, you know, 2 pharmacies all over town. This is not -- it's not this scary thing that I think we need to confine. 3 4 5 going to go into a meeting. 6 7

Now, what I want to clarify is, for us here tonight, we have a proposal in front of us and we're

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And in this proposal it's suggesting that we are -- you either restrict it -- both the dispensaries and the cultivation facilities -- to a specific area of town or not.

And I don't think we have an option here of saying, "Well, we'll recommend approval, but we recommend that you change the dispensing, you know, restrictions as you have them."

That's not a choice, to me. I don't know if there's any -- I mean, for me, I can't think of any more information that we need. I think, again, we might be being premature here.

There's nothing I can ask you for that you could do that I -- would cause me to say, "Oh, we need to continue the public hearing." But maybe somebody else does.

> MEMBER SCHUETZ: May I say something? CHAIRMAN WALLACE: All right. Yeah.

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MEMBER SCHUETZ: Tim, I think you bring up a -- a while back you brought up a very good example, that, you know, we have pharmacies all over town. We want to make it convenient for the customer, if you will.

My -- a little bit of my concern as I sit here and listen to the manufacturing district, the OR district, et cetera, is, if we hide it in an area, is it going to be that -- is it going to create some issues?

Not only that it's inconvenient for everybody, but it's going to be somewhat hidden, and I'm thinking, if it's more readily available or a higher profile like a pharmacy, that we might have potentially less issues that the community might be concerned about because it will be more out in the open and visible and not hidden somewhere, creating problems.

VICE CHAIRMAN KESSLER: Good point.

MEMBER HENNINGSON: Yeah.

MEMBER SCHUETZ: So some -- just

something to think about.

CHAIRMAN WALLACE: So would you propose differentiating between the cultivation and the

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1	di spensi ng
2	MEMBER SCHUETZ: Absolutely.
3	CHAIRMAN WALLACE: centers?
4	I mean, really we're taking them both at
5	one kind of as one group.
6	MEMBER SCHUETZ: I don't think they are
7	one. It would be like I don't know. It's just not
8	the way you grow things. You grow them somewhere and
9	then you sell them somewhere else.
10	CHAIRMAN WALLACE: And I think the
11	chance of actually having a cultivation center here
12	I mean, it seems like it's pretty small but
13	MEMBER SCHUETZ: And Curt brings up a
14	good point. You've got the hospital all the way over
15	on Randall and it's an interesting thought.
16	I hadn't thought about it.
17	CHAIRMAN WALLACE: Brian?
18	MEMBER DOYLE: If I could just respond
19	to Tim.
20	I agree with the sentiment that you share.
21	The only thing I would say is that I I do
22	think that, in terms of clarity, in terms of the staff
23	being able to efficiently respond to an application and
24	efficiently provide guidance to an applicant on what is

compliant with State law and ensure that an application is not going to get derailed along the way because of some -- I mean . . . staff's done a great service here to, you know, analyze this law to the degree it has and anticipate the kinds of questions that are going to come up, and there are some questions that have come up tonight that I don't think even were anticipated on what came before.

So, you know, if -- we heard from Mr. McGuirk that there is a reasonable interpretation that OR would not be compliant with State law, in which case, if I were a business owner looking to establish a dispensing organization, I would want to be absolutely certain that I had every t crossed, every i dotted, and that I was not going to get derailed along the way by some gotcha.

And so if staff -- if we can recommend a regulatory framework that says we've analyzed this and we are confident that these areas are compliant with State law, business regional is going to be compliant with State law, OR might be a problem, and, therefore, it's reasonable for us to do the public a service and say, "You probably don't want to try to open one here because you might get -- you might get caught along

the way."

And it's not because we want to stop it, but, you know, if we're really interested in providing a framework that helps businesses grow within this pilot program, this four-year pilot program -- it's going to sunset in four years -- I think -- I was focused on OR before because, frankly, I made an incorrect assumption that OR was the only zone that -- I don't know why I focused on it, just felt that was the most logical one. It didn't occur to me that BR was another option.

But I think that we should follow the principle staff has proposed, which is to identify those areas that are going to remove any legal barriers, remove any legal confusion, provide clarity to applicants, and, in the process, make staff's work surveying applications reasonably efficient.

VICE CHAIRMAN KESSLER: So you are saying -- well said.

Are you suggesting that we ask staff to go back and do research on the areas that would support, legally, a dispensary?

Is that what you're . . . for more information?

I mean, we've identified areas where we don't

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want them, but maybe what we should do is go back and identify the areas where they could be. I mean legally where they wouldn't have a challenge.

MEMBER DOYLE: Yeah. I think maybe we've identified at least one.

MR. O'ROURKE: Yeah. I think more -- I don't want to put words in Commissioner Doyle's mouth.

Were you anticipating maybe just some sort of conditions that say "and this district" as part of the recommendation, or did you -- or are you looking for more information? I guess.

MEMBER DOYLE: You know, we may have the information that -- at our disposal tonight. I mean, I asked Russ earlier what districts, according to our Zoning Ordinance, explicitly prohibit any kind of residential use, and those are manufacturing and BR.

Are those the only two?

CHAIRMAN WALLACE: BC.

 $$\operatorname{MR}.$$ O'ROURKE: BC allows assisted living as a special use.

CHAIRMAN WALLACE: Uh-huh.

VICE CHAIRMAN KESSLER: Doesn't OR allow

it as a special use?

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1	MR. O'ROURKE: It's a permitted use
2	in OR.
3	VICE CHAIRMAN KESSLER: Oh, permitted.
4	0kay.
5	MEMBER DOYLE: So I think it really
6	depends on how confident staff is that the information
7	that they verbally provided tonight is complete. I'm
8	inclined to take staff's word at it because you guys
9	know the ordinances better than we do.
10	But if you say that BR is the only other
11	zoning district that prohibits residential use and,
12	therefore, is assured to be compliant with State law,
13	then, to me, the logical way to take this, based on
14	everything that we've said including Curt's comment
15	about, you know, the propriety of these on the west
16	side near the medical campuses would be to request
17	that staff come back to us with a revised either
18	revise it now or have staff come back to us with a
19	revised proposal that would restrict dispensing
20	organizations to the BR district.
21	VICE CHAIRMAN KESSLER: Just the BR or
22	the additional
23	MEMBER DOYLE: That's the only
24	according to what I've heard, it's the only one where

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1	it would be absolutely compliant with State law.
2	CHAIRMAN WALLACE: Well, and M-2,
3	as well.
4	VICE CHAIRMAN KESSLER: M-2.
5	MEMBER DOYLE: I don't think
6	manufacturing I still don't think that manufacturing
7	is the right place for it. But I I'd be happy to
8	leave M-2 in there. If some some
9	VICE CHAIRMAN KESSLER: I would be more
10	inclined, Brian, to for staff to go back and come
11	back to us and tell us where it would be completely
12	legal
13	MEMBER SCHUETZ: Allowed, right.
14	VICE CHAIRMAN KESSLER: where it
15	wouldn't be have a challenge according to our
16	ordinances and State Law.
17	MEMBER DOYLE: Yes. And on that
18	basis
19	VICE CHAIRMAN KESSLER: Right.
20	MEMBER DOYLE: give us a
21	recommendation.
22	VICE CHAIRMAN KESSLER: Right. Right.
23	MEMBER AMATANGELO: Are there
24	opportunities to look at other and I know we're

starting -- we're trying to stay within State rules and regulations, but there are states out there that have been doing this for a while.

And can we possibly research that and see what's working, what isn't working, and maybe get some of these questions answered through experience?

MR. O'ROURKE: Sure. Staff did an extensive review of other states that -- or communities in other states, really -- that have permitted these sorts of things. It's -- a lot of it is what you see repeated in the Illinois State law. It's very similar.

At other communities and other counties across the country, sometimes there's zoning provisions in place with license provisions, but most of that would cover the number that could be permitted in one town. The surveillance requirements, a lot of things that were encapsulated in the State law is what you'll find in other communities.

We probably looked at 14 to 15 ordinances from 5 or 6 states. I mean, we did a very exhaustive analysis when this was all coming out.

And then when the State law finally came out, we looked at it and said, "Oh, this is very similar to the research that we looked at."

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1	MEMBER AMATANGELO: And since this is so
2	new to us here in Illinois, is there a way that we can
3	see what exactly a dispensary would look like, a
4	typical dispensary would look like or a typical
5	cultivation center would look like since
6	VICE CHAIRMAN KESSLER: No, it doesn't
7	have a Lexus.
8	MEMBER AMATANGELO: I would
9	MR. O'ROURKE: Aside from a Google
10	search, I don't know what else I don't think we can
11	set up a field trip to one, if that's where we're
12	I eani ng.
13	VICE CHAIRMAN KESSLER: Oh.
I 4	MEMBER AMATANGELO: Thank you.
15	CHAIRMAN WALLACE: All right. I think
16	it any other questions before I entertain a motion?
17	(No response.)
18	CHAIRMAN WALLACE: All right. Brian, do
19	you want to make the motion?
20	Would you like to continue the public
21	heari ng?
22	MEMBER DOYLE: I do. I move to continue
23	the public hearing.
24	VICE CHAIRMAN KESSLER: Second.

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1	CHAIRMAN WALLACE: Okay. And we would
2	have to continue it to a date certain. Would it be the
3	next
4	MR. O'ROURKE: The next meeting is
5	February 18th, which would be at Century Station,
6	just you know, sometimes, if there's public
7	interest, that can be problematic.
8	I didn't know so if you don't want to
9	continue it to that date in particular, you could also
10	move it to March 4th.
11	VICE CHAIRMAN KESSLER: That would be
12	good, March.
13	CHAIRMAN WALLACE: Why don't we give it
14	a March day?
15	So the motion is to continue the public
16	hearing to March 4th, 7:00 p.m.?
17	MEMBER DOYLE: Yes.
18	CHAIRMAN WALLACE: Okay.
19	And that was the second?
20	VICE CHAIRMAN KESSLER: That was the
21	second.
22	CHAIRMAN WALLACE: All right.
23	Any discussion on the motion?
24	MR. O'ROURKE: I just a point of

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1	cl ari ty.
2	You were looking for staff to come back with
3	just an analysis of BR. Would if the other zoning
4	districts in town
5	MEMBER DOYLE: So I don't know if this
6	is a motion as much as it's a request of staff.
7	As I think what Tim's recommend you
8	know suggestion is right, which is to come back with
9	an analysis of all zoning districts in the city that
10	are
11	MEMBER SCHUETZ: Allowed.
12	MEMBER DOYLE: that are compliant
13	with State law and that would ensure that an
14	application and/or a dispensary would not run afoul of
15	the law, whether that's BR or OR or any other.
16	CHAIRMAN WALLACE: All right?
17	All right. And that's all the information
18	Plan Commission thinks that they need in order to close
19	the public hearing at that time?
20	(No response.)
21	CHAIRMAN WALLACE: All right.
22	Roll call.
23	VICE CHAIRMAN KESSLER: Holderfield.
24	MEMBER HOLDERFIELD: Aye.

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VICE CHAIRMAN KESSLER: Amatangelo.	
MEMBER AMATANGELO: Yes.	
VICE CHAIRMAN KESSLER: Schuetz.	
MEMBER SCHUETZ: Yes.	
VICE CHAIRMAN KESSLER: Doyle.	
MEMBER DOYLE: Yes.	
VICE CHAIRMAN KESSLER: GaugeI.	
MEMBER GAUGEL: Yes.	
VICE CHAIRMAN KESSLER: Henningson.	
MEMBER HENNINGSON: Yes.	
VICE CHAIRMAN KESSLER: Wallace.	
CHAIRMAN WALLACE: Yes.	
VICE CHAIRMAN KESSLER: Kessler, yes.	
CHAIRMAN WALLACE: All right. That	
motion passes unanimously, and the public hearing is	
continued to that date.	
Next and that we're done with public	
hearings. Next is the meeting portion.	
Item 5 is the general amendment, City of	
St. Charles. Do we need to take action to continue	
this?	
MR. COLBY: No, you don't need to take	
any action.	
CHAIRMAN WALLACE: All right. So we	
	MEMBER AMATANGELO: Yes. VICE CHAIRMAN KESSLER: Schuetz. MEMBER SCHUETZ: Yes. VICE CHAIRMAN KESSLER: Doyle. MEMBER DOYLE: Yes. VICE CHAIRMAN KESSLER: Gaugel. MEMBER GAUGEL: Yes. VICE CHAIRMAN KESSLER: Henningson. MEMBER HENNINGSON: Yes. VICE CHAIRMAN KESSLER: Wallace. CHAIRMAN WALLACE: Yes. VICE CHAIRMAN KESSLER: Kessler, yes. CHAIRMAN WALLACE: All right. That motion passes unanimously, and the public hearing is continued to that date. Next and that we're done with public hearings. Next is the meeting portion. Item 5 is the general amendment, City of St. Charles. Do we need to take action to continue this? MR. COLBY: No, you don't need to take any action.

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will -- we're not going to take any action on that item tonight, obviously.

Item 6, 2701 East Main Street, drive-through stacking reduction request, Kolbrook Design.

Stuart's Crossing PUD, proposed Dunkin' Donuts.

And, Matt, is this yours, as well?

MR. O'ROURKE: This is mine.

CHAIRMAN WALLACE: Tell me how you want to -- how you want to handle this.

MR. O'ROURKE: I think we'll follow some similar -- I think -- it's not a public hearing, as stated.

This is a unique request, in that typically when there's a parking -- or excuse me -- a stacking space reduction request, it's usually involved with a special use request or application for a drive-through.

In this particular case, the drive-through is permitted by a right through the provisions of the PUD, so -- but the Zoning Ordinance still has a clause in there that states that somebody can request a reduction in the required number of stacking spaces by recommendation of the Plan Commission and the City Council.

So, essentially, what's being considered here tonight is a stacking space reduction request and, you know, anything related to that particular matter.

So with that, I think that staff's, you know, kind of prefaced the whole thing, and then we can have the Applicant come up and describe the site plan and what it is that they're proposing to do.

CHAIRMAN WALLACE: And I know that you said it in the staff memo, but the standards that we're looking at in considering this change -- first of all, you . . . tell us about what constitutes minor change under the Zoning Ordinance.

MR. O'ROURKE: Basically, the way the Zoning Ordinance reads is it's anything that's not considered a major change or an administrative change, and there are very -- there are very specific provisions for what is a major change and what's an administrative change.

So anything in between the two, that's that.

Since -- I mean, they're proposing something that's permitted by right. They're not increasing the square footage of the commercial use itself, those types of things. That's why it's not considered a major change. There's different provisions in the

Zoning Ordinance that establish that.

CHAIRMAN WALLACE: Okay.

MR. O'ROURKE: And then administrative changes, just for clarification, are related to very small things, like if you need to shift a plant a couple of feet -- meaning a literal landscape plant -- or, you know, changes to awning color, that sort of thing.

CHAIRMAN WALLACE: Okay.

And then in order -- I was looking at 17.24.100-C in the Zoning Ordinance.

The City Council may reduce the required stacking spaces "after receiving a recommendation from the Plan Commission if the petitioner presents a study with quantifiable evidence based on comparable facilities and demonstrates that the number of stacking spaces may be reduced without affecting the ability of the proposed facility to meet the applicable requirements. The approval of a reduced number of stacking spaces shall apply only to the specific business for which the study was conducted."

So if we do reduce the number of stacking spaces -- or not "we," if the City Council does -- and Dunkin' Donuts is there for a year and then becomes a

Starbucks or something like that, they would have to go back through the same process in order to be able to utilize that drive-through facility?

MR. O'ROURKE: Based on the way this reads, I would -- that would be accurate.

CHAIRMAN WALLACE: Okay. So a "specific business" actually means the specific Dunkin' Donuts, not that particular building.

MR. O'ROURKE: That's correct.

CHAIRMAN WALLACE: All right. Well,

then, in that case, shall we go on with the Applicant?

MR. O'ROURKE: Yeah. I would say at

this point it would be best to have the Applicant.

CHAIRMAN WALLACE: Okay. Is the

Applicant here?

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All right. Come on up.

It isn't a public hearing, so I'm not going to swear you in, but I would appreciate it if you'd just introduce yourself, state your name and -- and address -- the court reporter's still here, so it's still a matter of public record.

MR. KOLBER: Certainly. My name is Steven Kolber with Kolbrook Design. We're the architects for the franchisee -- Dunkin' franchisee

that's looking to go to this location -- and our office is in Evanston, Illinois.

CHAIRMAN WALLACE: Okay.

All right. If you want to just tell us what we're looking at here.

MR. KOLBER: Well, simply, you are familiar with the site, which was formerly a Qdoba restaurant which has been closed for a few years now. The franchisee that we work with worked with Dunkin' corporate and identified this as a good area for them. He's actually looking at a few other sites in St. Charles, as well.

And to make this work, Dunkin' was looking at a drive-through component.

And you have in front of you as part of the packet a study done by a traffic consultant that the franchisee uses often to look at his locations to verify that. The stacking load for what his business is is roughly around six cars, and it's -- you know, he's -- the franchisee owns over 40 locations in the northern Illinois area, so it's pretty consistent.

One of the -- a bit of information that's not in the report here is that his average wait time from drive-through menu to the window is only 80 seconds.

So it moves quickly. So there's not a long lead time of people waiting. It moves very rapidly.

And as the report says, the bulk of the drive-through time is before 10:00 a.m., so it's morning time only. That's the real rush at Dunkin', and then after that it's pretty light traffic.

What you see in the site plan here is -- what we're doing is we're moving nine parking spots that are on the west side of the building currently. On your packet you have the original surveys that show that, where -- the nine spots that we're taking out to divide this drive-through lane. And in doing it we've put back into the layout a large swath of additional landscaping to, you know, obviously provide more aesthetics to the site and, you know, comply with the landscape requirements.

And we're pushing the drive-through window, as you see in the plan, to the far south to allow for the six cars. This is something that we feel, you know, that will satisfy our needs here.

And one thing that -- as the staff puts in their report, the upside is that, you know, in the rare case that it exceeds six -- which is usually not the case -- we're still well with -- we're not on the

public street. We're within our own parking lot, so the additional car or two will not be a hazard to other traffic

Also, you have in the packet what we're doing -- proposing at this point for exterior modifications to the building itself.

So to just give you a feel for what we're going to do for the building to accommodate the drive-through itself and to bring it up to the Dunkin' standard and the new branding that they started just recently, earlier in 2013, when the new Dunkin' model came out, where it's really a coffee shop look with soft seating and all that kind of -- all those elements are now being put into each and every location nationwide.

CHAIRMAN WALLACE: Well -- okay.

First of all, the crosswalk -- sorry.

There's one stacking space that is right in the middle of the crosswalk.

I know that this came up when the McDonald's recently was before us.

MR. O'ROURKE: Right.

CHAIRMAN WALLACE: What's the issue with the stacking space on the crosswalk?

78 Is that allowed? 1 MR. O'ROURKE: Yeah. There's nothing in 2 the code that would prohibit that. 3 4 CHAIRMAN WALLACE: Okay. 5 MR. O'ROURKE: It was more of -- I think it was a suggestion that there be some sort of way for 6 7 pedestrians to get from those spaces -- in the case of McDonald's -- from those -- there's a lot of parking on 8 9 the west and then the front door. And I think -- and 10 this was actually a staff suggestion, that there be a sidewalk that basically gets folks from the -- kind of 11 12 the southwestern corner of the site up through the 13 drive-through to the front door. 14 CHAIRMAN WALLACE: Do either of the 15 two doors on the south side of the building allow for 16 customer access, or are those just --17 Strictly for service. MR. KOLBER: 18 CHAIRMAN WALLACE: -- just for service? MR. KOLBER: And it should be known that 19 in the Dunkin' layout, which we're still working on for 20 the interior, is a complete gut and remodel of the 21 entire space. So patrons will only be coming from the 22 23 north end of the building. 24 CHAIRMAN WALLACE: Only from the north?

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1	MR. KOLBER: They'll only enter at the
2	north of the building.
3	CHAIRMAN WALLACE: Not the west?
4	MR. KOLBER: Not the west. There is a
5	door there that's existing, but if you can imagine
6	because of where the drive-through is, what was Qdoba
7	where their whole service line is on that interior
8	wall, we're moving everything to that west wall.
9	So that's all a service line for Dunkin', so
10	there's no access to that west door.
11	CHAIRMAN WALLACE: Okay.
12	MR. KOLBER: That would if that door
13	remains we're finalizing plans that would be only
14	for staff.
15	CHAIRMAN WALLACE: So the only access
16	for pedestrians if somebody were to park in those
17	spaces at the southwest or on the south side of the
18	building, they would have to go around the building to
19	the north entrance
20	MR. KOLBER: Yes.
21	CHAIRMAN WALLACE: to get in the
22	building; correct?
23	MR. KOLBER: As it is now. Because
24	right now all the south doors are service doorways for

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1	the space.
2	CHAIRMAN WALLACE: Now, from a site
3	circulation standpoint, is there a cross-access
4	agreement with the property owner to the east?
5	MR. KOLBER: I believe so. As you can
6	see, that's the Walgreens piece there. And those
7	the entire building has from what our
8	understanding is that there is cross-easement access so
9	that the circulation can go around the building into
10	the drive-through. And that's what we're proposing,
11	appropriate drive-through signage, directional signs to
12	direct the traffic around that
13	CHAIRMAN WALLACE: Okay.
14	MR. KOLBER: naturally.
15	VICE CHAIRMAN KESSLER: Is it going to
16	go all the way around the Walgreens? Is that what I'm
17	understandi ng?
18	I understand you can come in and go all the
19	way around the Walgreens
20	MR. KOLBER: No, no. There's room
21	between where the Walgreens drive-through is,
22	there's another access. What you see on this drawing
23	right here, on the very edge, that's an island for the
24	drive-through for Walgreens.

Between that drive-through and what is the landscape barrier or the -- on the T-Mobile side is access where we can drive around the lot of the building itself.

CHAIRMAN WALLACE: I'm just -- I'm having trouble -- maybe you can help me out.

I don't know if other Plan Commissioners are having this same difficulty, but I'm trying to imagine, if somebody's coming from Route 64, how they get in here, how they get into the drive-through.

MR. KOLBER: Well, we're imagining that the bulk of the traffic will come in from the west for the drive-through.

CHAIRMAN WALLACE: Okay. And -- MEMBER HENNINGSON: Just a minute.

MR. KOLBER: As they come in from the west -- actually, we can do this. So as -- coming in this direction here, directional signage will bring them around to this portion here, to the drive-through here.

So around the building -- the block that is the building -- into the drive-through here.

CHAIRMAN WALLACE: Okay. Would there be anything to prevent them, when they turn in there, to

MR. KOLBER: Normally what we have at the beginning of the drive-through in those type of instances is another directional, right at the drive-through, promoting the access in the correct direction.

CHAIRMAN WALLACE: Okay.

MR. KOLBER: I suppose there could be, you know, the rogue that gets in there, but the turn radius is difficult for somebody to pull that off. So I -- it's going to be encouraged, through signage, to bring everybody around the building.

VICE CHAIRMAN KESSLER: And then the exit out -- show us the exit out.

MR. KOLBER: Exit out would be out this direction or they'd have the option to go back here or, if they want, out this way.

As they come out here, the driver will have the option to go either direction.

MR. O'ROURKE: I just want to point out, too, the actual menu board and order station, I believe, is before you would make that turn into the drive-through.

MR. KOLBER: That's correct. We're

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1	showing a menu board that's right here.
2	MR. O'ROURKE: I don't know if you'd
3	have a patron want to take that move because they'd be
4	basically jumping in line before they could after
5	they could order something.
6	CHAIRMAN WALLACE: So when a vehicle is
7	at the ordering station, there is no structural
8	there's no curb? There's nothing that separates them
9	from traffic moving in the opposite direction right
10	next to them; correct?
11	MR. KOLBER: As it stands now, yes.
12	CHAIRMAN WALLACE: Okay. And if there
13	was a seventh car I know that we're saying here that
14	there's only that there are six stacking spaces that
15	are proposed, but if there was a seventh, where would
16	they be?
17	MR. KOLBER: Well, in this particular
18	instance, the seventh car I can move this down.
19	If, in fact, there was a seventh car, that
20	seventh car would be here waiting for that opening.
21	CHAIRMAN WALLACE: Okay. If they did
22	turn behind the sixth car, then they effectively would
23	be blocking traffic?

MR. KOLBER: If there was a seventh car

24

and they decided to turn, there would be a blockage there, yes.

CHAIRMAN WALLACE: Okay.

And then has there been any turning template from the exit to see what type of -- because, effectively, vehicles are going to be making U-turns when they come out of there. They're going to be heading south coming out. They're going to have to go north; correct?

MR. KOLBER: Yeah. If they're heading back out the side entrance again, yes.

CHAIRMAN WALLACE: What if they want to go over to the Walgreens?

They're then going to go north. They're going to have to make a right turn in conflict with the car that is coming at the menu board; correct?

MR. KOLBER: Right. But there will -you know, again, this -- this -- you know, there's
directional signage and stop signs here as you're
coming out to -- to, you know, be mindful of traffic
from both directions.

CHAIRMAN WALLACE: Okay.

MR. KOLBER: Because there's a whole rail of directions that are at our fingertips to direct

85 1 traffic orienting. MEMBER SCHUETZ: Can I --2 CHAIRMAN WALLACE: Hold on just a 3 4 second. Let me just ask another question. 5 The -- now, I know that you compared this to other Dunkin' Donuts that are located elsewhere in 6 7 Chicagoland, but was there ever any even informal study done with the other Dunkin' Donuts located in 8 St. Charles? 9 10 MR. KOLBER: The studies were done at our franchisee's locations --11 12 CHAIRMAN WALLACE: Okay. 13 MR. KOLBER: -- because he'll be operating the store. So no. At the one that was here 14 15 locally, no, that was not. 16 CHAIRMAN WALLACE: Do you have any information as to how many cars stack at the Dunkin' 17 Donuts, even informally at the Dunkin' Donuts in 18 St. Charles, let's say, at 8:00 in the morning? 19 20 MR. KOLBER: I do not have that information. 21 22 CHAIRMAN WALLACE: Have you ever heard 23 about difficulties with cars being maybe 16, 17 deep going out onto Route 64 in the morning at Dunkin' 24

86 Donuts in St. Charles? 1 2 MR. KOLBER: No, I have not heard that about the St. Charles location. Again, we're just 3 4 going on the information from the 40 stores that our 5 franchisee has and what his track record has been at his Locations. 6 7 CHAIRMAN WALLACE: Okay. (Discussion off the record.) 8 9 VICE CHAIRMAN KESSLER: I said he'll do quite well in St. Charles, but it's a problem. 10 11 CHAIRMAN WALLACE: Yes. MEMBER HENNINGSON: 12 Todd, I want to 13 address the question you asked earlier, and that's, if you're coming from the west on Route 64, going east, 14 15 how do you access this site. 16 The first access point would be a road which is between -- which enters -- which actually goes into 17 18 the Toyota dealership. 19 Is that a public or a private street? MR. O'ROURKE: As far as -- I believe 20 21 it's a private street. 22 MR. COLBY: It's private. MEMBER HENNINGSON: And it's owned 23 24 by who?

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1	MR. COLBY: I believe it's on the
2	property of the Toyota dealership.
3	MEMBER HENNINGSON: And have we gotten a
4	reaction from them?
5	MR. O'ROURKE: (Mr. O'Rourke shook his
6	head from side to side.)
7	MEMBER HENNINGSON: Okay. So
8	CHAIRMAN WALLACE: I think that there is
9	an easement. There has to be an access easement.
10	MEMBER HENNINGSON: I'm sure there's a
11	cross-easement, Todd. But here's I spent an hour
12	out there this afternoon.
13	You pull in that drive it's a very narrow
14	drive. And then you come into the subject site where
15	we see it here, and that's your one that's one of
16	the ways you can get onto this site, and you can exit
17	that way, as well.
18	That yeah. That street that goes to the
19	Toyota dealership ends very shortly after the entrance
20	to this site, and then there's a sign saying it's
21	pri vate property.
22	The other way to get in is to go around to
23	Lakeside Drive, which is the Walgreens, and then you
24	can null into the Waldreens lot all the way around and

88 get to the building, or you can go behind the Walgreens 1 2 building, as well; pretty narrow behind the building. It's a very difficult site for a 3 4 drive-through -- for a drive-through window. 5 My understanding -- are they automatically granted a drive-through? 6 7 MR. O'ROURKE: The use is permitted by the PUD, the drive-through use itself as a drive-in 8 9 restaurant. 10 CHAIRMAN WALLACE: But they are asking 11 for a reduction in the stacking spaces, and I don't see 12 how, with this site, they get the number of stacking 13 spaces they're required to have, which is --14 MEMBER HENNINGSON: 15 15 MR. O'ROURKE: 15. 16 CHAIRMAN WALLACE: -- 15. 17 MR. O'ROURKE: Right. If they could 18 provide a plan that had 15 stacking spaces, they 19 wouldn't be here tonight. So it's that -- it's that --20 SO --21 MEMBER HENNINGSON: I understand.

MR. KOLBER: Steve Kolber.

Now, when -- now -- I'm sorry. What was your

22

23

24

name again?

MEMBER HENNINGSON: Steve, when you enter the drive-through lane from the north and you go south, then, if you were going to exit out and go to that road next to the Toyota dealership, it would be very difficult to do that.

If you wanted to go behind the building and towards Walgreens, it's my recollection -- I'd have to take another look out there, but it's my recollection that both of those lanes coming from -- both of those lanes between Walgreens and this site are drive-through lanes going from north to south. I don't think you've got room to go around that building.

I think -- you've got double drive-throughs at Walgreens.

MR. KOLBER: Yes. And I believe we -here's the thing: Here's the island that makes the
edge of the drive-through for Walgreens, right here.
This space is what we're counting on to allow for the
traffic to come around.

MEMBER HENNINGSON: Is that property for that building, or is it property for Walgreens?

MR. KOLBER: I believe it's a property

that they have an easement to use this for this building here.

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1	MEMBER HENNINGSON: Well, if you go back
2	to the aerial I'm not on the aerial I'm seeing
3	two drive-through lanes for Walgreens and that's it.
4	CHAIRMAN WALLACE: Up a little more.
5	See here, the two drive-through lanes here?
6	And this is the road here.
7	MR. KOLBER: I'll go down. Sorry.
8	MR. O'ROURKE: No, I think it's
9	further up.
10	VICE CHAIRMAN KESSLER: It's on page 3
11	of this.
12	MR. O'ROURKE: You're going the
13	wrong way.
14	VICE CHAIRMAN KESSLER: You're going the
15	wrong way. See, you're on 14. Go to page 3.
16	Keep going there you go.
17	MR. KOLBER: So here's the canopy for
18	the Walgreens.
19	MEMBER HENNINGSON: Is that canopy
20	typical for both lanes?
21	MR. KOLBER: Yes, it does. That covers
22	the drive-through lanes for Walgreens, and this island
23	is what you see on the drawing that we provided.
24	This is the end of that paved island, so this

is the drive-through for Walgreens. This is the access that we feel that we have adequate, you know, traffic pattern to bring clients -- patrons through to our driveway.

VICE CHAIRMAN KESSLER: You're not sure whose property that is, though?

MR. KOLBER: We're not a hundred percent certain, but in our initial research we were told by the owners of the building that -- my client is looking to purchase the building as part of this -- that there is a cross-easement there that we will need to do.

VICE CHAIRMAN KESSLER: What about the parking? I'm sure you've -- I mean, do you -- can you do anything with the parking? Where are we at?

I don't see anything here that tells us.

MR. KOLBER: The parking as it stands right now, even with what's taken out of the nine spots, it meets the code for required parking even if both units were restaurants. Right now it's a retail, a T-Mobile, and what we have on our site is the drive-in restaurant.

VICE CHAIRMAN KESSLER: You have overparking.

MR. KOLBER: There is adequate parking.

And Matt actually helped us out with that.

MEMBER HENNINGSON: How many do you have

there?

MR. O'ROURKE: It depends on which sides. The T-Mobile store is 4 spaces per thousand, and this would be 10 spaces, and those requirements were identified and called out on page 4 of the staff report where it says "Parking stalls, both units."

VICE CHAIRMAN KESSLER: Well, the reason I bring that up is because I'm just wondering -- and can't -- they haven't identified it. If we are overparked right now, is there something we can do with the parking to make it easier?

I didn't see it as a big problem.

I'm telling you, our anecdotal evidence of the Dunkin' Donuts, it's -- it's extremely popular. And 64 is a -- you know, we don't want to back it up.

I'm not so sure we would back it up here, but you all are making a public safety issue by trying to stack that many cars in that area. Where are they going to go? I mean, where are you going to put them?

MEMBER AMATANGELO: The other thing that bothers me about the cars stacking into this area right here, this island piece that comes out there, there is

	2701 EAST MAIN STREET
	93
1	a right at the edge there, you actually have the
2	potential for traffic going in three different
3	directions
4	VICE CHAIRMAN KESSLER: Right. That's
5	a right.
6	MEMBER AMATANGELO: and that is
7	really concerning.
8	I is there a way that you could take out
9	this piece right here and bring the traffic in this way
10	so that you're not getting into that kind of a conflict
11	there?
12	I'm sure you did it that way because that
13	extends the number of stacking that you have there.
14	However
15	MR. KOLBER: And, also, we wanted to
16	maintain you know, we were we wanted to maintain
17	the degree of landscaping, as well.
18	Right now there is a whole seated area out
19	there, and we didn't want to just wipe it out. We
20	wanted to try to be sensitive to the amount of work
21	that went into maintaining the landscaping the first
22	time and the seating area that's out there.
23	MEMBER AMATANGELO: Sure.
24	MR KOLBER: But the answer to your

question, no. I mean, there is nothing to keep us from making that turn a little bit tighter.

And also, in all honesty, if -- you know, we just tried to keep what was here in terms of the curbing and the existing parking areas. But if it's a concern of the Commission, there's nothing to say that -- that, you know, that this access here that goes for -- to the Dumpsters, that it's not directed straight out the back, and then it's a little bit clearer as to which way they go and not turning back in.

MEMBER AMATANGELO: Right. Plus the other thing, too, is, if you're concerned about landscaping, you can actually extend that island on the left side and then landscape that and just have the -- that makes it a definite separation between the traffic going in two ways plus -- two directions -- plus your one lane coming through the drive-through.

MR. KOLBER: Absolutely. Again, we were just trying to maintain what was there, but we're not -- if it's the Commission's recommendation, we're certainly open to that.

MEMBER HOLDERFIELD: I would like to see what you would respond to if we just directed traffic

95 1 in one direction. 2 In other words, on the entrance there, have a Y come out, a curbing that directs the flow of the 3 traffic, you can only go to the right. 4 5 MR. KOLBER: Right. MEMBER HOLDERFIELD: And you've got it 6 7 going both directions here but it can't be. It all flows in a counterclockwise movement 8 around the building, all the way up the backside and 9 10 back, and then you come in. As opposed to having it 11 helter-skelter, so to speak. But I'm most fearful that -- I mean, if we 12 13 had a curbing there at the front to actually direct the flow, we'd be less apt to have people turning to the 14 15 Left. 16 MR. KOLBER: Uh-huh. 17 MEMBER HOLDERFIELD: If you have just 18 signage there, there's going to be people just --"I'm going to go that direction," and if we can direct 19 the flow . . . 20 21 VICE CHAIRMAN KESSLER: Could I ask you a question? 22 23 That's a good suggestion. 24 So you would come in and it would direct you

96 1 in a counterclockwise direction. 2 MEMBER HOLDERFIELD: Right. You're 3 going to go to the right. You go around, come back in. VICE CHAIRMAN KESSLER: 4 But what happens 5 when you -- oh, you could -- you could continue straight, but you could also go out? That would be it? 6 7 MEMBER HOLDERFIELD: Yeah. 8 VICE CHAIRMAN KESSLER: 0kav. 9 MEMBER SCHUETZ: Then what if you were 10 to consider the one-way and then have all the parking 11 angled? MR. KOLBER: We would have to see how 12 13 that affects the flow of --14 MEMBER SCHUETZ: It would probably 15 affect the parking. However, maybe you could do 16 something about it. But if it went in one direction like Tim was saying, you'd have to obviously -- I would 17 suggest -- angle the parking, and that would tell the 18 people as soon as they come in they've got to go to the 19 20 right.

I mean, if everybody knows the parking's in the wrong direction, they're not going to go that way.

MR. KOLBER: Certainly. Again, we're certainly open to modifying -- obviously, we're doing

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some extensive modification as it is to the site to get the queuing to work.

If it's a little bit more manipulating to allow a better traffic flow to keep that -- so that queue can stay at six to allow for this to exist, my -- I'm certain it's something that we would be happy to do.

MEMBER SCHUETZ: If you did the one-way and the angled parking, it also might allow for a little more stacking inside the parking lot.

VICE CHAIRMAN KESSLER: Well, that's what I'm thinking.

If it is -- with that suggestion that you made right off the bat, you're eliminating the traffic jamming.

But I still go back to you're overparked in there, so there are parking -- there is parking that can be possibly used for a double stack.

I think you're going to need all the stacking spaces at certain times of the day. I really do. And all you're going to do is you're just going to cause a problem in that lot.

Now, I don't know necessarily see it backing out on 64. It could but it -- I don't think so.

I think the big problem's going to be in the lot.

And with only five stacking spaces, I don't care how you're directing the traffic. It's going to stop.

And even coming in, they're going to pull in the entrance and they're going to stop and wait 85 seconds and 85 seconds and 85 seconds until they get around, and I'm concerned that that is a safety hazard.

MR. KOLBER: Well, again, I can only state that, per the study that you have and based on the information that are at my client's stores -- and they're all operated a little bit differently -- and he has over 40 locations -- you know, his average is roughly in the neighborhood of six cars and an 80-second wait from drive-through to leaving.

So it's -- it's a pretty quick turnaround.

And it's only -- as you know, before 10:00 a.m. is
where the bulk of it is.

VICE CHAIRMAN KESSLER: Right. It's really -- I mean, it takes a long time. The time is not the problem.

MR. KOLBER: And because his, you know, traffic is good at what he does is why this site was even feasible to him. He said, "We can do this here.

We can make this work here."

And that's why -- our request to see if we can reduce the stacking for this location so that he can come to this area, this spot.

VICE CHAIRMAN KESSLER: So what are you doing differently that doesn't cause cars to stack?

I mean, that's -- you know, I know what I see.

MR. KOLBER: I know. I understand.

I just know that the locations on -- we've done several for him, and every one that we've been at, it's been -- I don't know what they do differently, but they certainly do it very efficiently.

VICE CHAIRMAN KESSLER: Okay.

MEMBER SCHUETZ: Have you gone in to order, possibly, at the other -- let's call it a competitor -- Dunkin' Donuts to see what their turnaround time is? Is it 85 seconds?

MR. KOLBER: I've not gone to --

MEMBER SCHUETZ: Maybe there's --

I don't know. I've never been there. But maybe it's a hundred and sixty. You know, I'm just guessing. Maybe their turnaround time is less than what yours is.

MR. KOLBER: It could be. Again, we based our design and our thought process on the average

100 of our franchi see. 1 MEMBER SCHUETZ: I mean, look at 2 My God, they get hundreds of people 3 Portillo's. 4 through there in minutes, you know, because they're 5 good at it. That's my point, is maybe you guys are better 6 at it than the other ones. I don't know. I've never 7 8 been there. MR. KOLBER: He does have 40 locations, 9 so he's got some good practice. 10 11 MEMBER AMATANGELO: And reducing this to 12 stack to the back of the building is not -- you know, 13 it -- you have the additional parking space back here. 14 You know, rather than --15 MR. KOLBER: You have to be -- then 16 you're on the wrong side of the car. 17 MEMBER AMATANGELO: You're on the wrong si de. 18 19 MR. KOLBER: And we're limited -- you 20 know, if we had the T-Mobile side, it would be a whole 21 different story. We'd be doing a whole different 22 layout. Because of the Qdoba side, you want to be on 23 the driver's side, it's just -- you know, it's the deck 24 of cards you have to work with.

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1	MEMBER AMATANGELO: Yeah. That makes
2	sense, yeah.
3	MR. KOLBER: Yeah. We talked about
4	that, believe me, but
5	MEMBER AMATANGELO: Sure. Sure. I kind
6	of like the recommendation of both of my fellow
7	commissioners here of the combination of making it a
8	one-way and the angled parking.
9	And if you go to any Sonic burger, it works
10	so well, you know; you don't see people going the wrong
11	way, and it's because you pull in and everything's
12	angled at a certain direction. And they have plenty of
13	room, but everyone goes the right way. It's like
14	we're we're all told to do so and we do.
15	MR. KOLBER: Again, we'd have to go back
16	to see how it affects the overall parking layout.
17	But would we be willing to explore that?
18	Absol utel y.
19	MEMBER HENNINGSON: I'd like to touch
20	back on something I said a minute ago.
21	That entrance to the site, general site, that
22	is on the west side of the site between Toyota and this
23	property, I'd like to get a little better understanding
24	on who controls that, who takes care of it, the width

of that.

Because when I've gone in to Toyota, I can't remember ever having a car come at me. It seems like it's more of a one-way entrance into Toyota. And maybe cross-access easement with this other property is an afterthought.

And if you're going to be running a bunch of traffic through that, boy, I think it's real problematic.

I think the staff needs to research that one, figure out who owns that, if it's public, if it's private, what the width is. If you're going to be driving that much traffic through it, you need to have some answers.

CHAIRMAN WALLACE: Okay. All right.

MEMBER DOYLE: Well, one of the

questions I had -- there are two questions I had.

Maybe you've already answered one of them.

The location of the drive on the west side into this parcel on that private road and the configuration of that western side of the parcel, is that fixed? Is it modifiable?

If -- you know, would it be possible, for instance, to move the ingress lane farther south

103 1 towards the back of the parcel? 2 That -- you know, or is it -- is that not within the purview of the owner? 3 MR. COLBY: I think that would take some 4 5 further research. MEMBER DOYLE: Okay. Second -- so that 6 7 was one reason -- the reason why I was thinking that was you already mentioned -- I was wondering if -- if 8 9 there are businesses that have found a way to do a 10 drive-through where, you know, the -- the window is on 11 the passenger side of the car. Because I was thinking, 12 if the lane -- if you had -- if you could imagine this 13 parcel, if you came all the way to the south end of the site -- right? 14 15 And you turned left into it and if you went 16 right up into the drive-through lane and then, as you come out, you have a little lane right there to get out 17 18 and just go right out onto North Avenue, you could --19 you would have more space for longer stacking. 20 MR. KOLBER: Certainly. 21 MEMBER DOYLE: And you might simplify 22 the circulation, but then -- I mean, I don't know what 23 the possibilities are in terms of a drive-through. Well, it's certainly 24 MR. KOLBER:

104 1 possible, but it doesn't work in the model for --2 80 seconds get longer now because in that -- and that multiplies and it's an inconvenience, and it's not 3 4 something that my franchisee is interested in. 5 We talked about it but, you know, he went through the whole process of -- in our timing package 6 7 and how we do it and how we turn the cars around, it 8 relies on reaching and going and reaching and going. 9 When you pull on the other side, there's a 10 whole other dynamic that's involved, especially when 11 you're handing -- as you see, 70 percent of their 12 business is the hot beverage. So when you're handing 13 some hot coffee over to somebody, there's some 14 potential for some real disasters. 15 MEMBER DOYLE: Yeah. You don't do the 16 pneumatic tube delivery systems for the coffee? 17 MR. KOLBER: Wouldn't it be nice? Wouldn't it be nice? 18 19 VICE CHAIRMAN KESSLER: Doughnut tubes. 20 MR. KOLBER: Send a doughnut through the tube. 21 22 MEMBER DOYLE: Well, I guess then my 23 only comment is the suggestion -- suggestions made 24 earlier about the -- limiting the circulation into a

counterclockwise direction.

The other thing I would say about that is, if you eliminate traffic moving in a clockwise direction, you can then curve your stacking around that corner through a -- you know, if you have a lane that turns that corner, you could --

MR. KOLBER: We need to be mindful of the handicap parking requirements up front.

MEMBER DOYLE: Absolutely. But you might be able to get one more car before it -- before you get to the handicap. I don't know if that's going to resolve some of the other concerns that have been raised, but I definitely feel that that would be a -- an improvement that -- that I would want to see before --

MR. KOLBER: Uh-huh.

MEMBER HENNINGSON: And I would suggest that all the Planning Commission members drive through that site, take a good look at it. I was shocked.

MEMBER DOYLE: I've been to that site when it was Qdoba, but . . . but as far as the way it's been reconfigured now, I -- I've not driven around back of it.

MEMBER HENNINGSON: I'd drive around the

back and drive around the back of Walgreens, as well. Very tight site.

CHAIRMAN WALLACE: All right.

Well, this -- I guess let's -- do we have any further comments -- I'll try to figure out what to do.

MEMBER GAUGEL: In the ordinance, the part that I'm having trouble with is this "quantifiable evidence based on comparable facilities." I think what anybody up here is using as a comparable facility is the facility on the west side, and we know the volume that goes through there. We know that on Saturday at 9:00 it's backed up onto Route 64. There are probably 14 to 15 cars deep at any time.

So if this is tabled or if it moves on, what I would like to see is how your facility would compare to the Dunkin' that is on the west side and how that will affect -- you know, maybe their -- maybe their wait time is longer, but we don't know that.

I think for everybody, as Curt had mentioned, drive through the site and also drive through the other Dunkin' Donuts so we can get a good, you know, cross-section of both facilities, and then you -- you tell us how it compares to that facility. Maybe it's a totally different concept or a totally different way to

1 run a busi ness.

But the two examples you gave, which were -one being Rolling Meadows, the other being in Elgin -both July 5th, over a year and a half ago, and both on
a Thursday, the -- the -- Saturday is one of -- I think
one of the biggest and busiest times there.

And if that's the case for this facility,

I think that T-Mobile just might be run out of there,
too, to have cars wrapped around the whole facility.

MR. KOLBER: Again, there -- as it says, the peak times end at 10:00 when the T-Mobile is probably opening.

MEMBER GAUGEL: Sure.

MR. KOLBER: And it's almost barren from 10:00 to 3:00, and it's the after-hours when you get a little more, but that early rush -- and some of these are open as early as 4:00. And it's that early rush, and that's why we feel there's not -- we don't feel we will be hindering the neighboring business because of all the stacking that will be there.

And we feel that, because of my franchisee's track record and his history of what he does, that the stacking won't exceed six at peak times.

CHAIRMAN WALLACE: Do you have any

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1	schematic drawings of the two comparables that you list
2	here?
3	MR. KOLBER: I don't but I can get
4	those.
5	CHAIRMAN WALLACE: Because if am I
6	correct in saying in thinking that they both have
7	gas stations and convenience stores as a part of the
8	Dunkin' Donuts?
9	MR. KOLBER: They both are yes,
10	they're both part of a gas station convenience store.
11	CHAIRMAN WALLACE: How are those
12	comparable, then?
13	MR. KOLBER: Because the drive-through
14	business is actually more at those locations.
15	CHAIRMAN WALLACE: Okay. How can you
16	quantify I mean, what's the evidence for that? Just
17	the drive-through is
18	MR. KOLBER: Just because of the amount
19	of business they do in the morning on their coffee
20	their coffee runs, their peak hours. Those are two of
21	their busier locations.
22	CHAIRMAN WALLACE: But the drive-through
23	business is more at those locations than what? Than a
24	regular Dunkin' Donuts? Or

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1	MR. KOLBER: No. They're those are
2	two of their busy ones, but their drive-through is
3	pretty steady through where they have drive-through
4	locations. Not every single one is a drive-through.
5	CHAIRMAN WALLACE: Wouldn't it make more
6	sense that, if people are there getting gas and going
7	into the convenience store, then they're not going to
8	drive through? So the drive-through business would
9	actually be less at those locations?
10	MR. KOLBER: Surprisingly, the
11	business and we just did we just finished one in
12	Lincolnshire; it's just opening up with a gas
13	station that the amount of business that is going to
14	the Dunkin' is drive through. It's very little of
15	it is people going into the gas station, very very
16	little. I mean, most people that go to the gas
17	stations don't go in the convenience stores.
18	CHAIRMAN WALLACE: Does anyone else have
19	an issue with these two properties actually being
20	comparable to what they're proposing?
21	MEMBER HENNINGSON: Yes.
22	VICE CHAIRMAN KESSLER: Yes. But my
23	issue is simply that I don't think this site is
24	suitable for five stacking the way this is laid out.

I think that there are things you could possibly do. You're -- you know that there are other alternatives, things that you probably even thought of, but I understand you're trying to do it the most efficient way possible.

I frankly feel that you're going to need more stacking than that because it's an unsafe lot if you don't, and that's my biggest concern right there.

I don't have an opinion -- you know, we keep talking about the east side of town and go look at it if you like. But regardless of that, the type of business that this is going to do at those peak hours . . . I just -- no matter what these studies that you have show, I would have to see something a little more convincing to tell me that you won't have more than six cars at a peak hour on a Saturday or a Sunday morning, even a Friday morning, because we know -- we see differently.

And there's a reason we have stacking requirements like we do, and -- because of these types of things.

MEMBER SCHUETZ: I think the Commission would be -- I think you're getting the message but -- would be happier or more than comfortable not comparing

111 1 it to the other sites but more what's here, and that is 2 the other one. And if the turnaround time is less than -- or 3 4 excuse me -- more than what you're saying yours is, 5 significantly more, that might make some sense, like you were saying, Steve. 6 7 MR. KOLBER: Understood. It's just hard to do a parking study, a traffic study of a 8 competitor's location. 9 10 MEMBER SCHUETZ: Well, send your buddies 11 in there. VICE CHAIRMAN KESSLER: 12 But more 13 importantly, I think that there are alternatives to the 14 site that, you know, you could do. 15 MR. KOLBER: Well, the problem is with 16 the orientation of this particular site -- like where 17 that drive-through window is is as far south as it's 18 going to get. Because just south of that is the 19 mechanical room of the building. So we pushed it as 20 far -- the south corner -- as far as we could. 21 VICE CHAIRMAN KESSLER: Why couldn't you 22 put the handicapped on the east side of the building 23 and do a double stack so they come around that corner, 24 eliminate that big island over there -- I know you're

112 1 trying to keep the landscaping but -- move the 2 landscaping somewhere else? MR. KOLBER: Because we don't have 3 enough room for the drive-through -- that's actually --4 5 if you read the traffic study, what was done, they recommended that, but we didn't have enough room for 6 7 the drive-through lane and parking and then the 24 -and then the required drive before the next round of 8 9 It was too squeezed. That's why we opted for parki ng. 10 the landscape buffer. 11 MEMBER SCHUETZ: Would it be less. 12 though, if it's a one-way? 13 MR. KOLBER: If it was one-way, it would 14 be less, then we're reconfiguring the entire lot. 15 Again, I'd be happy to look at that. I have 16 to look at the economics of that with the franchisee, But that might, you know, push him away from the 17 too. si te. 18 19 VICE CHAIRMAN KESSLER: Right. But I think that those -- those are the considerations they 20 21 have to make before they take the site. If it's going 22 to be feasible, you know, if -- "Can we do what we need to do it and is it affordable?" 23 24 Certainly. As I said, MR. KOLBER:

as -- the study that we presented based on his operations, what he's done with over 40 locations, they feel very comfortable with this stacking. I mean, that's their track record and what they do. That's the only reason why they like this location, because they have done it and they feel comfortable doing it.

And if it's getting more studies of more of his locations, we can do that all day long to show that across the board, sit-down restaurants as well as convenience store drive-throughs.

VICE CHAIRMAN KESSLER: I'd rather see different configurations. I'd rather see you show different configurations than do more studies because I'm not convinced that we should reduce the number of stacking spaces.

MR. KOLBER: Okay.

MEMBER AMATANGELO: Mr. Kolber, have you looked at other locations on the east side of St. Charles?

MR. KOLBER: Right now my franchisee is entertaining three locations and this being one of them. And -- I mean, building all three of them. He's not looking at all of those; we're working on three different locations right now.

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1	MEMBER AMATANGELO: So you intend to
2	open three separate locations for
3	MR. KOLBER: That is his hope, right.
4	MEMBER AMATANGELO: Okay. All right.
5	VICE CHAIRMAN KESSLER: Maybe there
6	won't be as much stacking.
7	MEMBER SCHUETZ: We're going to have a
8	lot of fat St. Charles people walking around.
9	MR. KOLBER: There's three locations
10	in fact, we've worked with others. There's three other
11	locations that we're in process right now. So this
12	is one of three that he's looking at. They're very up
13	on the St. Charles area.
14	CHAIRMAN WALLACE: Well all right.
15	MEMBER AMATANGELO: We are, too.
16	MEMBER DOYLE: I have one more question
17	for the staff.
18	CHAIRMAN WALLACE: Sure.
19	MEMBER DOYLE: We talked tonight about
20	reconfiguring the lot.
21	Are these the spaces here shared spaces
22	with the other businesses on this side of the building?
23	MR. O'ROURKE: For particular to this
24	lot? For or are you talking about like across the

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1	Walgreens and everything?
2	MEMBER DOYLE: No. Does the T-Mobile
3	and
4	MR. O'ROURKE: Just these two units?
5	MEMBER DOYLE: Yes.
6	MR. O'ROURKE: Yeah, they'd be
7	considered shared parking spaces.
8	MEMBER DOYLE: Okay.
9	So in terms of reconfiguring the circulation
10	to go in a particular direction and possibly angling
11	the spaces, one or the other and/or the other
12	what impact would that have on the other businesses on
13	the lot? Would it I mean, would it in any way
14	I mean, would we need to hear from those business
15	owners?
16	MR. O'ROURKE: I think the and
17	I don't want to speak for the Applicant on this.
18	I think they they don't own the property,
19	and they're not going to own the property. They're
20	leasing this and reconfiguring it.
21	Is that correct?
22	MR. KOLBER: Well, there's two options,
23	but I think one of the options is purchase.
24	MR. O'ROURKE: Okav.

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1	MR. KOLBER: I don't know which way
2	last I heard was the purchase option.
3	MR. O'ROURKE: Okay. So maybe if
4	they were not the owners, they'd certainly have to
5	check with the owner who holds the lease on the other
6	space for T-Mobile, and I think T-Mobile would have to
7	weigh in, too, and do that.
8	I mean, that that would be something,
9	I think, that the property owner would have to sign off
10	on before they just came in with a plan and said, "Hey,
11	you know, we're going to reconfigure the whole thing"
12	and not let the property owner know.
13	If they own the property, it's a different
14	situation. I'm sorry, Steve.
15	MR. KOLBER: Certainly. Like I said,
16	we'd be certainly happy to entertain alternates, but
17	there's a whole process we'd have to go through to make
18	that happen.
19	MEMBER DOYLE: Yeah.
20	MR. KOLBER: I like the idea of the
21	one-way and trying to redirect the traffic, but we
22	would have to look at, as you say, how it affects the
23	property.

24

If it ends up being a lease situation, is the

117 1 property owner even going to be amicable to that, let 2 alone the tenants next door? 3 MEMBER DOYLE: I think, you know -- no 4 one has said this explicitly, but I think one of the 5 things that we're -- maybe some of us are struggling with is a reduction from 15 to 6 is a big reduction --6 7 MR. KOLBER: Uh-huh. MEMBER DOYLE: -- and we looked at these 8 9 kinds of reductions before, I think, with -- like with 10 the Burger King, we've talked about it at some length. 11 We all have experience of driving up to a 12 business and it being just a constant nightmare and 13 asking "Who approved this?" you know. 14 MR. KOLBER: Sure. Sure. Understood. 15 MEMBER DOYLE: And so we're all thinking 16 about that next person who's saying "Who is the guy who did this?" and . . . so -- that's all I have to say 17 18 about that. 19 CHAIRMAN WALLACE: All right. 20 So I guess, as far as what the action is 21 tonight, does the Plan Commission -- you know, our 22 choices are either to take action on this tonight or to 23 continue it to another meeting. 24 VICE CHAIRMAN KESSLER: I'd like to

offer it to the Applicant.

MR. KOLBER: I would certainly -obviously, you know, if there are -- to satisfy the
Commission, I certainly would talk to the franchisee,
the property owner, and see what other options we can
come up with to satisfy the inquiries and the questions
that have been brought forth tonight.

VICE CHAIRMAN KESSLER: So you're willing to table it to another date so you can come back?

MR. KOLBER: Oh, I'm certainly willing to table it, you know, because I don't think if I -- we keep it on the table, it's not going to be very favorable for us at this point.

And I think there's some -- I think there's some options that we can explore for taking into consideration the Planning Commission's comments.

MR. COLBY: If I can interject because this is a nonhearing item, if the Commission wanted to table it, we wouldn't necessarily need a date specific. We can just specify that it be tabled until the Applicant and staff have an opportunity to respond to the questions that were raised by the Plan Commission and then come back.

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1	CHAIRMAN WALLACE: Yeah.
2	MR. COLBY: Because we're not certain
3	when we will have our next meeting, so we wouldn't want
4	to table it to that date if we were not prepared.
5	CHAIRMAN WALLACE: Okay. All right.
6	And before we take action, are there any
7	members any other members of the public who wish to
8	make any comments or ask questions regarding what's
9	been presented?
10	MS. BAYER: Yes.
11	CHAIRMAN WALLACE: Ma'am.
12	MS. BAYER: I'm Carol Bayer, B-a-y-e-r.
13	I'm a citizen of St. Charles for 30 years.
14	CHAIRMAN WALLACE: What's your address,
15	Ms. Bayer?
16	MS. BAYER: 45 Stirrup Cup Court,
17	St. Charles.
18	CHAIRMAN WALLACE: Okay.
19	MS. BAYER: I am a regular customer of
20	T-Mobile, and going around that area that this
21	gentleman is considering, I find that a real hazardous
22	safety issue there.
23	Coming out of T-Mobile and the cars coming
24	around the building, I I assume you've all checked

that very carefully. I'm concerned about that.

Besides, I'm here on behalf of Mr. and Mrs. Lee, who are the owners of the doughnut shop called Bosa Donuts, which is a stone's throw across the street.

And so when the term "reasonable saturation" was used tonight in another matter, I guess that doesn't matter for small businessmen and women who are trying to realize the American dream when Dunkin' Donuts has 23 already operating Dunkin' Donuts within the area, the 24th one going in on Route 38, and . . . the American dream that these two people have, Mr. and Mrs. Lee -- they lived through the city tearing up the streets for two years. They had one year previous to that that they had a decent year.

They have three children they're raising.

This is their American dream. They've had -- the last two years were awful. They barely made it because of the streets.

Now, when this gentleman said that this address was their primary -- how shall I say this? -- I'm getting tired -- this was their first choice, I am with the understanding that they attempted to move into the Wendy's building but the owner of Wendy's would not

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1	sell to them because it's right next door to the
2	Lees' doughnut shop. So there are some people with
3	some sensibility.
4	And I hope that the safety issue and the
5	stacking area, the space reduction, will come under
6	minute and total scrutiny.
7	They would like to have their American dream
8	and pass it on to their three children. And I'm here
9	just to help them. They don't speak real good English.
10	I don't, either.
11	But this is all I had to say. Thank you very
12	much for your consideration.
13	CHAIRMAN WALLACE: All right.
14	Thank you.
15	Any other comments or questions?
16	(No response.)
17	CHAIRMAN WALLACE: Okay.
18	Staff, anything else?
19	MR. COLBY: (Mr. Colby shook his head
20	from side to side.)
21	MR. O'ROURKE: (Mr. O'Rourke shook his
22	head from side to side.)
23	CHAIRMAN WALLACE: Okay. In that case,
24	I guess a motion to continue this matter

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1	VICE CHAIRMAN KESSLER: I'd make a
2	motion to continue the 2701 East Main Street
3	drive-through stacking reduction request from Kolbrook
4	Design, doing business as Dunkin' Donuts, to a future
5	date when the Applicant and the City determine they're
6	prepared to readdress this.
7	CHAIRMAN WALLACE: All right.
8	MEMBER SCHUETZ: Second.
9	CHAIRMAN WALLACE: It's been moved and
10	seconded.
11	Any discussion on the motion?
12	(No response.)
13	CHAIRMAN WALLACE: Seeing none, Tim.
14	VICE CHAIRMAN KESSLER: Holderfield.
15	MEMBER HOLDERFIELD: Yes.
16	VICE CHAIRMAN KESSLER: Amatangelo.
17	MEMBER AMATANGELO: Yes.
18	VICE CHAIRMAN KESSLER: Schuetz.
19	MEMBER SCHUETZ: Yes.
20	VICE CHAIRMAN KESSLER: Doyle.
21	MEMBER DOYLE: Yes.
22	VICE CHAIRMAN KESSLER: GaugeI.
23	MEMBER GAUGEL: Yes.
24	VICE CHAIRMAN KESSLER: Henningson.

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1	MEMBER HENNINGSON: Yes.
2	VICE CHAIRMAN KESSLER: Wallace.
3	CHAIRMAN WALLACE: Yes.
4	VICE CHAIRMAN KESSLER: Kessler, yes.
5	CHAIRMAN WALLACE: All right. That
6	motion passes unanimously, and that concludes Item 6 on
7	your agenda.
8	Item 7, meeting announcements.
9	And what is do we have something for the
10	February 18th meeting?
11	MR. O'ROURKE: It's possible. There's
12	an application in that might be on the agenda, but I'll
13	have other information.
14	CHAIRMAN WALLACE: So maybe, maybe not.
15	MR. O'ROURKE: Correct.
16	CHAIRMAN WALLACE: But that March 4th
17	definitely is going to continue the public hearing on
18	that date.
19	MR. O'ROURKE: Yes. There will be other
20	public hearings scheduled for that date, too, based on
21	applications we've received in the last week or so.
22	CHAIRMAN WALLACE: All right.
23	Any additional business from Plan Commission
24	members?

REPORT OF PROCEEDINGS -- 02/04/2014

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1	(No response.)
2	MEMBER SCHUETZ: I won't be here,
3	just FYI, on the 18th.
4	CHAIRMAN WALLACE: Then we'll have to
5	cancel for sure.
6	MR. O'ROURKE: For both dates or just
7	I'm sorry.
8	MEMBER SCHUETZ: Just the 18th.
9	MR. O'ROURKE: Okay.
10	CHAIRMAN WALLACE: All right. Anything
11	el se?
12	(No response.)
13	CHAIRMAN WALLACE: All right. Staff?
14	(No response.)
15	CHAIRMAN WALLACE: Citizens?
16	(No response.)
17	VICE CHAIRMAN KESSLER: I'd like to make
18	a motion to adjourn.
19	MEMBER SCHUETZ: Second.
20	MEMBER DOYLE: Second.
21	MEMBER AMATANGELO: Second.
22	CHAIRMAN WALLACE: It's been moved and
23	seconded. All those in favor?
24	(Ayes heard.)

REPORT OF PROCEEDINGS -- 02/04/2014

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1	CHAIRMAN WALLACE: Opposed?	
2	(No response.)	
3	CHAIRMAN WALLACE: The St. Charles	
4	Planning Commission is adjourned at nine o'clock p.m.	
5	PROCEEDINGS CONCLUDED AT 9:00 P.M.	
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STATE OF ILLINOIS)

SS.

COUNTY OF K A N E)

I, MELANIE L. HUMPHREY-SONNTAG,
Certified Shorthand Reporter No. 084-004299, CSR,
RDR, CRR, CCP, FAPR, and a Notary Public in and
for the County of Kane, State of Illinois, do
hereby certify that I reported in shorthand the
proceedings had in the above-entitled matter and
that the foregoing is a true, correct, and
complete transcript of my shorthand notes so taken
as aforesaid.

IN TESTIMONY WHEREOF I have hereunto set my hand and affixed my Notarial Seal this 16th day of February, 2014.

Certified Shorthand Reporter
Registered Diplomate Reporter
Certified Realtime Reporter
Certified CART Provider
Fellow of the Academy of
Professional Reporters

My commission expires May 31, 2017