MINUTES
CITY OF ST. CHARLES, IL
PLAN COMMISSION
TUESDAY, SEPTEMBER 2, 2014

| Members Present: | Vice Chair Tim Kessler <br> Sue Amatangelo <br> Brian Doyle <br> Steve Gaugel |
| :--- | :--- |
|  | James Holderfield <br> Laura Macklin-Purdy <br> Tom Pretz <br> Tom Schuetz |
|  | Chairman Todd Wallace |
| Members Absent: | Russell Colby-Planning Division Manager <br> Ellen Johnson-Planner |

Court Reporter

## 1. Call to order

The meeting was called to order at 7:08 p.m. by Vice Chair Kessler.

## 2. Roll Call

Vice Chair Kessler called the roll. A quorum was present.
3. Presentation of minutes of the August 5, 2014 meeting.

A motion was made by Ms. Amatangelo, seconded by Mr. Schuetz and unanimously passed by voice vote to accept the minutes of the August 5, 2014 meeting.

## PUBLIC HEARING

4. Foxfield Commons PUD, 2650-2778 E. Main St. (Bochte)

Amendment to a Special Use for a Planned Unit Development, Ordinance No. 1991-Z-4 and Ordinance No. 2001-Z-36, regarding Motor Vehicle Rental.

The attached transcript prepared by Chicago Area Real Time Court Reporting is by reference hereby made a part of these minutes.

A motion was made by Mr. Doyle, seconded by Mr. Schuetz to close the public hearing.
Roll Call Vote:
Ayes: Kessler, Schuetz, Gaugel, Pretz, Doyle, Amatangelo, Macklin-Purdy, Holderfield
Nays:

| Absent: | Wallace |
| :--- | :--- |
| Motion carried: | $8-0$ |

## MEETING

The Commission decided to move to Item \#6 on the agenda.

## 6. Foxfield Commons PUD, 2650-2778 E. Main St. (Bochte)

Amendment to a Special Use for a Planned Unit Development, Ordinance No. 1991-Z-4 and Ordinance No. 2001-Z-36, regarding Motor Vehicle Rental

The attached transcript prepared by Chicago Area Real Time Court Reporting is by reference hereby made a part of these minutes.

A motion was made by Mr. Doyle to recommend approval subject to resolution of any staff comments. Seconded by Mr. Schuetz.

Roll Call Vote:
Ayes: Kessler, Schuetz, Gaugel, Pretz, Doyle, Amatangelo, Macklin-Purdy, Holderfield
Nays:

| Absent: | Wallace |
| :--- | :--- |
| Motion carried: | $8-0$ |

PUBLIC HEARING

## 5. General Amendment (City of St. Charles)

Chapter 17.08 "Nonconformities", Section 17.08.060 "Nonconforming Signs" Chapter 17.28 "Signs", Section 17.28.070 "Historic Signs."

The attached transcript prepared by Chicago Area Real Time Court Reporting is by reference hereby made a part of these minutes.

A motion was made by Mr. Doyle, seconded by Mr. Holderfield to close the public hearing.
Roll Call Vote:

| Ayes: | Schuetz, Gaugel, Pretz, Doyle, Amatangelo, Macklin-Purdy, Holderfield |
| :--- | :--- |
| Nays: | Kessler |
| Absent: | Wallace |
| Motion carried: | $7-1$ |

## MEETING

## 7. General Amendment (City of St. Charles)

Chapter 17.08 "Nonconformities", Section 17.08.060 "Nonconforming Signs"

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Chapter 17.28 "Signs", Section 17.28.070 "Historic Signs"
The attached transcript prepared by Chicago Area Real Time Court Reporting is by reference hereby made a part of these minutes.

A motion was made by Mr. Doyle to recommend approval for the application for a General Amendment to Section 17.08.060 Nonconforming Signs, Amortization of Nonconforming Signs, and Section 17.28.070, Historic Signs, subject to resolution of all outstanding comments, with the following two conditions:

1. That amendment to Section 17.08 .060 include a requirement that property owners submit a written request for extension. Failure to submit said request shall result in the deadline expiring on the October 16th, 2014, date.
2. That the amendment to Section 17.28.070, Historic Signs, replace all references to the date 1976 with relative language indicating no less than $\mathbf{4 0}$ years from the date of application.
Seconded by Mr. Schuetz
Roll Call Vote:
Ayes: Kessler, Schuetz, Gaugel, Pretz, Doyle, Amatangelo, Macklin-Purdy, Holderfield
Nays:
Absent: Wallace
Motion carried: 8-0
3. Meeting Announcements
a. Plan Commission

Tuesday, September 16, 2014 at 7:00pm Council Chambers
Tuesday, October 7, 2014 at 7:00pm Council Chambers
Tuesday, October 21, 2014 at 7:00pm Council Chambers
b. Planning \& Development Committee

Monday, September 8, 2014 at 7:00pm Council Chambers
Monday, October 13, 2014 at 7:00pm Council Chambers
Mr. Colby announced that both items voted on tonight will be on the Planning \& Development Committee agenda on Sept. 8 and that representatives of the Plan Commission should attend to represent the recommendation. Training will be held on Sept. 16.

## 9. Additional Business from Plan Commission Members, Staff, or Citizens.

10. Adjournment at 9:24pm

100226A
STATE OF ILLINOIS ) SS.
COUNTY OF K A N E )

## BEFORE THE PLAN COMMISSION OF THE CITY OF ST. CHARLES

In Re the Matter of:
Foxfield Commons PUD, 2650-2778 East Main Street - ) Amendment to a special use ) for a Planned Unit Development, Ordinance No. ) 1991-Z-4 and Ordinance No. ) 2001-Z-37 regarding motor ) vehicle rental.

## REPORT OF PROCEEDINGS

Century Station Training Room
112 North Riverside Avenue
St. Charles, Illinois 60174

September 2, 2014
7:08 p.m. to 7:40 p.m.

Reported by: Paula M. Quetsch, CSR, RPR Notary Public, Kane County, Illinois

Chicago-area Realtime \& Court Reporting, Ltd. 800.232.0265 Chicago-Realtime.com

## PRESENT:

MR. TIM KESSLER, Vice Chairman;
MS. SUE AMATANGELO, Member;
MR. BRIAN DOYLE, Member;
MR. STEVE GAUGEL, Member;
MR. JAMES HOLDERFIELD, Member
MS. LAURA MACKLIN-PURDY, Member;
MR. TOM PRETZ, Member; and
MR. TOM SCHUETZ, Member.

ALSO PRESENT:
MR. RUSSELL COLBY, Planning Division Manager;
MS. ELLEN JOHNSON, Planner.

## REPORT OF PROCEEDINGS -- 09/02/2014 FOXFIELD PUD AMENDMENT

CHAIRMAN KESSLER: This meeting of the St. Charles Plan Commission is in session at 7:08 p.m. Roll call.

Gaugel.
MEMBER GAUGEL: Here.
CHAIRMAN KESSLER: Macklin-Purdy.
MEMBER MACKLIN-PURDY: Here.
CHAIRMAN KESSLER: Pretz.
MEMBER PRETZ: Here.
CHAIRMAN KESSLER: Schuetz.
MEMBER SCHUETZ: Here.
CHAIRMAN KESSLER: Holderfield.
MEMBER HOLDERFIELD: Here.
CHAIRMAN KESSLER: Amatangelo.
MEMBER AMATANGELO: Here.
CHAIRMAN KESSLER: Doyle.
MEMBER DOYLE: Here.
CHAIRMAN KESSLER: Kessler, here.
Do we have a motion for the presentation of the minutes? Item 3 is presentation of the minutes for the August 5th meeting. Is there a motion to approve?

MEMBER AMATANGELO: So moved.
MEMBER SCHUETZ: Second.

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# REPORT OF PROCEEDINGS -- 09/02/2014 FOXFIELD PUD AMENDMENT 

CHAIRMAN KESSLER: In all favor.
(Ayes heard.)
CHAIRMAN KESSLER: Now we have a public hearing. Item No. 4 is a public hearing for Foxfield Commons PUD, 2650-2778 East Main Street - Amendment to a special use for a Planned Unit Development, Ordinance No. 1991-Z-4 and Ordinance No. 2001-Z-37 regarding motor vehicle rental.

And we all know the public hearing is to gather information on the application, and if we feel that we have collected enough information to take a vote, we close the public hearing, and Item No. 6 on our agenda is the Foxfield Commons PUD for a vote.

And I see we have -- anybody that is going to speak be sworn in. Okay. Would you --

MR. KOTCHE: Do you need to speak?
CHAIRMAN KESSLER: He'll speak. He's a
lawyer.
MR. KOTCHE: I know but I'm paying him by the hour.

CHAIRMAN KESSLER: Talk fast.
(Witness duly sworn.)
CHAIRMAN KESSLER: So you're going to do a presentation for us, Mr. Bochte?

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MR. BOCHTE: I am.
For those of you I haven't met, my name is Bill Bochte. I'm a local attorney and I filed this application on behalf of Avis Budget with the consent and approval of the Foxfield II Partnership which owns the Foxfield Commons Shopping Center. And what we're doing is seeking to amend the St. Charles ordinance which amended the special use ordinance which was originally passed back in 1991.

So in about 2001 Avis became a tenant in the property and remains there up until today, and in 2001 you amended the original ordinance to allow for the rental of cars, minivans, and trucks that were less than 6500 pounds.

As a result of a series of mergers and acquisitions which are very, very complicated and I don't know all the details of, Avis and Budget merged. So the Avis tenant is now Avis Budget, and Budget rents u-haul-type trucks.

Since the passage of the original ordinance zoning has changed. That property is now a BC business, community business district, and in a BC community business district the rental of motor vehicles, which would include the kind of trucks that we're going to

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request the permission to lease there, are included. That's included in the current zoning for that particular BC community business district.

Avis Budget now is seeking an amendment which would allow them to lease or rent u-haul-type trucks, and they will be 10-, 12-, and 20-foot box trucks.

They're only seeking to have somewhere between six and eight trucks on-site, some of which would be outside storage, which is an accessory use which we're asking for in outside storage in the existing lot, and the balance of the trucks other than like three would be in back of the easterly building in the shopping center.

So we're not seeking any type of structural changes. We're not seeking any type of -- there's no changes to any land. Nothing is changing other than the fact that they will be leasing u-haul-type trucks in addition to the vehicles that they are now leasing, all of which is currently a permitted use and accessary use under the zoning that exists today.

That's pretty much it. Three types of trucks, u-haul-type trucks. There's nothing like that really on the east side of town for people who may want to have -- these are moving-type trucks, and I think the

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use -- or the end users typically want to move furniture or do things of that nature, and there's really nothing over there on the east side of town that allows them to do it. We have Enterprise in the middle of town; we have Penske trucks in the middle of town, and there's a Hertz in the other shopping center, which I believe is on the corner of Dunham and North, but there's no truck rental in that particular facility.

There are no residences in the area at all. The closest residence would be in AMLI, I believe, which is on the corner of Kirk and North Avenue and then going the other way, all the way on the other side of Dunham Road. So we're really not affecting any residents. Residents would not be able to see the trucks that are in the lot and with the -- with the trucks that are being parked in back of the easterly building, that adjoins and is adjacent to the parking lot for St. John Neumann's Church.

So there's really -- there's really no adverse effects of this that I can possibly tell, and I think it provides a service to the community which may be needed.

That's just about it. I can answer any

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questions, hopefully, that you have, but other than that, it's just what they're asking for. They're asking for the amendment which would allow motor vehicle rentals as currently defined in the BC community district, business district, along with the accessary uses.

Those are the two amendments that we're asking for, and we're asking that those be added as additional uses. I believe the number is 73 and 74 to the original ordinance that was passed back in 1991.

CHAIRMAN KESSLER: And that original ordinance was for the PUD?

MR. BOCHTE: The original ordinance was for the PUD, then an amendment in 2001 to allow Avis to rent cars out of that site.

CHAIRMAN KESSLER: Well, I have a number
of questions. I'm going to ask one, and then I'm going to let the Plan Commissioners ask.

You say the bulk the trucks, five perhaps, will be parked behind the front entrance of the building. What kind of property does that unit have back there to park? I mean, is there something assigned to that unit?

MR. BOCHTE: No. But it will be.

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CHAIRMAN KESSLER: What's behind the building?

MR. KOTCHE: Do you want me to give my
name and address?
CHAIRMAN KESSLER: Yes.
MR. KOTCHE: Keith Kotche, 34W793 Army
Trail Road, Wayne, Illinois. My last name is spelled K-o-t-c-h-e. I swear to tell the whole truth.

CHAIRMAN KESSLER: Okay. You do.
MR. KOTCHE: What we're looking at doing is making them park not behind Building B, which is the Ace, Coldwell Banker, and the Avis because that has deliveries for Dollar Tree and everybody else and it's kind of congested. We're going to have them park behind the Butera, that whole building.

CHAIRMAN KESSLER: To the south?
MR. KOTCHE: To the east. It's to the east of it. That building right -- where we say "subject property" --

CHAIRMAN KESSLER: Right.
MR. KOTCHE: -- Avis is in the left building, and I'm going to have them park behind subject property.

MEMBER AMATANGELO: Between that and

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St. John Neumann.
MEMBER MACKLIN-PURDY: Where is the bank?
MR. KOTCHE: No, no.
MEMBER MACKLIN-PURDY: Is it behind
the bank?
CHAIRMAN KESSLER: One at a time.
MR. BOCHTE: The bank --
MR. KOTCHE: There's another bank.
MEMBER MACKLIN-PURDY: The STC Bank.
MR. KOTCHE: This is STC. This is the hotel; that's the other hotel. Avis is approximately here and we have a boat load of additional parking in the back.

That is overflow parking. We built this sidewalk a long time ago when we first developed the center so that the church had overflow parking and our center, they could walk to and fro Christmas, Easter, the big times, and we have a number of parking spaces in the back. It's heavily bermed, so you're not going to see it from the parking lot.

MEMBER PRETZ: Was that going to be five trucks parked in the back of the building or three trucks?

MR. BOCHTE: Avis Budget has requested

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permission to have six to eight trucks on-site, two to three trucks in the parking lot, the main parking lot with the balance of the trucks behind the east building.

MEMBER PRETZ: Okay.
MR. BOCHTE: Subject to the landlord's approval.

MEMBER AMATANGELO: When you have the trucks in the parking lot, are we looking at them being parked directly outside of the facility? Closer toward North Avenue? Where exactly would those trucks be parked?

MR. KOTCHE: My thoughts are we're going to keep them in front of the Avis location where they have their rental cars parked now, in that area. I'm not going to have them go right up against North Avenue because that parking I'm designating for other tenants.

MEMBER DOYLE: There are a number of other stipulations in addition to vehicle size in the 2001 amendment. I just want to read a couple of them, not necessarily all of them.

They include, "Only one automobile rental facility shall be permitted. The number of rental vehicles located within the subject realty at one time shall not exceed the number of, quote, 'extra spaces

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available within the subject realty'; no servicing, cleaning, washing, repairing, or fueling of rental vehicles within the subject realty."

If I understand the application correctly, you're looking to amend the amendment for special use to restore -- I'm not going to use the word "restore" because in 1991 I don't think that's what the underlying zoning was but, basically, to make the underlying zoning consistent with the -- to make the current zoning, the overlay consistent with the -- with the current community business district?

MR. BOCHTE: Not completely, not in total. All we're asking for is an amendment which would allow motor vehicle rental as defined today, along with the accessary uses which apply to it as additional uses on the special -- on the previous amendment.

So we're not saying take away all of the uses that you originally allowed under the PUD and make current zoning applicable to the property. We're not asking for that; we're not requesting that. We're simply requesting motor vehicle use as currently allowed in that district along with its accessary use.

MEMBER DOYLE: That would also eliminate these other stipulations.

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MR. BOCHTE: In this particular ordinance would be gone.

MEMBER DOYLE: So the provision not to exceed certain spaces would not be part of the PUD; the provision about cleaning, washing, repairing, refueling, would not be part of the PUD; the provision that limits the use to one rental facility on the parcel would not be part of the PUD; is that correct?

MR. BOCHTE: That's correct.
MEMBER DOYLE: Okay.
MR. KOTCHE: From our standpoint, we don't have a gas station on the site, so we're not going to refuel. Their space isn't big enough to wash those trucks or anything like that.

MR. BOCHTE: But technically a lot of the restrictions that are contained in the current amendment remain because they are separate uses outside of what's permitted under motor vehicle rental. For example, sales of vehicles, that's not part of motor vehicle rental. Servicing, cleaning, washing, repairing, and fueling of rental vehicles is also, I believe, outside of that particular use.

So a lot of the restrictions that we have will remain just by the very nature of the PUD amendment,

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and this won't particularly change it. Some of them, yes, it will.

MEMBER DOYLE: So I guess -- let me just put it out there. Here's the question I'm wondering. The new underlying zoning was put in place in '96; correct?

MR. COLBY: 2006.
MEMBER DOYLE: 1996?
MR. COLBY: 2006 is when the
BC district --
MEMBER DOYLE: Okay. So at the time of this amendment in 2001, that was prior to global rezoning which now adds that to the -- which changed the underlying zoning for the property?

MR. COLBY: Correct.
MEMBER DOYLE: Because my question was going to be why did -- why was a special use instituted in 2001 instead of a permitted use?

MR. BOCHTE: It wasn't.
MEMBER DOYLE: It wasn't a permitted use? Okay.

So I can just follow -- conclude this track of thought, then, with staff, Mr. Bochte referenced a number of limiting factors that are in the underlying

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zoning for community business. Could you summarize what those are at some point during this public hearing?

Like, for instance, is there a limiting provision that looks at extra spaces? Is there a shared parking provision as part of the PUD here, or is there anything that we need to look at in the context of the PUD?

MR. COLBY: Sure. To answer that question, historically the City prior to 2006 heavily regulated motor vehicle rental uses. They were more limited in the locations they could go, and so it was common to have a special use required and restrictions put in place with the special use to try to control the use.

But the decision made in 2006 was that motor vehicle rental was not a use that the City needed to heavily regulate, so a lot of those restrictions went away, and the use became a permitted-use category in a number of commercial zoning districts primarily because there weren't issues encountered with some of those items that are identified in that amendment, that for the most part the uses regulated themselves, in particular where you have a shopping center where

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there's multiple tenants and a single landlord who is managing how individual tenants function and impact other businesses that are located there. So when they're located in shopping centers, they've been able to manage how that business functions in relation to the impact on surrounding businesses.

There is that stipulation regarding parking spaces, and how we would apply that in practice -- the ordinance doesn't specifically call for this, but there's a required number of parking spaces that are required to be publicly maintained based on all the businesses that are in that building. So that calculation changes all the time based on what types of businesses those are.

And for the most part, just based on those parking numbers, the motor vehicle rental vehicles cannot occupy those required spaces, and from a practical standpoint how that's enforced is really more so on a complaint basis. If there were an issue identified where it seemed like there were not enough spaces available to serve the businesses, that's something we would investigate and determine how many spaces need to be kept open.

That's something we can enforce but not

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something we monitor on a regular basis because for the most part the situations where you have the motor vehicle rental, this is in the commercial centers with multiple tenants and they've managed it themselves.

CHAIRMAN KESSLER: Tom?
MEMBER SCHUETZ: Thank you.
So two clarifications I guess I need. One of them is pretty simple.

The biggest difference I see is you're adding trucks. And they're 10 feet, 12 feet, and 20 feet?

MR. BOCHTE: 10, 12, and 20 feet, u-haul-type trucks.

MEMBER SCHUETZ: So you're going to have two, or three, or whatever in the parking lot, and you're storing some behind Butera?

MR. BOCHTE: Correct.
MEMBER SCHUETZ: Say, for instance -just hearsay, whatever -- are you anticipating one of each of these or maybe three 20s?

My concern is you're going to have this big massive metal in the middle of the parking lot in front of Avis Budget. I'm just throwing it out there.

MEMBER MACKLIN-PURDY: That's my

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concern, also.
MR. BOCHTE: I've not specifically asked that question, so I can't give you a definite answer, but I can tell you that the lease needs to be modified for this to happen, and that could be controlled by the landlord.

And I think no. I think, in fact, if I were -- I'm not a car rental guy, but I would certainly have my small one, my medium-size one, and maybe a big one out there. It's more likely that there would be three small ones out there than three big ones.

MEMBER SCHUETZ: And a small price because they're smaller. I mean, to get them in there. That's how I see it.

So right now it's up this the air as to what might be there, and that's going to be controlled, like Russ had said, by the other tenants?

MR. BOCHTE: I assume you're referring to something like Penske has right in the middle of town where they have box, after box, after box, after box right on North Avenue. That's not going to be the case at Foxfield Commons.

MEMBER SCHUETZ: I just didn't think we needed another one like that.

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MR. BOCHTE: I agree with you wholeheartedly, and that's why we're limiting the out-front, so to speak, storage to only three trucks.

MEMBER SCHUETZ: The second question I had or clarification is you had mentioned there's a large berm along St. John Neumann there. How tall -I'm not real familiar with the St. John Neumann area.

MR. KOTCHE: 6 feet, 8 feet.
MEMBER SCHUETZ: And there are shrubs
or trees?
CHAIRMAN KESSLER: You can't see behind there.

MR. BOCHTE: It's totally screened.
MEMBER SCHUETZ: I just wanted
clarification. Thank you.
MEMBER MACKLIN-PURDY: I mean, coming at this from a business point of view because I talk to businesses every day, I can see the dog grooming place and the Jenny Craig, you can't see their sign if there's big trucks parked. So my thought would be that maybe they shouldn't be parked like right up along that driveway but farther back.

MR. KOTCHE: Trucks aren't going to go anywhere near as tall as the building and signs. As a

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landlord -- we built this center in 1990, '91. We still own it; we haven't gone away. We control our tenants and I'm going to make sure there's no impact on the surrounding tenants. That's what we do. Our center right how is 100 percent full. If we had that same issue throughout St. Charles, it would be great for everybody. We do what we can.

CHAIRMAN KESSLER: Steve?
MEMBER GAUGEL: More of another point of clarification for staff.

In the definition under "Motor Vehicle Rentals" it references trucks and trailers. Do we define specifically what trucks and trailers are in the ordinance?

MR. COLBY: We do not. There's a distinction made about what a commercial vehicle is, and that is something different, but a truck or a trailer, these would be as was described, what you typically see with a U-Haul-type rental truck or trailer.

MEMBER GAUGEL: Okay. So if they were to -- if this were to go through and they were to pull in a vehicle that would require a commercial license in order to drive, that would not be a permitted use?

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was to provide flexibility for uses that were beyond neighborhood uses that were not permitted under that old zoning.

My question is, under the new -- as of 2006 and the land uses that we have on this parcel, would a PUD even be necessary for the site to be developed as it is today?

MR. COLBY: No.
MR. BOCHTE: No.
MEMBER DOYLE: Okay. That's significant, I think. Because I want to evaluate the application in the context of the PUD, which often provides additional amenities in return for certain restrictions. But if everything that's there, plus the requested use is supported by the underlying zoning, then I think you're right, Mr. Bochte, this is --

MR. BOCHTE: I probably shouldn't say this, but Russ and I had several conversations about it. There's no apparatus, there's no procedure in the zoning ordinance which allows just an overall application of new zoning in doing away with the PUD. You still have to come in to amend it.

MEMBER DOYLE: Got it.
CHAIRMAN KESSLER: Sue?

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| MEMBER AMATANGELO: I just have two really <br> quick questions for my own clarification. <br> There is currently a Budget facility on the <br> east side of town next to the cleaners over there by <br> Arby's; is that correct? <br> CHAIRMAN KESSLER: By the 7-Eleven. <br> MEMBER MACKLIN-PURDY: Yes, there is. <br> MEMBER AMATANGELO: Will that go away or <br> MR. BOCHTE: I have no idea. <br> MR. KOTCHE: Avis is my tenant. They <br> is this in addition to, so now we'll have two Budgets? <br> contacted me because their lease is up at the end of <br> the year. They want to renew. They asked if they <br> renew, could they have truck rental. I said, "It's <br> not in our ordinance right now. You would have to <br> hire somebody to go and amend the PUD to allow the <br> truck rental." I didn't think Avis rented trucks. <br> They informed me, "No, we have now merged with Budget. <br> The new entity is Avis Budget, LLC." <br> MEMBER AMATANGELO: So you have nothing <br> to do with that? <br> MR. KOTCHE: Nothing to do with that <br> center or anything like that. <br> MEMBER AMATANGELO: So we could end up |
| :---: |

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with two on the east side of town?
MR. KOTCHE: But only one that
rents trucks.
MEMBER AMATANGELO: So let me just ask one more question for clarification purposes.

What is the largest truck that you could rent from Avis or from Budget?

MR. KOTCHE: Under the proposed amendment?

MEMBER AMATANGELO: No, no, just in general.

MR. BOCHTE: I don't know.
MEMBER AMATANGELO: Here's why I'm asking. Knowing that quite often you have one-way rentals, if you have a larger truck that comes from another facility and ends up at your location, maybe it's a 24-foot truck -- I don't know if that even exists. So that was my question.

MR. BOCHTE: I have no idea.
MEMBER AMATANGELO: What will be the process for that? Will that sit on the lot until someone else comes to rent it?

MR. KOTCHE: Or I complain and tell them to get it off of there. I don't know.

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CHAIRMAN KESSLER: Having been involved in trucking for some years, you're licensed up to a certain size, and they might be licensed up to a 24. Budget rents semis. I mean, they have commercial semis, but that's a whole different class, and not every center can rent them or even accept them. It's highly unlikely that they would even accept them there.

MEMBER AMATANGELO: Okay. Great.
That's what I was trying to clear up here. Because how many times do you rent something, and it's a one-way rental, you drop it off, and you're done?

CHAIRMAN KESSLER: 26-foot is an unusual size truck, but there are some that would be allowed on a standard license. That's the biggest. Anything over 26-foot would be a CDL, and they couldn't take it at that facility.

MR. BOCHTE: If I may, that would also in all probability be a violation of their use clause in their new lease, which will be certainly policed by Mr. Kotche because I don't think he's going to allow semis to be in that parking lot.

MEMBER AMATANGELO: Very good. That's all I needed to know.

CHAIRMAN KESSLER: But, Sue, you do

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bring up a good point. Under the ordinance, the existing ordinance, is there a limit on truck size?

MR. COLBY: There's not specifically a limit called out in terms of the size. It's more the function and what the purpose is of the vehicle.

CHAIRMAN KESSLER: Because we do have rental facilities on the east side that rent commercial vehicles, semis and trucks.

Okay. Tom?
MEMBER PRETZ: Here was my thinking is when I read through this and listening to everything Brian already brought up is they have a '91 PUD, a 2001 amendment, and 2006 the underlying change which allows additional perks. They're asking for the perks with some restrictions, limitations, as well as kind of self-policing, and I frankly don't -- I don't see any problem with an applicant asking for perks that are available.

CHAIRMAN KESSLER: Any other comments, questions?
(No response.)
CHAIRMAN KESSLER: Public?
(No response.)
CHAIRMAN KESSLER: Nobody there.

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Well, do we have enough information to close the public hearing? Is there a motion?

MEMBER DOYLE: I move that we close the public hearing.

MEMBER AMATANGELO: Second.
CHAIRMAN KESSLER: Gaugel.
MEMBER GAUGEL: Yes.
CHAIRMAN KESSLER: Macklin-Purdy.
MEMBER MACKLIN-PURDY: Yes.
CHAIRMAN KESSLER: Pretz.
MEMBER PRETZ: Yes.
CHAIRMAN KESSLER: Schuetz.
MEMBER SCHUETZ: Yes.
CHAIRMAN KESSLER: Holderfield.
MEMBER HOLDERFIELD: Yes.
CHAIRMAN KESSLER: Amatangelo.
MEMBER AMATANGELO: Yes.
CHAIRMAN KESSLER: Doyle.
MEMBER DOYLE: Yes.
CHAIRMAN KESSLER: Kessler, yes.
Would it be inappropriate if we jumped to the agenda item at this time?

Stick around for a couple of agenda items?
THE COURT REPORTER: Sure.

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MEMBER SCHUETZ: I will second that.
CHAIRMAN KESSLER: Gaugel.
MEMBER GAUGEL: Yes.
CHAIRMAN KESSLER: Macklin-Purdy.
MEMBER MACKLIN-PURDY: Yes.
CHAIRMAN KESSLER: Pretz.
MEMBER PRETZ: Yes.
CHAIRMAN KESSLER: Schuetz.
MEMBER SCHUETZ: Yes.
CHAIRMAN KESSLER: Holderfield.
MEMBER HOLDERFIELD: Yes.
CHAIRMAN KESSLER: Amatangelo.
MEMBER AMATANGELO: Yes.
CHAIRMAN KESSLER: Doyle.
MEMBER DOYLE: Yes.
CHAIRMAN KESSLER: Kessler, yes.
Thank you, gentlemen.
MR. BOCHTE: Thank you for your time,
appreciate it.
PROCEEDINGS CONCLUDED AT 7:40 P.M.

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100226B
STATE OF ILLINOIS ) SS.

BEFORE THE PLAN COMMISSION
OF THE CITY OF ST. CHARLES

In Re the Matter of:
GENERAL AMENDMENT (CITY OF ST. CHARLES) Chapter 17.08 "Nonconformities" Section 17.08.060, "Nonconforming Signs," Chapter 17.28, "Signs," ) Section 17.28.070, "Historic Signs." )

## REPORT OF PROCEEDINGS

Century Station Training Room 112 North Riverside Avenue St. Charles, Illinois 60174

September 2, 2014
7:40 p.m. to 9:23 p.m.

Reported by: Paula M. Quetsch, CSR, RPR Notary Public, Kane County, Illinois

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## PRESENT:

MR. TIM KESSLER, Vice Chairman;
MS. SUE AMATANGELO, Member;
MR. BRIAN DOYLE, Member;
MR. STEVE GAUGEL, Member;
MR. JAMES HOLDERFIELD, Member
MS. LAURA MACKLIN-PURDY, Member;
MR. TOM PRETZ, Member; and
MR. TOM SCHUETZ, Member.

ALSO PRESENT:
MR. RUSSELL COLBY, Planning Division Manager;
MS. ELLEN JOHNSON, Planner.

# REPORT OF PROCEEDINGS -- 09/02/2014 GENERAL AMENDMENT - NONCONFORMING SIGNS 

CHAIRMAN KESSLER: Moving to Item No. 5 on our agenda, General Amendment (City of St. Charles) Chapter 17.08, "Nonconformities," Section 17.08.060, "Nonconforming Signs," Chapter 17.28 "Signs," Section 17.28.070 "Historic Signs."

It sounds like a barn burner. Russ, this is you?

MR. COLBY: Yes.
CHAIRMAN KESSLER: All right.
MR. COLBY: This is a general amendment application to the City's regulations for signs and specifically the amortization of signs.

And what that means is there's a time period specified in the ordinance where existing signs need to be brought into conformance with current sign regulations. When the City adopted the current zoning ordinance in 2006, there was a time frame of three years that was specified. So all signs needed to come into compliance by 2009.

The City made a decision to extend that time frame three times so far, and the current deadline is now October this year. Counsel has asked staff to look at extending the deadline for a short period for the purpose of working with some applicants who are now in

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the process of determining what is necessary for them to either modify their sign, replace their sign, or they may need a zoning variance due to setback issues with the sign.

So there's a number of these situations that are ongoing, and Council felt it was appropriate to ask staff to consider proposing an extension to the time frame.

So the purpose of this extension is solely to provide business owners some additional time to finalize their plans for replacing their signs, and the intent is not to extend it beyond the date that's been proposed, which is June of next year. And the thought is that that time frame will give the businesses enough time to at least be able to initiate the permitting process by that point or else have a zoning variance in place, if necessary, to either keep their existing sign or find the location to place a replacement sign.

So maybe I'll stop there and see if there's questions on that.

CHAIRMAN KESSLER: Ladies first.
MEMBER AMATANGELO: How many are there that are nonconforming?

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MR. COLBY: There is a list that is in the packet. And the number of applicants has been dropping as some of them have been replaced.

CHAIRMAN KESSLER: Oh, wow.
MR. COLBY: But there's a whole table in there, and that table includes information on the address of which sign was brought into the conformance, and the ones that are shaded are ones where the City is in ongoing communication with the owner about options on how to either replace, modify, or relocate the signs.

MEMBER PRETZ: So there really aren't that many.

MS. JOHNSON: There's a total of about 35 .

MEMBER SCHUETZ: There's not 50.
MEMBER PRETZ: Well, if the shaded ones are there's a discussion, does that tell me the white ones with a "yes" are the ones that are the holdouts?

MR. COLBY: The ones that are in discussion are the ones we're concerned about and the reason we're requesting an amendment. Because they need to in some situations figure out how best to locate a new sign on their lot, and they run into issues with

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where their existing parking is, issues with the building next door, and in some cases replacing a nonconforming sign with a current conforming sign would not work, either, because of the way the property is laid out or because of, you know, how the parking lot is arranged. It's not as easy as simply shortening the sign or making it smaller because if there's a setback issue, then there's an issue with where you put it on the site.

CHAIRMAN KESSLER: I just have one question, and I'm going to let it go.

You know, if you change the ordinance on requirements for driveways, do you go around town and make people tear out their driveways and replace them, or do you wait until they do something? What if somebody because of zoning changes to building setbacks isn't conforming? Do you make them tear down their building and move it or wait until somebody does something?

MR. COLBY: That's typically not done. It is done for signs because the thought is that a sign in terms of its lifespan, there's an investment made in putting a sign up, and there's a certain expected life for that sign in terms of how long it would last.

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And there's a time frame written in the ordinance that if a sign had recently been put up, you're given so much time. I think it was 15 years after it was installed. We've gone far enough ahead that that doesn't really have any impact anywhere, but there's a consideration for that if it was a recent investment.

But the thought with signs was eventually that sign does need to be replaced, and as long as the City continues to allow the signs to be utilized and maintained in some respects, then they're unlikely to ever be replaced or brought into conformance, which is really the goal of having sign restrictions and zoning ordinances.

The intent is to have signs that comply with the requirements for -- in terms of having a uniform appearance and not be distracting to traffic and things like that. So it's accomplishing the objective in a slightly different way because it's an investment that after a certain amount of time requires replacement.

MEMBER DOYLE: So there's two parts of the general amendment that you're putting forward?

MR. COLBY: And I haven't discussed the historic signs yet.

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MEMBER DOYLE: I'll hold off on my question about that, then.

For the ones here that -- so there's ones that you say they're remaining nonconforming, and they're in white, which means there's nothing in the notes that indicates that you've talked with the Super 8 Motel or the Rookies sign.

MR. COLBY: Those are situations where the City has been actively sending notices and trying to contact the property owners. We've not necessarily heard back from them, or they've not communicated to us what they're planning to do.

Now, the impact of this change does not really affect them until such time as they are not in compliance. At that point the City will issue a notice to the property owner which will compel them to do something, either replace the sign or they'll be fined and required to come to an adjudication meeting that they don't comply with the requirement.

So I think some property owners probably have been sort of sitting and waiting to see what happens because they have not been officially pushed by the City to do anything.

MEMBER DOYLE: Okay. And are there any

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common -- so we don't have the language of the new sign ordinance in front of us, but could you summarize what -- are there any common patterns about these signs that are highlighted for those that are still not in compliance, or what is it about the signs that is causing them to remain out of compliance?

MR. COLBY: Generally, most of the signs are too tall. The current height requirement in the commercial districts is 15 feet. Most of the signs that still remain on here are taller than that.

The second major issue is setback requirements because you're required now in most of the commercial districts to have a 10 -foot setback from a property line. A lot of these signs are closer to the street than that, and some of them have gotten closer as the roads have widened over time because they've been there for so long.

Those are the primary issues. Some of them are too large, but it's more so height and setback.

MEMBER DOYLE: And do you -- so on the question of extending this ordinance by eight months, right now let's say we're looking at about two dozen that are not in compliance, maybe 30 -- you said 35 ?

MR. COLBY: Uh-huh.
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MEMBER DOYLE: Based on past experience, what number of signs would you expect would be brought into compliance within that eight-month period?

MR. COLBY: You know, I don't think we have a very good idea of that. I think at this point, though, because the Council has not indicated a willingness to extend this further just for the sake of extending it, I think that the property owners are taking it more seriously, and we've seen more interest in trying to resolve the issue from property owners than we did in the past.

Because the City had in the past extended it for a couple of years at a time, I think at that point some of the business owners were probably questioning whether the City would actually go through with this and stick to the original plan that the signs be brought into conformance, and now it looks more real like it's going to happen.

But I can't guarantee how many will necessarily comply by that point.

MEMBER DOYLE: Why eight months? So right now the deadline is October 16th, and you're looking to extend it to next June.

MR. COLBY: Basically, that would bring

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them into the next construction season, gives them time to install it in the spring.

MEMBER MACKLIN-PURDY: If they're not on here, are they historical signs?

MR. COLBY: These are the only signs that have been identified that are not in compliance with current requirements. So there's a lot of signs that exist in town that comply with current requirements that are not on this list.

The historical signs, there are three that have been designated so far, and those are the Arcada, Zimmerman Ford, and St. Charles Bowl.

MEMBER MACKLIN-PURDY: I was wondering about Zimmerman Ford.

CHAIRMAN KESSLER: Sue?
MEMBER AMATANGELO: I see a lot of activity on the comments in the notes over the last three months, June, July, and August, where you've been contacting some of the shop owners and so forth.

What you're telling me is they've been receiving regular communication saying, "The time is now; the time is now; the time is now; you need to start doing this"; right? So why would we -- I guess it goes back to the original question. If they

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haven't done anything up until now, what would another eight months -- would they just wait it out, as well, for the next eight months the same way?

MR. COLBY: That is a possibility. I think the thought is we're aware of a number of property owners who are now taking it more seriously than they were previously. So I think the hope is we can find ways to work with them and find solutions to their issues as opposed to simply sending them zoning violation notices, which is not the preferred way to try to resolve some of these situations, if possible.

MEMBER AMATANGELO: But in your clarification you had mentioned that most of them are just a little too tall or a little too close to the road.

MR. COLBY: I should say some of them are quite a bit too tall, and some of them are right on top of the road. So there are varying degrees, but there are some that are quite far from being in compliance.

MEMBER AMATANGELO: So we're not actually talking about the sign replacement itself; it's the pole that's the issue right now or whatever receptacle that the sign sits on.

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So we're not talking about a potential hardship where a business would have to pay for a brand-new sign? We're talking more or less, okay, "You just need to move it. Take your existing sign and move it," and that may require a new pole but not necessarily a new sign. Am I correct with that?

MR. COLBY: Correct. There are a number of signs that property owners are able to simply lower, have the pole cut down and lower it. In some cases they've had the sign taken out of the ground and reattached in a new location.

MEMBER AMATANGELO: Okay. All right.
MEMBER GAUGEL: I was going to feed back off of what Sue had said. What's different about this extension from the previous two extensions? Why is this now a line in the sand where the previous two months this was there, just not a focus going after these nonconformities, that it was out there but nobody paid attention to it or City and -- that's not a dig. I'm just saying, was it not a priority before, and if we extend it, why is it going to be any different this time?

MR. COLBY: I think the reasons for the previous extension were -- there were two reasons.

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One was with the economy, the economic downturn. The concern was, you know, imposing this cost on property owners. The thought was maybe if we wait some time, they'll be in a better position to address the issue.

And the other concern was the east
Main Street/Route 64 construction project. That impacted a lot of the nonconforming signs. Some of them either were removed, or some property owners were compensated by the State for losing their sign or having their sign replaced. So a number of them did get addressed as a result of that project.

CHAIRMAN KESSLER: Are there still some from that construction project, though, that are too close to the property line --

MR. COLBY: Yes.
CHAIRMAN KESSLER: -- because of the construction? And they got no remuneration from the State?

MR. COLBY: I don't know that. When we communicated with -- and we did this frequently -communicated with appraisers, we were trying to determine what the value was of the loss of property along the street, we highlighted for them the fact that -- you know, they would look at the conformity of

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the sign and what would happen to the conformity of the sign after the land was taken, and we informed them that the City has a provision that's going to require the sign to be brought into conformance at some point, and we provided whatever the deadline was at that time.

So I assume they accounted for that. CHAIRMAN KESSLER: Tom, did you have a question?

MEMBER SCHUETZ: I had just kind of a comment. What Sue brings up is, of course, is something I had thought about, but I know you said like, Russ, staff, the economy was a big issue. So the truth of the matter is there's been one extension because they don't want to even think about -- they aren't going to consider, meaning they don't believe that was even an extension the two years, three years because of the economy and North Avenue.

So as far as I believe, the businesses just block it out and say, "No, we've had one extension, and now this might be a second." We see as it a third or fourth or whatever, but the truth of the matter is, they see this as one, maybe two.

I don't like the idea of extending it. I totally understand what's being discussed here.

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However, what Tim is thinking about and not really saying is there are hardships. I've been on one of the other committees and there are hardships. People have come into one of the other committees I'm on, and there are big hardships for these signs. It's not as easy as just moving a pole and maybe rewiring it. Some of them are monuments.

You know, if somebody is behaving by not doing this, not doing this, not doing this, how do we change their behavior? We don't keep doing the same thing, which is what we're kind of doing here. So how can we change the behavior is what we need to think about. If we give an extension, is there something we could put in that extension to change their behavior?

CHAIRMAN KESSLER: That's where I was going with this whole thing. And, frankly, you took on a hornets nest by requiring them to change it. I mean staff because the onus is really on staff to get this done. Just because we pass an ordinance doesn't mean people are going to comply, and to require them to spend their own personal money for something that the City had a desire to change, the onus, I believe is on staff.

So speaking to what can be done differently,

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I think what you guys have done is become more proactive in contacting -- like I said, letters -- you can't send letters. I get a letter like that, and it's like "Oh, I'll deal with that when I need to think about it." You need a phone call.

Frankly, the City Council asked you to have us consider an extension, and I sure would like to say to City Council, "Aldermen, start calling the people in your ward." That's what's going to get this done. We need everybody to get involved in helping and in helping these people comply.

I see a lot of the descriptions that you have here of the things that you've done, working with them for a grant, finding out -- that's what they need help with. I mean, you're going to have to actually help these people figure out how they can afford to do it either through grants, making it compliant through giving them a variance.

But I would say to City Council, "You created this and now you have to help solve it." And they can do it. Pick up the phone, go to their constituents that are on this list in their ward and say something to them. "What can we do to help you?"

MEMBER AMATANGELO: But you need a call

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to action, to Tom's point, and in that call to action you provide opportunities or ways for them to respond. CHAIRMAN KESSLER: Right.

MEMBER AMATANGELO: And if they don't respond, then now you're dealing with something totally different now.

CHAIRMAN KESSLER: I think Tom's point is very well taken. I don't think these people are delinquent or purposely trying to skirt the law. They don't want to spend their money. But if somebody came to them and sat with them and talked with them about how they might solve this problem, they might be more inclined to do it. I don't see anybody on here that's actually telling them, "Forget about it. I'm not doing it."

MEMBER SCHUETZ: One of the other committees that I sit on that, CIC, Corridor Improvement Commission, it's kind of a landscape thing. However we have had -- recently in the last couple meetings this is all we talked about, and they're coming forward but there's only a handful. We can only do so much. Our budget is super small, super small.

So there is that option I know, which is minimal, but are there other options that the City or

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other committees, Council can help these guys.
MR. COLBY: The only other grant program the City does have is the Downtown Facade Improvement Program, and that basically applies to properties in the downtown that are in the special district area, and that can pay for replacement of a sign or installation of a wall sign in lieu of a freestanding sign, something like that, and it's a 50 percent matching grant. So that's available to some properties.

The money that the Corridor Improvement Commission has available, if the City Council chose to, they could budget additional money for the program.

CHAIRMAN KESSLER: Right. Those are some of the --

MR. COLBY: If that is what you're getting at, it's within their power to do that.

CHAIRMAN KESSLER: It is what I'm getting at. We have to assist because it's easy to say, "Oh, they can do that." I'm a business owner; I don't want somebody coming and telling me that, "You're going to have to spend $\$ 4,000$ because while you might have been in compliance at one time but you're not now."

And I would just say as an aside, I think we should be very careful about passing ordinances that

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require us to become policemen in town. To me it's an administrative nightmare to try and solve something like this. We're doing another extension. How long has this been going on?

MR. COLBY: 2006.
MEMBER AMATANGELO: Remember, there are 25 businesses that did come into compliance.

MEMBER PRETZ: Here's the way that I take a look at it doing some mathematics is that in 2006 the ordinance took place. The extension right now is going to take it into 2015, so it's 8-plus years.

If I use 8 years times 12 months, it's 96 months. At $\$ 3$ a day you have $\$ 9600$ that you could have been budgeting, which is basically 15 cents an hour.

Businesses have had plenty of time, especially with these extensions that have come into play, whether the economy was bad or not. They may have a large bill now. However, they budget it or whatever else. It's really a function of the business and how they manage their money for expenses, planned or not.

I think from the perspective of worrying about a business being told that they have to make a

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change -- which I would understand back in 2006 coming to a business and going, "Oh, by the way, you have a $\$ 5,000$ charge that's going to be coming because you have to change your sign." But enough time has gone past that I think it negates that argument as far as the cost because it's really -- with the proper budgeting they could have had a slush fund sitting on the side for a rainy day that can be allocated for this, and the time has come for the action to take place.

And I see that the City Council is coming forth and saying, "Hey, let's push it back out," but I think we need to be able to send a message that if we go ahead and say, "Yes, let's go on out to June 2015," that within our note going up to them saying, "Please don't come back and send it back down for another change."

Staff's got to do their job; the Council has to do their job; whoever has to run around and talk to these people and get it done. But the time has come; they have to pay what they need to.

CHAIRMAN KESSLER: Why in the first place did they have to do that? I don't care if it's 2006 or not. Why do we come in and say -- we don't do it for any other ordinance. We've got building ordinances,

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we've got landscape ordinances that come in and change, and we don't require people to change buildings or redo their landscape, but we picked something -- and I understand the reasoning that you say, but still we don't require people to do this sort of thing, and it creates an us-against-them environment which we definitely need to put an end to. Why do we say, "You have to spend money"?

To your point, you say 25 people -- or 25 companies. Valvoline, Valley Shopping, Midas, Fifth Third Bank, Best Western, Firestone, they're all national chains. These are big, big -- not all of them -- 90 percent of them are huge companies. You might have -- BP, Tastee Freez. I see four or five on here that are little local companies. Everybody else on here is a national chain.

Of course, Tom, they're going to budget like that. But small companies typically are hand to mouth. They don't have capital budgets they put aside because they anticipate 50 or 10 or 20,000 . They don't.

I just think that the onus of this thing has to be on staff and City Council. If you're going to make a requirement that somebody has to spend money because we decide we want to change the way signs look,

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then we need to help them do it. And the onus becomes the City to facilitate that and not the other way around.

MEMBER HOLDERFIELD: All that's at issue here tonight is extending the time line. That's all. We're not putting any teeth into it or anything. We're not changing the requirements. What's already in place will go on even it we extend it; right?

CHAIRMAN KESSLER: Yes.
MEMBER HOLDERFIELD: So what worries me, you know, a little bit about it -- I don't know how this gets back to the City Council or not.

CHAIRMAN KESSLER: Hopefully they'll read the transcript.

MEMBER HOLDERFIELD: If we drop it right now and they tighten the reins real quickly, will they have time enough to make the changes?

MEMBER SCHUETZ: You mean by October?
MEMBER HOLDERFIELD: Yes. That's what kind of concerns me. I agree I think it's gone on too long, but I would like to see it extended, but I'd also like to see this tightened up, and now we're at the end of the rope.

CHAIRMAN KESSLER: I agree with you.

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What I would like to know is, what is the City Council willing to do either to fund the corridor improvement or to become active in facilitating this with their constituents? I would like to know that the City Council would offer to help this. We keep talking about putting teeth into this. We're not cops.

MEMBER SCHUETZ: I think if we extend it, we need to give, like everyone is saying and most everybody here knows, okay, "By extending it, these are the two options, three options."

Corridor improvement, as you know, our budget is -- what? -- 25,000 this year. It's really low. At one time it was 150. Maybe if they do increase that -- but it's still only 50 percent. We don't give full grants, and some of these signs are way more than 9,000. Because Jay came in from Hines Brothers a year ago, and I think I remember what his was, but it was more than double that.

MEMBER AMATANGELO: But he brought one of those electronic signs. That's over the top.

MEMBER PRETZ: If you're talking about some subsidy or whatever it is to encourage the final group, I see this in sales all the time. The people that jump out of the box and do everything, they get

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penalized at the end. It's the people that haven't done anything that you're encouraging setting up programs in order to get them over the hump. I think you can't exclude the people who have already done and finished the job to reward somebody who is going to wait until the end.

CHAIRMAN KESSLER: And I don't think that we should get involved in these things in the first place.

MEMBER DOYLE: So I think we're discussing something which is outside of our purview. We have an ordinance here, and it's been legislated by the City Council, and we may not agree with it or we may not think it's appropriate but it's legislation.

And I think in terms of the application that's in front of us, the way I understand it is we have one of two choices. We either recommend to approve an extension or we don't recommend to approve an extension.

MEMBER AMATANGELO: That's it. Right.
MEMBER DOYLE: What I would suggest -it sounds like the sense of this Commission is that we're not comfortable with dropping the hammer right now, but we're not comfortable with sort of perennial

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extensions.
I think that if there's a condition or a comment that we should send up to the Planning and Development Committee, it should be that we grant an extension contingent upon the property owner submitting a written request for that extension. It's free; it requires them to engage staff --

MEMBER PRETZ: That's actually a pretty good idea.

MEMBER DOYLE: -- and they get out of getting a sign or getting a citation.

But what I don't want to see is in nine months a half a dozen property owners who City staff has been chasing down, and they can't reach them because they're just not being responsive. If someone is not being responsive to phone messages or letters and phone calls, then I say they get a citation on November 1.

CHAIRMAN KESSLER: What do you think?
MR. COLBY: That's something that could certainly be written into the code. It would need to be presented to the City Council to see if they would support doing that, but that's something that we could administer.

CHAIRMAN KESSLER: It would probably be

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easier to administer than you being responsible for going after each one of these one by one.

MEMBER SCHUETZ: Can I add on? I like the idea but I'm not sure I heard everything.

Okay. They submit -- what was the term you used? -- they submit how they're going to address it?

MEMBER DOYLE: They submit a request for extension.

MEMBER SCHUETZ: But how are they going to address or fulfill their responsibility? What is their time line? Something just a little bit --

CHAIRMAN KESSLER: For the same period of time.

MEMBER SCHUETZ: I'm just saying, sure, they could request an extension, and then it comes to the end of the extension and they request another extension.

CHAIRMAN KESSLER: They won't just get an extension. They have to say what they're going to do.

MEMBER SCHUETZ: That's my point. They have to identify what they're going to do. We didn't say that.

MEMBER DOYLE: Maybe that can be an

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additional part of it. If this is the final extension and we're trying to turn the ship here and get everyone to understand we're reaching the end of the road here, then rather than just having an extension which is applied proactively to all the property owners, by making them request it and engaging staff, that provides a contact point for staff to say, "Okay. By the way, this has come before the City Council multiple times, this is the background, the context, and here's what we're sensing is that it's not going to go past summer."

MEMBER SCHUETZ: So if they don't ask for the extension, then they get hit; is that what you're suggesting?

MEMBER DOYLE: Then there's no extension for them.

CHAIRMAN KESSLER: Tom Anderson hasn't responded?

MEMBER AMATANGELO: You have to have a call to action.

MEMBER PRETZ: I have a question. Are you documented? Are you adequately documented on your attempts to get some dialogue going?

MR. COLBY: There's record of the letters

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that have been sent.
MEMBER PRETZ: Okay.
MEMBER DOYLE: I think any additional discussion of incentive plans or how we work with individual property owners is beyond the scope of the application in front of us, and if that's an issue, it's an issue for City Council to take up. If we get to next summer and there are still two dozen property owners on here and staff is saying, "This is not going to happen for these people because of setback problems or there's no good way we can resolve it," then that will be a bridge that the City will have to cross at that point.

CHAIRMAN KESSLER: There's a variance.
MEMBER DOYLE: Who knows. But right now I think we should -- I think it's not the jaws of life -- or the jaws of death, but it's a small effort to put some teeth into our recommendation and say people have to engage.

MEMBER AMATANGELO: So can we say, "All right. We're giving you the extension to June, but by you January 1st you have to have this paperwork in saying that this is your plan of action and these are the dates"?

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whatever they need to do. And they have their building management people. They know what to do. MEMBER DOYLE: The plan is we will be in compliance by June 1.

MEMBER SCHUETZ: I understand that. But what if they were to have to -- right away in the next six weeks they need to ask for an extension, but as of maybe -- I don't know -- January 1st they have to provide a plan as to how they're going to move forward. We've got to spoon feed them, meaning these are -- it's not a priority for them.

MEMBER DOYLE: I don't think we do. I think that's more administrative work for staff, and at some point if they're aware of the ordinance, they're aware of the deadline, it's their responsibility to supply --

MEMBER AMATANGELO: They haven't been for the last couple years.

CHAIRMAN KESSLER: You're right. We need to focus on this extension.

MEMBER SCHUETZ: That's fine.
MEMBER GAUGEL: The extension that you would ask for, are you suggesting it be one specific date, or are you saying put an extension out there for

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whatever date they pick?
MEMBER DOYLE: No, to this date.
Basically, we're just adding that condition to the general amendment in front of us, which is that it's not automatic; it's contingent on the property owner submitting a request for that extension.

MEMBER SCHUETZ: And if they don't?
MEMBER DOYLE: If they don't, then the deadline remains October 16th, 2014.

MEMBER GAUGEL: And if they don't comply with that June date into 2015, then they're in violation and no further extension.

I like that. Is that something that we can do? Can the City Council then look at it and just say, "Forget it"?

CHAIRMAN KESSLER: Absolutely. We're hoping that they won't.

MEMBER GAUGEL: Okay.
CHAIRMAN KESSLER: We're still in a public hearing.

MR. COLBY: I need to present the other part, which is the historic signs.

There is a process identified in the ordinance where certain signs can be designated as an

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historic sign if it meets the criteria that are listed in the ordinance, and those criteria relate to primarily how long the sign has been up and, also, if it's been associated with the business, it's been in the community since the sign was put up, it's been under the same ownership. There's a number of criteria, and if those criteria are met, then the sign can be -- based on a recommendation from the Historic Preservation Committee can be designated an historic sign.

That means the sign can remain up as long as they can keep it standing, basically. It does not make the sign historically protected. All it does is allow it to remain up past the date identified for the amortization of signs.

The question was how did the date that's in the ordinance, January 1st, 1966, how was that date arrived at. There doesn't seem to be any methodology to how that was picked, other than it was approximately 40 years prior to the adoption of the ordinance, the new zoning ordinance in 2006.

So the question was asked, "Well, there seem to be some signs in the community that meet all of the requirements except for that year cutoff, and given the fact that we've extended the date for when the

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signs needs to be brought into compliance, can we consider extending that date for when the sign had to be put up to be considered historic?"

And we said, "Well, certainly it was the City Council's decision to choose that date. We could select another date as long as there's a logical reason for why we chose it." And based on the fact that we were extending the time frame out to 2015, we thought it would be appropriate to simply change that to 40 years prior to 2015.

So the date of January 1st, 1976, was chosen, and we're aware of at least two signs that this would assist to bring into compliance. There may be others.

The question was also asked, "Well, were there some signs that were removed that would have qualified," and from what we can tell there were not. The standards were pretty rigid due to the fact that it has to be a property under the same ownership with the same type of business for that entire time period, and for the most part we don't believe the signs that have been brought into compliance would have complied with that requirement.

MEMBER PRETZ: Who had the businesses?

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You said there were two more besides --
MR. COLBY: The two that were identified were Kevin's Service Station, which is Illinois and Route 31, and Salerno's on Route 31.

MEMBER SCHUETZ: MR. COLBY: Plus St. Charles Bowl, Zimmerman, and the Arcada. So there's five total.

MR. COLBY: Yes. There could be some that we're not aware of that if one of these other property owners hasn't brought their property into compliance and can demonstrate the criteria, they are free to petition the City for that. That was how the St. Charles Bowl was designated. They read the ordinance and said, "I think we can qualify for this," and so they submitted the information.

CHAIRMAN KESSLER: Why is the City
Council picking the date? Why isn't this up to the Historic Preservation Commission to determine if something is historically significant?

MR. COLBY: The City Council didn't pick the date. Staff picked the date based on the recommendation they gave and broadening that to see if they could include additional signs.

The Historic Commission -- because this is

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something that's in the sign chapter of the ordinance, it's under the Plan Commission's authority to hold the public hearing on changes to the sign chapter. So the Plan Commission's required to make the recommendation and conduct the public hearing.

So the Council doesn't necessarily have to put it to the Historic Preservation. If that's something that you'd like to recommend, it could be done. I think, though, in general practice Historic Preservation considers buildings to be historic if they're over 50 years old, and that relates to buildings.

The decision was made when the ordinance was adopted that 40 years was enough. So in some respects it was more of a policy decision on the part of the Council to choose that date versus a cutoff that the signs were necessarily of historic value. Rather, they felt that was the appropriate threshold just based on what they knew about existing signs in the community.

MEMBER DOYLE: My sense is that a big boom in construction started in St. Charles around 1970, you know, that prior to 1970 there was a particular footprint of the city and certain types of businesses that were here, and then around the beginning of the '70s you started to have this big boom.

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CHAIRMAN KESSLER: That's exactly right. We always said '72. But yes, that's exactly right. By the end of the '70s the footprint wasn't the same as it was in the beginning.

MEMBER DOYLE: So I guess I have a couple of concerns about this amendment. I think pegging it to the date of the deadline for the -- for coming into compliance, since that has been moving, it sort of also moves. It makes what is historic relative to when we finally decide what we're going to enforce that ordinance. And, who knows, we could have additional extensions past next summer, in which case we've now established a precedent that if it gets extended to 2021, we go back to 1981, and I just feel like we're now -- we're moving --

MEMBER SCHUETZ: It's a moving target.
MEMBER DOYLE: We're moving into an era when there's this boom in construction, and that in my mind just begs the question of whether that boom and that increase in construction is of a different character historically than what came before that demographic swell.

I guess I don't have -- that's one concern. I'm not diametrically opposed to this amendment. I just

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feel like when you read the language of it, it talks about "closely identified with the cultural commercial entity that the sign itself has come to be identified with an historic building or landmark."

So if you interpret it strictly, I'm not -like I drove by Kevin's Service earlier tonight. I've seen that before and I couldn't remember. I was like, "I don't remember anything particularly distinctive about that sign." It looks a little dated.

CHAIRMAN KESSLER: It does to me.
MEMBER DOYLE: I mean, I can see that it has a particular character, and so I guess it begs the question of, how would the Historic Preservation Commission determine whether these other criteria are met?

MEMBER SCHUETZ: And what's the value?
MEMBER PRETZ: Well, the Commission would be taking a look at the sign, not necessarily the building. So there's nothing unique about -- it depends on how you --

MEMBER DOYLE: It has to be attached to a significantly --

MR. COLBY: No, it does not. It's either A or B there. So it could be on a site that's

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continually operated.
MEMBER PRETZ: Because see, St. Charles Bowl and Zimmerman are outside the district. Salerno's is outside the district.

MEMBER DOYLE: So it's just a business that has operated there for the last 40 years?

MEMBER PRETZ: Same owner.
MEMBER DOYLE: Whether or not it's of historic character or not?

CHAIRMAN KESSLER: Brian, what you're speaking to is exactly what I said before. What's historic to my daughter is not the same thing as what's historic to me.

MEMBER MACKLIN-PURDY: It's subjective.
CHAIRMAN KESSLER: It's very subjective and that is why I'm loathe to put a date on it, and I think it should come under the review of Historic Preservation because there are some things that -I've been racking my brain to think of something -things that were built in the '80s.

MEMBER MACKLIN-PURDY: Tin Cup Pass.
CHAIRMAN KESSLER: Tin Cup Pass.
MEMBER MACKLIN-PURDY: Some people might say, "Oh, my God, that's and icon in St. Charles," and

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I walk by it and think it's an eyesore.
CHAIRMAN KESSLER: But it's been there for some people's entire lives, so that becomes somewhat historic.

I agree with you, the target keeps moving if we keep giving these extensions. It is up to us to make a recommendation. We could make a recommendation.

MR. COLBY: And I should clarify, though, that all we're doing is changing the date.

MEMBER DOYLE: It's not truly relative.
MR. COLBY: The Historic Preservation Commission still needs to review the sign against the criteria listed here.

CHAIRMAN KESSLER: What if they don't meet the date requirement?

MR. COLBY: If they don't meet the date requirement, then they can't request the historic sign preservation.

CHAIRMAN KESSLER: That's my point. My point is there could be things that were built or installed that have become attached to the business that's been operating there since 1980, and that's a subjective decision and we're making -- we're drawing a line in the sand saying, "Doesn't matter if you think

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it's historic. If it was built after that, it's not." MEMBER PRETZ: But Russ did say typically 50 years is kind of a break point, and the Commission takes a look at what historical is, and 50 years is --

CHAIRMAN KESSLER: Is historical?
MEMBER PRETZ: To the Historic Commission.
CHAIRMAN KESSLER: That applies to
certain things in historical significance but not everything. There are many things that have become cultural icons and historic that are 25 years old. I understand in antiques they say it has to be 50 years old before it becomes an antique, but that doesn't mean things that are less than that are not historic, and I just feel like we shouldn't be drawing that line in the sand.

MEMBER AMATANGELO: Is that for us to determine?

CHAIRMAN KESSLER: Maybe not with this particular thing.

MEMBER AMATANGELO: That's what I mean, what we're focusing on tonight.

CHAIRMAN KESSLER: But it is our responsibility. It comes to us to say how that

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ordinance -- is that right?
MR. COLBY: The Commission -- you can make a recommendation on either not changing the date, picking a different date, or suggesting that we don't have a date.

MEMBER AMATANGELO: And that's it.
MR. COLBY: That's what's up for consideration. This is staff's proposal.

MEMBER DOYLE: So for the purposes of the public hearing I would really like to be able to know definitively how many noncompliant signs would possibly come under this and would be exempt, then, from the sign ordinance.

MR. COLBY: That would be difficult for us to do because the business or property owner would need to substantiate that themselves. So the two we have identified are the ones that we're aware of through communication with the business owners that they believe they can comply, and they still need to demonstrate that to us.

MEMBER DOYLE: So the case of Kevin's is its height that causes it to not be in compliance?

MR. COLBY: Yes. Also, it's a sign that projects up above the roof of the building, which is

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not permitted.
CHAIRMAN KESSLER: And it was the tallest thing around there 40 years ago.

MEMBER DOYLE: Here's the thing. When I look at that sign, I'm like, there's nothing wrong with that sign. It's perfectly functional. It's part of the design that went with that property. It integrates with the canopy, and there's no reason why that business owner should be compelled to change that sign because it's not in disrepair.

I do think that it adds something to the character of that area. I don't think it's particularly historic in the sense that the Arcada Theater sign is historic. So in that case, if that's sort of the example, I'd be like, okay, let's change it because I'm okay with the end result. But then it feels like we're sort of shifting the language around to create carve-outs for particular businesses based on some criteria that we're trying to massage along the way.

I guess if we can limit the degree to which we're massaging it along the way, then I'm happy with sort of that's good enough. What I don't want to see is to have a whole bunch of signs possibly come in to -- under this new ordinance and then --

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MEMBER PRETZ: But you have these three.
MEMBER HOLDERFIELD: We're not about that. You set a date and it's going to be the Historic -- they're going to put the hammer down.

We're talking about value and design and quality and appearance, and we're trying to mix that with heights and setbacks, and they're two different things.

Historic Preservation, they're talking about esthetics for the City and looking at that. All we're doing is setting a time on it. You either meet it -that's what they're going to do. They're going to enforce it one way or the other. We can't do that.

CHAIRMAN KESSLER: It's up to us, though -- we can say, leave the date, change date, or have no date. That is up to us.

MEMBER HOLDERFIELD: But, Tim, what I'm saying is I think you do have to have a date. You know, I'm for that but it's somebody else's job to put that sign -- whether it's in compliance or not, not us.

CHAIRMAN KESSLER: That's not at all what I'm suggesting. I'm suggesting that we leave that entirely up to the Plan Commission -- to the Historic Commission, including the date because there

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are things that could be historic --
MEMBER HOLDERFIELD: I buy that, too.
CHAIRMAN KESSLER: -- that don't fall on a particular date. That's all I'm saying. It's not up to us to make a decision. We have it in place; we have no date. If it meets the requirements that are laid out, even if it doesn't hit 1976 or 1983 or 1950, then it's okay.

But I also think that all of these things are going to come under the purview of somebody, and it's not going to be, "Oh, gosh all these signs can be historic." Somebody is going to have to decide whether they meet the criteria or not.

MEMBER HOLDERFIELD: I agree.
MEMBER DOYLE: So it's not going to come before -- right now as written, whether it's '66 or '76, it's not going to go before the Historic Preservation Commission unless the sign is at least 40 years old. The Commission will never have that opportunity to say, "Yes, this sign is of historic character and should be exempt."

CHAIRMAN KESSLER: I'm sure -- not unless -- what they're asking us in this question tonight is, do we change the date.

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MEMBER DOYLE: Correct. So the question
is how much latitude do we give the Historic Preservation Commission to make that determination. You're suggesting that we possibly eliminate the date entirely, which I'm not certain of how we would rewrite this because there's a lot of instances of a date. We would basically have to remove all those instances.

MEMBER PRETZ: Well, the date -'66 pegs 3, and '76 pegs five potential, two of which have to still prove that they fall into that 40-year.

And from my perspective, I really don't care which date it is, to be honest with you because the only thing that we're going to be taking a look at when I have my preservation hat on would be the Arcada and -- as far as our footprint -- and then any other sign that comes before us based on the ordinances. And then you have Zimmerman and St. Charles Bowl, which then at this point would -- based on the current ordinance would fall into that, so we have some say with that.

But beyond that, we really don't have anything else to -- whether it's a fad or something that's only 20 years old and it's a cultural thing

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doesn't really come before us unless it's within our footprint.

CHAIRMAN KESSLER: In this case it
would. It would. If somebody applies for a historic designation, they're going to come to the Historic Preservation Commission.

MEMBER PRETZ: But if there is a date that is already in there, then that's a guideline that if they are going for their sign changes and that, there's an ordinance. We kind of rely upon that, but we can also make a recommendation that we strongly feel that maybe something that's 20 years old and a cultural icon maybe should be preserved.

MEMBER DOYLE: No, I think you can.
MEMBER PRETZ: We can make a
recommendation.
MEMBER AMATANGELO: Do you know what other towns, what other cities are doing, what they're using as guidelines? I understand what you're saying, it could be 20 years old and really could be -- and would be worthy of this, but if you're going to give a historic date like 1966, why can't that be, all right, it's going to be 50 years?

Why can't that be a movable date year after

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year, and then you become eligible at this point in time. Say when it's 50 years for you, then you can apply for historic, and then, okay, three years down the road you can apply for historic preservation.

MEMBER SCHUETZ: As long as you didn't have to buy a new sign.

CHAIRMAN KESSLER: I think that's a great idea. In this particular case, though, I'm having a trouble with it. That's a great idea.

MEMBER AMATANGELO: But do we know what other towns -- what qualifies or what they use as a standard or a --

CHAIRMAN KESSLER: Russ, is this all packaged together?

MEMBER AMATANGELO: Can we separate it?
CHAIRMAN KESSLER: Can we separate the first discussion from the second discussion or is this one application?

MR. COLBY: It's one application but it's two different sections of the code we're amending, so you can handle it differently.

CHAIRMAN KESSLER: Because I'm with Sue. I would actually like to see some more -- Tom, I wanted to talk about one thing that you mentioned, and that

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is that there are three signs and possibly more, but Russ said he doesn't know. We don't know how many other people who might be able to --

MEMBER PRETZ: But if you start thinking about it, it says in there same ownership and right now 1966.

CHAIRMAN KESSLER: Do you know who those other people are?

MEMBER PRETZ: No. But how many more do you think, number one, and number two, they have to provide the documentation to support their request. They still have to request. They have to be granted.

CHAIRMAN KESSLER: Right. That's one of the items that these people that are applying for signs can do. They can come to the Corridor Commission for a grant, apply for historic preservation. It's just one other avenue we're allowing people to use, and if you don't pass Historic Preservation, then they don't get it if that's not approved.

MEMBER DOYLE: Tim, I may have a different question that may help with this.

In the sort of opening language here, the intent of this ordinance says, "Such signs may have been erected under a previous code and may not conform

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to all the provisions of this chapter."
So we know that the current code dates to 2006. Prior to 2006 are there any -- is the code the same all the way back to '76 to '66--

MR. COLBY: No, it's not.
MEMBER DOYLE: -- or were there any milestone dates?

MR. COLBY: And I would need to research this, but from what I recall, the requirements were similar going back to the early 1990s. So the 15 -foot height limit goes back to the 1990s. Prior to that taller signs were allowed. That's probably the only major change, but over the years small changes were made. It would be hard to determine when each individual change was made and what the impact was.

MEMBER DOYLE: So there are multiple successive changes to signage? It wasn't like it all didn't come to effect in '96, for instance?

MR. COLBY: No, there's not a clear point where now all the signs in one zoning district became nonconforming. I mean, the codes were changed periodically through the years. It's difficult to track that way.

MEMBER DOYLE: The reason I was asking

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is I was just wondering, is there a way -- since we're talking about this, sort of everything out on the table -- if there was a way to peg it to, since it references code changes and references older signs that were built in accordance with the code at that time, if there's a way to peg it to those milestone dates when our ordinance actually changed.

Because I think the thing is there needs to be some limiting factor that prevents spurious actions going before the Historic Preservation Commission for a sign that was constructed in 1999.

So I guess barring that, unless there's something further to the Commission that is feasible for staff to bring forward, I don't have any objections to the proposed amendment because it is going to then get reviewed by the Historic Preservation Commission, and there are other criteria that have to be met, but it does feel arbitrary.

MEMBER PRETZ: Can I just ask, was the sign -- 40 years, which was a nice round number whenever they put this together, would '66 have been a year where there would have been possibly an ordinance change?

MR. COLBY: I don't think so because the previous zoning ordinance was adopted in 1960. So if

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they were basing it on codes, it would have been logical to say 1960.

CHAIRMAN KESSLER: There wasn't much going on in 1960.

MEMBER SCHUETZ: I don't know. I was having a pretty good time.

I don't know how we would change it, but this arbitrary date actually kind of makes no sense. What Sue says makes perfect sense. It's a moving date.

CHAIRMAN KESSLER: And I think if you coupled it with Brian's comment about when the sign was installed based on the ordinance in place, when the sign was installed, coupled with the moving date, somehow putting those two together. Because right now if you make it a moving date based on today and it's 40 years ago it's -- what is it, 1973 -- wait, '74.

So if one of these signs, I'll tell you what -- you may laugh, but the Colonial Cafe sign over here on the east side could -- in some circles that could be considered historic.

MEMBER SCHUETZ: Absolutely.
MR. COLBY: We don't believe that it predates 1979.

CHAIRMAN KESSLER: I'm certain it doesn't.

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I know it doesn't. But it's also a sign that's closely identified with a local business, with that property, with a local family that goes back three generations. That could easily be a historic sign. That logo has been in place for decades, I mean decades. So that's one that could fall under that. I don't think that sign went in until probably 1990, but it's their original Colonial sign that they had on the building down here on the east side.

So we don't know what those are, and I'm not sure how to address that, but I think, Sue, that's a really good idea to keep the day --

MR. COLBY: I guess the issue, though, will be once this deadline comes and passes, signs like the Colonial sign will have to have been replaced, and then they really don't have the opportunity to take advantage of the -- unless the City changed our code requirements again in the future.

CHAIRMAN KESSLER: But they would not have any opportunity -- if the first part of this discussion we had, Brian's idea that we require owners to physically apply -- make the recommendation that they physically apply for the extension rather than just give it blanketly, and secondly, we were to

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remove the date from that, then Colonial could make an application, apply for historic preservation -- I'm just using them as an example -- and either be granted or not.

MR. COLBY: One thing to consider with removing the date is how that date functions in this section.

CHAIRMAN KESSLER: I think Brian was pointing that out.

MR. COLBY: It's not just the date of when the sign was put up; it's also the date to which you need to prove it was under single ownership. So taking that date out would more or less remove both those criteria entirely because we'd have no reference as to how long the business --

CHAIRMAN KESSLER: I think that's part of the subjective --

MR. COLBY: I'm just pointing out that would be the impact of removing that.

CHAIRMAN KESSLER: I think that's part of the subjective nature of the Historic Preservation, and that's to say that if it was put it in 1990 and ever since it's been there, it's been the same business and it's been owned by the same people.

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MEMBER PRETZ: I think you're shoving downstream some of the management and the governing as it relates to the ordinance. I don't think that the Preservation Commission is the appropriate commission to be taking a look at the various signs and whether they should be designated historical.

I think it's more appropriate to have -whether the date stays the same or does get changed, that there are some things that from a -- and I don't want to say staff, but an ordinance department, zoning, whatever code enforcement that they operate day in and day out, which is what I think they get paid for versus bringing it forward to be managed by the Commission.

I think that it will become very difficult, and I also think that you won't necessarily have the uniformity that you need, which is I think the purpose of the ordinance to begin with is some of the uniformity. That's just my thought.

MEMBER SCHUETZ: Isn't the date just one of many, many criteria? It's just a starting point.

MR. COLBY: It's one of a list of five, but it's really the threshold to whether you can even consider the other ones.

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MEMBER DOYLE: Do we feel that we have
collected enough information via the public hearing to
close the public hearing and to have a further
discussion on the proposal?
CHAIRMAN KESSLER: Laura, do you?
MEMBER MACKLIN-PURDY: I feel that we're
just allowing more signs to be considered by changing
the date. I don't see any problem with changing the
date. We're just allowing more people to come forward,
and we don't vote on that.
CHAIRMAN KESSLER: And that's okay?
MEMBER MACKLIN-PURDY: And that's fine.
That's absolutely fine in my eyes. I just feel like
we're just making a few more options in the city, and
the Historical Society will vote on that and figure
that out. We're just allowing a larger pool. That's
the way I see it.
MEMBER DOYLE: So does that mean that
you think we have --
MEMBER MACKLIN-PURDY: I think we should
change the date.
CHAIRMAN KESSLER: But you think we have

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So is there any discussion?
MEMBER DOYLE: What information do you
Chink we don't have?
CHAIRMAN KESSLER: I think that it would
be interesting to know if the -- City Council came to
us to make a recommendation, and they didn't send
anything our way, and I would like staff to go back and
see if we can change the way that ordinance is written
to make a recommendation to make a change -- can we
make that change? Can we recommend making that change?
MR. COLBY: Yes. You can recommend to
modify the text in a way that's different from what's
being proposed.
CHAIRMAN KESSLER: So what I'm -- what I
think we need before we make a recommendation on this
is to come up with a list of criteria based on those
things that we're discussing today and ask staff to
come back to us with a rewritten -- recommendation for
rewritten text.
mEMBER AMATANGELO: But are you asking
to separate the two, or are you asking for it all to
be together?
two different sections but they are together here. So

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we're not asking them to recommend text changes for all of it but specifically for historic.

MR. COLBY: If the Commission can
identify what provisions you would like in there, just basically summarize what you'd like to accomplish, we can produce the text for that. I don't think that's an issue.

MEMBER DOYLE: So are you -- what you want to know is, you want language that eliminates the date? When you say that "change," do you mean elimination of the date criteria altogether?

CHAIRMAN KESSLER: Uh-huh.
MEMBER DOYLE: So I respect the difficulty of defining historic, but I think if you remove date or age entirely, you change the nature of this provision which is no longer about historicity; it's now about design anesthetics entirely, and it's just now about character as it applies to design.

The whole thing then unravels. Because now you've got the Historic Preservation Commission which will have to potentially make a determination on things that are historic without any reference to their age, without any potential reference to whether or not the sign was built under an old code according to some --

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I don't know. I just feel like -- I feel like -- it's not historic landmark but I think historic exceptions, that history does need to be sort of assessed somehow down the road looking back. If it's too recent, then --

CHAIRMAN KESSLER: What's too recent?
MEMBER DOYLE: Well, I think that's where the sort of general practice is 40,50 years. Russ referenced 50 years as a general benchmark in terms of -- houses, is it?

MR. COLBY: Of buildings being considered historic.

MEMBER PRETZ: Midmodern starts 50 years.
MEMBER DOYLE: At the outset of our previous discussion I mentioned just the general demographic trend of when this boom in construction happened. I'm looking at it kind of as historic phases. So once you're into the 1970s and 1980s, you're now into a different historic phase in St. Charles' development, which really, you know, is sort of punctuated by 1996 when we have our -- what are the milestones in terms of the -- if you look at any sort of history time line, you've got these milestones which define a period, and the growth period of St. Charles

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runs from 1970 really pretty much up to the housing bust. So there's no -- there's no easily defined milestone that says this is where you cut it off.

So if we bring this forward to -- well, if we get rid of it entirely, it just lacks any definition, I think, in terms of planning purposes that allows us to say why these signs -- why these signs would not be signs that warrant an exception to our general ordinance on signs. We could just say signs shall not be this tall unless they look nice.

MEMBER MACKLIN-PURDY: But I think you might be confusing icon versus historic. Even if we all think that Colonial is an icon, but all they have to do is make that sign shorter. I mean, that's how I see it. It's not that we're asking them to change their sign. We're just asking to have a date set because there is an historic aspect. It's not necessarily confusing that with an icon of St. Charles.

MEMBER PRETZ: Brian, are you saying stay with the '66, before the '70s rush or boom?

MEMBER DOYLE: I'm saying in terms of information we're lacking to discuss this particular limited proposal in front of us. I don't think we should open it up to looking at an alternate version

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that eliminates dates entirely. I just think that removes any sort of evaluative framework from the whole ordinance.

I won't know how to interpret it, and I don't know that that's a good framework for the Historic Preservation Commission to use to determine whether or not something is of historic character or not if there's no threshold that a property owner has to meet to get it in front of the Commission to begin with.

So no, I'm not saying we should necessarily leave it to '66-- maybe. Maybe is the answer to your question, but I certainly don't think we should remove all date references entirely.

MEMBER PRETZ: I support what Brian is saying, don't eliminate. I'd have trouble supporting removal of any dates. I just think it would be too cumbersome and open to too much interpretation and too hodgepodge. I think you need the reliance upon some guidelines, whether it's '66 or '76 or 1970.

If '66 works, that's fine with me. Only two additional properties -- and yes, there may be another one, who knows.

CHAIRMAN KESSLER: There may be half a dozen.

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MEMBER PRETZ: But that's hypothetical.
And, plus, they'd have to come forth, and there are
certain things that they would have to do to
justify that.
But from my perspective, I'm uncomfortable
with '66 and being 40 years. I'm just uncomfortable
with it. 1976 to me does not -- when I think historical
does not hit the mark.
Now, '66? Yes or no. It looks like a nice
number, but to be honest with you, if '66 -- 1966
works, then that's the date and then we move forward.
MEMBER HOLDERFIELD: Instead of setting
a date, why can't we just say the date the sign was
erected. Instead of saying '76 or '66, it was built

| j0 years ago. Eventually, it will get to 50 years, |
| :--- |
| just when the sign -- the business started. This sign |
| was put up in 1972. Eventually, it will hit the |
| $50-y e a r ~ m a r k . ~$ |

unfortunate thing with that discussion -- and I agree
with you and I think that speaks to Sue's request --
it's tied to this deadline date where we're requiring
people to make changes.
MEMBER AMATANGELO: Let's get back to

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what Laura said. We're not asking you to take it down, change the sign; we're telling you to change the pole.

CHAIRMAN KESSLER: But what Laura also
said -- and I agree with her on this -- by allowing more people if they meet the criteria to come forward and make an application for historic preservation, you're just creating another avenue for more people to work with compliance to comply.

I think what you say, Tom, is entirely true. I don't disagree -- on further thought, you do need some sort of framework, but I think saying 1966 is a as subjective as saying 1976 or as saying 1956. That's what I believe. In my belief things later than that are historic, and I'm sure if we ask staff, and I know I could find there are historic -- how do other communities do it? There are things that are 25 years old that have national historic designation just because of their iconic or cultural importance.

MEMBER HOLDERFIELD: Look at 9/11.
CHAIRMAN KESSLER: Pardon me?
MEMBER HOLDERFIELD: I said look at 9/11.
CHAIRMAN KESSLER: Right. We have all
kinds of things like that. I guess I would suggest to make it easier for people that might meet some criteria

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to move the date even further ahead than 1976 and say 30 years, it if it's been there for 30 years and you can meet the requirements.

Tom, I know what you're saying. I've been around Historic Preservation. I'm a member of the National Historic and Traditional Building Council. I've been around this stuff a long time. We have to be careful about making judgments in our communities about it has to be this old. Because the fabric of our communities is not just you and people our age or people Ellen's age. Because every one of them has something that's historical to them, and we have to embrace all of that.

MEMBER PRETZ: We don't necessarily -and yes, no matter who sits in front of you, especially with preservation, it's historic, or it's old, or it's whatever, and we simply just reverse back to what are the Federal standards as to what the Federal government says that pertains to preservation, historical, and that's what we use for our guidelines. And a 50-year right now, a 50-year time frame is a very acceptable practice today, and that's what they --

CHAIRMAN KESSLER: But they have things that meet that criteria that are considerably less old

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$\square 66$
than that.
MEMBER PRETZ: I'm sure that there are instances.

MEMBER SCHUETZ: There's always exceptions and hopefully that'll be --

CHAIRMAN KESSLER: We're looking at these things individually, but it all comes down to this list, and if we can offer more residents the opportunity -another opportunity to comply with something that -well, it doesn't matter. If we can offer them another opportunity to comply, then we should do that because that's why we're here.

MEMBER DOYLE: Tim, I think there's another way of looking at it, which is actually we should be able to look at this language completely detached from that list, completely detached from this deadline extension and say, "This ordinance on the historic signs should make sense standing by itself. The language of it and the way that it has been framed should be logical and internally consistent."

And I think that speaks to Sue's suggestion
for a -- for anyplace where a date currently is referenced that it be modified to, "Therefore, a sign erected within 50 years, no less than 50 years prior

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to the application date but does not conform with one or more provisions of this chapter."

That sort of language would make sense within the context of the whole intent of this ordinance, which is to provide an exception for historic signage and for us not to look at it as something that is dependent upon or is an adjunct to what is an enforcement question right now with the 35 signs that -- that whole enforcement question is going to be resolved hopefully within the next year and this ordinance will live on, and beyond that point it needs to have continuing relevance in how the language is written.

So I'm inclined to say that 50 years -- since it's as exception to what is otherwise regarded as regulations that are in the interest of the City, it's in the interest of the City to say, "You can't have a sign this tall," all these regulations and that that's good practice. I think that if we're going to say there's an exception for things that are historic, we should start conservatively with a more stringent "You have to meet some thresholds to be able to say that this is historic, and you get a pass against the other things that we require all of your surrounding property

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owners to meet."
Otherwise, we subject property owners and taxpayers to an extremely subjective process that is going to make people feel, "Why do I not qualify but my neighbor down street does? You like the color of his sign, and you don't like the color of my sign."

So I'm in favor of recommending for edits to this that change it to language that uses 50 years relative to the date of the application.

MEMBER AMATANGELO: If you look at this and say, "Okay. We're going to lower it to 40 years just so that we have the opportunity to allow others to have the ability to say, 'Okay. Now I have an historic sign,'" so what about the guy that's at 39 years? And what about 38? Where does it end?

MEMBER DOYLE: But you can't wait.
Because if we're looking at this in conjunction with the other ordinance --

CHAIRMAN KESSLER: So now it's an enforcement issue.

MEMBER SCHUETZ: No, you can't wait because that date -- it has to be before that date. So he'll never qualify. But if it's a rolling date, and their sign is in the ordinance now, he will

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qualify at some point potentially.
MEMBER DOYLE: My point is that we're not trying to play this like, "Okay. We like you so we're" --

MEMBER SCHUETZ: No, no.
MEMBER DOYLE: The language is the language, and it's just based on in the abstract what we think is good practice for Historic Preservation.

MEMBER AMATANGELO: And that's key, it's Historic Preservation. If you want to apply for your sign to be a part of historic -- you believe it's old enough and you apply and you meet all the criteria, that's what it's all about, not that we're trying to bump somebody.

MEMBER SCHUETZ: Or accommodate.
MEMBER AMATANGELO: Or accommodate on the other hand, right. The whole idea is you've earned this, it's a historical sign.

MEMBER SCHUETZ: And if there's a date given, '66, '76, they'll never earn it.

MEMBER AMATANGELO: Right.
MEMBER SCHUETZ: But if it's 50 years from time of submission or whatever term you use --

MEMBER AMATANGELO: If you need to move

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a date, make it January 1st of every year. There's your movable date.

MEMBER MACKLIN-PURDY: Do you know why they added the 10 years? What was that all about? Why was that even proposed?

MR. COLBY: The City Council suggested we look at broadening what could be considered as an historic sign because they were aware of some signs that were close to that threshold, and they recognized that fact when the ordinance was put into place. The 40 -year time frame at that time was what it was. It seemed to staff the most logical thing to do was to go off of the same time frame when the ordinance was adopted because there's not a clear reference to why that was chosen, other than they felt it was appropriate at that time. We felt we'd do 40 years from the current date. That seemed to be the only logical option.

CHAIRMAN KESSLER: And I think that's a very good -- using that language with your idea is a very good way to compromise on that. So you do have -Historic Preservation does have some guideline.

MEMBER DOYLE: You're saying 40 years?
CHAIRMAN KESSLER: 40 years. Instead of

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saying 1976, say 40 years and for the -- well, it's been 40 years. We're not changing that. But for the purposes of application it's 40 years; it's not "this" year. So it does roll every year.

MEMBER SCHUETZ: So we're giving a little, basically, is what --

CHAIRMAN KESSLER: No, we're not. It's 40 years now and they're asking to keep it 40 years.

MEMBER DOYLE: I can live with that. I think the subtext here is that the City is having difficulty enforcing an ordinance because there are a lot of signs that are not in compliance, and I think the Council is trying to find a way to sort of have it both ways.

If that's the problem, rather than using Historic Preservation as the accommodation, if that really is an ongoing problem, then I think ultimately the City is going to have to take another look at that ordinance and see if the regulations are too restrictive if they can't bring people into compliance.

MEMBER PRETZ: You have a list of people that are not compliant. Right?

CHAIRMAN KESSLER: Is this list totally complete?

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MR. COLBY: This is the full list.
MEMBER PRETZ: So you have a small group that's going to be cured. At some point they're going to be cured. Hopefully before June of next year, if that's the route we go, or through some encouragement sometime close to that after that.

But from a preservation standpoint, you have to start kind of thinking about the only time that I can visualize the 40 years coming into play would be in scenarios where the ordinance changes one more time and they say, "Okay. Fine. All signs now need to be 16 inches from the ground, and no lights," and everything else, and then you have another round of compliance issue of which then you'd step back and start taking a look at that. But for now it's a very small -- it's a small group.

MEMBER DOYLE: Russ, did you have property owners who came forward and said, "We think that we have an historic sign that we'd like to explore this exception"? Or did the property owner make the suggestion that they had an historic sign, or was it the City Council that said, "Let's see if we can" -- do you know what I mean?

MR. COLBY: It is primarily the property

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owners who indicated to us that they felt their sign either could qualify or should qualify.

MEMBER DOYLE: As an historic sign?
MR. COLBY: Yes.
CHAIRMAN KESSLER: So, Tom, you're suggesting that -- they're asking to change date, and you don't want to change it? You want to leave it the way it is?

MEMBER DOYLE: No. I'm trying to --
CHAIRMAN KESSLER: The City Council asked to change the date to ' 76 to make it 40 years.

MEMBER PRETZ: I'm fine with -- does 40 sound good to me? No. However -- I'm more 50-years plus, but I'm okay with a rolling 40.

If the City Council is asking from a 40-year perspective, then I'm okay with that. It still provides guidelines. I would prefer that on the rolling basis -I like the January 1st, starts that year, whatever it is, follow the criteria, you've got to fall into all these different things.

Now, as time goes on there probably will be more people that -- well, I would hope that there's still more people that own -- that are the original owners, and they have their signs out there, and

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they've maintained it, and there's really something to take a look at. I'm not sure that that will be the case, but at least it does give enough guidelines for the normal authorities to be able to govern with all the signage that's out there, and then for those exceptions that shove back to, you know, if it's the preservation, then they can take a look at it besides what's in their own footprint which they take a look at anyhow.

MEMBER DOYLE: May I offer a motion?
MEMBER AMATANGELO: One more question.
CHAIRMAN KESSLER: Sure.
MEMBER AMATANGELO: How does the
Historic Preservation Society, Commission feel about the 40 -- Commission -- versus 50?

CHAIRMAN KESSLER: That's not -- we don't know.

MEMBER AMATANGELO: We don't know. Okay. Thank you. That's all.

CHAIRMAN KESSLER: We know Tom would prefer not to have it, but I don't know that he can speak for the entire commission.

MEMBER PRETZ: No, I can't speak for the entire commission.

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MEMBER AMATANGELO: Just was curious.
CHAIRMAN KESSLER: See what you can do
here, Brian.
MEMBER DOYLE: I move that we recommend
for approval for the application for a general amendment
to Section 17.08.060 Nonconforming Signs, amortization
of nonconforming signs, and Section 17.28 .070, Historic
Signs, subject to resolution of all outstanding comments
with the following two conditions: That amendment to
Section 17.08 .060 include a requirement that property
owners submit a written request for extension. Failure
to submit said request shall result in the deadline
expiring on the October 16th, 2014, date. And, second,
that the amendment to Section 17.28 .070, Historic
Signs, replace all references to the date 1976 with
relative language indicating 40 years -- no less than
40 years from the date of application.
CHAIRMAN KESSLER: Now, before we go any
further, Russ, I have to ask a question.
Is this the proper way to do this, or should
we not make a recommendation tonight and have you come
back with the language?
mR. COLBY: No, this is the proper way

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there's going to be any issue putting this language into the text.

CHAIRMAN KESSLER: Okay. We have a
motion. Is there a second?
MEMBER SCHUETZ: Second.
CHAIRMAN KESSLER: All right.
MEMBER GAUGEL: Can I ask for one point of clarification? If this gets up to City Council and City Council says, "We like the way it originally was, and we don't want the stipulation," they can categorically strike that and extend the date out?

CHAIRMAN KESSLER: They can do whatever they want.

MEMBER GAUGEL: It sends a message but I think a clearer message would be to just say, "No, don't extend it. You guys made this mess. You guys have to live with it now." If the point is to send a message, then that's the message that should be sent.

MEMBER SCHUETZ: That's not the point.
CHAIRMAN KESSLER: I think our job -and I don't disagree because I feel pretty strongly about this. But regardless, I think that our role and our job is to look at what's in front of us and give it the consideration that we've given it tonight and

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come back with a recommendation that we believe would be better for the City and for those residents who are going to be affected by it. In my personal opinion that's a reasonable way to respond to it.

We always are under the City Council -Planning and Development can recommend up to the City Council, and the City Council can recommend -- the Planning and Development committee can recommend up to the City Council, but it can be stopped at any place. And I think a thoughtful recommendation like we're making is something that they would consider.

MEMBER DOYLE: Also, Steve, I would say that it's also likely that if we recommended against approval of that proposal, the City Council could still ignore our recommendation, but a strict recommendation against approval without any condition, without any sort of more contextual information as to what we're thinking, I think it would be more likely that the Council would reject it and that they would make the extension without the conditions that we're asking for, which would be the worst possible scenario because then they would be extending it, and there would be no call to action as we were saying earlier for property owners to engage.

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So if it's just that we're worried the City
Council may ignore us, that's always there. I think
the chances of them dialing into what we're saying
what our concerns are are greater with the motion as
framed personally.
MEMBER AMATANGELO: But they can still
come along and say, "Thanks but no thanks," but at
least we gave it --
MEMBER SCHUETZ: Our best.
MEMBER AMATANGELO: -- our best. Right.
CHAIRMAN KESSLER: Any other discussion?
(No response.)
CHAIRMAN KESSLER: All right. It's been
motioned and seconded.
Gagel.
MEMBER GAUGEL: Yes.
CHAIRMAN KESSLER: Macklin-Purdy.
MEMBER MACKLIN-PURDY: Yes.
CHAIRMAN KESSLER: Pretz.
MEMBER PRETZ: Yes.
CHAIRMAN KESSLER: Schuetz.
MEMBER SCHUETZ: Yes.
CHAIRMAN KESSLER: Holderfield.
MEMBER HOLDERFIELD: Yes.

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to be there.
MR. COLBY: We have one other comment.
The binders that are out, please leave those here.
Those are going to be brought and put on your desks at each meeting for your use during the meeting. If you'd like a copy of what's in there, I can get you a copy.

CHAIRMAN KESSLER: Ellen, what do you have to say?

MS. JOHNSON: Have a great night.
CHAIRMAN KESSLER: Okay. Is there a motion to approve?

MEMBER AMATANGELO: So moved.
CHAIRMAN KESSLER: Second?
MEMBER SCHUETZ: Second.
CHAIRMAN KESSLER: All right. This meeting is adjourned at 9:24.

PROCEEDINGS CONCLUDED AT 9:24 P.M.

STATE OF ILLINOIS )
sS.

COUNTY OF K A N E )

I, Paula M. Quetsch, Certified Shorthand Reporter No. 084-004299, CSR, RPR, and a Notary Public in and for the County of Kane, State of Illinois, do hereby certify that I reported in shorthand the proceedings had in the above-entitled matter and that the foregoing is a true, correct, and complete transcript of my shorthand notes so taken as aforesaid.

IN TESTIMONY WHEREOF I have hereunto set my hand and affixed my Notarial Seal this 9th day of September, 2014.


Registered Professional Reporter

My commission expires October 16, 2017

