AGENDA CITY OF ST. CHARLES PLAN COMMISSION CHAIRMAN TODD WALLACE

TUESDAY, MAY 6, 2014 - 7:00 P.M. COUNCIL CHAMBERS 2 E. MAIN ST., ST. CHARLES, IL 60174

1. Call to order.

2.

Roll Call -			
Chairman Todd Wallace		Brian Doyle	Tom Pretz
Vice Chairman Tim Kessler		Steve Gaugel	Tom Schuetz
Sue Amatangelo		James Holderfield	
Auditory Members	-	Holly Cabel, St. Charles Parl	c District
	-	Donald Schlomann, School I	District #303

- 3. Presentation of minutes of the April 22, 2014 meeting.
- 4. 2701 E. Main St. Drive-Through Stacking Reduction Request (Kolbrook Design) Stuart's Crossing PUD- Proposed Dunkin Donuts

5. Meeting Announcements

Tuesday, May 20, 2014 at 7:00pm Council Chambers Tuesday, June 3, 2014 at 7:00pm Council Chambers Tuesday, June 17, 2014 at 7:00pm Council Chambers

- 6. Additional Business from Plan Commission Members, Staff, or Citizens.
- 7. Adjournment

MINUTES CITY OF ST. CHARLES, IL PLAN COMMISSION TUESDAY, APRIL 22, 2014

Members Present:	Vice Chair Tim Kessler Tom Schuetz Brian Doyle Steve Gaugel Curt Henningson Tom Pretz Sue Amatangelo James Holderfield
Members Absent:	Todd Wallace
Also Present:	Russell Colby, Planning Division Mgr.
	Court Reporter

1. Call to order

The meeting was called to order at 7:00 p.m. by Vice Chair Kessler.

2. Roll Call

Vice Chair Kessler called the roll. A quorum was present.

3. Presentation of minutes of the March 18, 2014 meeting.

A motion was made by Ms. Amatangelo, seconded by Mr. Schuetz and unanimously passed by voice vote to accept the minutes of the April 8, 2014 meeting.

PUBLIC HEARING

4. 217-221 S. 2nd St. (Craig Bobowiec) Application for Map Amendment from CBD-2 Mixed Use Business District to CBD-1 Central Business District.

The attached transcript prepared by Chicago Area Real Time Court Reporting is by reference hereby made a part of these minutes.

Motion was made by Mr. Scheutz to close the public hearing. Seconded by Mr. Gaugel.

Roll Call Vote: Ayes: Henningson, Gaugel, Pretz, Doyle, Amatangelo, Holderfield, Kessler, Schuetz Nays: Absent: Wallace Motion carried: 8-0

MEETING

Minutes – St. Charles Plan Commission Tuesday, April 22, 2014 Page 2

6. 217-221 S. 2nd St. (Craig Bobowiec) Application for Map Amendment from CBD-2 Mixed Use Business District to CBD-1 Central Business District.

The attached transcript prepared by Chicago Area Real Time Court Reporting is by reference hereby made a part of these minutes.

Motion was made by Ms. Amatangelo to recommend approval of the Application for Map Amendment. Seconded by Mr. Pretz.

Roll Call Vote: Ayes: Henningson, Gaugel, Pretz, Doyle, Amatangelo, Holderfield, Kessler, Schuetz Nays: Absent: Wallace Motion carried: 8-0

PUBLIC HEARING

5. General Amendment (Terry Grove)

Amendment to Chapter 17.28 "Signs" regarding off-premise signs in the CBD-1 and CBD-2 zoning districts.

The attached transcript prepared by Chicago Area Real Time Court Reporting is by reference hereby made a part of these minutes.

Motion was made by Mr. Doyle to close the public hearing. Seconded by Ms. Amatangelo.

Roll Call Vote: Ayes: Henningson, Gaugel, Pretz, Doyle, Amatangelo, Holderfield, Kessler, Schuetz Nays: Absent: Wallace Motion carried: 8-0

MEETING

7. General Amendment (Terry Grove)

Amendment to Chapter 17.28 "Signs" regarding off-premise signs in the CBD-1 and CBD-2 zoning districts.

The attached transcript prepared by Chicago Area Real Time Court Reporting is by reference hereby made a part of these minutes.

Motion was made by Mr. Doyle to recommend approval of the Application for General Amendment. Seconded by Mr. Schuetz.

Roll Call Vote:

Minutes – St. Charles Plan Commission Tuesday, April 22, 2014 Page 3

Ayes: Henningson, Gaugel, Pretz, Doyle, Amatangelo, Holderfield, Kessler, Schuetz Nays: Absent: Wallace Motion carried: 8-0

8. Meeting Announcements

Tuesday, May 6, 2014 at 7:00pm Council Chambers Tuesday, May 20, 2014 at 7:00pm Council Chambers Tuesday, June 3, 2014 at 7:00pm Council Chambers

9. Additional Business from Plan Commission Members, Staff, or Citizens.

10. Adjournment at 7:50pm.

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2	STATE OF ILLINOIS)	
) SS.	
3	COUNTY OF K A N E)	
4	BEFORE THE PLAN COMMISSION	
5	OF THE CITY OF ST. CHARLES	
6	In Re the Matter of:)	
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7	217-221 South 2nd Street -)	
	Application for Map)	
8	Amendment from)	
9	CBD-2 Mixed Use Business) District to CBD-1 Central)	
7	Business District.	
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13	REPORT OF PROCEEDINGS	
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	Council Chambers	
15	2 East Main Street	
16	St. Charles, Illinois 60174	
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17	April 22, 2014	
18	7:00 p.m. to 7:36 p.m.	
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	Reported by: Paula M. Quetsch, CSR, RPR	
24	Notary Public, Kane County, Illinois	

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1	PRESENT:		
2	MR.	TIM KESSLER, Acting Chairman;	
3	MS.	SUE AMATANGELO, Member;	
4	MR.	BRIAN DOYLE, Member;	
5	MR.	STEVE GAUGEL, Member;	
6	MR.	CURT HENNINGSON, Member;	
7	MR.	JAMES HOLDERFIELD, Member;	
8	MR.	TOM PRETZ, Member; and	
9	MR.	TOM SCHUETZ, Member.	
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11	ALSO PRE	SENT:	
12	MR.	RUSSELL COLBY, Planning Division Manager.	
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1		CHAIRMAN KESSLER: This meeting of the
2		St. Charles Plan Commission will come to order.
3		Amatangelo.
4		MEMBER AMATANGELO: Here.
5	19:00:44	CHAIRMAN KESSLER: Doyle.
6		MEMBER DOYLE: Here.
7		CHAIRMAN KESSLER: Schuetz.
8		MEMBER SCHUETZ: Here.
9		CHAIRMAN KESSLER: Gaugel.
10	19:00:47	MEMBER GAUGEL: Here.
11		CHAIRMAN KESSLER: Pretz.
12		MEMBER PRETZ: Here.
13		CHAIRMAN KESSLER: Henningson.
14		MEMBER HENNINGSON: Here.
15	19:00:49	CHAIRMAN KESSLER: Holderfield.
16		MEMBER HOLDERFIELD: Here.
17		CHAIRMAN KESSLER: Kessler, here.
18		We have No. 3 on the agenda is a presentation
19		of minutes for the April 8th meeting.
20	19:00:59	Is there a motion?
21		MEMBER AMATANGELO: So moved.
22		MEMBER SCHUETZ: Second.
23		CHAIRMAN KESSLER: All in favor.
24		(Ayes heard.)

4 1 CHAIRMAN KESSLER: So moved. 2 No. 4 on our agenda is -- actually, Nos. 4 and 5 are a public hearing, so I just want to explain 3 4 a little bit about the procedure. 19:01:22 5 The Plan Commission is appointed by the City Council, and the Commission conducts public hearings 6 7 on applications that come before the City for certain things. The Plan Commission hears all the evidence 8 9 related to the application both in support of the 19:01:35 10 application, as well as against it. 11 Once the Plan Commission has decided that 12 they have all the information in order to make a 13 recommendation to the City Council, then the public hearing will be closed, and either that same day or at 14 19:01:45 15 a subsequent meeting the Plan Commission will vote 16 whether to recommend approval or denial of the application to the City Council. 17 18 Any questions? 19 (No response.) 19:01:55 20 CHAIRMAN KESSLER: All right. 21 Everything that is being said today is on the record. 22 There's a court reporter in the room today, and, 23 therefore, she can only take one voice at a time. So 24 I'd ask that everyone please refrain from talking

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1		until you're recognized by the chair. If do you wish
2		to speak, you can approach the lectern, speak into the
3		microphone, state your first and last name, spell your
4		last name, and state your address for the record.
5	19:02:19	We'd like to swear in we have two public
6		hearing applications. We can swear in for both of
7		them at the same time. And anyone who wishes to offer
8		any testimony, including making comments or asking
9		questions for any of the items that are on the agenda
10	19:02:35	for public hearing I'd ask that you be sworn in now.
11		So please raise your right hands.
12		(Six witnesses duly sworn.)
13		CHAIRMAN KESSLER: We'll start with the
14		application for 217-221 South 2nd Street. It's an
15	19:03:03	application for map amendment from CBD-2 Mixed Use
16		Business District to CBD-1 Central Business District.
17		Exhibit A is an application for a map
18		amendment to include 217-221 South 2nd Street
19		submitted by Craig Bobowiec dated March 26th, 2014,
20	19:03:25	the staff report from Russell Colby, Planning Division
21		Manager, dated April 18th, 2014, and a letter from
22		Jotham Stein requesting continuance of the public
23		hearing dated April 8th, 2014.
24		Is that it for exhibits?

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1		MR. COLBY: I want to make a couple
2		comments before we have the applicant present.
3		As you're aware, Todd Wallace, our chairman,
4		isn't here this evening. I did speak to him prior to
5	19:03:56	the meeting, and he indicated that I think at some
6		point in the past he had communicated briefly with the
7		applicant. So he felt it would represent a conflict
8		of interest if he were to be chairing this evening.
9		He's absent for other reasons, but he did state he
10	19:04:09	would recuse himself if it is continued to a future
11		meeting where he is present.
12		Another item I wanted to point out,
13		Exhibit C, which is the letter from Jotham Stein
14		requesting we continue the public hearing, we conferred
15	19:04:21	with the City attorney to verify that continuance of
16		the hearing is entirely the Plan Commission's
17		discretion. So if the Plan Commission so chooses to
18		continue the hearing, you may, or you may choose not
19		to. It's entirely within your discretion.
20	19:04:37	CHAIRMAN KESSLER: Russ, would you say
21		that it might be appropriate since notice has been
22		made to surrounding property owners that we should
23		conduct the public hearing but we may choose to
24		continue it?

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1		MR. COLBY: Yes, that is an option. If
2		the Plan Commission would like to conduct the hearing
3		and continue it and keep it open to the date that's
4		been requested, that's an option. You can also choose
5	19:05:03	to conduct the hearing and close on it tonight or
6		simply continue it to a future date.
7		CHAIRMAN KESSLER: Any discussion on
8		that? Anybody have any comment on the procedure for
9		that, any preference?
10	19:05:17	(No response.)
11		CHAIRMAN KESSLER: Then I think I'm
12		sorry, Sue. Go ahead.
13		MEMBER AMATANGELO: I would just make a
14		recommendation to continue it. I don't know if all the
15	19:05:29	parties present will be here at the next you know,
16		if we do it now and hold it, then the parties here
17		today may be different. I would rather do it all at
18		one time if we can do it that way.
19		CHAIRMAN KESSLER: Okay.
20	19:05:44	MEMBER AMATANGELO: That's only my
21		recommendation, though.
22		CHAIRMAN KESSLER: Any discussion
23		about that?
24		MEMBER DOYLE: I would be inclined to

1 suggest that we hold the public hearing tonight and strongly consider continuing it after discussion. 2 3 I noted in the exhibit Mr. Stein requests 4 that the entire public hearing be continued. I think 5 19:06:09 that since the proceedings here are being recorded and 6 there will be a transcript of the entire proceedings verbatim -- there's no argument in the letter that 7 8 really substantiates why the entire hearing is to be 9 continued, but it would all be on the record for him 19:06:29 10 to comment at a later date. 11 I think that we should strongly consider 12 continuing it after discussion tonight because, A, 13 there are questions that we may pose to the applicant 14 or to staff for additional information that we would 15 19:06:46 want to have brought back to us. If there are questions and there's additional information and we 16 17 don't discuss it until May 20th, we may be in a 18 position of having to continue it again on May 20th, 19 and I think that is a burden on the applicant to have 19:07:02 20 to wait that long. 21 But the second reason is that there may also 22 be pertinent information that this property owner, 23 Mr. Stein, has to -- that the Commission will be 24 interested in hearing in order to make a determination.

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1		So I would table that question until the end of
2		tonight's proceeding but that's my inclination.
3		MEMBER AMATANGELO: And I'm fine with
4		that if my fellow commissioners feel the same way.
5	19:07:39	MEMBER PRETZ: My recommendation would
6		be that we do conduct the public hearing and if we do
7		have adequate information that we do finish the public
8		hearing tonight.
9		CHAIRMAN KESSLER: Well, the impression
10	19:07:53	I have is that we will conduct the public hearing,
11		and, as normal, at the end of the public hearing we'll
12		decide whether to close the public hearing or continue
13		it to a later date.
14		So the applicant is prepared to sir,
15	19:08:15	go ahead.
16		There is no presentation?
17		MR. COLBY: No.
18		CHAIRMAN KESSLER: Okay.
19		MR. COOKE: I'm Jim Cooke, attorney for
20	19:08:26	the applicant, C-o-o-k-e, 215 West Illinois Street,
21		St. Charles, Illinois.
22		We look at this request to be fairly simple
23		because in the context of the historical aspect of
24		this whole thing we consider it to be somewhat of an

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1		oversight that's also been a misunderstanding of my
2		client's situation or his perspective.
3		My client has been a resident of St. Charles
4		for about 30 years now. He purchased the property in
5	19:08:57	1987. At that time the property was zoned B3 and was
6		a tavern, bar, and grill as it is somewhat now. It
7		had been that since 1924, I believe, around the 1920s,
8		so it has a long history in its presence use.
9		In 2006 the City undertook to do a
10	19:09:20	comprehensive rezoning of much of the city, if not all.
11		At that time we consider it to be an oversight this
12		block was zoned CBD-2, which, unfortunately, if you
13		look at that doesn't allow for taverns, bars, or grills.
14		Now, as an existing operation it is a legal
15	19:09:44	nonconforming use. However, if that operation should
16		cease and no longer function go out of business, in
17		other words he will not be able to rent that
18		facility to another operator for that use.
19		Unfortunately, we believe that creates a
20	19:10:03	hardship on my client and basically makes it a
21		situation where it diminishes the value of the property.
22		We think that's the highest and best use at this point
23		and has been historically for quite a while.
24		I guess that would be my basic argument. I

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1		don't want to complicate it more than I have to.
2		We're certainly here to answer any questions,
3		but what we're looking for now is I think it's CBC-1
4		which would allow that. If you look at the overview
5	19:10:30	map, you'll see that right across Route 31, that's a
6		CBC-1 district over there. So it's not like you
7		know, this is not pinpoint zoning just out of nowhere.
8		CHAIRMAN KESSLER: Okay.
9		MR. COOKE: Thank you.
10	19:10:50	CHAIRMAN KESSLER: Any questions from
11		the Plan Commission?
12		MEMBER HENNINGSON: I have a question
13		of staff.
14		What kind of notice was given to the
15	19:11:01	surrounding neighbors?
16		MR. COLBY: For this application they
17		were sent all property owners within 250 feet of
18		the property were sent a letter identifying the type
19		of application and what was being requested. It's a
20	19:11:14	pretty standard notice. It also comes with information
21		about the Plan Commission's public hearing process and
22		also the findings of fact.
23		MEMBER HENNINGSON: Did you hear from
24		anyone else beside Jotham?

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1		MR. COLBY: I communicated with, I
2		believe three property owners who called and inquired
3		just generally about what was the purpose of the
4		application. I provided the information and there was
5	19:11:37	no further followup.
6		MEMBER HENNINGSON: And did Jotham give
7		you did he write anything else besides the letter
8		we received?
9		MR. COLBY: No. He contacted me by phone,
10	19:11:48	and I explained the situation and he submitted the
11		letter.
12		MR. COOKE: For the record, we did reach
13		out to Kevin's Service Station, and he was not
14		interested in joining our cause here to rezone his
15	19:12:04	property, but he was not in opposition. At least he
16		expressed that to us. I'm not testifying for him; I'm
17		just telling you our experience.
18		CHAIRMAN KESSLER: Is his property
19		nonconforming?
20	19:12:15	MR. COOKE: I believe it is.
21		MR. COLBY: His property is also zoned
22		CBD-2, and the use there is legal nonconforming status.
23		MEMBER GAUGEL: If my understanding is
24		correct, if it was zoned CBC-1, he would still be

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1		nonconforming.
2		MR. COLBY: That's correct.
3		CHAIRMAN KESSLER: But it's legal
4		nonconforming?
5	19:12:36	MR. COLBY: Yes. Legal nonconforming is
6		what I should have stated.
7		MEMBER GAUGEL: Can I ask another
8		question of Russ?
9		There's two buildings there, 217 and 221.
10	19:12:53	The tavern that's currently in operation is just in
11		221, if my understanding is correct. If it were if
12		we were to adopt the change, would then 217 be allowed
13		to house a tavern if he decided to expand into that
14		second building?
15	19:13:15	MR. COLBY: Yes. In terms of it being a
16		permitted use in the zoning district, yes, you could
17		do that. There's other factors that have to be
18		considered such as parking, but assuming that the
19		other zoning standards could be met in terms of the
20	19:13:31	use, yes, that would be a permitted use in that
21		building, as well.
22		MEMBER GAUGEL: So this parcel, then, it
23		can't just be 211 or I'm sorry, 221 or 217? It has
24		to be the entire parcel?

14 1 MR. COLBY: Yes. My understanding is 2 it's a single tax parcel. The applicant could request 3 to have a smaller area rezoned based on a legal 4 description, but we typically discourage that because 5 19:13:59 it's preferred to have one zoning destination for 6 every tax parcel. 7 MEMBER GAUGEL: Another question, if 8 I may. 9 Do you know of any others -- I know Kevin's 19:14:10 10 is nonconforming, but are there any other properties down that same corridor, basically from Prairie, that 11 12 are in the current CBD-2 that are legal nonconforming 13 that you're aware of? MR. COLBY: There aren't any that I'm 14 19:14:29 15 aware of. I believe it's mostly residential uses and 16 office uses which are permitted in the CBD-2 district 17 south of here. MEMBER SCHUETZ: When that was rezoned, 18 19 I guess there was some thought put into this. I mean, 19:14:47 20 is this the proper place to ask the question? What 21 would the ramifications be if nothing is done and how 22 long a time period? 23 MR. COLBY: In terms of if nothing is 24 done to change the zoning of this property, the legal

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1		nonconforming use of the restaurant/bar could continue
2		in perpetuity provided the use was not abandoned at
3		any point, six months of the use not being occupied.
4		So if the space was vacant for six months,
5	19:15:19	it could not be reoccupied by that same use. But if
6		it was reoccupied by another bar or restaurant during
7		that six-month time period, it could continue to
8		operate as a legal nonconforming use.
9		MEMBER SCHUETZ: So if things stayed
10	19:15:35	status quo, then everything is fine, is that what
11		you're saying?
12		MR. COLBY: Yes. As long as there's a
13		use operating there.
14		CHAIRMAN KESSLER: Brian?
15	19:15:47	MEMBER DOYLE: I have a question for the
16		applicant, Mr. Cooke or Mr. Bobowiec.
17		This is a restaurant and tavern?
18		MR. BOBOWIEC: Yes. Craig Bobowiec,
19		B-o-b-o-w-i-e-c, 508 Cedar Street.
20	19:16:09	MEMBER DOYLE: If a restaurant and
21		tavern were permitted uses on this parcel as a CBD-2,
22		would you be applying for a map amendment tonight?
23		MR. BOBOWIEC: Not at all. I want to be
24		compliant. The property has been compliant since the

16 1 building has been turned into that use. 2 Part of the issue was back in 2006, being 3 that the whole entire city did a massive rezoning, 4 none of the property owners that were affected were 5 19:16:41 even notified, and they said because it's a citywide thing, State of Illinois statute allowed the City to 6 7 do this. We were never even notified. I just found out about this in December of 2012 because in the 8 9 change of the zoning there's also a new sign ordinance 19:16:59 10 for pole signs. 11 So Bob Vann had sent me a notice because 12 they were going to make us comply by last fall, and he 13 showed me a page of the zoning ordinance showing the zoning I'm in and why I'm part of this, and that's 14 19:17:15 15 where it first alerted me. I never knew this for the 16 last seven years because we were never even given an opportunity to discuss it, raise an issue before you 17 18 or the City Council. They just did it without -- I 19 just think for a small town it wasn't fair. 19:17:28 20 I'm just asking to give me back what -- I 21 bought the property with this zoning, with this value, 22 with this use. I'm not asking for anything that I 23 didn't have prior. I'm just asking to comply. 24 MEMBER DOYLE: So the reason why I ask

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1		that question is because there are additional
2		entitlements that come with CBC-1. CBC-1 is intended as
3		an underlying zoning district for more intensive uses.
4		I'm hearing you say that aside from the
5	19:17:58	permitted use for restaurants and taverns you don't
6		necessarily have an interest in a more intensive
7		usage; you simply want to use the property under the
8		current use in perpetuity without the diminishing
9		value factor in terms of its legal nonconforming status.
10	19:18:21	MR. BOBOWIEC: Because I never wanted to
11		be a bar owner when I bought it. The business came
12		with the property, and I leased it out to an operator
13		ever since, and part of their lease agreement has
14		always been a stipulation that if the property was to
15	19:18:33	ever sell, if they're the operators they would have
16		the first right of refusal. Well, that's kind of
17		going south. Now that the property isn't complying,
18		who would really want to even buy the property?
19		MEMBER DOYLE: So I want to ask a
20	19:18:48	hypothetical question of you and the staff
21		simultaneously. I'm not sure which comes first, the
22		chicken or the egg.
23		An alternate remedy to this because I
24		have some questions about the precedent that we're

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1		setting in expanding the central business district area.
2		It doesn't mean that I'm opposed to your application,
3		I just have some questions about that.
4		An alternate remedy would be to change the
5	19:19:19	permitted use of the CBD-2, and, for instance, a
6		conservative remedy would be an application to make
7		restaurants and taverns special uses in CBD-2.
8		Russ, was that remedy considered as something
9		that would be put forward to the Plan Commission or to
10	19:19:45	the Planning and Development Committee?
11		MR. COLBY: No, it was not something
12		that staff recommended to the applicant. We were
13		approached about this.
14		I think the thought was the CBD-2 district
15	19:19:57	covers a pretty wide area, and it goes fairly deep into
16		some residential neighborhoods. It includes areas
17		that you would consider more to be residential versus
18		sort of transitional, and when the zoning ordinance
19		was originally drafted back in 2005, 2006, the concern
20	19:20:20	was allowing those more intensive business uses in that
21		district probably wouldn't be appropriate given that
22		it was going to extend so far into the neighborhoods.
23		So it was not an option that we considered.
24		MEMBER DOYLE: Yes. And I that makes

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1		sense to me in hindsight.	
2		The things that I'm weighing here are right	
3		now there's a very clear line between the central	
4		business district and what I'll call the sort of	
5	19:20:55	transitional business district that's the buffer	
6		between the central downtown and the residential areas	> .
7		If we're going to consider the application	
8		and basically change what's right now a pretty clear	
9		line running along south and north 2nd Street and	
10	19:21:14	create a cutout that comes farther west, the question	
11		then becomes, is there any logical boundary, then, or	
12		do we just sort of let it be a patchwork? Does it	
13		shift over time?	
14		If the comprehensive plan and the rationale	
15	19:21:32	for this is that there should be a buffer area, in	
16		this area the buffer is about two blocks, so we're now	J
17		limiting that buffer to one block.	
18		So those are some of my questions.	
19		If restaurants and taverns were a special	
20	19:21:52	use, first of all, are special uses if the property	1
21		changes ownership, does the special use persist, or	
22		does it need to be	
23		MR. COLBY: Yes. The special use remai	ns
24		with the property unless there's some condition that's	\$

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1		written into the special use ordinance that would make
2		it lapse under certain conditions. Generally, as long
3		as the special use is operating and hasn't been
4		abandoned for a significant period of time, it remains.
5	19:22:19	MEMBER DOYLE: The reason why I raise
6		this as an alternate remedy is because I have some
7		reservations about changing what right now is a clear
8		boundary between the central business district and the
9		periphery business district, and yet I'm very
10	19:22:37	sympathetic with the argument that the applicant has
11		made, and I feel some relief for the applicant is
12		in order.
13		I'm wondering if designating restaurants and
14		taverns as a special use in CBD-2 which then doesn't
15	19:22:55	make it an automatic permitted use but subject to
16		review would give the City the flexibility to grant
17		the relief to the applicant that's being requested but
18		not open a Pandora's box in terms of redelineating and
19		opening the possibility for redelineation of the
20	19:23:22	central business district.
21		MR. COLBY: I would say what you're
22		suggesting is a possibility. We'd have to write some
23		pretty stringent standards into that amendment so that
24		the restaurants and bars could only be allowed in

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1		pretty limited situations. We'd have to come up with
2		some criteria that would define what types of
3		properties that would be appropriate for.
4		Because with special uses really in essence
5	19:23:50	I think we've discussed this before with the Plan
6		Commission. Special use is really a permitted use,
7		and the onus is on the City to show that it's not
8		appropriate for a certain property, which means that
9		in most cases, unless there's some unusual circumstances
10	19:24:05	the City is in a position where they need to approve
11		the special use. So it doesn't give the ability to
12		pick and choose where they think it's appropriate or
13		not appropriate, so we'd have to look at criteria to
14		do that.
15	19:24:18	MEMBER DOYLE: So alternatively the
16		implicit question I'm raising here is if it's not
17		those criteria that apply to a special use, what are
18		the criteria that apply to what parcels are eligible
19		for CBC-1 and the more intensive land use entitlements
20	19:24:44	that come with a CBC-1 designation?
21		MR. COLBY: I can offer some comments
22		just about how the zoning came to be the zoning map
23		where it is.
24		When the City went through the exercise of

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1		rezoning, there were lines essentially drawn on a map
2		to try and reflect what was sort of an existing
3		development pattern at the time. The lines of CBC-1
4		versus CBD-2 going down Route 31 in this area, from
5	19:25:15	what I can tell from all of the discussions that
6		occurred at that point the zoning commission set out
7		to review this, there wasn't a significant amount of
8		discussion about where that line would fall in this
9		general area.
10	19:25:23	I do know there was quite a bit of discussion
11		about some of the quadrants in downtown. Particularly
12		the northwest quadrant there was significant amount of
13		discussion, and as a result of that the lines did
14		shift around quite a bit. But if you look in the
15	19:25:38	staff report at the pre-2006 zoning map, you'll see it
16		was a hodgepodge of zoning districts, and some of it
17		was in the B2C district, which is sort of the downtown
18		district, and there are commercial districts around
19		that that are really more reflective of what you might
20	19:26:03	see on Randall Road, for instance.
21		What the City was trying to do was fit the
22		development pattern into these two zoning districts,
23		and when those lines were placed, I don't think there
24		was a consideration of the potential impact to some of

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1		these properties in the long term both in terms of the
2		uses and also potential for how they would be developed.
3		It was an attempt to try and come up with zoning
4		districts we thought made sense, but there may not
5	19:26:34	have been a significant level of analysis to say that
6		this street, Route 31, would be the defining boundary.
7		Additionally, on the other periphery of
8		downtown, the other sides of downtown the CBD district
9		is a lot more jagged; the line bounces around more and
10	19:26:54	cuts through property. It's kind of unusual in this
11		area that it is a little more consistent.
12		MEMBER DOYLE: Do you perceive any I
13		don't know what the right word is risk or uncertainty
14		that we might sort of open up by changing this
15	19:27:20	boundary line, does it raise questions going forward?
16		I note that the staff report doesn't have a
17		recommendation.
18		MR. COLBY: It is a recommendation for
19		approval.
20	19:27:32	MEMBER DOYLE: Oh, it is? I'm sorry. I
21		overlooked that. You're right. Thank you.
22		So I guess that answers my question. You
23		don't perceive any
24		MR. COLBY: Just to offer some comment

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1		on that, we discussed with the applicant that it would
2		probably make sense that if it was possible when this
3		property is being rezoned the property immediately
4		north of it, the Kevin's property, has potential to be
5	19:28:04	rezoned to the CBC-1 district, as well.
6		Just looking at the map generally, I think
7		the boundary for the CBC-1 and CBD-2 district could
8		very easily have been placed halfway through this
9		block so the properties fronting 31 would be the CBC-1
10	19:28:24	district. I'm not sure why that wasn't done, but
11		there's certainly potential for that to occur as
12		individual requests are made on these properties.
13		MEMBER DOYLE: I thought that, too,
14		except that the tavern doesn't front on 31.
15	19:28:39	MR. BOBOWIEC: See, what's weird about
16		that building is the 208 is Indiana Street. The front
17		door faces 31, so it doesn't front, but upstairs there
18		are apartments and there's a staircase, but the
19		staircase is an Indiana address.
20	19:28:56	So as far as the addressing, the tavern is
21		considered frontage on Route 31, and the staircase to
22		the upper apartments is an Indiana Street address.
23		MEMBER DOYLE: Okay. That's helpful.
24		To me that's significant because one of my concerns

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1		was the frontage is an opportunity to sort of draw
2		some kind of boundary that says, you know, this is on
3		Route 31, it's a State highway, it's a major
4		thoroughfare, and it's logical to include that in the
5	19:29:33	central business district. Once you turn the corner
6		and you have a tavern fronting on Indiana
7		MR. BOBOWIEC: There's an exit but it's
8		a secondary exit.
9		MEMBER DOYLE: I think whether it has to
10	19:29:49	be formalized or whether we just sort of make a note of
11		that in terms of our deliberations, that to me removes
12		a big reservation I had about the map amendment.
13		CHAIRMAN KESSLER: I'd like to just
14		comment a little bit on your observation. And, once
15	19:30:08	again, I appreciate you coming up with an alternative
16		to achieve the same goal.
17		I'd be concerned about opening up a Pandora's
18		box for a special use in CBC-1. I could also point
19		out that the other major thoroughfares we do overlay
20	19:30:30	districts on properties all the time, and it's pretty
21		common both east and west of the river. And I
22		consider this kind of the same thing.
23		I mean, Route 31 has always been a business
24		demarcation, a street with businesses and residences,

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1		and they've coexisted for all these years.
2		I also don't think that CBC-1 I don't
3		think there are that many properties that are going to
4		have the same condition that Craig's property does.
5	19:31:04	Kevin's is one but then you keep moving closer to town
6		and they don't; they fit within CBC-1.
7		Given the fact that I think that boundary
8		was I don't want to say arbitrary, but there was
9		not a lot of consideration put into it other than,
10	19:31:21	"Okay. We can mark it here," if there was you know,
11		if you had found significant history of discussion on
12		all those properties along 31 when this was done in
13		2006, then perhaps there would be a reason to
14		discuss it.
15	19:31:38	I'm inclined to think that this is the sort
16		of thing that we do in other parts of town pretty
17		regularly. So that's my observations.
18		MEMBER SCHUETZ: Russ, can you comment,
19		when the City I don't believe you were involved at
20	19:31:55	that point back in 2006. Were you?
21		MR. COLBY: No, I was not.
22		MEMBER SCHUETZ: I didn't think so.
23		When the City did this do you anticipate or from
24		what you've looked at, had they anticipated these

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1		owners to come forward to ask for this?
2		MR. COLBY: I have seen in some of the
3		minutes that there were issues raised with nonconforming
4		uses where there was a situation where someone was
5	19:32:22	aware that clearly a use that existed that was legal
6		was going to be made nonconforming, and the conclusion
7		and discussion always was, well, this person has the
8		ability to request a map amendment or a rezoning or
9		some other request at some point in time.
10	19:32:37	MEMBER SCHUETZ: So this is not unusual,
11		and this is what they had anticipated?
12		MR. COLBY: Yes, I would say so.
13		CHAIRMAN KESSLER: Anything else?
14		(No response.)
15	19:32:55	CHAIRMAN KESSLER: Anything from the
16		public?
17		(No response.)
18		CHAIRMAN KESSLER: Okay. Do we have
19		now would be an appropriate time to do we want to
20	19:33:07	close the public hearing? Do we have enough
21		information? Do we want to in light of the letter
22		and the evidence, do we want to keep it open to a
23		subsequent meeting?
24		MEMBER HENNINGSON: I'd just like to

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1		give an opinion before we do a motion.
2		CHAIRMAN KESSLER: Sure.
3		MEMBER HENNINGSON: In getting Jotham's
4		letter, I would hope that he would have maybe written
5	19:33:30	a letter regarding what he was thinking, why he wants
6		to postpone it.
7		So I would feel comfortable on closing the
8		public hearing tonight, and Jotham always has the
9		option to go to planning and development.
10	19:33:51	MEMBER SCHUETZ: And I would agree.
11		CHAIRMAN KESSLER: Do we have a motion?
12		MEMBER SCHUETZ: I'll motion that we
13		close the public hearing.
14		MEMBER GAUGEL: Second.
15	19:33:59	CHAIRMAN KESSLER: All in favor.
16		(Ayes heard.)
17		CHAIRMAN KESSLER: Amatangelo.
18		MEMBER AMATANGELO: Yes.
19		CHAIRMAN KESSLER: Doyle.
20	19:34:05	MEMBER DOYLE: Yes.
21		CHAIRMAN KESSLER: Schuetz.
22		MEMBER SCHUETZ: Yes.
23		CHAIRMAN KESSLER: Pretz.
24		MEMBER PRETZ: Yes.

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1		CHAIRMAN KESSLER: Gaugel.	
2		MEMBER GAUGEL: Yes.	
3		CHAI RMAN KESSLER: Henni ngson.	
4		MEMBER HENNINGSON: Yes.	
5		CHAIRMAN KESSLER: Holderfield.	
6		MEMBER HOLDERFIELD: Yes.	
7		CHAIRMAN KESSLER: Kessler, yes.	
8		Can we make a motion to approve the agenda	
9		item ahead?	
10	19:34:27	MR. COLBY: I think if the Commission	is
11		in agreement to switch to the next general item, you	
12		can go ahead.	
13		CHAIRMAN KESSLER: No. 6, the meeting	
14		portion is the application for map amendment from	
15	19:34:42	CBD-2 mixed use business district to CBC-1 central	
16		business district 217-221 South 2nd Street.	
17		Any discussion on the item?	
18		(No response.)	
19		CHAIRMAN KESSLER: Is there a motion?	
20	19:34:57	MEMBER AMATANGELO: So moved.	
21		CHAIRMAN KESSLER: And your motion is?)
22		We need a motion.	
23		MEMBER AMATANGELO: This is No. 6,	
24		correct?	

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1		CHAIRMAN KESSLER: No. 6.
2		MEMBER AMATANGELO: Recommend the
3		application for map amendment from CBD-2 mixed use
4		business district to CBC-1 central business district.
5	19:35:27	MEMBER PRETZ: Second.
6		CHAIRMAN KESSLER: All in favor.
7		(Ayes heard.)
8		CHAIRMAN KESSLER: Was that subject to
9		any staff recommendation?
10	19:35:39	MEMBER AMATANGELO: Yes.
11		CHAIRMAN KESSLER: Amatangelo.
12		MEMBER AMATANGELO: Yes.
13		CHAIRMAN KESSLER: Doyle.
14		MEMBER DOYLE: Yes.
15	19:35:48	CHAIRMAN KESSLER: Schuetz.
16		MEMBER SCHUETZ: Yes.
17		CHAIRMAN KESSLER: Pretz.
18		MEMBER PRETZ: Yes.
19		CHAIRMAN KESSLER: Henningson.
20	19:35:49	MEMBER HENNINGSON: Yes.
21		CHAIRMAN KESSLER: Holderfield.
22		MEMBER HOLDERFIELD: Yes.
23		CHAIRMAN KESSLER: Kessler, yes.
24		All right. Motion passes. Thank you.

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1		MEMBER HENNINGSON: Mr. Chairman, I do
2		have a last question for Mr. Cooke before they leave.
3		CHAIRMAN KESSLER: Okay.
4		MEMBER HENNINGSON: Were you at the
5	19:36:08	grand opening when they opened this in the 1920s?
6		MR. COOKE: You know, I was busy that
7		day. I think I was at your birthday party.
8		PROCEEDINGS CONCLUDED AT 7:36 P.M.
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1	STATE OF ILLINOIS)
2) SS. COUNTY OF K A N E)
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4	I, Paula M. Quetsch, Certified Shorthand
5	Reporter No. 084-004299, CSR, RPR, and a Notary
6	Public in and for the County of Kane, State of
7	Illinois, do hereby certify that I reported in
8	shorthand the proceedings had in the
9	above-entitled matter and that the foregoing is a
10	true, correct, and complete transcript of my
11	shorthand notes so taken as aforesaid.
12	IN TESTIMONY WHEREOF I have hereunto set my
13	hand and affixed my Notarial Seal this 28th day of
14	April, 2014.
15	
16	And the sugar
17	Certified Shorthand Reporter
18	Registered Professional Reporter
19	
20	My commission expires
21	October 16, 2017
22	
23	
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2	STATE OF ILLINOIS)) SS.
3	COUNTY OF KANE)
4	BEFORE THE PLAN COMMISSION OF THE CITY OF ST. CHARLES
5	OF THE CITY OF ST. CHARLES
6	In Re the Matter of:)
7	GENERAL AMENDMENT) (Terry Grove) -)
8	Amendment to Chapter 17.28) "Signs" regarding)
9	off-premise signs in the) CBD-1 and CBC2 zoning)
10	districts.
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13	REPORT OF PROCEEDINGS
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	Council Chambers
15	2 East Main Street
16	St. Charles, Illinois 60174
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17	April 22, 2014
18	7:37 p.m. to 7:50 p.m.
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23	Reported by: Paula M. Quetsch, CSR, RPR Notary Public, Kane County, Illinois

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1	PRESENT:		
2	MR.	TIM KESSLER, Acting Chairman;	
3	MS.	SUE AMATANGELO, Member;	
4	MR.	BRIAN DOYLE, Member;	
5	MR.	STEVE GAUGEL, Member;	
6	MR.	CURT HENNINGSON, Member;	
7	MR.	JAMES HOLDERFIELD, Member;	
8	MR.	TOM PRETZ, Member; and	
9	MR.	TOM SCHUETZ, Member.	
10			
11	ALSO PRE	SENT:	
12	MR.	RUSSELL COLBY, Planning Division Manager.	
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1		CHAIRMAN KESSLER: Okay. Moving on to
2		Item 5, we're back at our public hearing, and this is
3		for a general amendment, amendment to Chapter 17.28
4		regarding off-premise signs in the CBC-1 and CBD-2
5	19:36:44	zoning districts.
6		Everybody has read about it. Do you want to
7		tell us about it?
8		MR. COLBY: We have two exhibits to
9		read in.
10	19:36:49	CHAIRMAN KESSLER: I'm sorry. You're
11		right. We have two exhibits. Exhibit A is an
12		application for the general amendment regarding
13		off-premise signs submitted by Terry F. Grove, and
14		Exhibit B is a staff report from Russell Colby,
15	19:37:10	Planning Division Manager, dated April 18th, 2014.
16		MR. COLBY: The applicant can summarize
17		the application.
18		MR. GROVE: My name is Terry Grove,
19		311 North 2nd Street, Suite 304, St. Charles.
20	19:37:36	We're talking about a building that fronts
21		on what I call an unofficial alley I don't know if
22		it's an official alley in St. Charles that runs
23		between 4th Street and 2nd Street. There's one
24		building that fronts on 2nd Street and one building

that fronts on 4th Street, and our building fronts on 1 2 It used to have the address of 224 North no street. 4th Street, but it didn't front on that street either, 3 4 so we asked for a change of address to 209 North 2nd 5 19:38:08 Street. 6 We have -- the sign ordinance as it 7 currently exists prevents us from having any signage on any kind of thoroughfare. I've been operating in 8 9 downtown St. Charles now for like 30 years, I believe, 19:38:23 10 and signage remains a very important issue. 11 And we have -- several years ago, in forming 12 an agreement between three property owners, we have an 13 easement running from our building towards 2nd Street that ends about 20 feet before you get to 2nd Street, 14 19:38:49 15 and we have an easement and we have the right under 16 that easement -- not right under the City but right 17 under that easement with the property owners to erect 18 a sign at the end of that easement, and that's what we 19 would like to do with the zoning ordinance, as it now 19:39:06 20 prevents that. 21 So we would like to change the ordinance to 22 allow a sign not on our property, I guess you'd say, 23 but property we have an easement on. 24 If there are any questions, I'd be happy to

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5 1 answer them. 2 CHAIRMAN KESSLER: Russ, what specifically 3 in the sign ordinance prevents Mr. Grove from putting 4 up a sign? 19:39:31 MR. COLBY: 5 There is a section that prohibits off-premise signs, which are signs located 6 7 on a lot where the sign that's -- the business that's 8 being advertised on the sign is not located on the 9 same lot. So, essentially, that says you cannot 19:39:44 10 locate a sign on a lot where the business is not 11 located. 12 CHAIRMAN KESSLER: And do you know of 13 any other -- I'm asking a question I know the answer 14 Are there any other properties in the downtown to. 19:39:56 15 area that you're aware of that have this same condition? 16 MR. COLBY: As far as we can tell, this is the only lot that exists in the downtown area that 17 18 has no street frontage. 19 CHAIRMAN KESSLER: Any questions? 19:40:07 20 Sue. 21 MEMBER AMATANGELO: Mr. Grove, the 22 easement that you're talking about, can you tell me 23 once again, where exactly is it? 24 MR. GROVE: Well, there's a -- how can I

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1		describe it? There's a fence that I don't know how
2		to describe it. Tom Anderson owns the building where
3		the athletic shoe store is. Do you know that building?
4		MEMBER GAUGEL: Dick Pond.
5	19:40:36	MR. GROVE: Bordering on the north on
6		the north side his property ends and then on the
7		north there's an easement I can't remember if it's
8		5 or 4 feet or whatever it is an easement then
9		that's about 4 feet wide that runs west to our
10	19:40:53	building. The easement does not come out to 31. It
11		ends about 30 feet short of that because there's a
12		driveway that goes through his parking lot into the
13		now it's a doctor's parking lot, used to be Rasmussen's
14		truck rental place and that sort of thing, and then
15	19:41:18	runs into Charles Center's parking lot.
16		So there's a whole kind of inner driveway
17		that runs there, and this sign is on the west side of
18		that drive, so to speak. So it doesn't interfere with
19		anythi ng.
20	19:41:32	Is that accurate enough?
21		MEMBER AMATANGELO: The parking lot that
22		is just to the east of your building
23		MR. GROVE: The parking lot for our
24		bui I di ng?

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1		MEMBER AMATANGELO: Yes. Is there
2		access to your I mean, can you drive through that,
3		as well, off of 31?
4		MR. GROVE: Yes. There's an alley. I
5	19:41:54	call it an unofficial alley because each property
6		there's three properties involved in getting from
7		31 through to 4th Street. The Hotel Baker owner,
8		Joe Salas, owns the first strip, and then we own the
9		middle strip, and then the print shop owns the one
10	19:42:15	from our property onto 4th Street.
11		And cars do go through there, yes, but part
12		of it is gravel. Our part is blacktop, and the
13		doctor's is blacktop, but the print shop is gravel.
14		He likes gravel and he likes holes in it so people
15	19:42:31	can't drive on it. In fact, he dug a hole across it
16		at one time.
17		CHAIRMAN KESSLER: You keep referring to
18		it as unofficial. Is it a designated alley?
19		MR. GROVE: The City has easements for
20	19:42:46	sewer and water through it.
21		MR. COLBY: There's no public access
22		easement over it, and it's not a dedicated alley that
23		the City owns or maintains.
24		MEMBER SCHUETZ: Question. So I'm

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1		familiar with the building, but right now I can't
2		recall, where is signage for your building?
3		MR. GROVE: There isn't any except on
4		the building itself but it can't be seen.
5	19:43:12	MEMBER SCHUETZ: I couldn't find it.
6		MR. GROVE: Most people can't. That's
7		why I'm here.
8		MEMBER SCHUETZ: I think Sue was trying
9		to ask, where would the sign be exactly? I don't know
10	19:43:24	if you have a picture.
11		CHAIRMAN KESSLER: Show him the picture.
12		MEMBER SCHUETZ: It would be at the
13		corner of Dick Pond's building like out in front of it?
14		MR. GROVE: Right there.
15	19:43:57	MEMBER SCHUETZ: That's what I thought.
16		Is there any way to make an I don't know
17		agreement with the building that has the Heavenly Ham
18		and
19		MR. GROVE: That's my building.
20	19:44:12	MEMBER SCHUETZ: Oh. There's a big sign
21		out front that tells everything that's in there; right?
22		MR. GROVE: On our building, yes, but
23		it's not the same total ownership. 311 North 2nd
24		Street is owned by me and somebody else, and 209 is

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1		owned by me and my two children.
2		MEMBER SCHUETZ: So you can't put signage
3		on that sign that's already there?
4		MR. GROVE: We probably could but it's
5	19:44:39	kind of meaningless because it's not
6		MEMBER SCHUETZ: In that building?
7		MR. GROVE: People still can't find it.
8		We have people driving in right now that are looking
9		for Tom Anderson's building, et cetera. So it's not
10	19:44:52	close to 209.
11		MEMBER SCHUETZ: So you feel if the sign
12		was out, let's say pretty much right in front of
13		Dick Pond's, a little bit north, that it would be a
14		good location to direct to your building?
15	19:45:06	MR. GROVE: People would see it from
16		31, and the sign could have an arrow pointing west.
17		Right now they can't find it, and if I put it on ours,
18		which I wouldn't mind doing, they still can't find it.
19		MEMBER DOYLE: I have two questions
20	19:45:24	about the proposal which is on the bottom of page 2
21		and top of page 3.
22		First of all, this new language would only
23		allow an off-premise sign if the property that is
24		erecting it does not have frontage?

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1		MR. COLBY: That's correct.
2		MEMBER DOYLE: Okay. And, secondly,
3		part of the new language says, "in lieu of an
4		identification sign located on the lot." That implies
5	19:45:56	to me that if you have an identification sign
6		currently on the lot that you would have to dismantle
7		that sign to erect an off-premise sign. Is that the
8		intent of this application is that the intent of
9		the Language?
10	19:46:10	MR. COLBY: It is the intent but the
11		sign that's existing there now is a wall sign, which
12		is a different category of sign. An identification
13		sign is actually a freestanding sign, which he does
14		not currently have on his building.
15	19:46:25	MEMBER DOYLE: And the term the
16		phrase "identification sign" is defined in the
17		ordi nance?
18		MR. COLBY: Yes.
19		MEMBER DOYLE: So this applies
20	19:46:33	specifically to a freestanding sign, not a wall sign?
21		MR. COLBY: Correct.
22		MEMBER SCHUETZ: Would the sign I
23		think I know the answer, but just to confirm, the sign
24		would have to follow the ordinance's rules in size and

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1		everything?
2		MR. COLBY: Yes. The same rules would
3		apply as if it were located on the lot would apply to
4		this location. The only change that's being made is
5	19:47:00	it's allowing the location of that same sign to be
6		somewhere else.
7		CHAIRMAN KESSLER: Any other questions,
8		comments?
9		(No response.)
10	19:47:15	CHAIRMAN KESSLER: There's no public
11		well, you can be public. Anything?
12		THE COURT REPORTER: No.
13		CHAIRMAN KESSLER: Well, do we have
14		other information? Is there a motion to close the
15	19:47:27	public hearing?
16		MEMBER DOYLE: So moved.
17		MEMBER AMATANGELO: Second.
18		CHAIRMAN KESSLER: Amatangelo.
19		MEMBER AMATANGELO: Yes.
20	19:47:37	CHAIRMAN KESSLER: Doyle.
21		MEMBER DOYLE: Yes.
22		CHAIRMAN KESSLER: Schuetz.
23		MEMBER SCHUETZ: Yes.
24		CHAIRMAN KESSLER: Pretz.

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		12
1		MEMBER PRETZ: Yes.
2		CHAIRMAN KESSLER: Henningson.
3		MEMBER HENNINGSON: Yes.
4		CHAIRMAN KESSLER: Holderfield.
5	19:47:44	MEMBER HOLDERFIELD: Yes.
6		CHAIRMAN KESSLER: Kessler, yes.
7		Moving on to Item 7, the amendment to
8		Chapter 17.28 regarding off-premise signs in the CBC-1
9		and CBD-2 zoning districts, any discussion on the item?
10	19:48:00	(No response.)
11		CHAIRMAN KESSLER: Is there a motion?
12		MEMBER DOYLE: I would move that we
13		recommend approval of a general amendment to
14		Chapter 17.28 "Signs" regarding off-premise signs in
15	19:48:11	the CBC-1 and CBD-2 zoning districts subject to
16		resolution of any staff comments, if any.
17		MEMBER SCHUETZ: Second.
18		MEMBER PRETZ: Can you repeat that
19		last part?
20	19:48:27	MEMBER DOYLE: Subject to resolution of
21		any staff comments, if any.
22		MEMBER PRETZ: Thanks.
23		CHAIRMAN KESSLER: Amatangelo.
24		MEMBER AMATANGELO: Yes.

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			13
1		CHAIRMAN KESSLER: Doyle.	
2		MEMBER DOYLE: Yes.	
3		CHAIRMAN KESSLER: Schuetz.	
4		MEMBER SCHUETZ: Yes.	
5	19:48:37	CHAIRMAN KESSLER: Pretz.	
6		MEMBER PRETZ: Yes.	
7		CHAI RMAN KESSLER: Henni ngson.	
8		MEMBER HENNINGSON: Yes.	
9		CHAIRMAN KESSLER: Holderfield.	
10	19:48:41	MEMBER HOLDERFIELD: Yes.	
11		CHAIRMAN KESSLER: Kessler, yes.	
12		All right. Thank you very much.	
13		MR. GROVE: Thank you very much.	
14		CHAIRMAN KESSLER: Agenda Item 8 is	
15	19:48:47	meeting announcements. May 6th and May 20th.	
16		MEMBER AMATANGELO: I will not be here	
17		on the 20th.	
18		CHAIRMAN KESSLER: Going somewhere nic	е
19		I hope.	
20	19:48:58	MEMBER AMATANGELO: Italy.	
21		CHAIRMAN KESSLER: Where are you going	?
22		MEMBER AMATANGELO: Tuscany.	
23		CHAIRMAN KESSLER: Anybody else? I ha	ve
24		no plans to be gone those two.	

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		14
1		(No response.)
2		CHAIRMAN KESSLER: Any additional
3		business from the Plan Commission members oh, Plan
4		Commission member additional business.
5	19:49:44	MEMBER HENNINGSON: I just want to let
6		you know that my term on the Plan Commission expires
7		at the end of April, and this is my last meeting
8		tonight.
9		So it's been a pleasure working with all you
10	19:49:58	guys. I've enjoyed getting to know you and working
11		together. I'll be around.
12		CHAIRMAN KESSLER: Okay. Staff, any
13		additional business?
14		(No response.)
15	19:50:15	CHAIRMAN KESSLER: No public. No
16		additional business.
17		Is there a motion to adjourn?
18		MEMBER AMATANGELO: So moved.
19		MEMBER SCHUETZ: Second.
20	19:50:25	CHAIRMAN KESSLER: In all favor.
21		(Ayes heard.)
22		CHAIRMAN KESSLER: Adjourned at 7:50.
23		PROCEEDINGS CONCLUDED AT 7:50 P.M.
24		

	15
1	STATE OF ILLINOIS)) SS.
2	COUNTY OF KANE)
3	
4	I, Paula M. Quetsch, Certified Shorthand
5	Reporter No. 084-004299, CSR, RPR, and a Notary
6	Public in and for the County of Kane, State of
7	Illinois, do hereby certify that I reported in
8	shorthand the proceedings had in the
9	above-entitled matter and that the foregoing is a
10	true, correct, and complete transcript of my
11	shorthand notes so taken as aforesaid.
12	IN TESTIMONY WHEREOF I have hereunto set my
13	hand and affixed my Notarial Seal this 28th day of
14	April, 2014.
15	
16	A A A A A A A A A A A A A A A A A A A
17	Certified Shorthand Reporter
18	Registered Professional Reporter
19	
20	My commission expires
	October 16, 2017
21	
22	
23	
24	

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	PLAN COMMISSION AGENDA ITEM EXECUTIVE SUMMARY					
	Project Title/ Address:2701 E. Main Street Drive-Through Facility Stacking SpaceReduction Request					
ST. CHARLES	City Staff:	Matthew O'	-	nner		
SINCE 1834	Please check ap	opropriate box	x (x)			
	PUBLIC H	EARING		MEETING 5/6/14	X	
APPLICATIONS	UNDER CONSIDI	ERATION:				
Concept Plan						
ATTACHMENTS	AND SUPPORTIN	NG DOCUME	NTS			
Staff Memo			Letter from	Nolbrook Design; dated 1/14/201	4	
Application & Attac	chments		Permitted u M-115	uses on Parcel 3A from Ordinance	No. 1997-	
Stacking Space Analysis; Gewalt Hamilton Associates, Inc.; dated 1/28/2014			PUD Preliminary Plans; Kolbrook Design; dated 1/30/2014			
Revised Site Plan, I	Kolbrook Design; da	ated 2/27/2014	· ·	tal Stacking Space Analysis; Gew Associates, Inc.; dated 3/17/2014	alt	
EXECUTIVE SUN	MMARY:					
Preliminary Plan an The applicant intend Facility. The applic meeting, the applica	Id request for a redu ds to modify the for cant presented the re ant has revised their	ction in the requ mer Qdoba spac equest at the 2/4/ plans. The deta	ired number the into a Dunk 2014 meeting tils of the rev	Minor Change to the approved PU of Drive-Through Facility stacking kin Donuts restaurant with a Drive g. Based on comments during the ised proposal are as follows:	g spaces. -Through	
	sting restaurant spac					
•	•		hrough Facil	ity along the west building elevation	on.	
	lrive-through stacking	• •	modets the D	rive Through Escility		
_	oortion of the existin			rive-Through Facility.		
o Remove lan		st of the building	0	v landscaping in-between the drive	-through	
	-	÷	liminate conf	flicts with the proposed drive-throu	ugh lane.	
• Create a on	e-way traffic circula	tion nattern		_		

- Create a one-way traffic circulation pattern.
- Update the exterior appearance of the restaurant space.
 - Updates include new signage and painting of the exterior facades.

RECOMMENDATION / SUGGESTED ACTION (briefly explain):

Staff recommends approval of the request to reduce the required Drive-Through Facility stacking spaces.

Community & Economic Development

Planning Division Phone: (630) 377-4443 Fax: (630) 377-4062



Staff Report

TO:	Chairman Todd Wallace
	And Members of the Plan Commission

- FROM: Matthew O'Rourke, AICP Planner
- **RE:** Minor Change to PUD Preliminary Plan and Drive-Through Facility Stacking Space Reduction Request for 2701 E. Main Street (Dunkin Donuts).

DATE: May 2, 2014

I. APPLICATION INFORMATION:

Project Name: 2701 E. Main Street

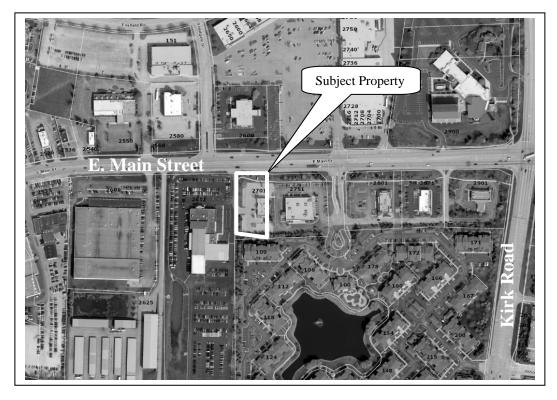
Applicant: Steven Kolber, Kolbrook Design.

Purpose:Minor change to modify the existing tenant space into a Dunkin Donuts
Restaurant and addition of a Drive-Through Facility.

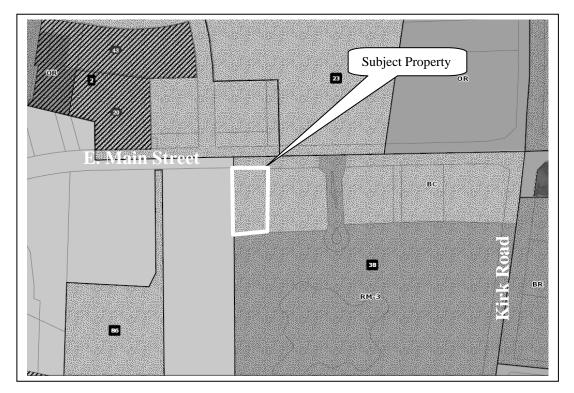
	Site Information				
Location	2701 E. Main Street				
Acres	1.15				
Applications	1) Minor Change to PUD Preliminary Plan				
Applicable	17.04 Administration				
Ordinances	17.06 Design Review Standards & Guidelines				
and Zoning	17.24.100 Drive-Through Facilities				
Code	Ordinance No. 1997-M-115 "An Ordinance Granting a	Special Use as a Planned			
Sections	Unit Development (Stuart's Crossing PUD)"				
	Existing Conditions				
Land Use Existing Restaurant Building					
Zoning	BC- Community Business (Stuarts Crossing PUD)				
	Zoning Summary				
North	BC- Community Business (Foxfield Commons PUD)	Multiple Buildings			
East	BC- Community Business (Stuarts Crossing PUD)	Walgreen's			
South	RM-3 General Residential (Stuarts Crossing PUD)	AMLI Apartments			
West	BC- Community Business	Toyota Dealership			
	Comprehensive Plan Designation				
Neighborhoo	d Commercial				
reignbornoo					

Staff Report –2701 E. Stacking Space Reduction Request 5/2/2014 Page 2

Aerial Photograph



Surrounding Zoning



II. BACKGROUND

In 1997, the City Council approved Ordinance No. 1997-M-115 "An Ordinance Granting a Special Use as a Planned Unit Development (Stuart's Crossing PUD)". This ordinance established the basic framework and standards for all properties developed in the Stuarts Crossing PUD. 2701 E. Main Street is located on Parcel 3A of this PUD.

Under these provisions, Resolution No. 2002-21 "Recommending Approval of Application for PUD Preliminary Plans Stuart's Crossing – AMLI Lot 2 Boston Market)" for a stand-alone Boston Market restaurant at 2701 E. Main Street was approved in 2002. This approved plan was modified by the following resolutions for Minor Changes to the PUD Preliminary Plan: Resolution No. 2002-33, 2003-13, 2003-25, and 2005-29.

In 2009, Ordinance No. 2009-M-3 and Ordinance No. 2009-Z-1 were approved. These two ordinances permitted Retails Sales on Parcel 3A of the Stuart's Crossing PUD and modifications to the existing building. After these approvals the two tenant spaces were occupied by a T-Mobile store and Qdoba restaurant. The Qdoba restaurant space has been vacant since 2012.

III. PROPOSAL

The applicant, Kolbrook Design, has submitted an application for a Minor Change to the approved PUD Preliminary Plan and request for a reduction in the required number of Drive-Through Facility stacking spaces. The applicant intends to modify the former Qdoba space into a Dunkin Donuts restaurant with a Drive-Through Facility. The details of the proposal are as follows:

- Convert the existing restaurant space into Dunkin Donuts.
 - Modify the site plan to accommodate a Drive-Through Facility along the west building elevation.
 - Add 6 drive-through stacking spaces.
 - Remove 9 parking spaces west of the building to accommodate the Drive-Through Facility.
 - Remove a portion of the existing outdoor seating area.
 - Remove landscaping to the west of the building and add new landscaping in-between the drive-through stacking spaces and western parking stalls.
- Update the exterior appearance of the restaurant space.
 - Updates include new signage and painting of the exterior facades.

IV. STAFF ANALYSIS

A. MINOR CHANGE

Based on the details of the proposal, staff has determined that this project meets the criteria of a minor change to a PUD. Section 17.04.430.B Minor Changes of the Zoning Ordinance states that a change to the PUD plan constitutes a minor change under the following circumstances:

"The City Council may, without review and recommendation of the Plan Commission, approve minor changes in the PUD plans that do not change the concept or intent of the PUD. Minor changes are defined as any change not defined as a major change (see Paragraph A above) or an authorized administrative change (see Paragraph C below)."

B. <u>PROPOSED USES</u>

There is a specific list of permitted uses for Parcel 3A in the Stuart's Crossing PUD. Specifically, "Restaurants, including live entertainment and dancing, and **drive-in restaurants**; not including fast food restaurants" is listed as a permitted use.

The applicant has submitted a letter dated January 14, 2014 describing Dunkin Donuts' business operations. This letter states:

- 70% of the business is from the sale of beverages.
- 80% of their patrons are morning commuters.
- The inside décor of the restaurant encourages patrons to stay long periods of time in lounge seats.

Based on this information, staff has conferred with legal counsel and determined that the proposed use constitutes a "drive-in restaurant".

C. <u>SITE PLAN</u>

Staff has reviewed the proposed changes to the site plan in accordance with the relevant provisions of Title 17 of the Zoning Ordinance and the standards established in the Stuart's Crossing PUD. The details of that review are as follows:

A. Drive-Through Facility and Site Layout

The applicant is proposing to remove the 9 existing parking spaces west of the existing building. The applicant will place the drive-through pick-up window stacking spaces in this location. The following table represents staff's review of relevant standards:

Category	Zoning Ordinance Standard	PUD Standard	Proposed
Required Stacking Spaces	15	N/A	6
Required Stacking Stall Size	9' X 20'	N/A	9' X 20'
Screened from Public Street	Must not be along or screened from public street	N/A	Drive-Through Facility is located away from the public street
Parking Stalls (Both Units)	29	N/A	48

B. Landscaping

The proposed plan illustrates that some of the landscaping along the foundation of the building will be removed. However, the amount of landscaping the application is creating will increase the overall square footage of landscaping onsite. The applicant is proposing to remove approximately 262 square feet of greenspace and replace it with 1,147 square feet of greenspace.

D. DRIVE-THROUGH FACILITY STACKING SPACE REDUCTION

The Applicant is requesting a reduction in the required number of drive-through stacking spaces from 15 to 6.

Section 17.24.100.C Reduction of Required Spaces of the Zoning Ordinance states:

"The number of required stacking spaces may be reduced by the City Council, after receiving a recommendation from the Plan Commission, if the petitioner presents a study with quantifiable evidence based on comparable facilities that demonstrates that the number of stacking spaces may be reduced without affecting the ability of the proposed facility to meet the applicable requirements. The approval of a reduced number of stacking spaces shall apply only to the specific business for which the study was conducted."

The applicant has provided an analysis from Gewalt Hamilton Associates, Inc. dated 1-28-2014 (Memo Attachment 3) to substantiate this request. The details of this analysis are as follows:

- The study includes data from two existing Dunkin Donuts establishments collected in 2012.
 - The analysis examines the morning peak period from 7:00 AM to 9:00 AM.
 - The Rolling Meadows location has an average queue of less than 2 cars and a maximum queue of 6 cars.
 - The Elgin location has an average queue of 4 cars and a maximum queue of 7 cars.
- Gewalt Hamilton has recently examined a facility in Glenview. The average queue at this location was 4 cars with a maximum of 8 cars observed once.
- Gewalt Hamilton has stated that 6 stacking spaces are sufficient for the proposed Dunkin Donuts Drive-Through Facility.

E. <u>BUILDING ELEVATIONS</u>

The applicant is planning cosmetic changes to the façade of the existing building. These changes involve painting the façade and replacing the existing window/door awnings. The new color scheme is comprised of earth tone colors with small orange accent bands. The proposed modifications comply with Section 17.06.030 Standards and Guidelines – BL, BC, BR, & O/R Districts of the City's Zoning Ordinance.

V. 5/2/2014 UPDATE

A. <u>2/4/2014 PLAN COMMISSION MEETING</u>

The Plan Commission reviewed the proposal on 2/4/2014. The Plan Commission stated the following concerns during the meeting:

- Vehicles entering the site and then trying to turn immediately into the drive-through stacking spaces.
- Vehicles leaving the drive-through then immediately turn west to leave the site.
- The number of proposed stacking spaces (6) for the drive-through was not sufficient.

The Plan Commission asked the applicant to revise the plans to address these concerns.

B. <u>REVISED PLANS</u>

1. Site Plan Modifications

The applicant has submitted a revised site plan dated 2/27/2014 to address the Plan Commission's concerns. The details of the revised plan are as follows:

- Increased the number of drive-through stacking spaces from 6 to 7.
- Creation of a longer green space west of the drive-through that forces patrons leaving the drive-through point of service to the southern drive-aisle.
 - The existing dumpster enclosure that currently faces west will be altered to face the south. This eliminates any conflicts with the dumpster enclosure opening and the proposed Drive-Through Facility.
- Reduction of total off street parking spaces from 48 to 36. 29 off-street parking spaces are required by the Zoning Ordinance for both tenants.

2. Supplemental Drive-Through Stacking Space Study

The applicant has provided a supplemental drive-through stacking study from Gewalt Hamilton Associates, Inc. dated 3/17/2014. The details of this revised study are as follows:

- Analysis of the existing Dunkin Donuts facility located at 1711 W. Main Street.
 - \circ The analysis examines the morning peak period from 7:00 AM to 10:00 AM
 - An average queue of 4 cars and a maximum queue of 11 cars were observed.
 - The consultant noted that this location is much busier than the projections indicate for the E. Main Street site.
- The study includes data from two existing Dunkin Donuts establishments collected in 2012.
 - The analysis examines the morning peak period from 7:00 AM to 9:00 AM.
 - The Rolling Meadows location has an average queue of less than 2 cars and a maximum queue of 6 cars.
 - The Elgin location has an average queue of 4 cars and a maximum queue of 7 cars.
- Gewalt Hamilton has recently examined a facility in Glenview. The average queue at this location was 4 cars with a maximum of 8 cars observed once.
- Gewalt Hamilton states that the proposed 7 stacking spaces and revised drive-through layout are sufficient for the proposed Dunkin Donuts Drive-Through Facility.

VI. RECOMMENDATION

Staff recommends approval of request to reduce the required Drive-Through Facility stacking space, given that any potential increased stacking will be internal to the site and will not impact any public streets.

VII. ATTACHMENTS

- Application for Minor Change to PUD Preliminary Plan; received 1/17/2014
- Permitted uses on Parcel 3A from Ordinance No. 1997-M-115
- Letter from Kolbrook Design; dated 1/14/2014
- Stacking Space Analysis; Gewalt Hamilton Associates, Inc.; dated 1/28/2014
- PUD Preliminary Plans; Kolbrook Design; dated 1/30/2014
- Revised Site Plan; Kolbook Design; dated 2/27/2014
- Supplemental Drive-Through Stacking Space Study; Gewalt Hamilton; dated 3/17/2014

CITY OF ST. CHARLES

TWO EAST MAIN STREET ST. CHARLES, ILLINOIS 60174-1984



COMMUNITY DEVEL	OPMENT/PLANNING DIVISION PHONE: (630) 377-444	43 FAX: (630) 377-4062
	MINOR CHANGE TO PUD APPLICAT	ION RECE RE EVE Date St. Charles, IL
CITYVIEW Project Name:	2701 E. Main St DUNLIN DONOTS	Jan 17 2014
Project Number:	<u>2014</u> -PR- <u>003</u> 2014 - AP-003	CDD Planning Division
Application No.	$\alpha 014$ - AP- 0.5	and a second sec

Instructions:

A Minor Change to PUD is one that modifies an approved PUD Preliminary Plan in a manner that complies with all standards of the Special Use for PUD Ordinance applicable to the property and meets the definition of a Minor Change as contained either in Section 17.04.430 of the Zoning Ordinance or the Special Use for PUD Ordinance.

To request approval of a Minor Change, complete this application and submit it with all required attachments to the Planning Division. When the application is complete, City staff will schedule a review by the Planning and Development Committee of the City Council. The Committee's recommendation will be forwarded to the City Council for final action.

The information you provide must be complete and accurate. If you have a question please call the Planning Division and we will be happy to assist you.

1.	Property Information:	Parcel Number (s): 0925301029	
		Street Address: 2701 E Main St. Saint Charles, IL 60174	
2.	Applicant	Name: Steve Kolber, Kolbrook Design	Phone 847-492-1992
	Information:	Address: 828 Davis Street Suite 300. Evanston, IL 60201	Fax 312-453-0699
			Email skolber@kolbrook.com
3.		Name CPD Feather Rock LLC	Phone 502 4125 1524
3.	Record Owner Information:	Address 10531 Timberwood Circle, SuiteD	Phone 502 425 1524 Fax 502 470 7670
3.	Owner		. A. A. TO A SALE MARKET MARKET MARKET MARKET AND A SALE
	Owner Information: Billing:	Address 10531 Timberwood Circle, SuiteD	Fax 502 470 7670
	Owner Information:	Address 10531 Timberwood Circle, SuiteD Louisuille, RY 40223	Fax 5024707670 Email chad Q greenrockosa.com

INFORMATION FOR PROPOSED MINOR CHANGE:

NAME OF PUD:	Stuart's Crossing
--------------	-------------------

PUD ORDINANCE #: _1997-M-115______

Identify Specific PUD Plans to be changed:

- Provide drive thru facility with 6 vehicle stacking
- 2. Addition of signage
- 3.

Description of Proposed Changes:

Interior and exterior renovation of existing two tenant building to support a Dunkin Donuts restaurant and drive thru

Addition of drive thru menu board and speaker tower canopy

Attachment Checklist

- □ APPLICATION: Completed application form signed by the applicant
- **APPLICATION FEE:** Application fee in accordance with Appendix B of the Zoning Ordinance.
- □ **REIMBURSEMENT OF FEES AGREEMENT:** An original, executed Reimbursement of Fees Agreement and deposit of funds in escrow with the City, as provided by Appendix B of the Zoning Ordinance.

□ PROOF OF OWNERSHIP and DISCLOSURE:

a) a current title policy report; or

b) a deed and a current title search.

If the owner is not the applicant, an original letter of authorization from the owner permitting the applicant to act on his/her behalf is required. If the owner or applicant is a Trust, a disclosure of all beneficiaries; if the owner or applicant is a Partnership, a disclosure of all partners; if the owner or applicant is a Corporation, a disclosure of all owners with an interest of at least ten percent (10%).

□ LEGAL DESCRIPTION: For entire subject property, on 8 ½ x 11 inch paper

D PLAT OF SURVEY:

A current plat of survey for the Subject Realty showing all existing improvements on the property, prepared by a registered Illinois Professional Land Surveyor.

□ **COVER LETTER:** describing the proposed minor change requested, why it is necessary, and how it is different from the currently approved plan.

D PLANS:

All required plans shall be drawn on sheets no larger than 24" x 36", unless the Director of Community Development permits a larger size when necessary to show a more comprehensive view of the project. All required plans shall show north arrow and scale, and shall be drawn at the same scale (except that a different scale may be used to show details or specific features). All plans shall include the name of the project, developer or owner of site, person or firm preparing the plan, and the date of plan preparation and all revisions.

Copies of Plans:

• Initial Submittal - Fifteen (15) full size copies. Three (3) 11" by 17", and a PDF electronic file on a CD-ROM.

Plans Shall include the following:

- Site Plan indicating location of proposed change.
- Existing streets on and adjacent to the tract.
- Architectural elevations showing existing/approved and proposed building design, color and materials (if applicable)
- If change is proposed to landscaping, show approved and proposed drawings, indicate species and quantities of plant material to replace existing/approved materials.

Additional information may be necessary depending on the specific change proposed.

I (we) certify that this application and the documents submitted with it are true and correct to the best of my (our) knowledge and belief.

Manager of Owner 12/17/13 Date 1-14-14 Record Owner

Applicant or Authorized Agent

OWNERSHIP DISCLOSURE FORM LIMITED LIABILITY COMPANY (L.L.C.)

STATE OF ILLINOIS)) SS.
KANE COUNTY)
I. <u>Chad Middender</u> , being first duly sworn on oath depose and say that I am Judiana Manager of <u>CPD Feather Rock LLC</u> , an Winois Limited Liability
Company (L.L.C.), and that the following persons are all of the members of the said L.L.C.:
Chad Middendaf
Chad Middendaf Loren Guzik
V
By: $('ll)'lll_, Manager$
Subscribed and Sworn before me this 17^{TH} day of
December . 20 <u>13</u> .
(
Virginia Bale
() Notary Public

.

kolbrook design

January 14, 2014

Matthew O'Rourke City of St. Charles 2 E. Main Street St. Charles, IL 60174

Re: Minor Change to PUD Application 2701 E Main St. St. Charles, IL 60174

Dear Mr. O'Rourke:

Please consider this petition to make minor changes to the Stuart's Crossing PUD; specifically to the property

formerly operated as a Qdoba restaurant.

We are looking to convert an existing restaurant space into a drive thru coffee shop within the Stuart's Crossing PUD. As shown in the attached proposal, Dunkin Donuts potentially will be taking up the West portion of the building and creating a drive thru which directs vehicle traffic around the building. The existing neighboring tenant (T-Mobile) is expected to remain.

Understanding the requirements for a drive thru facility within the City of St. Charles typically requires enough space to stack 15 vehicles, we have attached a statement which describes the kind of use a typical Dunkin Donuts drive thru sees daily while expressing the need for no more than four to six vehicles in queue at any time. In kind, we have designed a drive through option which allows for six vehicles to fit comfortably along the side of the subject building by modifying the parking lot layout as illustrated in the enclosed project packet.

Lastly, we had discussed the character of Dunkin Donuts as it relates to the comparison with other franchises that are considered "fast food" and would like to supply further information which supports our determination that Dunkin Donuts is a Coffee/ Donut Shop based not only on sales but the atmosphere and character of the space as well. A recent sales analysis performed by our client has shown that beverage sales account for 70% of his business on a regular basis and 80% of all business happens between 5 and 10 am serving coffee to morning commuters. Patrons who come into a new Dunkin Donuts coffee shop will find a welcoming atmosphere which encourages an extended stay by introducing elements such as soft lighting and lounge seating areas. In short, it is the intent of the Dunkin Donuts brand as a whole to distance itself from the sterile, commercialized feelings associated with the majority of "fast food" chains.

I hope that you and your fellow staff members will find this proposal favorable and I look forward to your response.

Respectfully Submitted

Steven Kolber, AIA

Principal Kolbrook Design, Inc.

828 Davis Street Suite 300 Evanston, IL 60201

www.kolbrook.com

Memorandum

Karim Khoja

Bill Grieve

January 28, 2014

To:

From:

Date:



CONSULTING ENGINEERS

850 Forest Edge Drive, Vernon Hills, IL 60061 TEL 847.478.9700 ■ FAX 847.478.9701

820 Lakeside Drive, Suite 5, Gurnee, IL 60031 TEL 847.855.1100 ■ FAX 847.855.1115

53 W. Jackson Blvd., Suite 924, Chicago, IL 60604 Tel 312.329.0577 ■ FAX 312.329.1942

www.gha-engineers.com

Subject: Proposed Dunkin Donuts Drive-Thru 2701 E. Main Street (IL 64) – St. Charles, Illinois

Northshore Management Group, Inc.

GEWALT HAMILTON ASSOCIATES, INC. (GHA) has considered the drive-thru stacking needs at the above captioned location. As proposed, Dunkin' Donuts would occupy the former Qdoba restaurant space at 2701 E. Main Street in St. Charles, Illinois. I offer the following information for your consideration.

Drive-Thru Stacking

- GHA conducted extensive drive-thru stacking surveys in 2012 at two Dunkin' Donuts in Rolling Meadows and Elgin in 2012. It is our understanding that these two stores have comparable sales as projected at the 2701 E. Main Street store.
- Exhibit A summarizes the data collected during the morning peak period from 7 AM to 9 AM. The Rolling Meadows Dunkin' Donuts had an average queue of less than 2 cars and a maximum queue of 6 cars. The Elgin store had an average queue of less than 4 cars and a maximum queue of 7 cars.
- Dunkin' Donuts recently added a drive-thru to their store at the Lake Avenue / Waukegan Road intersection in Glenview, Illinois. GHA follow-up observations after the drive-thru opened indicate that the average queue was 4 cars and a maximum queue (one time) of 8 cars was observed.

<u>Discussion Point.</u> Based on the survey results, we believe that 6 car stacking at the 2701 E. Main Street store should adequately accommodate the drive-thru demand.

Kolbrook Design Site Plan

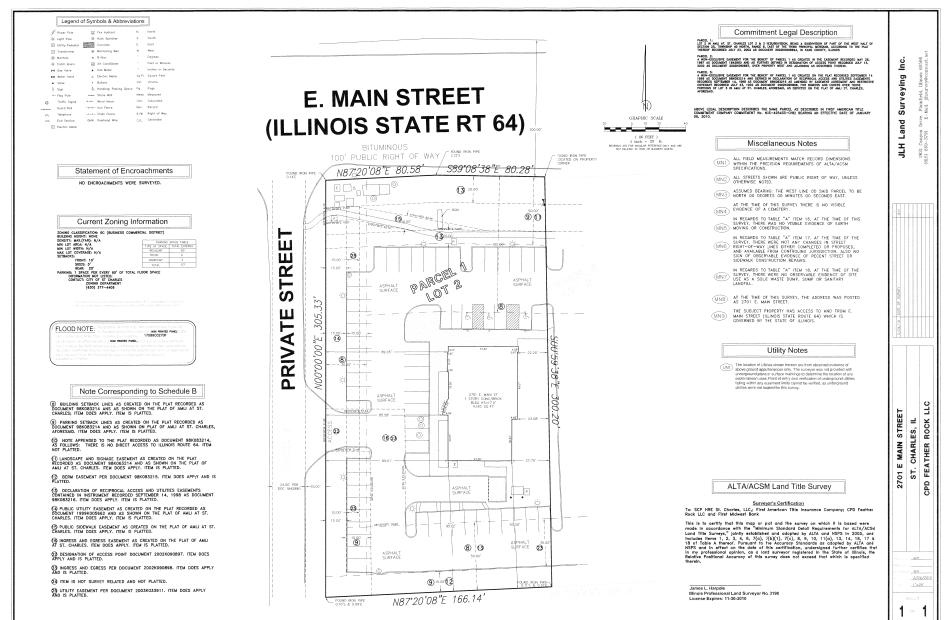
- Appropriate signage and pavement striping should be implemented to direct customers to the drive-thru
 and to let drivers know that the western circulation aisle would operate one-way southbound, instead of
 two-way.
- It may be appropriate to include a channeling island that separates the drive-thru lane from the travel lane and parking along the western drive aisle.
- Changing the orientation in the western aisle to 60-degree angle spaces may allow for a row of angle parking on the east side that would help separate the drive-thru aisle lane from other traffic. In fact, based on current City design standards, there may be an opportunity to provide a row of perpendicular parking on the eastside, which would allow two-way operation of the western circulation aisle to be maintained.

1300 Hick Road, Rolling Meadows IL - Observed 7/5/12							
Time	Gas Only	Convenience Only	Gas and Convenience Store	Drive Thru Only	Total	Vehicle Queues	
7:00-7:15 AM	4	5	5	5	19	1.0,1,0,0	
7:15-7:30 AM	2	4	5	11	22	2,3,1,4,1	
7:30-7:45 AM	4	2	4	15	25	1,1,1,2,2	
7:45-8:00 AM	2	6	6	9	23	1,0,0,1,4	
8:00-8:15 AM	6	4	0	9	19	1,4,1,2,0	
8:15-8:30 AM	4	2	4	5	15	1,0,0,0,0	
8:30-8:45 AM	2	3	5	6	16	2,0,1,1,0	
8:45-9:00 AM	4	3	8	15	30	1,1,2,6,3	
TOTAL	28	29	37	75	169	Max Queue = 6	

Exhibit A - Dunkin' Donuts Drive-Thru Surveys

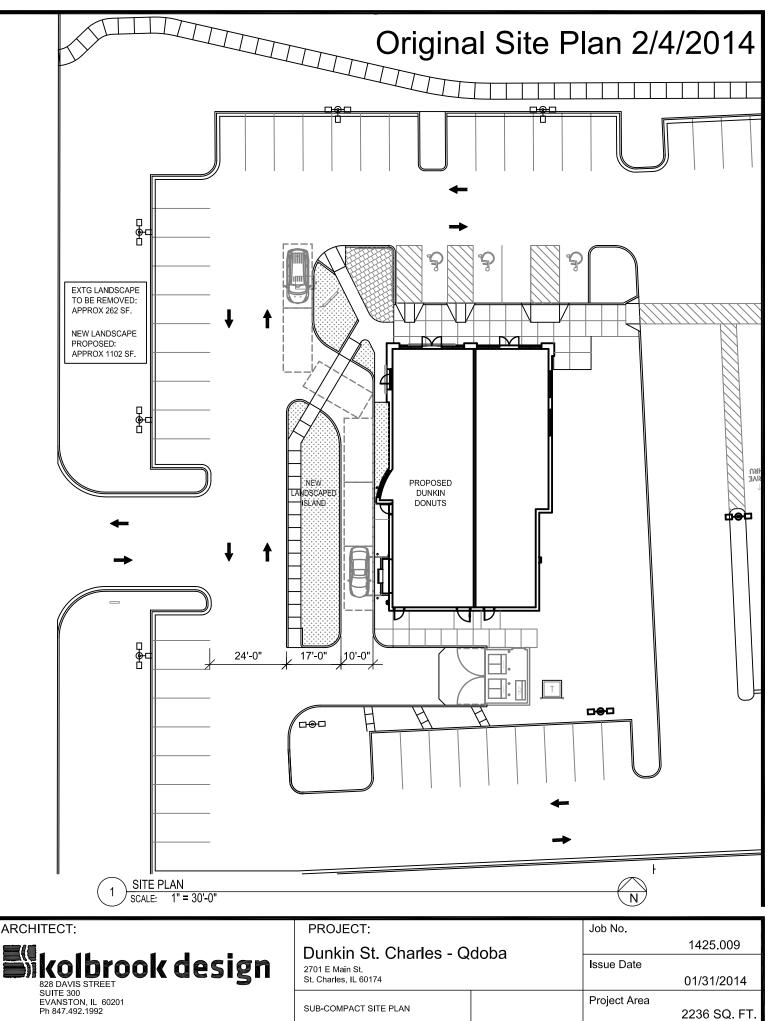
1137 Dundee Avenue, Elgin, IL - Observed 7/5/12							
Time	Gas Only	Convenience Only	Gas and Convenience Store	Drive Thru Only	Total	Vehicle Queues	
7:00-7:15 AM	7	5	8	12	32	4,3	
7:15-7:30 AM	6	3	3	15	27	4,7	
7:30-7:45 AM	6	5	7	13	31	5,4	
7:45-8:00 AM	4	5	3	9	21	3,2	
8:00-8:15 AM	3	4	3	11	21	4,3,4	
8:15-8:30 AM	3	2	4	12	21	3,4	
8:30-8:45 AM	3	5	3	11	22	3,2	
8:45-9:00 AM	5	8	2	14	29	4,4	
TOTAL	37	37	33	97	204	Max Queue = 7	

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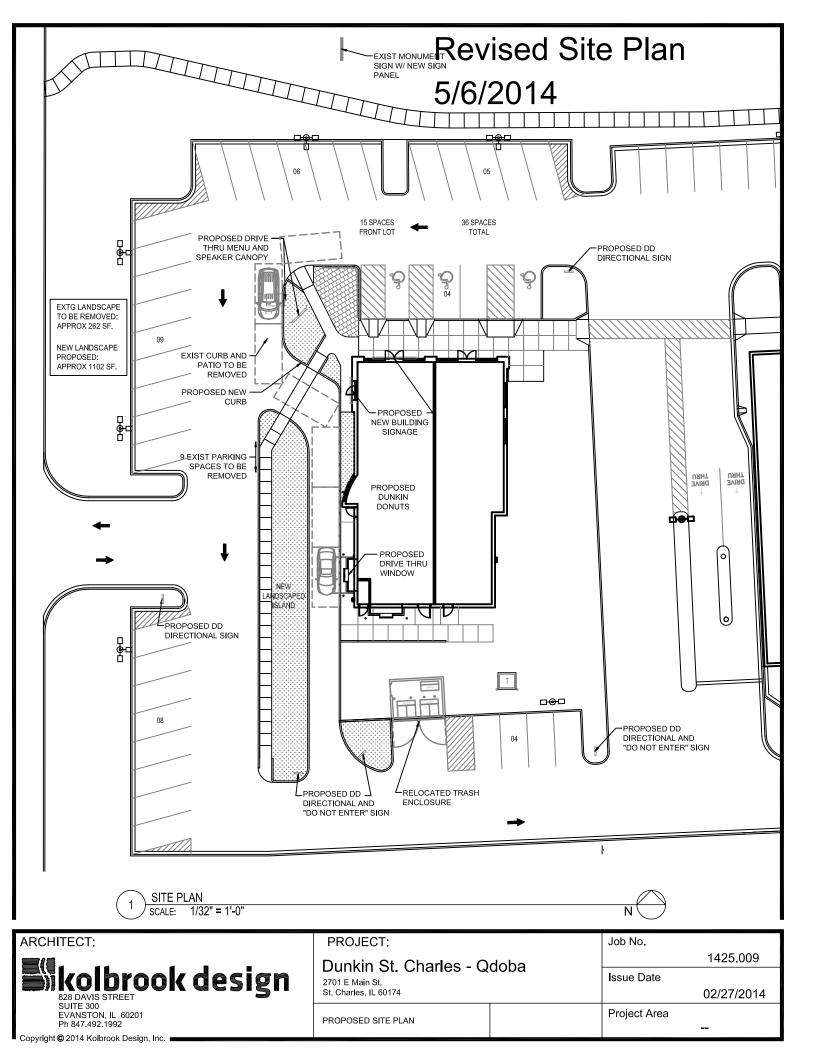


AREA: 49,670 SQUARE FEET OR 1.14 ACRES +/-

10-322-100



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Traffic Planning Project Brief

Karim Khoja

Bill Grieve

March 17, 2014

To:

From:

Date:



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Subject: Proposed Dunkin Donuts Drive-Thru 2701 E. Main Street (IL 64) – St. Charles, Illinois

Northshore Management Group, Inc.

GEWALT HAMILTON ASSOCIATES, INC. (GHA) has considered the traffic planning requirements of the above captioned Dunkin' Donuts restaurant location. As proposed, Dunkin' Donuts would occupy the former Qdoba restaurant space at 2701 E. Main Street in St. Charles, Illinois (see *Exhibit 1*). I offer the following information for your consideration.

Drive-Thru Stacking and Parking Demand

- GHA conducted an extensive drive-thru stacking and parking survey on Tuesday, March 11, 2014 at the Dunkin' Donuts located at 1711 W. Main Street in St. Charles. This location was selected because it was cited as being very busy. The drive-thru queue was noted every 5 minutes and the Dunkin' Donuts parking demand was noted every 15 minutes between 7 AM and 10 AM. This time period was selected because Dunkin' Donuts historically does 65% of its business during the morning before 10 AM.
- *Exhibit 2* summarizes the drive-thru queuing and parking data. The queue ranged from 0 to a maximum of 9 cars from the drive-thru window, with an average queue of about 4 cars. In fact, out of the 37 data points, 33 of them showed a queue of 7 cars or less. And the highest parking demand was 11 cars.

<u>Discussion Point.</u> It should be noted that the Dunkin' Donuts at 1711 W. Main Street in St. Charles does much more business than is projected at the proposed site at 2701 E. Main Street. Thus, the drive-thru queue should probably be shorter than surveyed at 1711 W. Main Street.

- GHA also conducted extensive drive-thru stacking surveys in 2012 at two Dunkin' Donuts in Rolling Meadows and Elgin in 2012 from 7 AM to 9 AM. It is our understanding that these two stores have comparable sales as projected at the 2701 E. Main Street store. The Rolling Meadows Dunkin' Donuts had an average queue of less than 2 cars and a maximum queue of 6 cars. The Elgin store had an average queue of less than 4 cars and a maximum queue of 7 cars.
- Finally, Dunkin' Donuts recently added a drive-thru to their store at the Lake Avenue / Waukegan Road intersection in Glenview, Illinois. GHA follow-up observations after the drive-thru opened indicated that the average queue was 4 cars and a maximum queue (one time) of 8 cars was observed.

Kolbrook Design Site Plan

- Per the Kolbrook Design site plan dated February 27, 2014 (see *Exhibit 3*), appropriate signage and pavement striping will be implemented to direct customers to the drive-thru and to let drivers know that the circulation pattern around the building will operate one-way counterclockwise, instead of two-way.
- A landscaped channeling island will separate the drive-thru lane from the travel lane and parking along the western drive aisle. Stacking for 7-8 cars is to be provided before encroaching into the parking next to the building on the north side, which equals or exceeds the observed queues at the several Dunkin' Donuts noted.
- The parking lot will be restriped from perpendicular to angle parking to emphasize that the circulation
 pattern is one-way counterclockwise. About 25 parking spaces will still be available to customers and
 employees within the immediate influence area of the Dunkin' Donuts. As noted, a maximum of 11
 parking spaces were filled during the morning peak period at the store at 1711 W. Main Street in St.
 Charles. Employees should be encouraged to park in the more remote spaces to maximize the number of
 prime parking spaces available for customers.

<u>Key Findings.</u> There are several site enhancements planned that will help ensure that the Dunkin' Donuts drive-thru operation will not detrimentally impact site accessibility and on-site circulation. And based on GHA survey data and observations, adequate drive-thru stacking and parking will be available for Dunkin' Donuts customers and employees.

* * * * * * * * * * * * *

This Traffic Planning Project Brief prepared by:

Sin Guile

William C. Grieve, P.E., PTOE Senior Transportation Engineer



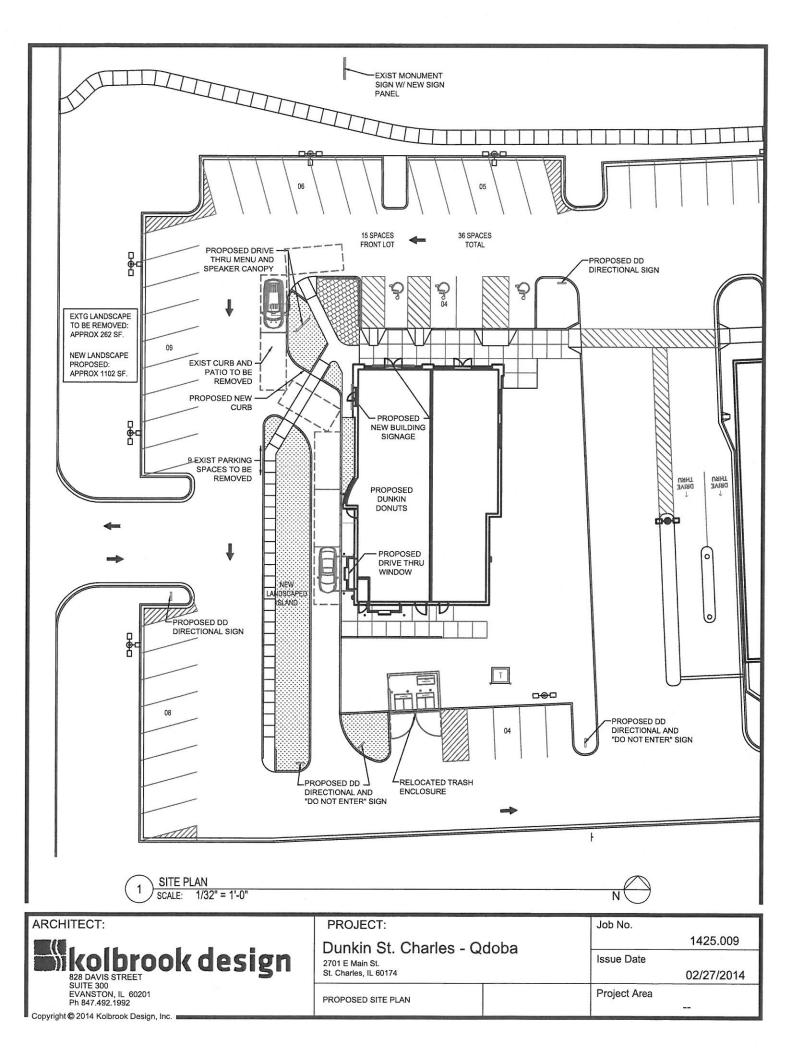


Gewalt Hamilton Associates, Inc.

Exhibit 2 Drive-Thru Queueing & Parking Demand Dunkin' Donuts - 1711 W. Main Street; St. Charles, IL. Tuesday, March 11, 2014

Time	Drive-Thru Queue	Parked Cars
7:00:00 AM	5	9
7:05:00 AM	4	
7:10:00 AM	4	
7:15:00 AM	8	5
7:20:00 AM	8	
7:25:00 AM	6	
7:30:00 AM	7	10
7:35:00 AM	9	
7:40:00 AM	5	
7:45:00 AM	3	4
7:50:00 AM	6	
7:55:00 AM	6	
8:00:00 AM	5	6
8:05:00 AM	3	
8:10:00 AM	3	
8:15:00 AM	2	5
8:20:00 AM	3	
8:25:00 AM	4	
8:30:00 AM	4	9
8:35:00 AM	4	
8:40:00 AM	3	
8:45:00 AM	3	8
8:50:00 AM	3	
8:55:00 AM	4	
9:00:00 AM	3	5
9:05:00 AM	2	
9:10:00 AM	3	
9:15:00 AM	0	11
9:20:00 AM	1	
9:25:00 AM	1	
9:30:00 AM	4	7
9:35:00 AM	6	
9:40:00 AM	3	
9:45:00 AM	9	8
9:50:00 AM	3	
9:55:00 AM	1	
10:00:00 AM	1	10

Gewalt Hamilton Associates, Inc.







CONTENTS:

- 1. COVER SHEET AND SITE PHOTOS
- 2. ADDITIONAL SITE PHOTOS
- 3. PLAT OF SURVEY
- 4. PROPOSED SITE PLAN
- 5. EXISTING ELEVATIONS
- 6. EXISTING ELEVATIONS
- 7. PROPOSED ELEVATIONS
- 8. PROPOSED ELEVATIONS
- 9. DRIVE THRU SIGNS
- 10. DRIVE THRU MENU
- 11. BUILDING SIGNAGE

EXISTING STREET FRONTAGE

EXISTING PYLON SIGN

 ARCHITECT:
 PROJECT:

 Dunkin Donuts - St. Charles
 Dunkin Donuts - St. Charles

 2701 E Main Street
 Issue Date

 2701 E Main Street
 01/14/2014

 Page Number
 01



EXISTING CORNER MONOLITH



EXISTING SIDE ENTRANCE



EXISTING TENANT SIDE



EXISTING REAR EXIT

Content of the stream of the s	PROJECT: Dunkin Donuts - St. Charles 2701 E Main Street St. Charles, IL 60174	Project Number 14	425.009
		Issue Date 01	1/14/2014
	ADDITIONAL SITE PHOTOS	Page Number	02

