



ST. CHARLES  
SINCE 1834

### AGENDA ITEM EXECUTIVE SUMMARY

Title:	<p>An Ordinance Approving and Adopting the Second Amendment to the First Street TIF Redevelopment Project Area</p> <p>An Ordinance Designating the Second Amended First Street Redevelopment Project Area</p> <p>An Ordinance Confirming Tax Increment Financing for the Second Amendment to the First Street TIF Redevelopment Project Area</p>
Presenter:	Rita Tungare, Director of Community & Economic Development

*Please check appropriate box:*

	Government Operations		Government Services
	Planning & Development	X	City Council – New Business (2/17/15)

Estimated Cost:	N/A	Budgeted:	YES		NO	
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If NO, please explain how item will be funded:

**Executive Summary:**

The City has hired Kane McKenna and Associates to conduct the required eligibility study and draft the second amendment to the “First Street TIF Redevelopment Plan and Project”. The purpose of this study and plan were to consider the feasibility of amending the First Street TIF. Upon determination that this area met the eligibility requirements for the proposed amendments, the process was started to formally approve and establish this new TIF District. Per the Tax Increment Allocation Redevelopment Act, Illinois Compiled Statutes, Chapter 65, Section 5/11-74.4-1et.seq. (the “TIF Act”), as amended. The following required procedural steps have been completed:

- An ordinance proposing the amendments to the TIF District was approved on November 17, 2014.
- A Joint Review Board (JRB) was convened on December 16, 2014 to consider the second amendment to the “First Street TIF Redevelopment Plan and Project”. The JRB recommended approval of the redevelopment plan and project. The vote was 8-aye to 0-nay.
- A Public Hearing in front of the City Council, to consider the second amendment to the “First Street TIF Redevelopment Plan and Project”, was convened and closed on January 20, 2015.
- The required waiting period of no less than 14 days and no longer than 90 days to approve the amendments has been observed.

At this point, all necessary statutory requirements of the TIF Act have been fulfilled, and Staff has placed the necessary ordinances on the City Council agenda to approve the second amendment to the “First Street TIF Redevelopment Project and Plan” and designate the area for tax increment redevelopment financing.

**Attachments:** *(please list)*

- An Ordinance Approving and Adopting the Second Amendment to the First Street TIF Redevelopment Project Area.
- An Ordinance Designating the Second Amended First Street Redevelopment Project Area.
- An Ordinance Confirming Tax Increment Financing for the Second Amendment to the First Street TIF Redevelopment Project Area.

**Recommendation / Suggested Action** *(briefly explain):*

Motions to approve the following ordinances:

- An Ordinance Approving and Adopting the Second Amendment to the First Street TIF Redevelopment Project Area.
- An Ordinance Designating the Second Amended First Street Redevelopment Project Area.
- An Ordinance Confirming Tax Increment Financing for the Second Amendment to the First Street TIF Redevelopment Project Area.

<i>For office use only</i>	<i>Agenda Item Number:</i> 1C-E
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**City of St. Charles**  
**Ordinance No. 2015-M-\_\_**

**An Ordinance Approving and Adopting the Second Amendment to  
the First Street TIF Redevelopment Project Area**

WHEREAS, the City Council of the City of St. Charles, Kane and DuPage Counties, Illinois (the "City"), determines that it is desirable and in the best interest of the citizens of the City of St. Charles, Kane and DuPage Counties, Illinois (the "City"), for the City to implement tax increment allocation financing pursuant to the Tax Increment Allocation Redevelopment Act, Division 74.4 of Article 11 of the Illinois Municipal Code, as amended (the "Act"), for a proposed Second Amendment to the First Street TIF Redevelopment Project Area (the "Plan and Project") within the municipal boundaries of the City within the redevelopment project area (the "Area") described in Section 2(a) of this Ordinance, which Area constitutes in the aggregate more than one and one-half acres; and

WHEREAS, pursuant to Section 11-74.4-5 of the Act, the City of St. Charles (the "Corporate Authorities") called a public hearing relative to the Plan and Project and the designation of the Area as a redevelopment project area under the Act on January 20, 2015; and

WHEREAS, due notice with respect to such hearing was given pursuant to Section 11-74.4-5 of the Act, said notice being given to taxing districts and to the Department of Commerce and Economic Opportunity of the State of Illinois by certified mail on November 21, 2014, by publication on December 23, 2014, and January 6, 2015, and by certified mail to taxpayers and residents within the Area on January 5, 2015; and

WHEREAS, the City has heretofore convened a joint review board on December 16, 2014 as required by and in all respects in compliance with the provisions of the Act; and

WHEREAS, the Corporate Authorities have reviewed the information concerning such factors presented at the public hearing and have reviewed other studies and are generally informed of the conditions in the proposed Area that could cause the Area to be a "Conservation Area" as defined in the Act; and

WHEREAS, the Corporate Authorities have reviewed the conditions pertaining to lack of private investment in the proposed Area to determine whether private development would take place in the proposed Area as a whole without the amendment of the proposed Plan and Project; and

WHEREAS, the Corporate Authorities have reviewed the proposed conditions pertaining to real property in the proposed Area to determine whether contiguous parcels of real property and improvements thereon in the proposed Area would be substantially benefited by the proposed Plan and Project improvements; and

WHEREAS, the Corporate Authorities have reviewed the proposed Second Amendment to the Plan and Project and also the existing comprehensive plan for development of the City as a whole to determine whether the proposed amendment to the Plan and Project conform to the comprehensive plan of the City

NOW, THEREFORE, BE IT ORDAINED by the Mayor and the City Council of the City of St. Charles, Kane and DuPage County, Illinois, in the exercise of its home rule powers, as follows:

1. That the foregoing recital clauses to this Ordinance are adopted as findings of the Corporate Authorities of the City of St. Charles and are incorporated herein by specific reference.
2. That the Corporate Authorities hereby make the following findings:
  - a. The Area is legally described in Exhibit A attached hereto and incorporated herein as if set out in full by this reference. The general street location for the Area is described in Exhibit B attached hereto and incorporated herein as if set out in full by this reference. The map of the Area is depicted on Exhibit C attached hereto and incorporated herein as if set out in full by this reference.
  - b. There exist conditions that cause the Area to be subject to designation as a redevelopment project area under the Act and to be classified as a Conservation Area as defined in Section 11-74.4-3(b) of the Act.
  - c. The proposed Area on the whole has not been subject to growth and development through investment by private enterprise and would not be reasonably anticipated to be developed without the amendment to the Plan.
  - d. The Plan and Project, as amended, conform to the comprehensive plan for the development of the City.
  - e. The parcels of real property in the proposed amended Area are contiguous, and only those contiguous parcels of real property and improvements thereon that will be substantially benefited by the proposed Plan and Project improvements are included in the proposed Area.
  - f. The estimated date for final completion of the Second Amended Redevelopment Project Plan and Project is December 31, 2025 and it is anticipated that all obligations incurred to finance redevelopment project costs, if any, as defined in the Plan and Project shall be retired by such date.
3. That the amended Plan and Project, which were the subject matter of the public hearing held on January 20, 2015, is hereby adopted and approved. A copy of the amended Plan and Project is set forth in Exhibit D attached hereto and incorporated herein as if set out in full by this reference.
4. That if any section, paragraph, or provision of this Ordinance shall be held to be invalid or unenforceable for any reason, the invalidity or unenforceability of such section, paragraph, or provision shall not affect any of the remaining provisions of this Ordinance.

5. That all ordinances, resolutions, motions, or orders in conflict herewith shall be, and the same hereby are, repealed to the extent of such conflict, and this Ordinance shall be in full force and effect immediately upon its passage by the City Council and approval as provided by law.

6. This Ordinance and each of its terms shall be the effective legislative act of a home rule municipality without regard to whether such ordinance should (a) contain terms contrary to the provisions of current or subsequent non-preemptive state law; or (b) legislate in a manner or regarding a matter not delegated to municipalities by state law. It is the intent of the corporate authorities of the City of St. Charles that to the extent that the terms of this ordinance should be inconsistent with non-preemptive state law, said terms shall supersede said state law to the extent of said inconsistency.

7. That this Ordinance shall be in full force and effect from and after its passage, approval and publication in pamphlet form as provided by law.

PRESENTED to the City Council of the City of St. Charles, Illinois this 17th day of February, 2015.

PASSED by the City of Council of the City of St. Charles, Illinois on this 17th day of February, 2015.

APPROVED by the Mayor of the City of St. Charles, Illinois this Illinois this 17th day of February, 2015.

\_\_\_\_\_  
Raymond P. Rogina, Mayor

Attest:

\_\_\_\_\_  
Nancy Garrison, City Clerk

Vote:

Ayes:

Nays:

Absent:

Abstain:

Date: \_\_\_\_\_

APPROVED AS TO FORM:

\_\_\_\_\_  
City Attorney

DATE: \_\_\_\_\_

**List of Exhibits**

EXHIBIT A – Legal Description

EXHIBIT B – General Street Location

EXHIBIT C – Map of Redevelopment Project Area

EXHIBIT D – Second Amended South River Road Tax Increment Plan and Project

**EXHIBIT A**

**LEGAL DESCRIPTION**

Beginning at the southeast corner of Block 48 in the Original Town of St. Charles, recorded May 8, 1837, in Book 19, page 2; thence northeasterly, 324 feet along the northerly line of Illinois Route 64 (Main Street) to the southeast corner of Block 45 in said subdivision; thence southeasterly, 80 feet to the northeast corner of Block 44 in said subdivision; thence northeasterly, along the southerly line of Illinois Route 64 (Main Street) to the westerly line of 1st Street, according to the plat recorded January 25, 1844, in Book 4, page 342; thence southeasterly, 59.15 feet along said right-of-way to an angle point in said line; thence southeasterly, 37.52 feet along said right-of-way to the easterly extension of the north line of Lot 13 in the Amended Phase II First Street Redevelopment Subdivision, recorded July 8, 2008, as Document No. 2008K056095; thence South 78 degrees 29 minutes 30 seconds West, 12.31 feet along said extension to the northeast corner of said Lot 13; thence South 11 degrees 54 minutes 23 seconds East, 441.52 feet along the east line of Lots 13 and 3 in said subdivision to a curve in said line; thence southwesterly, 44.24 feet along said curve having a radius of 28.00 feet, the chord of said curve bears South 33 degrees 21 minutes 37 seconds West, 39.78 feet to the southerly line of said Lot 3; thence South 78 degrees 37 minutes 37 seconds West along said southerly line to the northerly extension of the westerly line of Lot 6 in Phase I of First Street Redevelopment Subdivision, recorded March 29, 2007, as Document No. 2007K035551; thence South 11 degrees 13 minutes 55 seconds East, along said extension and said westerly line to a jog in said westerly line; thence North 78 degrees 20 minutes 40 seconds East, 41.90 feet along said jog; thence South 11 degrees 39 minutes 20 seconds East, 197.00 feet along said westerly line to the southwest corner of said Lot 6; thence North 78 degrees 35 minutes 36 seconds East, 84.96 feet along the south line of said Lot 6 to the southeast corner thereof; thence South 11 degrees 30 minutes 41 seconds East, 25.00 feet along an east line of Lot 5 in said subdivision to the northeast corner of Lot 14 thereof; thence South 78 degrees 35 minutes 36 seconds West, 66.48 feet along the north line of said Lot 14 to the northwest corner thereof; thence South 11 degrees 17 minutes 02 seconds East, 231.95 feet along the west line of Lots 14 and 7 in said subdivision to the southwest corner of said Lot 7; thence North 78 degrees 42 minutes 53 seconds East along the south line of said Lot 7 and the easterly extension thereof to the westerly line of Brownstone, recorded January 2, 2001, as Document No. 2001K000149; thence southeasterly, along said westerly line to the southwest corner thereof; thence northeasterly, 128.91 feet along the northerly line of Prairie Street; thence continuing northeasterly along the northerly line of Prairie Street, being a curve to the right having a radius of 340.0 feet, to the intersection with the northwesterly extension of the westerly line of Parcel 10 in said Brownstone; thence southeasterly, along said extension and said westerly line, to the south corner of said Parcel 10; thence southwesterly, along the southwesterly extension of the easterly line of said Parcel 10, to the southwesterly line of Illinois Route 31 (Geneva Road); thence northwesterly, along said right-of-way line to an angle point in said line as described in Warranty Deed recorded as Document No. 97K057468; thence northwesterly along said right-of-way line to the northeast corner of Block 43 in the Original Town of St. Charles; thence southwesterly, 132 feet along the southerly line of Walnut Street, to the northeast corner of Lot 2 in said Block 43; thence northwesterly, 192 feet along the southeasterly extension of the easterly line of Lot 6

and the easterly line of Lot 6 in Block 44 of said subdivision, to the northeast corner of said Lot 6; thence southwesterly, 192 feet along the north line of Lots 6 and 5 and the westerly extension thereof, to the southeast corner of Lot 4 in Block 49 in said subdivision; thence northwesterly, 212 feet along the easterly line of said Lot 4 and the northerly extension thereof, to the Point of Beginning.

**EXHIBIT B**

**GENERAL STREET LOCATION**

The Redevelopment Project Area is generally bounded by South 3<sup>rd</sup> Street on the west, South 2<sup>nd</sup> Street on the east, Walnut Street on the south and Main Street on the north.

**EXHIBIT C**

**MAP OF REDEVELOPMENT PROJECT AREA**



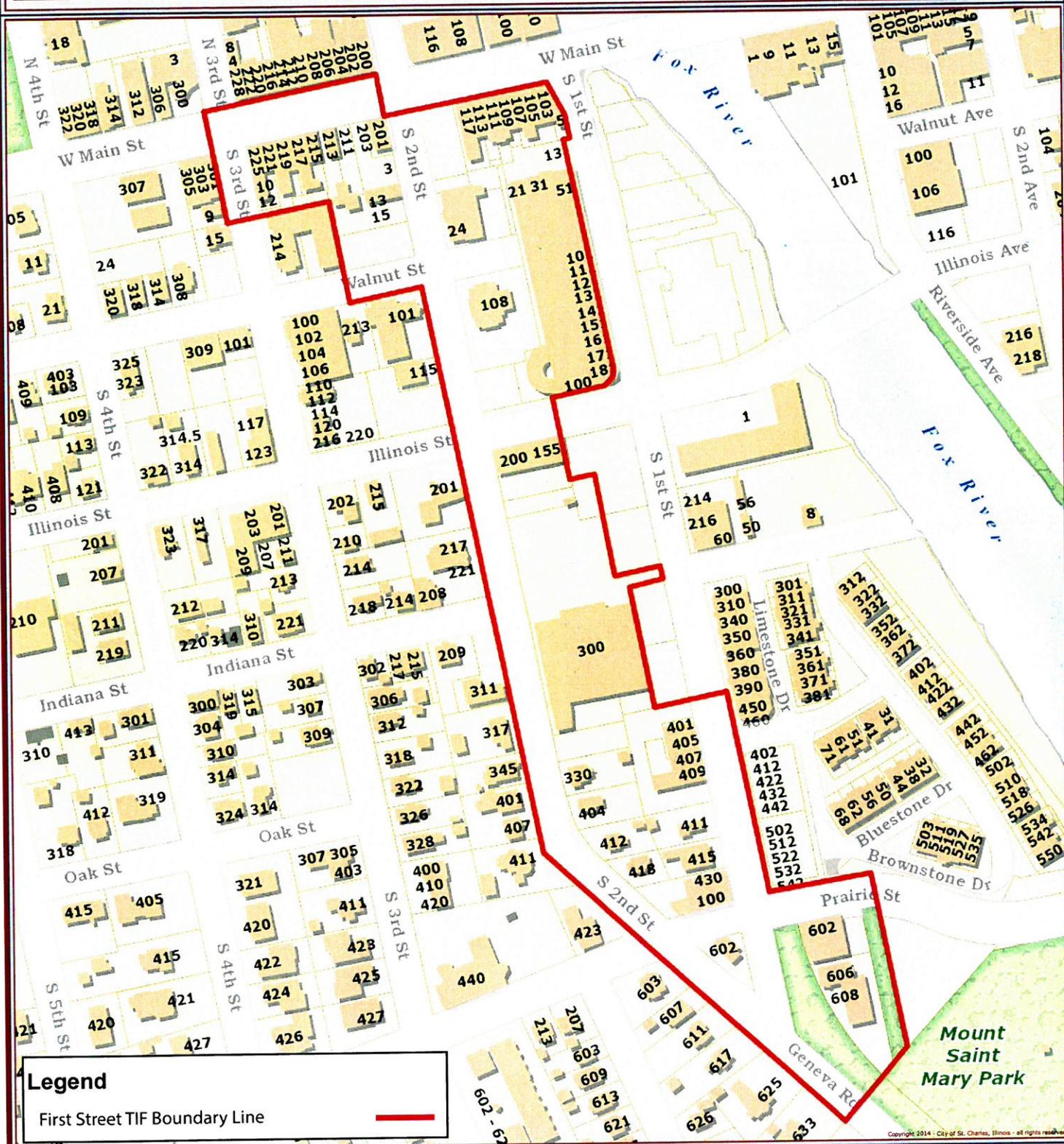
# City of St. Charles, Illinois

Two East Main Street St. Charles, IL 60174-1984  
Phone: 630-377-4400 Fax: 630-377-4440 - www.stcharlesil.gov

## Precision GIS

RAYMOND ROGINA  
MARK KOENEN

Mayor  
City Administrator

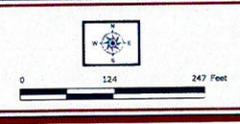


**Legend**

First Street TIF Boundary Line —



Data Source:  
City of St. Charles, Illinois  
Kane County, Illinois  
DuPage County, Illinois  
Coordinate System: Illinois State Plane East  
Projection: Transverse Mercator  
North American Datum 1983  
Printed on: September 26, 2014 10:59 AM



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**EXHIBIT D**

**REDEVELOPMENT PLAN AND PROJECT**

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**CITY OF ST. CHARLES, ILLINOIS**

**SECOND AMENDMENT TO THE FIRST STREET  
TIF REDEVELOPMENT PLAN**

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"Redevelopment plan" means the comprehensive program of the municipality for development or redevelopment intended by the payment of redevelopment project costs to reduce or eliminate those conditions the existence of which qualified the redevelopment project area as a "blighted area" or "conservation area" or combination thereof or "industrial park conservation area," and thereby to enhance the tax bases of the taxing districts which extend into the redevelopment project area as set forth in the Tax Increment Allocation Redevelopment Act, 65 ILCS 5/11-74.4-3, et. seq., as amended ("TIF Act").

**Prepared for: City of St. Charles, Illinois**

**Prepared by: Kane, McKenna and Associates, Inc.**

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Original TIF Plan – March 2002  
First Amendment – January 2006  
Draft Second Amendment – December 2014

**SECOND AMENDMENT TO THE FIRST STREET  
REDEVELOPMENT PLAN & PROJECT**

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## **I. INTRODUCTION**

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In 2002, the City of St. Charles (the “City”) adopted the *First Street Redevelopment Plan and Project* (the “Original TIF Plan,” attached as Exhibit A. In 2006 the City amended the Original TIF Plan, (the “First Amendment”) that Plan is attached as Exhibit B. The Original First Street TIF, (the “Original TIF District,” “Original Redevelopment Project Area,” or “Original RPA”) was primarily bordered by Main Street on the north, the Fox River on the west, Prairie Street on the south, and South 2<sup>nd</sup> Street on the west.

The purpose of this report is to update and amend the Original TIF Plan principally by removing all property located east of South 1<sup>st</sup> Street from the TIF District and adding the property located on the block located northwest of the Original TIF. The additional block is bordered by Main Street on the north, Walnut Street on the south, South 3<sup>rd</sup> Street on the west and South 2<sup>nd</sup> Street on the east. These new boundaries constitute the First Street TIF District, Second Amendment (the “Second Amendment,” “TIF District,” “Redevelopment Project Area,” or “RPA”). A secondary goal is to re-state and update some of the goals and objectives from the Original TIF Plan and the First Amendment.

The City is pursuing the proposed amendment as part of its strategy to promote the continued revitalization of key under-utilized properties located west of the Fox River and south of Main Street. The City sees this area as a key economic and cultural space for the community and believes that continued investment within the area is necessary to ensure its success. The City believes that these goals are consistent with the Comprehensive Plan and the principles which guide the City’s development and planning processes.

Kane, McKenna and Associates, Inc. (KMA) has been retained by the City to assist the City in drafting this amendment to the Plan.

### **Objectives**

The City’s general economic development objectives are to enhance commercial, retail, and mixed use opportunities within the City, including the First Street TIF District, as amended.

- 1) Continue efforts to provide the assistance required to eliminate conditions detrimental to successful redevelopment of the downtown area of the City.
- 2) Keep the City’s economic development principles aligned with the comprehensive plan and other community development plans and goals.

**TIF Mechanism**

The use of TIF relies upon induced private redevelopment in the TIF District to create higher real estate values that would otherwise decline without such investment. By so doing, it could result in increased property taxes compared to the previous land use (or lack of use). In this way, the existing tax base for all tax districts would be protected and a portion of future increased taxes pledged to attract the requisite private investment.

**Housing Impact Study**

It is found, and certified by the City, in connection to the process required for the amendment of this Plan and Project pursuant to 65 ILCS Sections 5/11-74.4-3(n)(5) and 5/11-74.4-5(c) of the TIF Act, that this Plan and Project will not result in the displacement of 10 or more inhabited residential units. Therefore, this Plan and Project does not include a housing impact study. If at a later time the City does decide to dislocate more than ten (10) inhabited residential units, this Plan would have to be amended and a housing impact study would be completed.

## **II. THE PROPOSED FIRST TIF DISTRICT, SECOND AMENDMENT**

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The purpose of this report is to amend the TIF Plan principally by removing all properties located east of South 1st Street from the TIF District, First Amendment and adding properties located along 200 block of Main Street and the 10 block of South 2<sup>nd</sup> Street. A secondary goal is to re-state certain goals from the Original TIF Plan and the TIF Plan, as Amended.

The TIF District, pursuant to the Second Amendment, is generally bounded by Main Street on the north, Prairie Street on the south, South 2<sup>nd</sup> Street and South 3<sup>rd</sup> Street on the west, and South 1<sup>st</sup> Street on the east.

The Original TIF Plan attached as Exhibit A provides a boundary map and legal description of the Original TIF District.

The First Amendment attached as Exhibit B provides a corrected legal description of the Original TIF District and provides an updated and increased budget for redevelopment projects.

### **III. AMENDMENTS TO THE TIF PLAN**

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In this section, amendments to the First Amendment are presented. Collectively, the amendatory language and revised exhibits comprise the “Second Amendment.”

#### Section 1, Executive Summary: Amendments

*Page 1, paragraph 2* - Amend paragraph to read as follows – “The First Street RPA contains 33 buildings, 55 tax parcels and is approximately 11.24 square acres, excluding right of ways, in size.”

#### Section 1, Objectives: Amendments

*Page 2, point number 8* – Amend the sentence to read as follows – “Support the goals and objectives of other overlapping plans, including the 2013 Comprehensive Plan, 2014 Strategic Plan, 2007 Economic Development Plan, 2003 St. Charles Bicycle and Pedestrian Facilities Plan, 2002 River Corridor Master Plan, and 2000 Downtown Strategy Plan.”

#### Section 2, Introduction: Amendments

*Page 6, paragraph 2* - Amend the paragraph to read as follows - “The community context of the RPA is detailed on Map 1 (at the time of the original TIF Plan).”

*Page 6, paragraph 3* - Amend the paragraph to read as follows - “The RPA contains 33 buildings, 55 tax parcels and it approximately 11.24 square acres in size, excluding right of ways. The RPA is generally bounded by West Main Street on the north, Prairie Street on the south, South Second Street on the west, and South First Street on the east.”

*Page 6, paragraph 4* - Amend the first sentence to read as follows – “Map 2 details the boundaries of the RPA, at the time of the original TIF Plan, including...”

*Page 6, paragraph 5* – Amend the paragraph to read as follows - “Appendix 1 contains the legal description of the RPA at the time of the original TIF Plan.”

*Page 7, Map 1* – Amend the title of the map to read as follows – “City of St. Charles: First Street RPA at the Time of the Original TIF Plan”

*Page 8, Map 2* – Amend the title of the map to read as follows – “City of St. Charles: First Street RPA at the Time of the Original TIF Plan”

*Page 9, subsection “Existing Land Use”* – Amend the subsection title to read as follows – “Existing Land Use at the Time of Original TIF Plan”

*Page 10, Map 3* – Amend the title of the map to read as follows – “City of St. Charles: First Street RPA at the Time of the Original TIF Plan”

Section 3, Eligibility Analysis

*Page 16, Map 3*, - Amend the title of the map to read as follows – “City of St. Charles: First Street RPA at the Time of the Original TIF Plan”

Section 4, Redevelopment Project and Plan

*Page 20, paragraph 2* – Amend the paragraph to read as follows – “The Redevelopment Plan identifies tools for the City to: support the establishment and improvement of the RPA as a cohesive mixed-use corridor consistent with the City’s 2013 Comprehensive Plan, 2014 Strategic Plan, 2007 Economic Development Plan, 2003 St. Charles Bicycle and Pedestrian Facilities Plan, 2002 River Corridor Master Plan, 2000 Downtown Strategy Plan, Chicago Metropolitan Agency for Planning Go To 2040 Plan, and Kane County 2040 Plan; support other improvements that serve the redevelopment interests of the local community and the City; and assist existing businesses to expand and improve their places of business, and/or mechanisms as set forth in the Redevelopment Plan.”

*Page 22, point number 8* – Amend the sentence to read as follows – “Support the goals and objectives of other overlapping plans, including the 2013 Comprehensive Plan, 2014 Strategic Plan, 2007 Economic Development Plan, 2003 St. Charles Bicycle and Pedestrian Facilities Plan, 2002 River Corridor Master Plan, and 2000 Downtown Strategy Plan.”

*Page 24, paragraph 1* – Amend the last sentence to read as follows – “The proposed objectives are compatible with the City’s 2013 Comprehensive Plan, 2014 Strategic Plan, 2007 Economic Development Plan, 2003 St. Charles Bicycle and Pedestrian Facilities Plan, 2002 River Corridor Master Plan, and 2000 Downtown Strategy Plan for the future improvement and redevelopment of the First Street TIF District as amended.”

*Page 24, subsection “Housing Impact and Related Matters”* – Strike the second paragraph.

*Page 25, Map 4*, - Amend the title of the map to read as follows – “City of St. Charles: First Street RPA at the Time of the Original TIF Plan”

Section 5, Financial Plan

*Page 28, subsection, “Estimated Redevelopment Project Costs,”* – Amend the table entitled “Table 2: Estimated TIF Eligible Costs” to read as follows:

Table 2  
RPA Project Cost Estimates

<b>Program Actions/Improvements</b>	<b>Estimated Costs</b>
Land Acquisition and Relocation	\$11,750,000
Site Preparation, Including Environmental Remediation, Demolition, and Site Grading	\$2,000,000
Utility Improvements (Including Water, Storm, Sanitary Sewer, Service of Public Facilities, and Road Improvements)	\$3,000,000
Public Improvements/Facilities and Parking Structures	\$13,000,000
Rehabilitation of Existing Structures	\$1,000,000
Interest Costs Pursuant to the Act	\$250,000
Professional Service Costs (Including Planning, Legal, Engineering, Administrative, Annual Reporting, and Marketing)	\$1,500,000
Job Training	\$500,000
Statutory School and Library District Payments	\$750,000
<b>TOTAL ESTIMATED TIF BUDGET</b>	<b>\$33,750,000</b>

*Page 31, subsection, “Most Recent Equalized Assessed Valuation of Properties in the Redevelopment Project Area,”* – Amend the second sentence to read as follows: “The base EAV of all taxable parcels in the RPA is approximately \$4,191,829.”

Other Amendments

*Figures 1, 2, and 3 of the Original TIF Plan – Amended as attached hereto as Exhibit C. The TIF District boundary maps, existing land use map, and intended land use map are replaced by the maps enclosed herein.*

*Appendix B of the Original TIF Plan (Legal Description) – Amended as attached hereto as Exhibit D.*

*Section 3 of the Original TIF Plan – Amended as attached hereto as Exhibit E.*

Preliminary Draft  
12/16/14

Exhibit A  
Original TIF Plan & Qualification Report

**First Street Redevelopment Project Area**  
**Tax Increment Financing District**  
**Eligibility Study, Redevelopment Plan and Project**

City of St. Charles

Adopted on March 18, 2002

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*S. B. Friedman & Company*  
Suite 820, 221 N. LaSalle Street  
Chicago, IL 60601-1302  
Phone: 312/424-4250; Fax: 312/424-4262  
Contact Person: Stephen B. Friedman  
SBF@FriedmanCo.com

## ***1. Executive Summary***

In June 2001, *S. B. Friedman & Company* was engaged by the City of St. Charles (the “City”) to conduct a Tax Increment Financing Eligibility Study and prepare a Redevelopment Plan and Project (the “Redevelopment Plan”). This report details the eligibility factors found within the First Street Redevelopment Project Area (the “RPA”) Tax Increment Financing (“TIF”) District in support of its designation as a “conservation area” within the definitions set forth in the Illinois Tax Increment Allocation Redevelopment Act, 65 ILCS 5/11-74.4-1 et seq., as amended (the “Act”). This report also contains the Redevelopment Plan and Project for the First Street RPA.

The First Street RPA is located wholly within St. Charles Township, in downtown St. Charles and contains approximately 22 acres of land. It consists of sixty-two (62) tax parcels with thirty-nine(39) buildings (not including ancillary structures such as garages). One (1) of the sixty-two (62) parcels is vacant and ten (10) are improved as parking lots or rights-of-way.

### ***Determination of Eligibility***

This report concludes that the RPA is eligible for TIF designation as a “conservation area” because 50% or more of the structures in the area have an age of 35 years or more and because the following four (4) eligibility factors for improved land have been found to be present to a major extent:

- Deterioration;
- Deleterious Land Use or Layout;
- Obsolescence; and
- Lack of Growth in EAV;

The factors are defined under the Act at 65 ILCS 5/11-74.4-3 (a) and (b). Additionally, three other eligibility factors are present to a minor extent and demonstrate that the RPA is in a state of gradual decline through disinvestment. Left unchecked, these conditions could accelerate the decline of the area and, combined with those factors that have been documented to be present to a major extent, could lead to more widespread and intensive disinvestment. These factors are:

- Excessive Land Coverage;
- Inadequate Utilities; and
- Lack of Community Planning.

### ***Redevelopment Plan Goal, Objectives, and Strategies***

The overall goal of the Redevelopment Plan is to reduce or eliminate conditions that qualify the RPA as a conservation area; to provide the direction and mechanisms necessary to stimulate the redevelopment of vacant and underutilized parcels; and to establish the RPA as a cohesive and vibrant mixed-use corridor that provides a comprehensive range of commercial and retail uses to the surrounding residential community, while accommodating residential and institutional uses where appropriate. Redevelopment of the RPA will strengthen the economic base and improve the image of the City as a whole. The City’s “Priority Survey” of St. Charles residents over the last several years has consistently shown that one of the most important priorities for the City of St. Charles

should be to maintain an attractive and vital downtown.

Rehabilitation and redevelopment of the RPA are to be achieved through an integrated and comprehensive strategy that leverages public resources to stimulate additional private investment. The underlying strategy is to use tax increment financing, as well as other funding sources, to reinforce and encourage further private investment.

**Objectives.** Twelve (12) broad objectives support the overall goal of area-wide revitalization of the RPA. These include:

1. Foster the development of the First Street corridor as an auto- and pedestrian-friendly retail corridor that enhances the overall quality of life of City residents and serves as an appropriate gateway to the downtown district of the City of St. Charles;
2. Provide resources for streetscaping and landscaping to visually link diverse land uses and create a cohesive and integrated identity for a mixed-use First Street corridor that is attractive to pedestrian traffic;
3. Reinforce a downtown identity through such improvements as gateway features, signage, and other public and private improvements;
4. Facilitate the development of new public facilities, parks, and open space in appropriate locations throughout the RPA as needed and in accordance with the Redevelopment Plan, including the creation of a continuous pedestrian loop along the Fox River between Main Street and Prairie Street and the development of pedestrian connections between First Street and the Fox River;
5. Facilitate the provision of adequate on- and off-street parking for visitors, employees, and customers of the RPA;
6. Facilitate the assembly, preparation, and marketing of vacant and underutilized sites for rehabilitation and/or new retail, commercial, institutional, and residential development, and provide for corrective actions to address environmental problems to permit development and redevelopment, as needed or appropriate;
7. Foster the improvement and/or creation of the public infrastructure where needed, including sidewalks, streets, curbs, gutters, underground water and sanitary systems, and stormwater detention of adequate capacity to facilitate the rehabilitation of properties within the RPA as well as the construction of new retail, commercial, residential, and mixed-use development where appropriate;
8. Support the goals and objectives of other overlapping plans, including the *Downtown St. Charles Strategy Plan, 2000* (prepared for the City of St. Charles by the Downtown Professionals Network), and the First Street Business District. Coordinate available federal, state, and local resources to further the goals of this redevelopment plan;

9. Promote a comprehensive development plan that includes a detailed parking and traffic plan that will address potential access/curb-cut consolidation, on-street parking, and the creation of pedestrian links to the Fox River;
10. Strengthen the economic well-being of the RPA and the City of St. Charles by providing resources for rehabilitated and new commercial, residential, and mixed-use development in the RPA, as appropriate;
11. Provide opportunities for women-owned, minority-owned, and locally owned businesses to share in the job and construction opportunities associated with the redevelopment of the RPA; and
12. Support job training programs and increase employment opportunities, including welfare to work programs, for individuals working in area businesses.

**Strategies.** Redevelopment and rehabilitation of specific sites within the RPA will be supported in order to stimulate private investment and enhance the RPA. Development of vacant and underutilized sites is anticipated to have a positive impact on other properties beyond the individual project sites. These objectives will be implemented through four (4) specific and integrated strategies. These include:

1. **Implement Public Improvements.** A series of public improvements throughout the RPA may be designed and implemented to help define and create an identity for the area and sub-areas, prepare sites for anticipated private investment, and create a more conducive environment for retail, commercial, residential, and institutional development.

Public improvements may include the construction of public parking facilities, streetscaping, new or improved street and sidewalk lighting, new or improved sidewalks and streets, new or improved underground infrastructure, stormwater detention of adequate capacity, the creation of parks, trails, and open space, and other public improvements consistent with the Redevelopment Plan. These public improvements may be completed pursuant to redevelopment agreements with private entities or intergovernmental agreements with other public entities, and may include the construction, rehabilitation, renovation, or restoration of public improvements on one or more parcels.

2. **Facilitate Property Assembly, Demolition, and Site Preparation.** Sites may be acquired and assembled by the City to attract future private investment and development. The consolidated ownership of these sites will make them easier to market to potential developers and will streamline the redevelopment process. In addition, financial assistance may be provided to private developers seeking to acquire land and assemble sites to undertake projects supportive of this Redevelopment Plan.

To meet the goals, policies or objectives of this Redevelopment Plan, the City may acquire and assemble other property throughout the RPA. Land assemblage by the City may be done by purchase, exchange, donation, lease, or eminent domain, and may be for the purposes of

(a) sale, lease, or conveyance to private developers, or (b) sale, lease, conveyance or dedication for the construction of public improvements or facilities. Site preparation may include such preparatory work as demolition of existing improvements and environmental remediation, where appropriate. Furthermore, the City may require written development agreements with developers before acquiring any properties. As appropriate, the City may devote acquired property to temporary uses until such property is scheduled for disposition and development.

3. **Encourage Private Sector Activities and Support Rehabilitation and New Development.** Through the creation and support of public-private partnerships, or through written agreements, the City may provide financial and other assistance to encourage the private sector, including local property owners and businesses, to undertake rehabilitation and redevelopment projects and other improvements that are consistent with the goals of this Redevelopment Plan.
4. **Assist Existing Businesses and Property Owners.** The City may provide assistance to support existing businesses and property owners in the RPA. This may include financial and other assistance for building rehabilitation, facade improvements, leasehold improvements, and new construction of private facilities such as plazas and other pedestrian amenities.

### ***Required Findings***

The required conditions for the adoption of a Redevelopment Plan and Project are found to be present within the study area.

First, the City is required to evaluate whether or not the study area has been subject to growth and private investment and must substantiate a finding of lack of such investment prior to establishing a tax increment financing district.

New investment that occurred in the study area in the past five years mostly consists of renovations to three buildings: 24 S. Second Street, 111-113 W. Main Street, and 200 S. Second Street. A significant amount of the renovation that has occurred has been undertaken with public assistance through the City's facade treatment program. Taken as a whole, the study area has not been subject to widespread growth and development through investment by private enterprise.

The study area is located entirely within St. Charles Township. From 1995 through 2000 (the last year for which data is available), the growth of equalized assessed valuation ("EAV," which is the value of property from which property taxes are based) in the study area has increased at a rate less than that of the City as a whole. The compound annual growth rate of EAV for the study area was **26%** less than that of the City as a whole between 1995 and 2000.

As another method to examine the scope of new investment in the study area, *S. B. Friedman & Company* examined building permit data provided by the City of St. Charles Building Department. Specifically, we examined building permit data for the period from 1996 through 2000 which revealed that 25 permits were issued within the study area totaling approximately \$916,341, with

no permits issued for new construction, and three permits issued for demolition. However, over 77% of the total value of these permits was due to the remodeling of only three of the 36 buildings in the study area. Excluding these three buildings the total value of permits issued over the five-year period was only \$208,886. On average over our five-year study period, privately initiated permits amounted to approximately \$183,268 per year of total private investment, or less than 2% of the total St. Charles Township Assessor's estimate of market value of all property within the study area. At this rate, it would take the private market a substantial amount of time to replace the current Assessor's market value of the study area.

The impact on surrounding properties of the property investment on which building permits were issued has been isolated and minimal. These investments and existing property improvements have not stimulated widespread new private investment in the study area as a whole. Public investment through the City's facade improvement program (a 50% matching program) totaled approximately \$200,000 (or about 20% the total value of building permits issued). Several buildings in the RPA have remained vacant for over a year.

Second, the City is required to find that, but for the designation of the TIF district and the use of tax increment financing, it is unlikely that significant investment will occur in the study area.

Without the support of public resources, the redevelopment objectives for the study area most likely would not be realized. The area-wide improvements and development assistance resources needed to redevelop and revitalize the study area as a mixed-use commercial district are extensive and costly, and the private market on its own, has shown little ability to absorb all of these costs. Public resources to assist with site preparation, environmental remediation, and public infrastructure improvements are needed to leverage private investment and facilitate area-wide redevelopment consistent with the City's Comprehensive Plan. TIF funds can be used to fund site assembly and preparation, environmental remediation, infrastructure improvements, and building rehabilitation. Accordingly, but for the designation of a TIF district, these projects, which would contribute substantially to area-wide redevelopment, are unlikely to occur.

Third, the study area includes only those contiguous parcels of real property that are expected to benefit substantially from the proposed improvements.

Finally, the proposed land uses described in this Redevelopment Plan are consistent with the Comprehensive Plan of the City of St. Charles and the *Downtown St. Charles Strategy Plan*. The redevelopment opportunities identified in earlier area planning initiatives will be supported substantially and their implementation facilitated through the creation of the Redevelopment Plan.

## 2. Introduction

### *The Study Area*

This document serves as the eligibility study (“Eligibility Study”) and Redevelopment Plan and Project for the First Street Redevelopment Project Area. The RPA is located in the southwest quadrant of the City of St. Charles (the “City”), in Kane County (the “County”). In June 2001, *S. B. Friedman & Company* was engaged by the City to conduct a study of certain properties in this area to determine whether the area containing these properties would qualify for status as a “blighted area” and/or “conservation area” under the Act.

The community context of the RPA is detailed on Map 1.

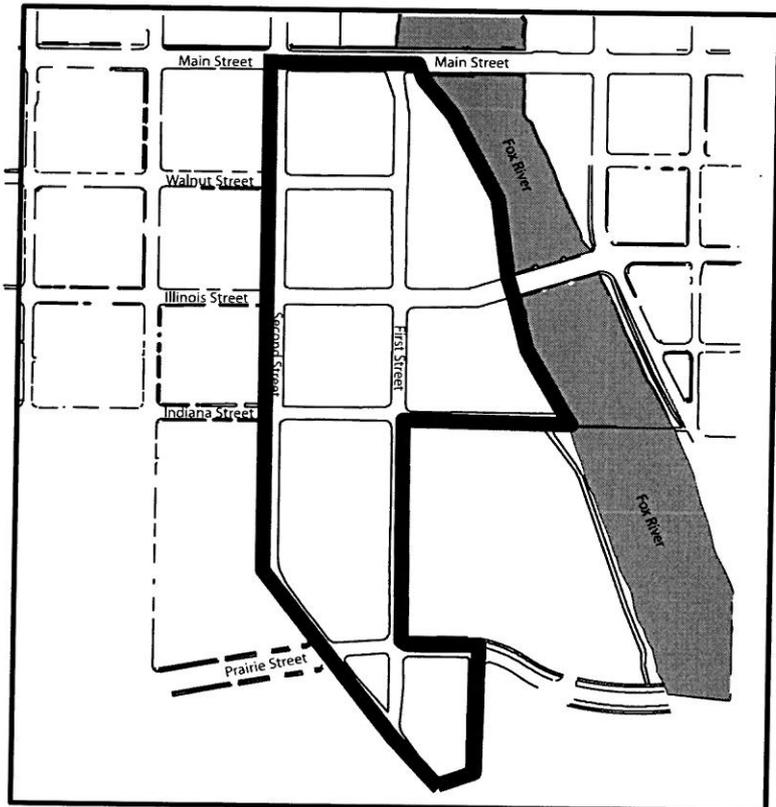
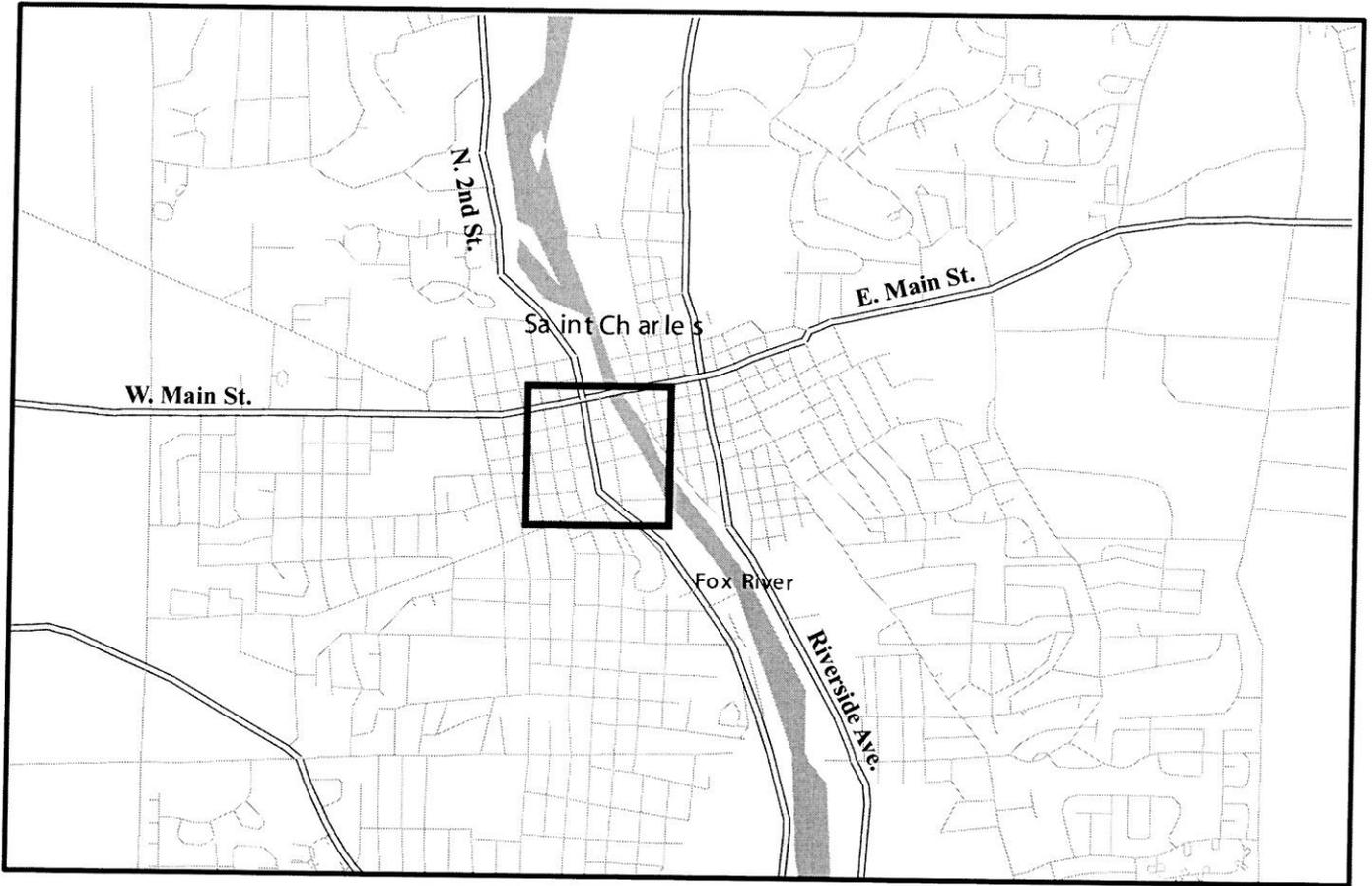
The RPA consists of 62 tax parcels with approximately 39 buildings and contains approximately 22 acres of land. Of the 62 tax parcels, one is vacant. The RPA is generally bounded by Main Street (Route 64) on the north, Second Street (Route 31) on the west, and the Fox River on the east, approximately as far south as Prairie Street (except that the area east of First Street, between Indiana Street and Prairie Street has been excluded).

Map 2 details the boundaries of the RPA including only those contiguous parcels of real property that are expected to benefit substantially from the Redevelopment Plan improvements discussed herein. The boundaries encompass a mixed-use area containing commercial, residential, and public/institutional uses. As a whole, the area suffers from a poor configuration of existing land uses and layouts that has resulted in the under-utilization of property, deteriorated buildings and associated infrastructure, and a lack of growth and investment. Similar observations prompted the identification of First Street as the largest development corridor with the most opportunity for change in the *Downtown St. Charles Strategy Plan, 2000*. Without a comprehensive approach to address these issues, the RPA could continue its decline, thereby discouraging future development opportunities. The redevelopment plan addresses these issues by providing resources for improvements to the area’s infrastructure and public facilities and for the assemblage and marketing of vacant land and under-utilized sites. These area-wide improvements will benefit all of the property within the RPA.

Appendix 1 contains the legal description of the RPA.

The Eligibility Study covers events and conditions that exist and that were determined to support the designation of the RPA as a “conservation area” under the Act at the completion of our research on August 31, 2001 and not thereafter. These events or conditions include, without limitation, governmental actions and additional developments.

This Eligibility Study and Redevelopment Plan summarizes the analysis and findings of the consultant’s work, which, unless otherwise noted, is solely the responsibility of *S. B. Friedman & Company*. The City is entitled to rely on the findings and conclusions of the Redevelopment Plan in designating the RPA as a redevelopment project area under the Act. *S. B. Friedman & Company* has prepared this Redevelopment Plan with the understanding that the City would rely (1) on the

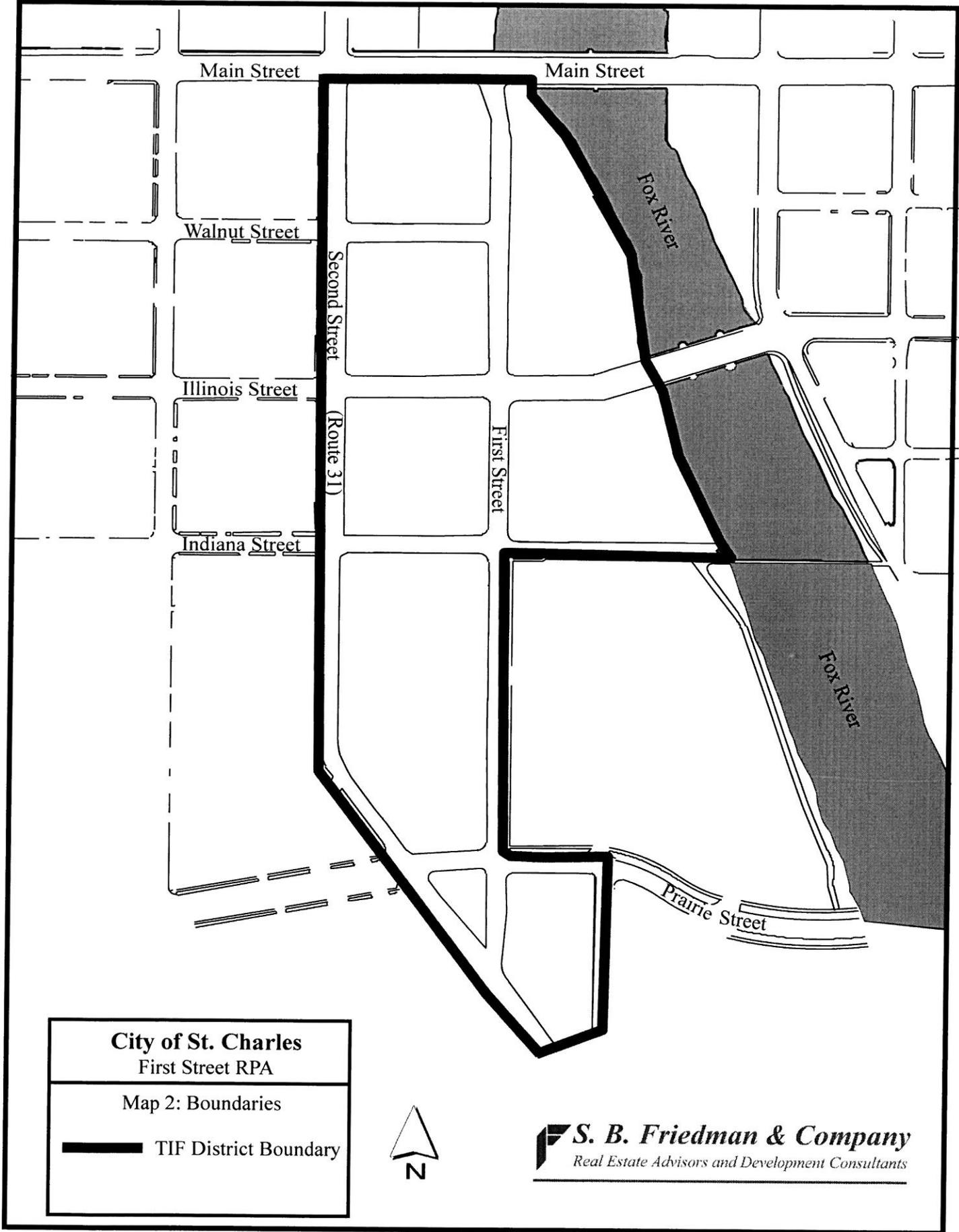


**City of St. Charles**  
First Street RPA

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Map 1: Community Context

TIF District Boundary



**City of St. Charles**  
First Street RPA

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Map 2: Boundaries

**█** TIF District Boundary



**S. B. Friedman & Company**  
Real Estate Advisors and Development Consultants

findings and conclusions of the Redevelopment Plan in proceeding with the designation of the RPA and the adoption and implementation of the Redevelopment Plan, and (2) on the fact that *S. B. Friedman & Company* has obtained the necessary information including, without limitation, information relating to the equalized assessed value of parcels comprising the RPA, so that the Redevelopment Plan will comply with the Act and so that the RPA can be designated as a redevelopment project area in compliance with the Act.

### ***Existing Land Use***

Based upon *S. B. Friedman & Company's* research, four (4) predominant land uses have been identified within the RPA:

- Commercial;
- Residential;
- Vacant Land; and
- Industrial.

Existing predominant land use patterns in the RPA are shown in Map 3. This map represents predominant land use in the area. The predominant land use displayed is not necessarily the only land use present on a given parcel. Some of the parcels within the RPA contain more than one land use.

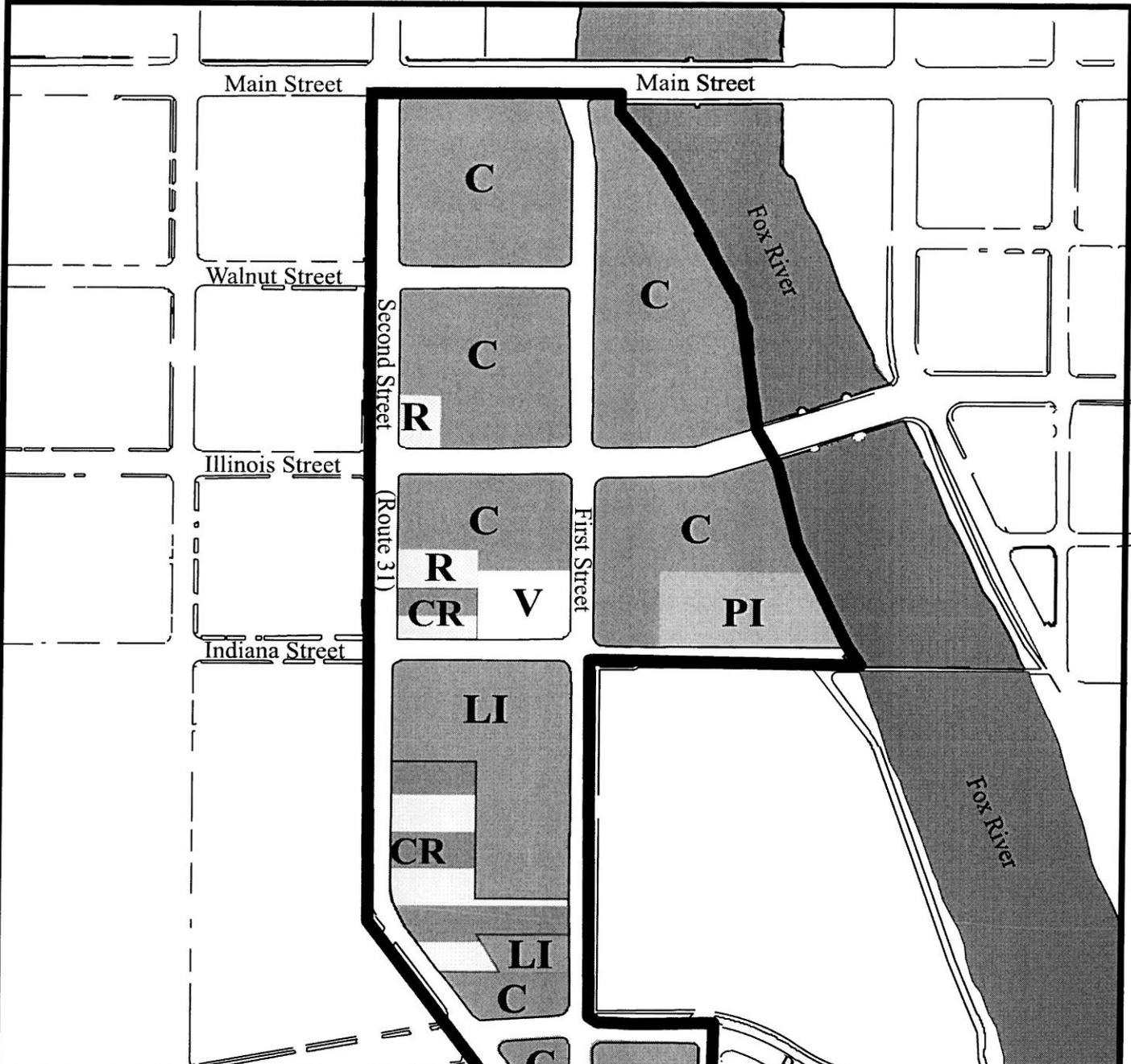
Overall, the RPA consists primarily of a mix of commercial and residential land uses. Commercial uses are concentrated in the north end of the corridor. Residential uses are located mostly along Second Street (Route 31), south of Indiana Street.

**Commercial.** Commercial and retail uses are found throughout the RPA and do not have adequate parking and provision for loading and service. Commercial uses are interspersed with residential uses south of Indiana Street, and in some cases are part of a single-family residential structure. Obsolescence of several commercial structures has contributed to their long-term vacancy.

**Residential.** Several single-family residential properties are within the RPA, located mostly along the east side of Second Street, and interspersed with other land uses. Some of these structures also contain commercial uses.

**Vacant Land.** There is only one parcel of vacant land within the RPA, at the northwest corner of Indiana Street and First Street. The *Downtown St. Charles Strategy Plan, 2000* also identifies the presence of excessive surface lots, and underutilized land in general, throughout the RPA.

**Industrial.** Several light industrial uses exist within the RPA, located mostly in the southern half of the RPA, especially around the intersection of First Street and Prairie Street. These uses were found to have inadequate buffering from other uses and instances of environmental concern. Most of the property in the RPA south of Indiana Street is zoned as a Limited Manufacturing District (M1), a designation encompassing uses which are often incompatible within the context of the surrounding downtown.



**City of St. Charles**  
First Street RPA

**Map 3: Existing Predominant Land Uses**

	Public/Institutional
	Light Industrial
	Commercial
	Residential
	Commercial/Residential
	Vacant

**Note:** The land uses displayed are the predominant uses. Some parcels may contain more than one land use.



**S. B. Friedman & Company**  
Real Estate Advisors and Development Consultant.

### ***3. Eligibility Analysis***

#### ***Provisions of the Illinois Tax Increment Allocation Redevelopment Act***

Based upon the conditions found within the RPA at the completion of *S. B. Friedman & Company's* research, it has been determined that the RPA meets the eligibility requirements of the Act as a blighted area. The following outlines the provisions of the Act to establish eligibility.

Under the Act, two (2) primary avenues exist to establish eligibility for an area to permit the use of tax increment financing for area redevelopment: declaring an area as a “blighted area” and/or a “conservation area.”

“Blighted areas” are those improved or vacant areas with blighting influences that are impacting the public safety, health, morals, or welfare of the community, and are substantially impairing the growth of the tax base in the area. “Conservation areas” are those improved areas which are deteriorating and declining and soon may become blighted if the deterioration is not abated.

The statutory provisions of the Act specify how a district can be designated as a “blighted” and/or “conservation area” district based upon an evidentiary finding of certain eligibility factors listed in the Act. These factors are identical for each designation.

According to the Act, “blighted areas” must have a combination of five (5) or more of these eligibility factors acting in concert which threaten the health, safety, morals, or welfare of the proposed district. “Conservation areas” must have a minimum of 50% of the total structures within the area aged 35 years or older, plus a combination of three (3) or more additional eligibility factors which are detrimental to the public safety, health, morals, or welfare and which could result in such an area becoming a blighted area.

#### ***Factors For Improved Property***

The thirteen (13) factors are listed at 65 ILCS 5/11-74.4-3 (a) and (b) and are defined in the Act as follows:

**Dilapidation.** An advanced state of disrepair or neglect of necessary repairs to the primary structural components of buildings or improvements in such a combination that a documented building condition analysis determines that major repair is required or the defects are so serious and so extensive that the buildings must be removed.

**Obsolescence.** The condition or process of falling into disuse. Structures have become ill-suited for the original use.

**Deterioration.** With respect to buildings, defects including, but not limited to, major defects in the secondary building components such as doors, windows, porches, gutters and downspouts, and fascia. With respect to surface improvements, that the condition of roadways, alleys, curbs, gutters, sidewalks, off-street parking, and surface storage areas evidence deterioration including but not limited to, surface cracking, crumbling, potholes, depressions, loose paving material, and weeds

protruding through paved surfaces.

**Presence of Structures Below Minimum Code Standards.** All structures that do not meet the standards of zoning, subdivision, building, fire, and other governmental codes applicable to property, but not including housing and property maintenance codes.

**Illegal Use of Individual Structures.** The use of structures in violation of the applicable federal, State, or local laws, exclusive of those applicable to the presence of structures below minimum code standards.

**Excessive Vacancies.** The presence of buildings that are unoccupied or under-utilized and that represent an adverse influence on the area because of the frequency, extent, or duration of the vacancies.

**Lack of Ventilation, Light or Sanitary Facilities.** The absence of adequate ventilation for light or air circulation in spaces or rooms without windows, or that require the removal of dust, odor, gas, smoke, or other noxious airborne materials. Inadequate natural light and ventilation means the absence of skylights or windows for interior spaces or rooms and improper window sizes and amounts by room area to window area ratios. Inadequate sanitary facilities refers to the absence or inadequacy of garbage storage and enclosure, bathroom facilities, hot water and kitchens, and structural inadequacies preventing ingress and egress to and from all rooms and units within a building.

**Inadequate Utilities.** Underground and overhead utilities such as storm sewers and storm drainage, sanitary sewers, water lines, and gas, telephone, and electrical services that are shown to be inadequate. Inadequate utilities are those that are: (i) of insufficient capacity to serve the uses in the redevelopment project area, (ii) deteriorated, antiquated, obsolete, or in disrepair, or (iii) lacking within the redevelopment project area.

**Excessive Land Coverage and Overcrowding of Structures and Community Facilities.** The over-intensive use of property and the crowding of buildings and accessory facilities onto a site. Examples of problem conditions warranting the designation of an area as one exhibiting excessive land coverage are: (i) the presence of buildings either improperly situated on parcels or located on parcels of inadequate size and shape in relation to present-day standards of development for health and safety and (ii) the presence of multiple buildings on a single parcel. For there to be a finding of excessive land coverage, these parcels must exhibit one or more of the following conditions: insufficient provision for light and air within or around buildings, increased threat of spread of fire due to the close proximity of buildings, lack of adequate or proper access to a public right-of-way, lack of reasonably required off-street parking, or inadequate provision for loading and service.

**Deleterious Land Use or Layout.** The existence of incompatible land-use relationships, buildings occupied by inappropriate mixed-uses, or uses considered to be noxious, offensive, or unsuitable for the surrounding area.

**Environmental Clean-Up.** The proposed redevelopment project area has incurred Illinois

Environmental Protection Agency or United States Environmental Protection Agency remediation costs for, or a study conducted by an independent consultant recognized as having expertise in environmental remediation has determined a need for, the clean-up of hazardous waste, hazardous substances, or underground storage tanks required by State or federal law, provided that the remediation costs constitute a material impediment to the development or redevelopment of the redevelopment project area.

**Lack of Community Planning.** The proposed redevelopment project area was developed prior to or without the benefit or guidance of a community plan. This means that the development occurred prior to the adoption by the municipality of a comprehensive or other community plan or that the plan was not followed at the time of the area's development. This factor must be documented by evidence of adverse or incompatible land-use relationships, inadequate street layout, improper subdivision, parcels of inadequate shape and size to meet contemporary development standards, or other evidence demonstrating an absence of effective community planning.

**Lack of Growth in Equalized Assessed Value.** The total equalized assessed value of the proposed redevelopment project area has declined for three of the last five calendar years prior to the year in which the redevelopment project area is designated or is increasing at an annual rate that is less than the balance of the municipality for three of the last five calendar years for which information is available or is increasing at an annual rate that is less than the Consumer Price Index for All Urban Consumers published by the United States Department of Labor or successor agency for three of the last five calendar years prior to the year in which the redevelopment project area is designated.

As explained, "blighted areas" must have a combination of five (5) or more of these eligibility factors and "conservation areas" must have a minimum of 50% of the total structures within the area aged 35 years or older, plus a combination of three (3) or more additional eligibility factors.

### ***Factors For Vacant Land***

Under the provisions of the "blighted area" section of the Act, if the land is vacant, a combination of two (2) or more of the following six (6) factors also may be identified which combine to impact the sound growth in tax base for the proposed district.

**Obsolete Platting of Vacant Land.** This is where parcels of limited or narrow size or configurations of parcels of irregular size or shape make it difficult to develop on a planned basis and in a manner compatible with contemporary standards and requirements, or where platting has failed to create rights-of-ways for streets or alleys or has created inadequate right-of-way widths for streets, alleys, or other public rights-of-way or has omitted easements for public utilities.

**Diversity of Ownership.** Diversity of ownership is when adjacent properties are owned by multiple parties. This factor applies when the number of owners of parcels of vacant land is sufficient to retard or impede the ability to assemble the land for development.

**Tax and Special Assessment Delinquencies.** This factor is present when tax and special assessment delinquencies exist or the property has been the subject of tax sales under the Property

Tax Code within the last 5 years.

**Deterioration of Structures or Site Improvements in Neighboring Areas Adjacent to the Vacant Land.** Evidence of structural deterioration and area disinvestment in blocks adjacent to the vacant land may substantiate why new development had not previously occurred on the vacant parcels.

**Environmental Clean-Up.** The area has incurred Illinois Environmental Protection Agency or United States Environmental Protection Agency remediation costs for, or a study conducted by an independent consultant recognized as having expertise in environmental remediation has determined a need for, the clean-up of hazardous waste, hazardous substances, or underground storage tanks required by State or federal law, provided that the remediation costs constitute a material impediment to the development or redevelopment of the redevelopment project area.

**Lack of Growth in Equalized Assessed Value.** The total equalized assessed value of the proposed redevelopment project area has declined for three of the last five calendar years prior to the year in which the redevelopment project area is designated or is increasing at an annual rate that is less than the balance of the municipality for three of the last five calendar years for which information is available or is increasing at an annual rate that is less than the Consumer Price Index for All Urban Consumers published by the United States Department of Labor or successor agency for three of the last five calendar years prior to the year in which the redevelopment project area is designated.

Additionally, under the “blighted area” section of the Act, eligibility may be established for those vacant areas that would have qualified as a blighted area immediately prior to becoming vacant. Under this test for establishing eligibility, building records may be reviewed to determine that a combination of five (5) or more of the 13 “blighted area” eligibility factors were present immediately prior to demolition of the area’s structures.

The vacant “blighted area” section includes six (6) other tests for establishing eligibility, but none of these are relevant to the conditions within the RPA.

### ***Methodology Overview and Determination of Eligibility***

Analysis of eligibility factors was done through research involving an extensive exterior survey of all properties within the RPA, as well as a review of building and property records. Property records include building code violation citations, building permit data, and assessor information. Our survey of the area established that there are thirty-nine (39) buildings within the RPA. In addition, to verify the age for the area buildings, field observations were compared to the recorded age of the buildings in property records obtained from the Township Assessor’s office.

The areas located within the RPA are predominantly characterized by commercial structures of varying degrees of deterioration, with some residential and industrial parcels towards the south end of First Street. Our survey of the area established that there are 61 improved parcels and one vacant parcel within the RPA. All properties were examined for qualification factors consistent with either “blighted area” or “conservation area” requirements of the Act. Based upon these criteria, the

properties within the RPA qualify for designation as a TIF Redevelopment Project Area as a “conservation area” as defined by the Act.

To arrive at this designation, *S. B. Friedman & Company* calculated the number of eligibility factors present on a building-by-building or parcel-by-parcel basis and analyzed the distribution of the eligibility factors within the RPA. When appropriate, we calculated the presence of eligibility factors on infrastructure and ancillary properties associated with the structures. The eligibility factors were correlated to buildings using aerial maps, property files created from field observations, and record searches. This information was then graphically plotted on a tax parcel map of the RPA to establish the distribution of eligibility factors, and to determine which factors were present to a major or minor extent.

Major factors are used to establish eligibility. These factors are present to a meaningful extent on a majority of the parcels and reasonably distributed throughout the RPA. Minor factors are supporting factors present to a meaningful extent on some of the parcels or on a scattered basis. Their presence suggests that the area is at risk of experiencing more extensive deterioration and disinvestment.

While it may be concluded under the Act that the mere presence of the minimum number of the stated factors may be sufficient to make a finding as a blighted area, this evaluation was made on the basis that the conservation area factors must be present to an extent that indicates that public intervention is appropriate or necessary. Secondly, the conservation area factors must be reasonably distributed throughout the RPA so that non-qualifying areas are not arbitrarily included in the RPA simply because of proximity to areas that qualify as a conservation area.

### ***Conservation Area Findings***

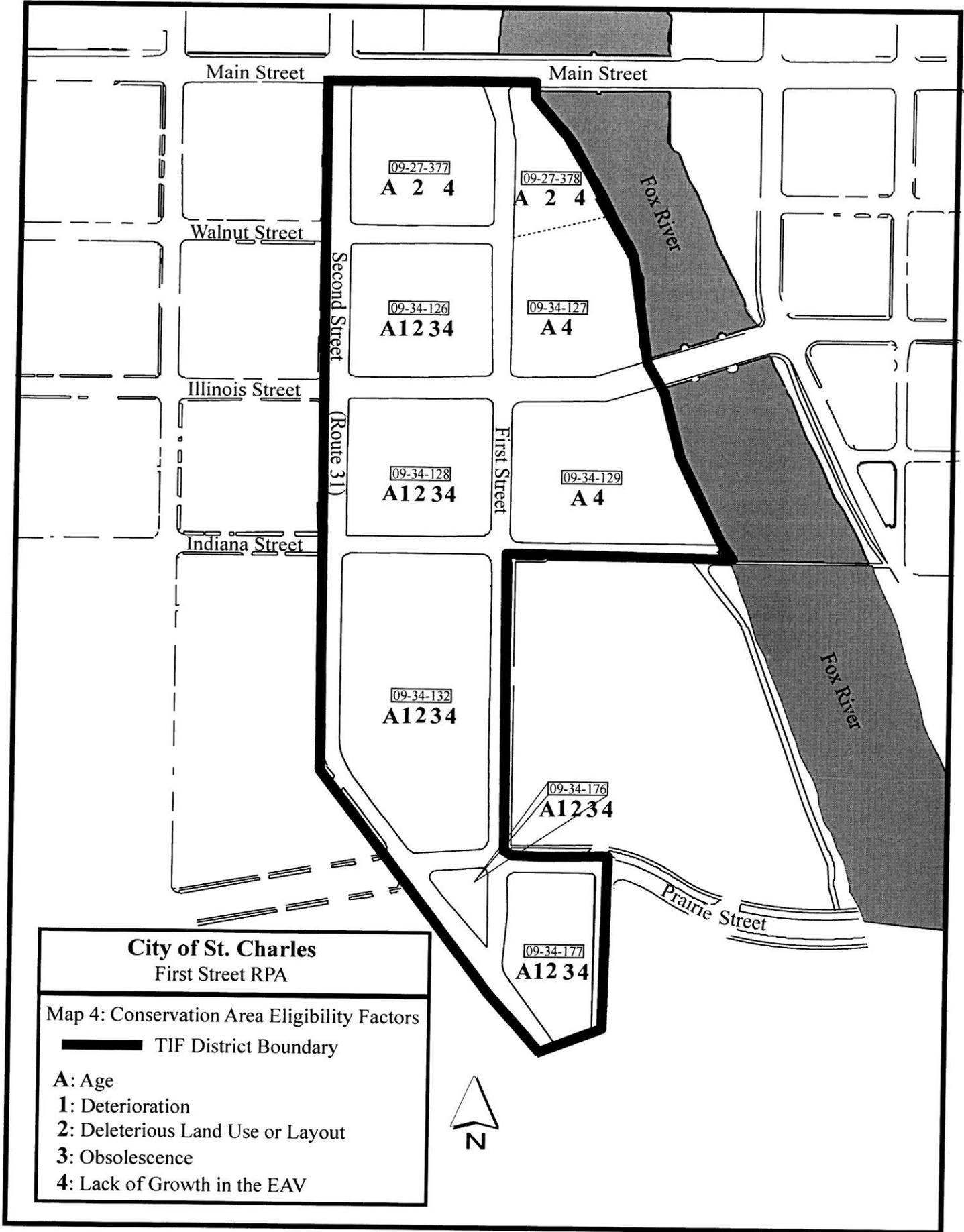
As required by the Act, within a conservation area, at least 50% of the buildings must be 35 years of age and older, and at least three (3) of the thirteen (13) eligibility factors for improved property must be found present to a major extent within the RPA.

Our research has revealed that the following four (4) factors for improved property are present to a major extent:

- Deterioration;
- Deleterious Land Use or Layout;
- Obsolescence; and
- Lack of Growth in EAV.

Based on the presence of these factors, the RPA meets the requirements of a “conservation area” under the Act.

The Eligibility Factors-By-Block Table in Appendix 2 details the eligibility factors by building and by block within the RPA. Map 4 illustrates the distribution of those eligibility factors found to be



present to a major extent by depicting for each block the respective factors were found to be present to a meaningful degree. The following sections summarize our field research as it pertains to each of the identified eligibility factors found within the RPA.

## **MAJOR FACTORS**

### **1. Deterioration**

Twelve (12) of the thirty-nine (39) buildings (**31%**) within the study area demonstrate a significant level of deterioration. Cataloged deterioration included the occurrence of major defects in building components, including collapsed or missing gutters and down spouts, cracked, broken or missing windows, evidence of roof leaks, building foundation problems, and cracked exterior wall surfaces. These are structural conditions not readily correctable through normal maintenance.

In addition, significant deterioration was documented on accessory buildings and ancillary property within the study area. Accessory buildings and ancillary property include garages, surface parking lots, and property enclosed with fencing.

Structural deterioration, coupled with deterioration of ancillary structures and property is indicative of an area that is at risk of becoming blighted without direct intervention.

### **2. Deleterious Land Use and Layout**

Deleterious land use and layout was evaluated on a parcel-by-parcel and an area-wide basis. This factor may be present regardless of whether or not a structure exists on a parcel. Therefore, it was necessary to evaluate deleterious land use and layout in this manner. There are sixty-one (61) improved parcels within the study area. Twenty-four (24) of the improved parcels (**40%**), directly exhibit deleterious land use or layout, however the configuration of parcels and land uses on some blocks was such that the entire block can be considered to suffer from deleterious land use and layout when evaluated on an, "area-wide" basis.

Instances of deleterious land use or layout include shallow lot depths, insufficient vehicular access, non-conforming land uses and incompatible land use relationships. Deleterious land use or layout exists in several forms throughout the study area and its impact and extent are sufficient to adversely affect the growth and development of the entire study area and also to aggravate traffic patterns and pose special hazards for pedestrians who shop or live in the study area.

Three of the four blocks between Main Street and Illinois Street have irregularly shaped parcels, or poorly configured parcels and in several cases, insufficient setbacks from these roads. Both west and south of this intersection are parcels encompassing a range of different and often incompatible land uses.

South of Illinois Street, commercial, light industrial, and residential uses exist side-by-side, and have been developed in an uncoordinated manner. This results in immediate hazards to traffic and pedestrians, the potential obsolescence of some of the properties, and significant obstacles to future development. In several documented instances, the layout of the parcels and the uncoordinated

nature of the development has resulted in the obsolescence of parcels which would be very difficult to develop without intervention.

### 3. Obsolescence

Obsolescence, either functional, economic, or some combination of both, was documented for twelve (12) of the thirty-nine (39) buildings (31%) within the study area. Some of the commercial/light industrial buildings in the study area were designed for uses that have become outmoded. Reconfiguration and rehabilitation of such structures would result in substantial cost to any future user and therefore would render the structure functionally obsolete. This functional obsolescence directly inhibits the redevelopment of these properties due to the enormous practical disadvantages faced by potential new users.

In addition to functional obsolescence, the economic obsolescence of some area properties is demonstrated by the stagnant, or in some cases declining, assessed valuation (other than routine increases attributable to the effect of inflation upon triennial reassessment values), and observations in the field that certain properties are falling into disuse. Economically obsolete buildings and properties have an adverse effect on nearby properties and detract from the physical, functional, and economic vitality of the surrounding community.

### 4. Lack of Growth in EAV

The total equalized assessed value (EAV) is a measure of the property value in the study area. The Equalized Assessed Value history of all the included tax parcels in the study area was tabulated for the last six years for which information is currently available. A lack of growth in EAV has been found for the study area in that the rate of growth in property values (as measured by EAV) of the study area has been less than that of the balance of the City of St. Charles for four out of the last five years for which information is available (1995 through 2000). The basis for this finding is summarized in Table 1 below. The lack of growth in EAV within the area is one of the strongest indicators that the area as a whole is beginning to fall into decline.

**Table 1: Percent Change in Annual Equalized Assessed Valuation (EAV)**

	Percent Change in EAV 1995/1996	Percent Change in EAV 1996/1997	Percent Change in EAV 1997/1998	Percent Change in EAV 1998/1999	Percent Change in EAV 1999/2000
TIF Study Area	3.22%	7.05%	-2.24%	10.54%	6.89%
Balance of the City of St. Charles (Kane County portion)	6.40%	7.19%	4.84%	4.07%	10.14%
Balance of the City of St. Charles (Total)	6.33%	7.26%	4.98%	4.65%	10.66%

## **MINOR SUPPORTING FACTORS**

In addition to the factors that previously have been documented as being present to an extent sufficient to qualify the study area, the presence of three additional factors was documented in the study area. These additional factors reinforce the case that the study area is gradually declining through disinvestment. Left unchecked, these conditions could accelerate the continued decline of the study area, and combined with those factors that have been used to qualify the study area as a "conservation area" or "blighted area," could lead to more widespread and intensive commercial and residential disinvestment.

### **A. Excessive Land Coverage**

Excessive land coverage refers to the over-intensive use of property and the crowding of buildings and accessory facilities onto a site. Ten (10) of the thirty-nine (39) buildings (25%) within the study area exhibit problem conditions which warrant the finding of this factor to be present. Examples of problem conditions found in the study area which constitute "excessive land coverage" include a lack of reasonably required off-street parking and inadequate provision for loading and service. This factor was found to exist mainly around the intersection of Main Street and First Street. The buildings at this intersection were built in a different context than the present-day standards of development, and do not have adequate provision for loading and service and or reasonably required off-street parking resulting in the over-intensive use of property and exacerbating the problems of traffic and congestion in the general area. Such problems illustrate the adverse impact that excessive land coverage can have on surrounding areas, not just individual properties. These problems limit the opportunities for continued growth and development and have the overall effect of reducing the competitiveness of area businesses. Additionally, the safety of pedestrians may be threatened in this environment.

### **B. Inadequate Utilities**

A review of the City's underground infrastructure in an April 1996 study by Black & Veatch found that inadequate underground utilities affect most of the parcels within the study area south of Indiana Street (approximately 20% of the total parcels in the study area). This limits the potential for growth and development, especially in the southern portion of the study area. Future growth and development in the area would almost certainly require substantial infrastructure investment.

### **C. Lack of Community Planning**

Lack of community planning is an area-wide factor, not necessarily attributable to any one parcel. The study area in general was developed prior to the implementation or guidance of a comprehensive community plan or in some cases, development occurred that is no longer consistent with the current plans of the community. This is evidenced by the fact that the study area contains irregular and obsolescent parcel configurations, has incompatible land uses, and has a lack of buffering between land uses. Lack of community planning limits potential redevelopment opportunities within the study area.

## 4. *Redevelopment Project and Plan*

### *Redevelopment Needs of the RPA*

The existing land use pattern and physical conditions in the RPA suggest eight (8) redevelopment needs for the area:

- redevelopment of vacant and underutilized parcels;
- site preparation, site assembly, demolition, and environmental remediation;
- streetscape and infrastructure improvements;
- better vehicular and pedestrian circulation patterns;
- capital improvements for public facilities and institutional uses, including parks and open space, that further the objectives set forth in the Redevelopment Project and Plan;
- creation of a public parking structure;
- resources for retail, commercial, and mixed-use development; and
- job training assistance.

The Redevelopment Plan identifies tools for the City to: support the establishment and improvement of the RPA as a cohesive and vibrant mixed-use corridor consistent with the City's Comprehensive Plan and the *Downtown St. Charles Strategy Plan, 2000*; support other improvements that serve the redevelopment interests of the local community and the City; and assist existing businesses to expand and improve their places of business, and/or other mechanisms as set forth in the Redevelopment Plan.

Currently, the RPA is characterized by conflicting land-use patterns, poor vehicular and pedestrian access and a lack of reasonably required parking, signs of structural deterioration, vacant and underdeveloped properties, and an overall lack of growth in property values. These area and building conditions are minimizing the value of commercial and mixed-use properties in the area compared to other commercial and residential districts elsewhere in the City and surrounding municipalities, limiting local area employment opportunities and growth, and contributing to the lack of new investment within the RPA.

The public improvements outlined in the Redevelopment Plan will create an environment conducive to private investment and redevelopment within the RPA. The goals, objectives, and strategies discussed below have been developed to address these needs and to facilitate the sustainable redevelopment of the RPA. To support specific projects and encourage future investment in the RPA, public resources including tax increment financing may be used to facilitate site assembly, site preparation, and demolition for future private sector redevelopment activities; improve RPA infrastructure and new public facilities; create an identity for the area and the community; and support building rehabilitation. The private sector often acquires and assembles property to create redevelopment opportunities and suitable sites for modern development needs. Property assembly and demolition by the private sector to meet the goals, policies, or objectives of this Redevelopment Plan can be assisted using tax increment revenues.

Ultimately, the goals, objectives and strategies are designed to redevelop the RPA as a vibrant mixed-use commercial district and downtown gateway, providing new and enhanced commercial

and public activities that complement and service the residential population while improving the image and visibility of the City as a whole. Furthermore, redevelopment of the RPA affords an opportunity for creation of a pedestrian-friendly shopping district to complement the businesses found on Main Street as outlined in the *Downtown St. Charles Strategy Plan, 2000*.

### ***Goals, Objectives, and Strategies***

Goals, objectives, and strategies designed to address the needs of the community form the overall framework of the Redevelopment Plan for the use of anticipated tax increment funds generated within the RPA.

**Goal.** The overall goal of the Redevelopment Plan is to reduce or eliminate conditions that qualify the RPA as a conservation area; to provide the direction and mechanisms necessary to stimulate the redevelopment of vacant and underutilized parcels; and to establish the RPA as a cohesive and vibrant mixed-use corridor that provides a comprehensive range of commercial and retail uses to the surrounding residential community while accommodating residential and institutional uses where appropriate. Redevelopment of the RPA will strengthen the economic base and improve the image of the City as a whole. The City's "Priority Survey" of St. Charles residents over the last several years has consistently shown that one of the most important priorities for the City of St. Charles should be to maintain an attractive and vital downtown.

Rehabilitation and redevelopment of the RPA are to be achieved through an integrated and comprehensive strategy that leverages public resources to stimulate additional private investment. The underlying strategy is to use tax increment financing, as well as other funding sources, to reinforce and encourage further private investment.

These activities are representative of the types of projects contemplated to be undertaken during the life of the RPA. Market forces are critical to the completion of these projects. Phasing of projects will depend on the interests and resources of both public and private sector parties. Not all projects will necessarily be undertaken. Further, additional projects may be identified throughout the life of the RPA. To the extent that these projects meet the goals of this Redevelopment Plan and the requirements of the Act and budget outlined in the next section, these projects may be considered for tax increment funding.

**Objectives.** Twelve (12) broad objectives support the overall goal of area-wide revitalization of the RPA. These include:

1. Foster the development of the First Street corridor as an auto and pedestrian-friendly retail corridor that enhances the overall quality of life of City residents and serves as an appropriate gateway to the downtown district of the City of St. Charles;
2. Provide resources for streetscaping and landscaping to visually link diverse land uses and create a cohesive and integrated identity for a mixed-use First Street corridor that is attractive to pedestrian traffic;

3. Reinforce a downtown identity through such improvements as gateway features, signage, and other public and private improvements;
4. Facilitate the development of new public facilities, parks, and open space in appropriate locations throughout the RPA as needed and in accordance with the Redevelopment Plan, including the creation of a continuous pedestrian loop along the Fox River between Main Street and Prairie Street and the development of pedestrian connections between First Street and the Fox River;
5. Facilitate the provision of adequate on- and off-street parking for visitors, employees, and customers of the RPA;
6. Facilitate the assembly, preparation, and marketing of vacant and underutilized sites for rehabilitation and/or new retail, commercial, institutional, and residential development, and provide for corrective actions to address environmental problems to permit development and redevelopment, as needed or appropriate;
7. Foster the improvement and/or creation of the public infrastructure where needed, including sidewalks, streets, curbs, gutters, underground water and sanitary systems, and stormwater detention of adequate capacity to facilitate the rehabilitation of properties within the RPA as well as the construction of new retail, commercial, residential, and mixed-use development where appropriate;
8. Support the goals and objectives of other overlapping plans, including the *Downtown St. Charles Strategy Plan, 2000* (prepared for the City of St. Charles by the Downtown Professionals Network), and the First Street Business District. Coordinate available federal, state, and local resources to further the goals of this redevelopment plan;
9. Promote a comprehensive development plan that includes a detailed parking and traffic plan that will address potential access/curb-cut consolidation, on-street parking, and the creation of pedestrian links to the Fox River;
10. Strengthen the economic well-being of the RPA and the City of St. Charles by providing resources for rehabilitated and new commercial, residential, and mixed-use development in the RPA, as appropriate;
11. Provide opportunities for women-owned, minority-owned, and locally owned businesses to share in the job and construction opportunities associated with the redevelopment of the RPA; and
12. Support job training programs and increase employment opportunities, including welfare to work programs, for individuals working in area businesses.

**Strategies.** Redevelopment and rehabilitation of specific sites within the RPA will be supported in order to stimulate private investment and enhance the RPA. Development of vacant and underutilized sites is anticipated to have a positive impact on other properties beyond the individual

project sites. These objectives will be implemented through four (4) specific and integrated strategies. These include:

1. **Implement Public Improvements.** A series of public improvements throughout the RPA may be designed and implemented to help define and create an identity for the area and sub-areas, prepare sites for anticipated private investment, and create a more conducive environment for retail, commercial, residential, and institutional development.

Public improvements may include the construction of public parking facilities, streetscaping, new or improved street and sidewalk lighting, new or improved sidewalks and streets, new or improved underground infrastructure, stormwater detention of adequate capacity, the creation of parks, trails, and open space, and other public improvements consistent with the Redevelopment Plan. These public improvements may be completed pursuant to redevelopment agreements with private entities or intergovernmental agreements with other public entities, and may include the construction, rehabilitation, renovation, or restoration of public improvements on one or more parcels.

2. **Facilitate Property Assembly, Demolition, and Site Preparation.** Sites may be acquired and assembled by the City to attract future private investment and development. The consolidated ownership of these sites will make them easier to market to potential developers and will streamline the redevelopment process. In addition, financial assistance may be provided to private developers seeking to acquire land and assemble sites to undertake projects supportive of this Redevelopment Plan.

To meet the goals, policies or objectives of this Redevelopment Plan, the City may acquire and assemble other property throughout the RPA. Land assemblage by the City may be done by purchase, exchange, donation, lease, or eminent domain, and may be for the purposes of (a) sale, lease, or conveyance to private developers, or (b) sale, lease, conveyance or dedication for the construction of public improvements or facilities. Site preparation may include such preparatory work as demolition of existing improvements and environmental remediation, where appropriate. Furthermore, the City may require written development agreements with developers before acquiring any properties. As appropriate, the City may devote acquired property to temporary uses until such property is scheduled for disposition and development.

3. **Encourage Private Sector Activities and Support Rehabilitation and New Development.** Through the creation and support of public-private partnerships, or through written agreements, the City may provide financial and other assistance to encourage the private sector, including local property owners and businesses, to undertake rehabilitation and redevelopment projects and other improvements that are consistent with the goals of this Redevelopment Plan.
4. **Assist Existing Businesses and Property Owners.** The City may provide assistance to support existing businesses and property owners in the RPA. This may include financial and other assistance for building rehabilitation, facade improvements, leasehold improvements, and new construction of private facilities such as plazas and other pedestrian amenities.

***Proposed Future Land Use***

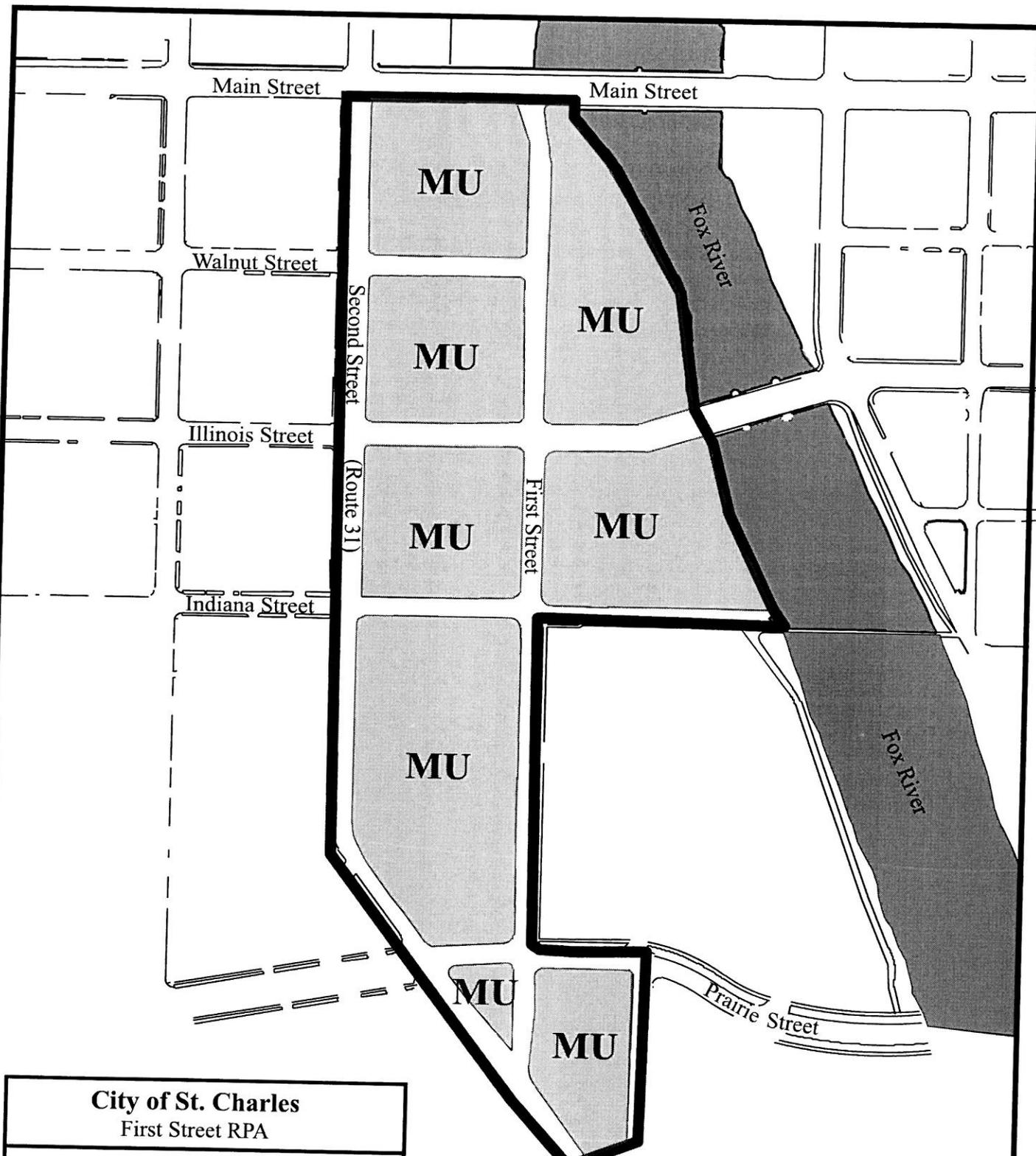
The proposed future land use of the RPA reflects the objectives of the Redevelopment Plan, which works to provide direction for the marketing of vacant and under-utilized sites in the RPA for redevelopment activities, to support the improvement of the RPA as an active mixed-use downtown gateway corridor, and to support other improvements such as public infrastructure and open space that serve the redevelopment interests of the local community and the City. The proposed objectives are compatible with the City's Comprehensive Plan and the *Downtown St. Charles Strategy Plan, 2000* for the future improvement and redevelopment of the First Street corridor prepared by the Downtown Professionals Network.

These proposed predominant land uses are detailed on Map 5. As noted on Map 5, the uses listed are to be predominant future uses for the area indicated, and are not exclusive of any other uses.

***Housing Impact and Related Matters***

As set forth in the Act, if the redevelopment plan for the redevelopment project area would result in the displacement of residents from 10 or more inhabited residential units, or if the redevelopment project area contains 75 or more inhabited residential units and a municipality is unable to certify that no displacement will occur, the municipality must prepare a housing impact study and incorporate the study in the redevelopment project plan.

The project area contains an estimated nine (9) residential units, of which seven (7) are occupied residential units, therefore a Housing Impact Study is not required by the Act. If occupied residential units whose inhabitants are to be removed as a result of this Plan happen to be households of low- or very low-income then, as set forth in the Act, this Plan shall provide, with respect to inhabited housing units that are to be removed for households of low-income and very low-income persons, affordable housing and relocation assistance not less than that which would be provided under the federal Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 and the regulations under that Act, including the eligibility criteria. For the purposes of this Plan, pursuant to the Act, "low-income households," "very low-income households," and "affordable housing" have the meanings set forth in the Illinois Affordable Housing Act. The municipality shall make a good faith effort to ensure that this affordable housing is located in or near the redevelopment project area within the municipality.



**City of St. Charles**  
 First Street RPA

Map 5: Proposed Predominant Land Uses

Mixed Use
 

- Commercial
- Office
- Residential
- Public/Parks/Open Space



**S. B. Friedman & Company**  
 Real Estate Advisors and Development Consultant.

## 5. *Financial Plan*

### *Eligible Costs*

The Act outlines several categories of expenditures that can be funded using tax increment revenues. These expenditures, referred to as eligible redevelopment project costs, include all reasonable or necessary costs incurred or estimated to be incurred, and any such costs incidental to this plan pursuant to the Act. The City proposes to realize its goals and objectives of redevelopment through public finance techniques, including, but not limited to, tax increment financing, and by undertaking certain activities and incurring certain costs. Some of the costs listed below are eligible costs under the Act pursuant to an amendment to the Act that became effective November 1, 1999. Such eligible costs may include, without limitation, the following:

1. Costs of studies, surveys, development of plans and specifications, implementation and administration of the Redevelopment Plan, including but not limited to, staff and professional service costs for architectural engineering, legal, marketing sites within the area to prospective businesses, developers, and investors, financial, planning or other services, related hard and soft costs, and other related expenses; provided however, that no such charges for professional services may be based on a percentage of the tax increment collected;
2. Property assembly costs, including but not limited to, acquisition of land and other property, real or personal, or rights or interest therein, demolition of buildings, and clearing and grading of land, site preparation, site improvements that serve as an engineered barrier addressing ground level or below ground environmental contamination, including, but not limited to parking lots and other concrete or asphalt barriers;
3. Costs of rehabilitation, reconstruction or repair or remodeling of existing public or private buildings or fixtures and leasehold improvements;
4. Costs of the construction of public works or improvements consistent with the Act, including the costs of replacing an existing public building if pursuant to the implementation of a redevelopment project, the existing public building is to be demolished to use the site for private investment or devoted to a different use requiring private investment;
5. Costs of job training and retraining projects including the costs of welfare to work programs implemented by businesses located within the redevelopment project area;
6. Financing costs, including but not limited to, all necessary and incidental expenses related to the issuance of obligations and which may include payment of interest on any obligations issued hereunder including interest accruing during the estimated period of construction of any redevelopment project for which such obligations are issued and for not exceeding 36 months thereafter and including reasonable reserves related thereto and interest accruing during a construction period;
7. All or a portion of a taxing district's capital costs resulting from the redevelopment project

- necessarily incurred or to be incurred in furtherance of the objectives of the Redevelopment Plan and project, to the extent the municipality by written agreement accepts and approves such costs;
8. An elementary, secondary, or unit school district's increased costs attributable to assisted housing units will be reimbursed as provided in the Act;
  9. Relocation costs to the extent that a municipality determines that relocation costs shall be paid or is required to make payment of relocation costs by federal or state law, or under the Act;
  10. Payment in lieu of taxes;
  11. Costs of job training, retraining, advanced vocational education or career education, including but not limited to, courses in occupational, semi-technical or technical fields leading directly to employment, incurred by one or more taxing districts, provided that such costs (i) are related to the establishment and maintenance of additional job training, advanced vocational education or career education programs for persons employed or to be employed by employers located in the redevelopment project area; and (ii) when incurred by a taxing district or taxing districts other than the municipality, are set forth in a written agreement by or among the municipality and taxing district(s), which agreement describes the program to be undertaken, including but not limited to, the number of employees to be trained, a description of the training and services to be provided, the number and type of positions available or to be available, itemized costs of the program and sources of funds to pay for the same, and the term of the agreement. Such costs include, specifically, the payment by the community college district of costs pursuant to Sections 3-37, 3-38, 3-40 and 3-40.1 of the Public and Community College Act as cited in the Act and by the school districts of cost pursuant to Section 10-22.20a and 10-23.3a of the School Code as cited in the Act.
  12. Interest costs incurred by a developer related to the construction, renovation or rehabilitation of a redevelopment project provided that:
    - a. Such costs are to be paid directly from the special tax allocation fund established pursuant to the Act;
    - b. Such payments in any one (1) year may not exceed thirty percent (30%) of the annual interest costs incurred by the redeveloper with regard to the development project during that year;
    - c. If there are not sufficient funds available in the special tax allocation fund to make the payment pursuant to this paragraph (12) then the amount so due shall accrue and be payable when sufficient funds are available in the special tax allocation fund;
    - d. The total of such interest payments paid pursuant to the Act may not exceed thirty percent (30%) of the total of (i) cost paid or incurred by the developer for the

- redevelopment project plus (ii) redevelopment project costs excluding any property assembly costs and any relocation costs incurred by a municipality pursuant to the Act; and
- e. The percentage increases from thirty percent (30%) to seventy-five percent (75%) for the interest cost incurred by a redeveloper for the financing of rehabilitated or new housing units for low-income households and very low-income households, as defined in Section 3 of the Illinois Affordable Housing Act.
  - f. Instead of the interest costs described above in paragraphs 12b. and 12d., a municipality may pay from tax incremental revenues up to 50% of the cost of construction, renovation, and rehabilitation of new housing units (for ownership or rental) to be occupied by low-income households and very low-income households, as defined in Section 3 of the Illinois Affordable Housing Act, as more fully described in the Act. If the units are part of a residential redevelopment project that includes units not affordable to low- and very low-income households, only the low- and very low-income units shall be eligible for this benefit under the Act;
13. Unless explicitly stated in the Act and as provided for in relation to low- and very low-income housing units, the cost of construction of new privately owned buildings shall not be an eligible redevelopment project cost.

### ***Estimated Redevelopment Project Costs***

The estimated eligible costs of this Redevelopment Plan are shown in Table 2. The total eligible cost provides an upper limit on expenditures that are to be funded using tax increment revenues, exclusive of capitalized interest, issuance costs, interest, and other financing costs. Within this limit, adjustments may be made in line items without amendment to this Redevelopment Plan. Additional funding in the form of State and Federal grants, private developers contributions and other outside sources may be pursued by the City as a means of financing improvements and facilities which are of benefit to the general community.

<b>Project/Improvements</b>	<b>Estimated Project Costs*</b>
<b>Professional Services</b>	\$250,000
<b>Property Assembly:</b> including site preparation and environmental remediation	\$5,500,000
<b>Rehabilitation Costs</b> (Commercial and Residential)	\$500,000
<b>Eligible Construction Costs</b>	\$100,000
<b>Relocation</b>	\$100,000
<b>Public Works or Improvements</b> (1)	\$8,000,000

<b>Job Training</b>	\$100,000
<b>Interest Costs</b>	\$100,000
<b>TOTAL REDEVELOPMENT COSTS (2)</b>	<b>\$14,650,000</b>

\* Exclusive of capitalized interest, issuance costs, and other financing costs

(1) This category also may include the reimbursement of capital costs of taxing districts including schools resulting from the redevelopment project necessarily incurred in the furtherance of the objectives of the Redevelopment Project Area Plan and Project to the extent the City by written agreement accepts and approves such costs.

(2) All costs are in 2001 dollars and may be increased by the rate of inflation reflected in the Consumer Price Index (CPI) for All Urban Consumers for All Items for the Chicago-Gary-Kenosha, IL-IN-WI CMSA, published by the U. S. Department of Labor. In addition to the above stated costs, each issue of obligations issued to finance a phase of the Redevelopment Project may include an amount of proceeds sufficient to pay customary and reasonable charges associated with the issuance of such obligations, including interest costs.

Adjustments to the estimated line item costs in Table 2 are expected and may be made by the City without amendment to the Plan. Each individual project cost will be re-evaluated in light of projected private development and resulting incremental tax revenues as it is considered for public financing under the provisions of the Act. The totals of line items set forth above are not intended to place a limit on the described expenditures. Adjustments may be made in line items within the total, either increasing or decreasing line item costs as a result of changed redevelopment costs and needs.

In the event the Act is amended after the date of the approval of this Redevelopment Plan by the City Board to (a) include new eligible redevelopment project costs, or (b) expand the scope or increase the amount of existing eligible redevelopment project costs (such as, for example, by increasing the amount of incurred interest costs that may be paid under 65 ILCS 5/1-74.4-3(q)(11)), this Redevelopment Plan shall be deemed to incorporate such additional, expanded or increased eligible costs as eligible costs under the Redevelopment Plan. In the event of such amendment(s), the City may add any new eligible redevelopment project costs as a line item in Table 2, or otherwise adjust the line items in Table 2 without amendment to this Redevelopment Plan. In no instance, however, shall such additions or adjustments result in any increase in the total redevelopment project costs without a further amendment to this Redevelopment Plan.

### ***Phasing and Scheduling of the Redevelopment***

Certain projects within the RPA shall be governed by the terms of written redevelopment agreements entered into between a designated developer and the City. Other projects will consist of City reimbursements of the specified eligible redevelopment costs of applicants who qualify under various programs developed by the City and approved by the City Board.

Where tax increment funds are used to pay eligible redevelopment project costs, to the extent funds are available for such purposes, expenditures by the City shall be coordinated to coincide on a reasonable basis with the actual redevelopment expenditures of the developer(s). The Redevelopment Plan shall be completed, and all obligations issued to finance redevelopment costs shall be retired, no later than December 31<sup>st</sup> of the year in which the payment to the City Treasurer

as provided in the Act is to be made with respect to ad valorem taxes levied in the twenty-third year calendar year following the year in which the ordinance approving this redevelopment project area is adopted (by December 31, 2026, if the ordinances establishing the RPA are adopted in 2002).

### ***Sources of Funds to Pay Costs***

Funds necessary to pay for redevelopment project costs and/or municipal obligations which may be issued or incurred to pay for such costs are to be derived principally from tax increment revenues and/or proceeds from municipal obligations which have as a repayment source tax increment revenue. To secure the issuance of these obligations and the developer's performance of redevelopment agreement obligations, the City may require the utilization of guarantees, deposits, reserves, and/or other forms of security made available by private sector developers. The City may incur Redevelopment Project Costs which are paid from the funds of the City other than incremental taxes, and the City may then be reimbursed for such costs from incremental taxes.

The tax increment revenue which will be used to fund tax increment obligations and eligible redevelopment project costs shall be the incremental real property tax revenues. Incremental real property tax revenue is attributable to the increase of the current equalized assessed valuation of each taxable lot, block, tract, or parcel of real property in the redevelopment project area over and above the certified initial equalized assessed value of each such property. Without the use of such incremental revenues, the redevelopment project area is not likely to redevelop.

Other sources of funds which may be used to pay for development costs and associated obligations issued or incurred include land disposition proceeds, state and federal grants, investment income, private investor and financial institution funds, and other sources of funds and revenues as the municipality and developer from time to time may deem appropriate.

The First Street RPA is contiguous to the Hotel Baker RPA and may, in the future, be contiguous to, or be separated only by a public right-of-way from, other redevelopment areas created under the Act. The City may utilize net incremental property tax revenues received from the First Street RPA to pay eligible redevelopment project costs, or obligations issued to pay such costs, in other contiguous redevelopment project areas, or those separated only by a public right-of-way, and vice versa. The amount of revenue from the RPA made available to support such contiguous redevelopment project areas, or those separated only by a public right-of-way, when added to all amounts used to pay eligible Redevelopment Project Costs within the RPA, shall not at any time exceed the total Redevelopment Project Costs described in Table 2 (Estimated TIF Eligible Costs) of this Redevelopment Plan.

The First Street RPA may become contiguous to, or separated only by a public right-of-way from, other redevelopment project areas created under the Illinois Industrial Jobs Recovery Law, (65 ILCS 5/11-74.61-1 et. seq.). If the City finds that the goals, objectives and financial success of such contiguous redevelopment project areas or those separated only by a public right-of-way are interdependent with those of the RPA, the City may determine that it is in the best interests of the City and in furtherance of the purposes of the Plan that net revenues from the RPA be made available to support any such redevelopment project areas, and vice versa. The City, therefore,

proposes to utilize net incremental revenues received from the RPA to pay eligible redevelopment projects costs (which are eligible under the Industrial Jobs Recovery Law referred to above) in any such areas, and vice versa. Such revenues may be transferred or loaned between the RPA and such areas. The amount of revenue from the RPA so made available, when added to all amounts used to pay eligible Redevelopment Project Costs within the RPA or other areas as described in the preceding paragraph, shall not at any time exceed the total Redevelopment Project Costs described in Table 2 of this Redevelopment Plan.

If necessary, the redevelopment plans for other contiguous redevelopment project areas that may be or already have been created under the Act may be drafted or amended as applicable to add appropriate and parallel language to allow for sharing of revenues between such districts.

### ***Issuance of Obligations***

To finance project costs, the City may issue bonds or obligations secured by the anticipated tax increment revenue generated within the RPA, or such other bonds or obligations as the City may deem as appropriate. The City may require the utilization of guarantees, deposits or other forms of security made available by private sector developers to secure such obligations. In addition, the City may provide other legally permissible credit enhancements to any obligations issued pursuant to the Act.

All obligations issued by the City pursuant to this Redevelopment Plan and the Act shall be retired within the time frame described under “Phasing and Scheduling of the Redevelopment” above. Also, the final maturity date of any such obligations which are issued may not be later than 20 years from their respective dates of issue. One or more of a series of obligations may be sold at one or more times in order to implement this Redevelopment Plan. The amounts payable in any year as principal and interest on all obligations issued by the City shall not exceed the amounts available from tax increment revenues, or other sources of funds, if any, as may be provided by ordinance. Obligations may be of parity or senior/junior lien nature. Obligations issued may be serial or term maturities, and may or may not be subject to mandatory, sinking fund, or optional redemptions.

In addition to paying redevelopment project costs, tax increment revenues may be used for the scheduled and/or early retirement of obligations, and for reserves, bond sinking funds, and redevelopment project costs. To the extent that real property tax increment is not required for such purposes or otherwise required, pledged, earmarked, or otherwise designated for anticipated redevelopment costs, revenues shall be declared surplus and become available for distribution annually to area taxing districts in the manner provided by the Act.

### ***Most Recent Equalized Assessed Valuation of Properties in the Redevelopment Project Area***

The purpose of identifying the most recent equalized assessed valuation (“EAV”) of the RPA is to provide an estimate of the initial EAV which the Kane County Clerk will certify for the purpose of annually calculating the incremental EAV and incremental property taxes of the RPA. The 2000 EAV of all taxable parcels in the RPA is approximately \$4,309,765. The total EAV is subject to

verification by the Kane County Clerk. After verification, the final figure shall be certified by the Kane County Clerk, and shall become the Certified Initial EAV from which all incremental property taxes in the Redevelopment Project Area will be calculated by Kane County. The total EAV amounts by PIN for the RPA are summarized in Appendix 3.

***Anticipated Equalized Assessed Valuation***

By 2025, the EAV for the RPA will be approximately \$24,000,000. This estimate is based on several key assumptions, including: (1) an inflation factor of 2.5% per year on the EAV of all properties within the RPA, and (2) an equalization factor of 1.000.

## **6. Required Findings and Tests**

### ***Lack of Growth and Private Investment***

The City is required under the Act to evaluate whether or not the RPA has been subject to growth and private investment and must substantiate a finding of lack of such investment prior to establishing a tax increment financing district.

New investment that occurred in the study area in the past five years mostly consists of renovations to three buildings. A significant amount of the renovation that has occurred has been undertaken with public assistance through the City's facade treatment program. Taken as a whole, the study area has not been subject to widespread growth and development through investment by private enterprise.

The study area is located entirely within St. Charles Township. From 1995 through 2000 (the last year for which data is available), the growth of equalized assessed valuation ("EAV," which is the value of property from which property taxes are based) in the study area has increased at a rate less than that of the City as a whole. The compound annual growth rate of EAV for the study area was 26% less than that of the City as a whole between 1995 and 2000.

As another method to examine the scope of new investment in the study area, *S. B. Friedman & Company* examined building permit data provided by the City of St. Charles Building Department. Specifically, we examined building permit data for the period from 1996 through 2000 which revealed that 25 permits were issued within the study area totaling approximately \$916,341, with no permits issued for new construction, and three permits issued for demolition. However, almost 70% of the total value of these permits was due to the remodeling of only two of the 36 buildings in the study area. Excluding these two buildings the total value of permits issued over the five-year period was only \$281,341. On average over our five-year study period, privately initiated permits amounted to approximately \$183,268 per year of total private investment, or less than 2% of the total St. Charles Township Assessor's estimate of market value of all property within the study area. At this rate, it would take the private market a substantial amount of time to replace the current Assessor's market value of the study area.

The impact on surrounding properties of the property investment on which building permits were issued has been isolated and minimal. These investments and existing property improvements have not stimulated widespread new private investment in the study area as a whole. Public investment through the City's facade improvement program (a 50% matching program) totaled approximately \$200,000 (or about 20% the total value of building permits issued). Several buildings in the RPA have remained vacant for over a year.

*Finding: The Redevelopment Project Area (RPA) on the whole has not been subject to growth and development through investment by private enterprise and would not reasonably be anticipated to be developed without the adoption of the Redevelopment Plan.*

***But for...***

The City is required to find that, but for the designation of the TIF district and the use of tax increment financing, it is unlikely that significant investment will occur in the RPA.

Without the support of public resources, the redevelopment objectives for the study area would most likely not be realized. The area-wide improvements and development assistance resources needed to redevelop and revitalize the study area as a mixed-use commercial district are extensive and costly, and the private market, on its own, has shown little ability to absorb all of these costs. Public resources to assist with site preparation, environmental remediation, and public infrastructure improvements are needed to leverage private investment and facilitate area-wide redevelopment consistent with the City's Comprehensive Plan. TIF funds can be used to fund site assembly and preparation, environmental remediation, infrastructure improvements, and building rehabilitation. Accordingly, but for the designation of a TIF district, these projects, which would contribute substantially to area-wide redevelopment, are unlikely to occur without TIF designation for the RPA.

*Finding: But for the adoption of this Redevelopment Plan, critical resources will be lacking that would otherwise support the redevelopment of the RPA and the RPA would not reasonably be anticipated to be developed.*

***Conformance to the Plans of the City***

The RPA and Redevelopment Plan must conform to the comprehensive plan for the City, conform to the strategic economic development plans, or include land uses that have been approved by the City Council.

***Dates of Completion***

The dates of completion of the project and retirement of obligations are described under "Phasing and Scheduling of the Redevelopment" in Section 5 above.

***Financial Impact of the Redevelopment Project***

As explained above, without the adoption of this Redevelopment Plan and tax increment financing, the RPA is not expected to be redeveloped by private enterprise. Additionally, there is a genuine threat that blighting conditions will continue to exist and spread, and that the entire area will become a less attractive place to maintain and improve existing buildings and sites. The decline of property values within the RPA also may lead to a decline of property values in surrounding areas and could lead to a reduction of real estate tax revenue to all taxing districts.

This document describes the comprehensive redevelopment program proposed to be undertaken by the City to create an environment in which private investment can reasonably occur. The redevelopment program will be staged gradually over the life of the RPA. If a redevelopment project is successful, various new projects will be undertaken that will assist in alleviating blighting conditions, creating new jobs, and promoting rehabilitation and development in the RPA.

This Redevelopment Plan is expected to have short- and long-term financial impacts on the affected taxing districts. During the period when tax increment financing is utilized, real estate tax increment revenues from the increases in EAV over and above the certified initial EAV (established at the time of adoption of this document by the City) may be used to pay eligible redevelopment project costs for the RPA. At the time when the RPA is no longer in place under the Act, the real estate tax revenues resulting from the redevelopment of the RPA will be distributed to all taxing district levying taxes against property located in the RPA. These revenues will then be available for use by the affected taxing districts.

### ***Demand on Taxing District Services and Program to Address Financial and Service Impact***

In 1994, the Act was amended to require an assessment of any financial impact of a redevelopment project area on, or any increased demand for service from, any taxing district affected by the redevelopment plan, and a description of any program to address such financial impacts or increased demand.

The City intends to monitor development in the area and with the cooperation of the affected taxing districts will attempt to ensure that any increased needs are addressed in connection with any particular development.

Given the preliminary nature of the Redevelopment Plan, specific fiscal impacts on the taxing districts and increases in demand for services provided by those districts cannot accurately be assessed within the scope of this plan. The following major taxing districts and associated pension funds, presently levy taxes on properties within the RPA:

- Kane County
- Kane County Forest Preserve
- St. Charles Township
- St. Charles Township Road District
- St. Charles Cemetery
- St. Charles Library
- City of St. Charles
- St. Charles Park District
- St. Charles School District 303
- Elgin Community College
- St. Charles Special Service Area 1A
- St. Charles Special Service Area 1B

The tax incremental revenues derived from the two Special Service Areas which overlap parts of the RPA may be used within the RPA for the purposes permitted by the Special Service Area Tax Act or Law as well as the purposes permitted under the Tax Increment Allocation Redevelopment Act.

Replacement of vacant and under-utilized buildings and sites with active and more intensive uses may result in additional demands on services and facilities provided by the districts. At this time

no special programs are proposed for these taxing districts. Should demand increase, the City will work with the affected taxing districts to determine what, if any, program is necessary to provide adequate services.

## ***7. Provisions for Amending Action Plan***

This Redevelopment Plan and Project document may be amended pursuant to the provisions of the Act.

Major changes to this redevelopment that take effect after the original public hearing can occur if the City gives notice, convenes a joint review board, and conducts a public hearing as provided by the Act. Minor changes which do not

- Add additional parcels of property to the RPA;
- Substantially affect the general land uses proposed in the redevelopment plan;
- Substantially change the nature of or extend the life of the RPA; or
- Increase the number of low or very low income buildings displaced from the RPA;

can be made provided that the City gives notice to the affected taxing bodies, to the persons listed on the interested party registry, and publishes the changes to a newspaper in general circulation as provided in the Act.

## ***8. Commitment to Fair Employment Practices and Affirmative Action Plan***

The City of St. Charles is an equal opportunity employer. As part of this Redevelopment Project and Plan the City will work with any developers who assist in the redevelopment of the RPA to implement an effective affirmative action program that conforms to City policies and practices.

This program will ensure equal opportunity for all personnel regardless of race, color, religion, sex, age, marital status, handicapped status, nation of origin, sexual preference, creed, or ancestry. All entities involved are responsible for conformance to the policy that is put in place.

***Appendix 1:  
Boundary and Legal Description***

That part of the Northwest Quarter and the Southwest Quarter of Section 27, Township 40 North, Range 8 East of the Third Principal Meridian in the City of St. Charles, Kane County, Illinois, described as follows:

Beginning at the northeast corner of Block 44 in the Original Town of St. Charles, said point also being the intersection of the south right-of-way line of Main Street (Illinois Route 64) and the westerly right-of-way line of 2nd Street (Illinois Route 31); thence easterly along said southerly right-of-way line to the west bank of the Fox River; thence southerly along said west bank to the southerly right-of-way line of Indiana Street; thence westerly along said southerly right-of-way line to the easterly right-of-way line of 1st Street; thence southerly along the easterly right-of-way line of 1st Street to the northerly right-of-way line of Prairie Street; thence easterly along said northerly right-of-way line of Prairie Street to the northerly extension of the west line of Lot 5 in the Piano Factory of St. Charles Subdivision; thence southerly along the west line of said Lot 5 and the northerly extension thereof to the most southerly corner of said Lot 5; thence southwesterly along the extension of the southeasterly line of said Lot 5 to the westerly right-of-way line of 2nd Street (Illinois Route 31); thence northerly along said westerly right-of-way line of 2nd Street to the Point of Beginning.

*Appendix 2:  
Eligibility Factors By Block Table*

**Qualifying Eligibility Factors by Block**

	Tax Parcel Block Number*	Age	Deterioration	Obsolescence	Deleterious Land Use or Layout	Lack of Growth in EAV**
1	09 - 27 - 377	x			x	x
2	09 - 27 - 378	x			x	x
3	09 - 34 - 126	x	x	x	x	x
4	09 - 34 - 127	x			x	x
5	09 - 34 - 128	x	x	x	x	x
6	09 - 34 - 129	x	x			x
7	09 - 34 - 132	x	x	x	x	x
8	09 - 34 - 176	x	x	x	x	x
9	09 - 34 - 177	x	x	x	x	x
<b>Totals</b>		9 100%	6 67%	5 56%	7 78%	9 100%

\* The blocks are depicted on Map 4

\*\* Area-wide factor

**Note:** Percentages shown refer to the percentage of blocks in the RPA that exhibit the factor to a meaningful extent. Not all factors were able to be evaluated in the field or researched adequately to demonstrate their presence. This does not mean that other factors do not exist in the study area.

***Appendix 3:  
Summary of EAV by PIN***

EAV By PIN

	Study Area PINs	2000 EAV	1999 EAV	1998 EAV	1997 EAV	1996 EAV	1995 EAV
1	09 - 27 - 377 - 002	\$ 195,955	\$ 175,939	\$ 200,872	\$ 187,801	\$ 150,965	\$ 147,752
2	09 - 27 - 377 - 004	\$ 59,253	\$ 61,552	\$ 42,466	\$ 43,931	\$ 42,466	\$ 41,561
3	09 - 27 - 377 - 005	\$ 61,917	\$ 64,076	\$ 50,304	\$ 52,040	\$ 50,304	\$ 49,234
4	09 - 27 - 377 - 006	\$ 60,642	\$ 57,471	\$ 22,155	\$ 22,918	\$ 22,155	\$ 21,683
5	09 - 27 - 377 - 007	\$ 108,141	\$ 58,944	\$ 28,112	\$ 29,082	\$ 28,112	\$ 27,513
6	09 - 27 - 377 - 009	\$ 37,853	\$ 35,875	\$ 34,604	\$ 35,798	\$ 34,604	\$ 33,867
7	09 - 27 - 377 - 010			\$ -	\$ -	\$ -	\$ -
8	09 - 27 - 377 - 011			\$ 9,239	\$ 9,558	\$ 9,239	\$ 9,041
9	09 - 27 - 377 - 012	\$ 179,566	\$ 171,835	\$ 137,463	\$ 142,205	\$ 137,463	\$ 136,007
10	09 - 27 - 377 - 014	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
11	09 - 27 - 377 - 015	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
12	09 - 27 - 377 - 016	\$ 48,169	\$ 45,651	\$ 44,252	\$ 45,779	\$ 44,252	\$ 30,518
13	09 - 27 - 377 - 017	\$ 174,882	\$ 165,738	\$ 87,678	\$ 90,702	\$ 87,678	\$ 85,812
14	09 - 27 - 377 - 018	\$ 30,554	\$ 48,630	\$ 49,380	\$ 51,083	\$ 49,380	\$ 48,329
15	09 - 27 - 377 - 019	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
16	09 - 27 - 377 - 020	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
17	09 - 27 - 377 - 021	\$ -	\$ -				
18	09 - 27 - 377 - 022	\$ 17,728	\$ 14,701				
19	09 - 27 - 378 - 001	\$ 100,143	\$ 94,907	\$ 97,274	\$ 102,350	\$ 97,274	\$ 94,184
20	09 - 27 - 378 - 002	\$ 68,685	\$ 65,094	\$ 50,495	\$ 52,236	\$ 50,495	\$ 49,420
21	09 - 27 - 378 - 003	\$ 102,114	\$ 96,785	\$ 85,144	\$ 88,081	\$ 85,144	\$ 83,332
22	09 - 34 - 126 - 002	\$ 60,324	\$ 60,488	\$ 72,544	\$ 73,109	\$ 68,112	\$ 65,980
23	09 - 34 - 126 - 005	\$ 46,773	\$ 44,328	\$ 28,921	\$ 29,918	\$ 28,921	\$ 28,306
24	09 - 34 - 126 - 006	\$ 49,414	\$ 46,831	\$ 28,921	\$ 29,918	\$ 28,921	\$ 28,306
25	09 - 34 - 126 - 007	\$ 39,504	\$ 37,439	\$ 20,091	\$ 20,784	\$ 20,091	\$ 19,663
26	09 - 34 - 126 - 011	\$ 125,507	\$ 125,360	\$ 69,548	\$ 71,947	\$ 69,548	\$ 68,068
27	09 - 34 - 126 - 012	\$ 144,830	\$ 137,258	\$ 105,058	\$ 108,681	\$ 105,058	\$ 102,822
28	09 - 34 - 126 - 013	\$ 27,262	\$ 25,839	\$ 23,641	\$ 24,457	\$ 23,641	\$ 23,138
29	09 - 34 - 126 - 014	\$ 25,966	\$ 24,611	\$ 31,786	\$ 32,882	\$ 31,786	\$ 31,110
30	09 - 34 - 126 - 015	\$ 38,947	\$ 36,915	\$ 38,224	\$ 39,543	\$ 38,224	\$ 37,410
31	09 - 34 - 126 - 016	\$ 18,176	\$ 17,228	\$ 21,598	\$ 22,343	\$ 21,598	\$ 21,138
32	09 - 34 - 126 - 017	\$ 19,355	\$ 18,344	\$ 19,944	\$ 20,632	\$ 19,944	\$ 19,519
33	09 - 34 - 127 - 001	\$ 460,873	\$ 436,778	\$ 483,072	\$ 499,735	\$ 464,331	\$ 448,918
34	09 - 34 - 128 - 001	\$ 128,047	\$ 121,352	\$ 82,880	\$ 77,390	\$ 73,552	\$ 71,216
35	09 - 34 - 128 - 002	\$ 24,631	\$ 23,344	\$ 23,616	\$ 12,959	\$ 12,527	\$ 12,260

	Study Area PINs	2000 EAV	1999 EAV	1998 EAV	1997 EAV	1996 EAV	1995 EAV
36	09 - 34 - 128 - 004	\$ 16,594	\$ 15,726	\$ 15,908	\$ 8,732	\$ 8,441	\$ 8,262
37	09 - 34 - 128 - 005	\$ 26,871	\$ 25,466	\$ 17,855	\$ 18,472	\$ 17,855	\$ 17,475
38	09 - 34 - 128 - 006	\$ 65,789	\$ 62,349	\$ 62,802	\$ 64,968	\$ 62,802	\$ 61,465
39	09 - 34 - 128 - 007	\$ 73,356	\$ 69,521	\$ 68,927	\$ 71,305	\$ 68,927	\$ 56,766
40	09 - 34 - 128 - 008	\$ 22,160	\$ 21,002	\$ 21,979	\$ 22,737	\$ 21,979	\$ 21,511
41	09 - 34 - 129 - 001	\$ 70,636	\$ 66,950	\$ 482,845	\$ 499,499	\$ 436,250	\$ 426,964
42	09 - 34 - 129 - 002	\$ 160,286	\$ 151,905	\$ 132,012	\$ 136,565	\$ 132,012	\$ 129,202
43	09 - 34 - 129 - 003	\$ 73,091	\$ 69,269	\$ 40,042	\$ 41,423	\$ 40,042	\$ 39,190
44	09 - 34 - 129 - 004	\$ 446,031	\$ 422,754				
45	09 - 34 - 132 - 001	\$ 62,845	\$ 59,565	\$ 48,260	\$ 54,344	\$ 52,532	\$ 51,414
46	09 - 34 - 132 - 002	\$ 52,864	\$ 37,033	\$ 24,528	\$ 25,374	\$ 24,528	\$ 24,005
47	09 - 34 - 132 - 003	\$ 50,207	\$ 50,899	\$ 53,109	\$ 53,501	\$ 49,884	\$ 47,431
48	09 - 34 - 132 - 004	\$ 47,151	\$ 48,004	\$ 50,184	\$ 50,648	\$ 47,320	\$ 44,585
49	09 - 34 - 132 - 005	\$ 46,151	\$ 40,832	\$ 44,923	\$ 46,014	\$ 43,333	\$ 37,191
50	09 - 34 - 132 - 006	\$ 46,287	\$ 34,053	\$ 40,526	\$ 41,504	\$ 39,129	\$ 38,296
51	09 - 34 - 132 - 007	\$ 38,628	\$ 39,925	\$ 42,305	\$ 43,294	\$ 40,712	\$ 39,845
52	09 - 34 - 132 - 009	\$ 45,094	\$ 45,152	\$ 56,490	\$ 57,456	\$ 56,490	\$ 55,886
53	09 - 34 - 132 - 010	\$ 23,742	\$ 22,501	\$ 27,042	\$ 27,504	\$ 27,042	\$ 26,753
54	09 - 34 - 132 - 011	\$ 59,734	\$ 56,610	\$ 63,445	\$ 64,530	\$ 63,445	\$ 62,766
55	09 - 34 - 132 - 012	\$ 95,260	\$ 81,793	\$ 95,260	\$ 96,889	\$ 95,260	\$ 94,241
56	09 - 34 - 132 - 013	\$ 191,770	\$ 164,770	\$ 128,887	\$ 133,333	\$ 127,508	\$ 126,144
57	09 - 34 - 176 - 001	\$ 25,789	\$ 24,441	\$ 21,898	\$ 22,653	\$ 21,898	\$ 21,432
58	09 - 34 - 177 - 001	\$ 47,916	\$ 45,410	\$ 49,250	\$ 50,949	\$ 49,250	\$ 48,202
59	09 - 34 - 177 - 002	\$ 64,126	\$ 60,773	\$ 56,454	\$ 67,912	\$ 49,911	\$ 48,849
60	09 - 34 - 177 - 007	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
61	09 - 34 - 177 - 010	\$ 2,176	\$ 2,062	\$ 13,538	\$ 14,004	\$ 13,538	\$ 13,250
62	09 - 34 - 177 - 014	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
<b>TOTALS:</b>		\$ 4,309,765	\$ 4,032,078	\$ 3,647,751	\$ 3,731,467	\$ 3,485,873	\$ 3,377,231
Annual Change		6.89%	10.54%	-2.24%	7.05%	3.22%	N/A
City Total EAV		\$ 883,471,157	\$ 798,697,597	\$ 763,629,907	\$ 728,262,531	\$ 678,828,787	\$ 638,590,256
Balance of:		\$ 879,161,392	\$ 794,665,519	\$ 759,982,156	\$ 724,531,064	\$ 675,342,914	\$ 635,213,025
Annual Change		10.63%	4.56%	4.89%	7.28%	6.32%	N/A

Preliminary Draft  
12/16/14

Exhibit B  
First Amendment

**City of St. Charles, Illinois**

**Ordinance No. 2006-M-6**

**An Ordinance of the City of St. Charles, Kane and  
DuPage Counties, Illinois, Approving an Amendment to  
the Redevelopment Plan and Project for the First Street  
Redevelopment Project Area**

**Adopted by the  
City Council  
of the  
City of St. Charles  
January 17, 2006**

**Published in pamphlet form by  
authority of the City Council  
of the City of St. Charles,  
Kane and Du Page Counties,  
Illinois, January 20, 2006**

*Nancy L. Garrison*  
City Clerk



DATE OF PUBLICATION 1/20/06  
SPONSOR pamphlet

REFER TO:  
MINUTES 1/17/06  
PAGE \_\_\_\_\_

**ORDINANCE NO. 2006-M-6**

**AN ORDINANCE OF THE CITY OF ST. CHARLES,  
KANE AND DUPAGE COUNTIES, ILLINOIS,  
APPROVING AN AMENDMENT TO THE  
REDEVELOPMENT PLAN AND PROJECT FOR THE  
FIRST STREET REDEVELOPMENT PROJECT AREA**

WHEREAS, pursuant to the Tax Increment Allocation Redevelopment Act, Division 74.4 of the Illinois Municipal Code, as amended (the "Act"), the City of St. Charles, Kane and DuPage Counties, Illinois (the "City"), by ordinance, heretofore approved a redevelopment plan and project (the "Plan and Project") for and has designated a redevelopment project area known as the First Street Redevelopment Project Area (the "Area") and has adopted tax increment allocation financing for the Area; and

WHEREAS, it is desirable and in the best interest of the citizens of the City for the City to adopt an amendment to the Plan and Project in order to amend budget as heretofore approved and to correct a scrivener's error in the legal description contained in the ordinances adopted in connection therewith (the "Amendment"); and

WHEREAS, pursuant to Section 11-74.4-5 of the Act, the Mayor and City Council of the City of St. Charles (the "Corporate Authorities") called a public hearing concerning the Amendment for November 7, 2005; and

WHEREAS, due notice with respect to such hearing was given pursuant to Section 11-74.4-5

of the Act, said notice being given to taxing districts and to the Department of Commerce and Economic Opportunity of the State of Illinois by certified mail on September 20, 2005, by publication on October 25 and 28, 2005, and by certified mail to taxpayers within the Area on October 27, 2005; and

WHEREAS, on September 30, 2005, notice was provided by first-class mail to all residential addresses that, after a good faith effort, the City determined were located within 750 feet of the exterior boundaries of the Area; and

WHEREAS, the City has heretofore convened a joint review board to consider the Amendment as required by and in all respects in compliance with the provisions of the Act; and

WHEREAS, the Plan and Project set forth the factors that caused the Area to qualify as a "conservation area," and the Corporate Authorities have reviewed the information concerning such factors presented at the public hearing and have reviewed other studies and are generally informed of the conditions in the Area that have caused all or part of the Area to be a "conservation area" as defined in the Act; and

WHEREAS, the Corporate Authorities have reviewed the conditions pertaining to lack of private investment in the Area to determine whether private development would take place in the Area as a whole without the adoption of the proposed Amendment; and

WHEREAS, the Corporate Authorities have reviewed the conditions pertaining to real property in the Area to determine whether contiguous parcels of real property and improvements thereon in the Area would be substantially benefited by the proposed Project improvements; and

WHEREAS, the Corporate Authorities have reviewed the Plan and Project and the existing comprehensive plan for development of the City as a whole and determined the Plan and Project

conform to the comprehensive plan of the City; and

WHEREAS, the Corporate Authorities have reviewed the proposed Amendment and have determined that it conforms with the existing comprehensive plan of the City and that it is in the best interests of the City and its residents that the proposed Amendment be approved.

NOW, THEREFORE, BE IT ORDAINED by the Mayor and City Council of the City of St. Charles, Kane and DuPage Counties, Illinois, as follows:

Section 1. Findings. That the Corporate Authorities hereby make the following findings:

- a. The Area is legally described in Exhibit A attached hereto and incorporated herein as if set out in full by this reference. The general street location for the Area is described in Exhibit B attached hereto and incorporated herein as if set out in full by this reference. The map of the Area is depicted on Exhibit C attached hereto and incorporated herein as if set out in full by this reference.
- b. Conditions exist which cause the Area to be subject to designation as a redevelopment project area under the Act and to be classified as a conservation area as defined in the Act.
- c. The Area on the whole has not been subject to growth and development through investment by private enterprise and would not be reasonably anticipated to be developed without the adoption of the Plan and Project and the Amendment.
- d. The Plan and Project and Amendment conform to the comprehensive plan for the development of the City as a whole.
- e. As set forth in the Plan and Project, it is anticipated that construction activities of the Project will be completed within twenty-three (23) years after the designation of the Area and that all obligations incurred to finance redevelopment project costs, if any, as defined in the Plan and Project shall be retired within twenty-three (23) years after the Area is designated.

f. The parcels of real property in the Area are contiguous and only those contiguous parcels of real property and improvements thereon that will be substantially benefited by the Project improvements are included in the Area.

Section 2. Amendment Approved. That the Amendment to the Plan and Project, which was the subject matter of the public hearing held November 7, 2005, is hereby adopted and approved. A copy of the Plan and Project is set forth in Exhibit D attached hereto and incorporated herein as if set out in full by this reference. A copy of the Amendment is set forth in Exhibit E attached hereto and incorporated herein as if set out in full by this reference.

Section 3. Legal Description Incorporated. That the legal description of the Area attached hereto as Exhibit "A" be, and it hereby is, deemed to replace each and every other legal description of the Area heretofore set forth in connection with the approval of the Plan and Project, designation of the Area and adoption of tax increment financing therefor, including, specifically, City of St. Charles Ordinances Numbers 2002-M-13, 2002-M-14, and 2002-M-15 adopted on March 18, 2002.

Section 4. Invalidity of Any Section. That if any section, paragraph, or provision of this Ordinance shall be held to be invalid or unenforceable for any reason, the invalidity or unenforceability of such section, paragraph, or provision shall not affect any of the remaining provisions of this Ordinance.

[REMAINDER OF PAGE INTENTIONALLY LEFT BLANK]

Section 5. Superseder and Effective Date. All ordinances, resolutions, motions, or orders in conflict herewith shall be, and the same hereby are, repealed to the extent of such conflict, and this Ordinance shall be in full force and effect immediately upon its passage by the Corporate Authorities and approval as provided by law.

PRESENTED to the City Council of the City of St. Charles, Illinois this 17<sup>th</sup> day of January, 2006.

PASSED by the City Council of the City of St. Charles, Illinois, this 17<sup>th</sup> day of January, 2006.

APPROVED by the Mayor of the City of St. Charles, Illinois, this 17<sup>th</sup> day of January, 2006.

  
MAYOR

ATTEST:



Publicly acknowledged this 17 day of January, 2006

  
CITY CLERK

**EXHIBIT "A"**  
Legal Description

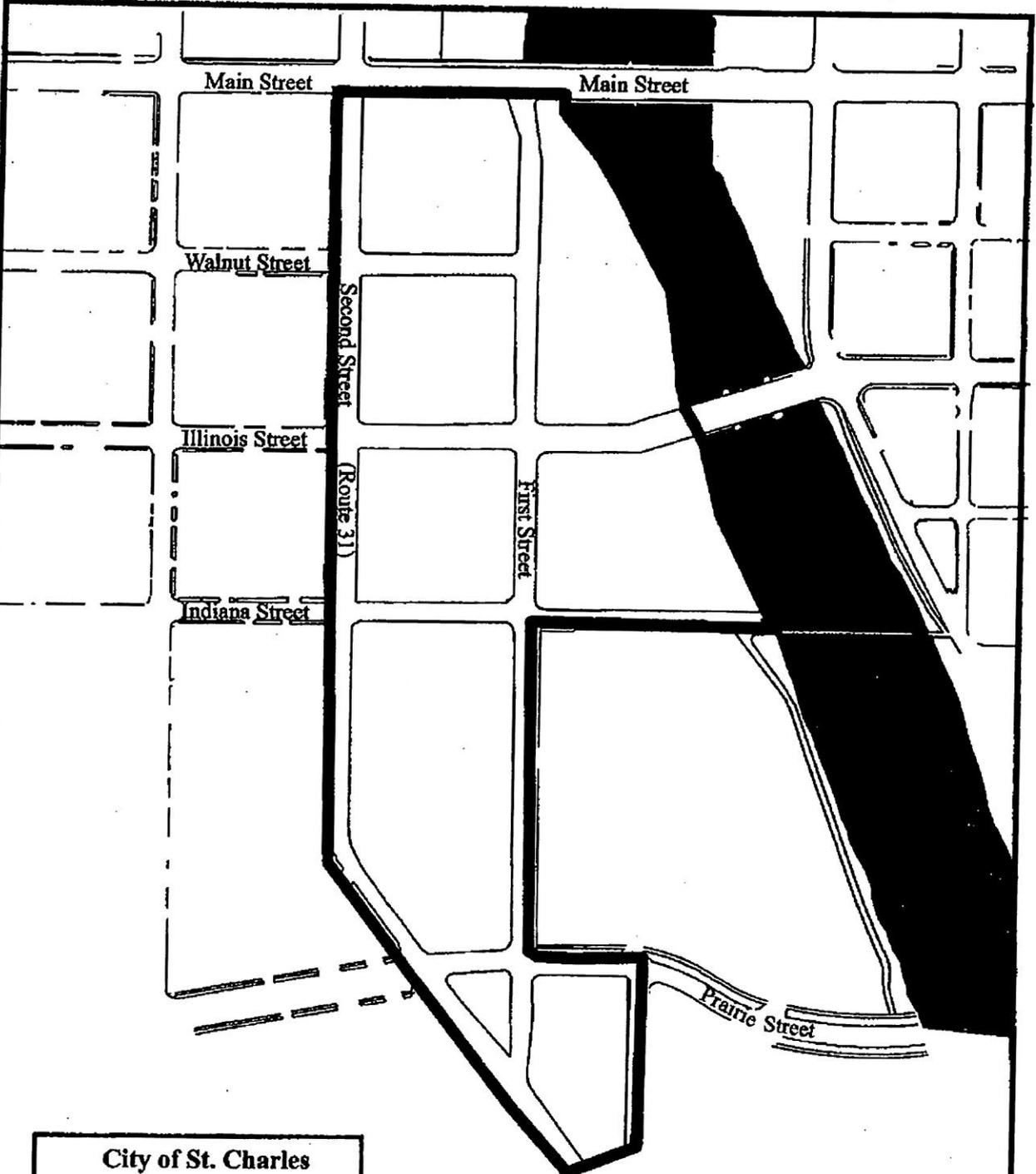
That part of the Northwest Quarter and the Southwest Quarter of Section 27, Township 40 North, Range 8, East of the Third Principal Meridian in the City of St. Charles, Kane County, Illinois, described as follows:

Beginning at the northeast corner of Block 44 in Original Town of St. Charles, said point also being the intersection of the south right-of-way line of Main Street (Illinois Route 64) and the westerly right-of-way line of 2<sup>nd</sup> Street (Illinois Route 31); thence easterly along said southerly right-of-way line to the west bank of the Fox River; thence southerly along said west bank to the southerly right-of-way line of Indiana Street; thence westerly along said southerly right-of-way line to the easterly right-of-way of 1<sup>st</sup> Street; thence southerly along the easterly right-of-way line of 1<sup>st</sup> Street to the northerly right-of-way line of Prairie Street; thence easterly along said northerly right-of-way line of Prairie Street to the northerly extension of the west line of Lot 5 in the Piano Factor of St. Charles Subdivision; thence southerly along the west line of said Lot 5 and the northerly extension thereof to the most southerly corner of said Lot 5; thence southwesterly along the extension of the southeasterly line of said Lot 5 to the westerly right-of-way line of 2<sup>nd</sup> Street (Illinois Route 31); thence northerly along said westerly right-of-way line of 2<sup>nd</sup> Street to the Point of Beginning.

**EXHIBIT "B"**  
General Street Location

The proposed TIF is generally bounded on the north by Main Street, on the east by the Fox River and First Street, on the south by Mt. St. Mary's Park, and on the west by Second Street, and is within the City of St. Charles, Kane and DuPage Counties, Illinois.

**EXHIBIT "C"**  
Map



City of St. Charles  
First Street RPA

Map 2: Boundaries

 TIF District Boundary



 **S. B. Friedman & Company**  
Real Estate Advisors and Development Consultants

**EXHIBIT "D"**  
Redevelopment Plan and Project

**First Street Redevelopment Project Area**  
**Tax Increment Financing District**  
**Eligibility Study, Redevelopment Plan and Project**

City of St. Charles

Date of Adoption:  
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 **S. B. Friedman & Company**  
*Real Estate Advisors and Development Consultants*

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## *1. Executive Summary*

In June 2001, *S. B. Friedman & Company* was engaged by the City of St. Charles (the "City") to conduct a Tax Increment Financing Eligibility Study and prepare a Redevelopment Plan and Project (the "Redevelopment Plan"). This report details the eligibility factors found within the First Street Redevelopment Project Area (the "RPA") Tax Increment Financing ("TIF") District in support of its designation as a "conservation area" within the definitions set forth in the Illinois Tax Increment Allocation Redevelopment Act, 65 ILCS 5/11-74.4-1 et seq., as amended (the "Act"). This report also contains the Redevelopment Plan and Project for the First Street RPA.

The First Street RPA is located wholly within St. Charles Township, in downtown St. Charles and contains approximately 22 acres of land. It consists of sixty-two (62) tax parcels with thirty-nine (39) buildings (not including ancillary structures such as garages). One (1) of the sixty-two (62) parcels is vacant and ten (10) are improved as parking lots or rights-of-way.

### *Determination of Eligibility*

This report concludes that the RPA is eligible for TIF designation as a "conservation area" because 50% or more of the structures in the area have an age of 35 years or more and because the following four (4) eligibility factors for improved land have been found to be present to a major extent:

- Deterioration;
- Deleterious Land Use or Layout;
- Obsolescence; and
- Lack of Growth in EAV;

The factors are defined under the Act at 65 ILCS 5/11-74.4-3 (a) and (b). Additionally, three other eligibility factors are present to a minor extent and demonstrate that the RPA is in a state of gradual decline through disinvestment. Left unchecked, these conditions could accelerate the decline of the area and, combined with those factors that have been documented to be present to a major extent, could lead to more widespread and intensive disinvestment. These factors are:

- Excessive Land Coverage;
- Inadequate Utilities; and
- Lack of Community Planning.

### *Redevelopment Plan Goal, Objectives, and Strategies*

The overall goal of the Redevelopment Plan is to reduce or eliminate conditions that qualify the RPA as a conservation area; to provide the direction and mechanisms necessary to stimulate the redevelopment of vacant and underutilized parcels; and to establish the RPA as a cohesive and vibrant mixed-use corridor that provides a comprehensive range of commercial and retail uses to the surrounding residential community, while accommodating residential and institutional uses where appropriate. Redevelopment of the RPA will strengthen the economic base and improve the image of the City as a whole. The City's "Priority Survey" of St. Charles residents over the last several years has consistently shown that one of the most important priorities for the City of St. Charles

should be to maintain an attractive and vital downtown.

Rehabilitation and redevelopment of the RPA are to be achieved through an integrated and comprehensive strategy that leverages public resources to stimulate additional private investment. The underlying strategy is to use tax increment financing, as well as other funding sources, to reinforce and encourage further private investment.

**Objectives.** Twelve (12) broad objectives support the overall goal of area-wide revitalization of the RPA. These include:

1. Foster the development of the First Street corridor as an auto- and pedestrian-friendly retail corridor that enhances the overall quality of life of City residents and serves as an appropriate gateway to the downtown district of the City of St. Charles;
2. Provide resources for streetscaping and landscaping to visually link diverse land uses and create a cohesive and integrated identity for a mixed-use First Street corridor that is attractive to pedestrian traffic;
3. Reinforce a downtown identity through such improvements as gateway features, signage, and other public and private improvements;
4. Facilitate the development of new public facilities, parks, and open space in appropriate locations throughout the RPA as needed and in accordance with the Redevelopment Plan, including the creation of a continuous pedestrian loop along the Fox River between Main Street and Prairie Street and the development of pedestrian connections between First Street and the Fox River;
5. Facilitate the provision of adequate on- and off-street parking for visitors, employees, and customers of the RPA;
6. Facilitate the assembly, preparation, and marketing of vacant and underutilized sites for rehabilitation and/or new retail, commercial, institutional, and residential development, and provide for corrective actions to address environmental problems to permit development and redevelopment, as needed or appropriate;
7. Foster the improvement and/or creation of the public infrastructure where needed, including sidewalks, streets, curbs, gutters, underground water and sanitary systems, and stormwater detention of adequate capacity to facilitate the rehabilitation of properties within the RPA as well as the construction of new retail, commercial, residential, and mixed-use development where appropriate;
8. Support the goals and objectives of other overlapping plans, including the *Downtown St. Charles Strategy Plan, 2000* (prepared for the City of St. Charles by the Downtown Professionals Network), and the First Street Business District. Coordinate available federal, state, and local resources to further the goals of this redevelopment plan;

9. Promote a comprehensive development plan that includes a detailed parking and traffic plan that will address potential access/curb-cut consolidation, on-street parking, and the creation of pedestrian links to the Fox River;
10. Strengthen the economic well-being of the RPA and the City of St. Charles by providing resources for rehabilitated and new commercial, residential, and mixed-use development in the RPA, as appropriate;
11. Provide opportunities for women-owned, minority-owned, and locally owned businesses to share in the job and construction opportunities associated with the redevelopment of the RPA; and
12. Support job training programs and increase employment opportunities, including welfare to work programs, for individuals working in area businesses.

**Strategies.** Redevelopment and rehabilitation of specific sites within the RPA will be supported in order to stimulate private investment and enhance the RPA. Development of vacant and underutilized sites is anticipated to have a positive impact on other properties beyond the individual project sites. These objectives will be implemented through four (4) specific and integrated strategies. These include:

1. **Implement Public Improvements.** A series of public improvements throughout the RPA may be designed and implemented to help define and create an identity for the area and sub-areas, prepare sites for anticipated private investment, and create a more conducive environment for retail, commercial, residential, and institutional development.

Public improvements may include the construction of public parking facilities, streetscaping, new or improved street and sidewalk lighting, new or improved sidewalks and streets, new or improved underground infrastructure, stormwater detention of adequate capacity, the creation of parks, trails, and open space, and other public improvements consistent with the Redevelopment Plan. These public improvements may be completed pursuant to redevelopment agreements with private entities or intergovernmental agreements with other public entities, and may include the construction, rehabilitation, renovation, or restoration of public improvements on one or more parcels.

2. **Facilitate Property Assembly, Demolition, and Site Preparation.** Sites may be acquired and assembled by the City to attract future private investment and development. The consolidated ownership of these sites will make them easier to market to potential developers and will streamline the redevelopment process. In addition, financial assistance may be provided to private developers seeking to acquire land and assemble sites to undertake projects supportive of this Redevelopment Plan.

To meet the goals, policies or objectives of this Redevelopment Plan, the City may acquire and assemble other property throughout the RPA. Land assemblage by the City may be done by purchase, exchange, donation, lease, or eminent domain, and may be for the purposes of

(a) sale, lease, or conveyance to private developers, or (b) sale, lease, conveyance or dedication for the construction of public improvements or facilities. Site preparation may include such preparatory work as demolition of existing improvements and environmental remediation, where appropriate. Furthermore, the City may require written development agreements with developers before acquiring any properties. As appropriate, the City may devote acquired property to temporary uses until such property is scheduled for disposition and development.

3. **Encourage Private Sector Activities and Support Rehabilitation and New Development.** Through the creation and support of public-private partnerships, or through written agreements, the City may provide financial and other assistance to encourage the private sector, including local property owners and businesses, to undertake rehabilitation and redevelopment projects and other improvements that are consistent with the goals of this Redevelopment Plan.
4. **Assist Existing Businesses and Property Owners.** The City may provide assistance to support existing businesses and property owners in the RPA. This may include financial and other assistance for building rehabilitation, facade improvements, leasehold improvements, and new construction of private facilities such as plazas and other pedestrian amenities.

### ***Required Findings***

The required conditions for the adoption of a Redevelopment Plan and Project are found to be present within the study area.

First, the City is required to evaluate whether or not the study area has been subject to growth and private investment and must substantiate a finding of lack of such investment prior to establishing a tax increment financing district.

New investment that occurred in the study area in the past five years mostly consists of renovations to three buildings: 24 S. Second Street, 111-113 W. Main Street, and 200 S. Second Street. A significant amount of the renovation that has occurred has been undertaken with public assistance through the City's facade treatment program. Taken as a whole, the study area has not been subject to widespread growth and development through investment by private enterprise.

The study area is located entirely within St. Charles Township. From 1995 through 2000 (the last year for which data is available), the growth of equalized assessed valuation ("EAV," which is the value of property from which property taxes are based) in the study area was actually negative as the total taxable value of land has decreased. The compound annual growth rate of EAV for the study area was 5.00% between 1995 and 2000. In comparison, the compound annual growth rate of EAV was 6.72% for the whole of the City of St. Charles over the same period of time.

As another method to examine the scope of new investment in the study area, *S. B. Friedman & Company* examined building permit data provided by the City of St. Charles Building Department. Specifically, we examined building permit data for the period from 1996 through 2000 which

revealed that 25 permits were issued within the study area totaling approximately \$916,341, with no permits issued for new construction, and three permits issued for demolition. However, over 77% of the total value of these permits was due to the remodeling of only three of the 36 buildings in the study area. Excluding these three buildings the total value of permits issued over the five-year period was only \$208,886. On average over our five-year study period, privately initiated permits amounted to approximately \$183,268 per year of total private investment, or less than 2% of the total St. Charles Township Assessor's estimate of market value of all property within the study area. At this rate, it would take the private market a substantial amount of time to replace the current Assessor's market value of the study area.

The impact on surrounding properties of the property investment on which building permits were issued has been isolated and minimal. These investments and existing property improvements have not stimulated widespread new private investment in the study area as a whole. Public investment through the City's facade improvement program (a 50% matching program) totaled approximately \$200,000 (or about 20% the total value of building permits issued). Several buildings in the RPA have remained vacant for over a year.

Second, the City is required to find that, but for the designation of the TIF district and the use of tax increment financing, it is unlikely that significant investment will occur in the study area.

Without the support of public resources, the redevelopment objectives for the study area most likely would not be realized. The area-wide improvements and development assistance resources needed to redevelop and revitalize the study area as a mixed-use commercial district are extensive and costly, and the private market on its own, has shown little ability to absorb all of these costs. Public resources to assist with site preparation, environmental remediation, and public infrastructure improvements are needed to leverage private investment and facilitate area-wide redevelopment consistent with the City's Comprehensive Plan. TIF funds can be used to fund site assembly and preparation, environmental remediation, infrastructure improvements, and building rehabilitation. Accordingly, but for the designation of a TIF district, these projects, which would contribute substantially to area-wide redevelopment, are unlikely to occur.

Third, the study area includes only those contiguous parcels of real property that are expected to benefit substantially from the proposed improvements.

Finally, the proposed land uses described in this Redevelopment Plan are consistent with the Comprehensive Plan of the City of St. Charles and the *Downtown St. Charles Strategy Plan*. The redevelopment opportunities identified in earlier area planning initiatives will be supported substantially and their implementation facilitated through the creation of the Redevelopment Plan.

## 2. Introduction

### *The Study Area*

This document serves as the eligibility study ("Eligibility Study") and Redevelopment Plan and Project for the First Street Redevelopment Project Area. The RPA is located in the southwest quadrant of the City of St. Charles (the "City"), in Kane County (the "County"). In June 2001, *S. B. Friedman & Company* was engaged by the City to conduct a study of certain properties in this area to determine whether the area containing these properties would qualify for status as a "blighted area" and/or "conservation area" under the Act.

The community context of the RPA is detailed on Map 1.

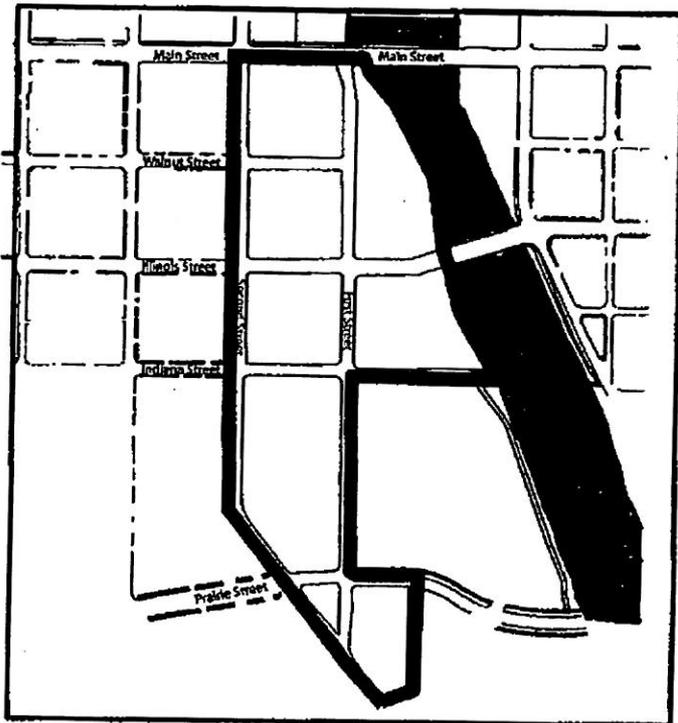
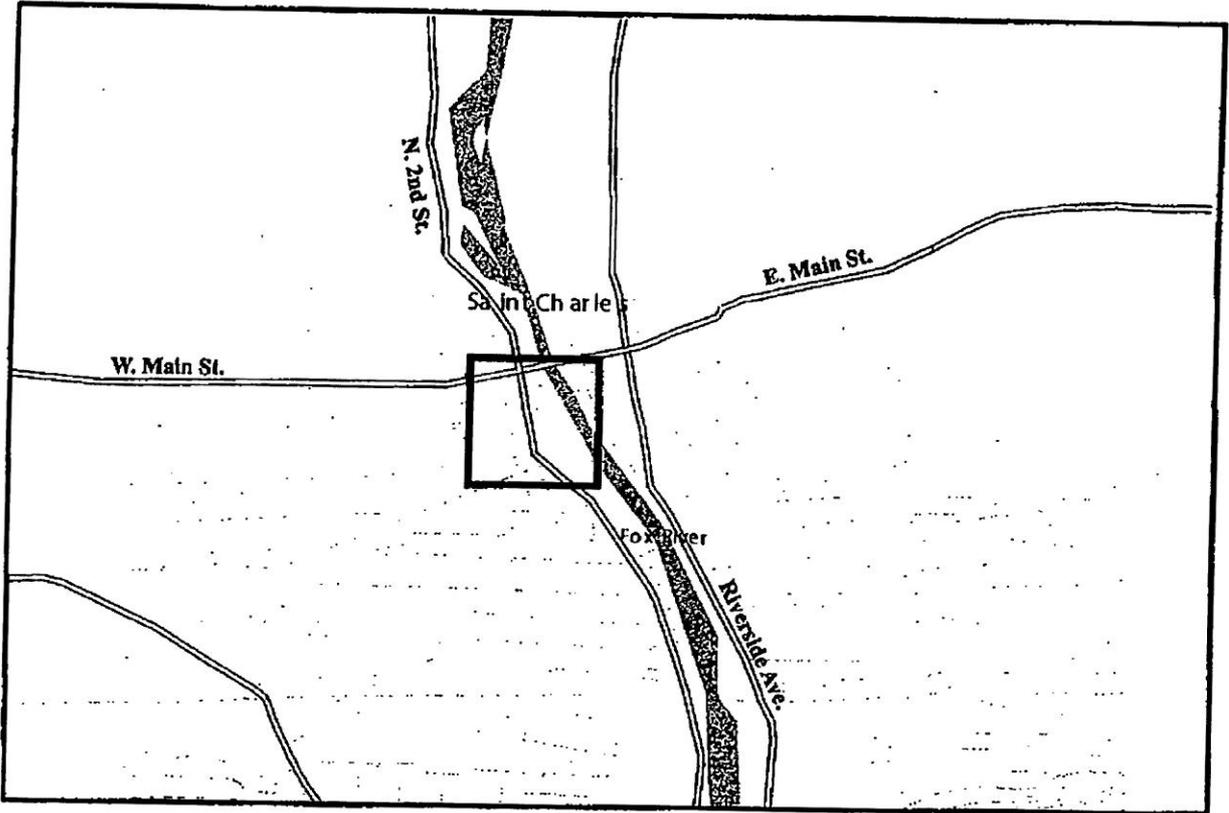
The RPA consists of 62 tax parcels with approximately 39 buildings and contains approximately 22 acres of land. Of the 62 tax parcels, one is vacant. The RPA is generally bounded by Main Street (Route 64) on the north, Second Street (Route 31) on the west, and the Fox River on the east, approximately as far south as Prairie Street (except that the area east of First Street, between Indiana Street and Prairie Street has been excluded).

Map 2 details the boundaries of the RPA including only those contiguous parcels of real property that are expected to benefit substantially from the Redevelopment Plan improvements discussed herein. The boundaries encompass a mixed-use area containing commercial, residential, and public/institutional uses. As a whole, the area suffers from a poor configuration of existing land uses and layouts that has resulted in the under-utilization of property, deteriorated buildings and associated infrastructure, and a lack of growth and investment. Similar observations prompted the identification of First Street as the largest development corridor with the most opportunity for change in the *Downtown St. Charles Strategy Plan, 2000*. Without a comprehensive approach to address these issues, the RPA could continue its decline, thereby discouraging future development opportunities. The redevelopment plan addresses these issues by providing resources for improvements to the area's infrastructure and public facilities and for the assemblage and marketing of vacant land and under-utilized sites. These area-wide improvements will benefit all of the property within the RPA.

Appendix 1 contains the legal description of the RPA.

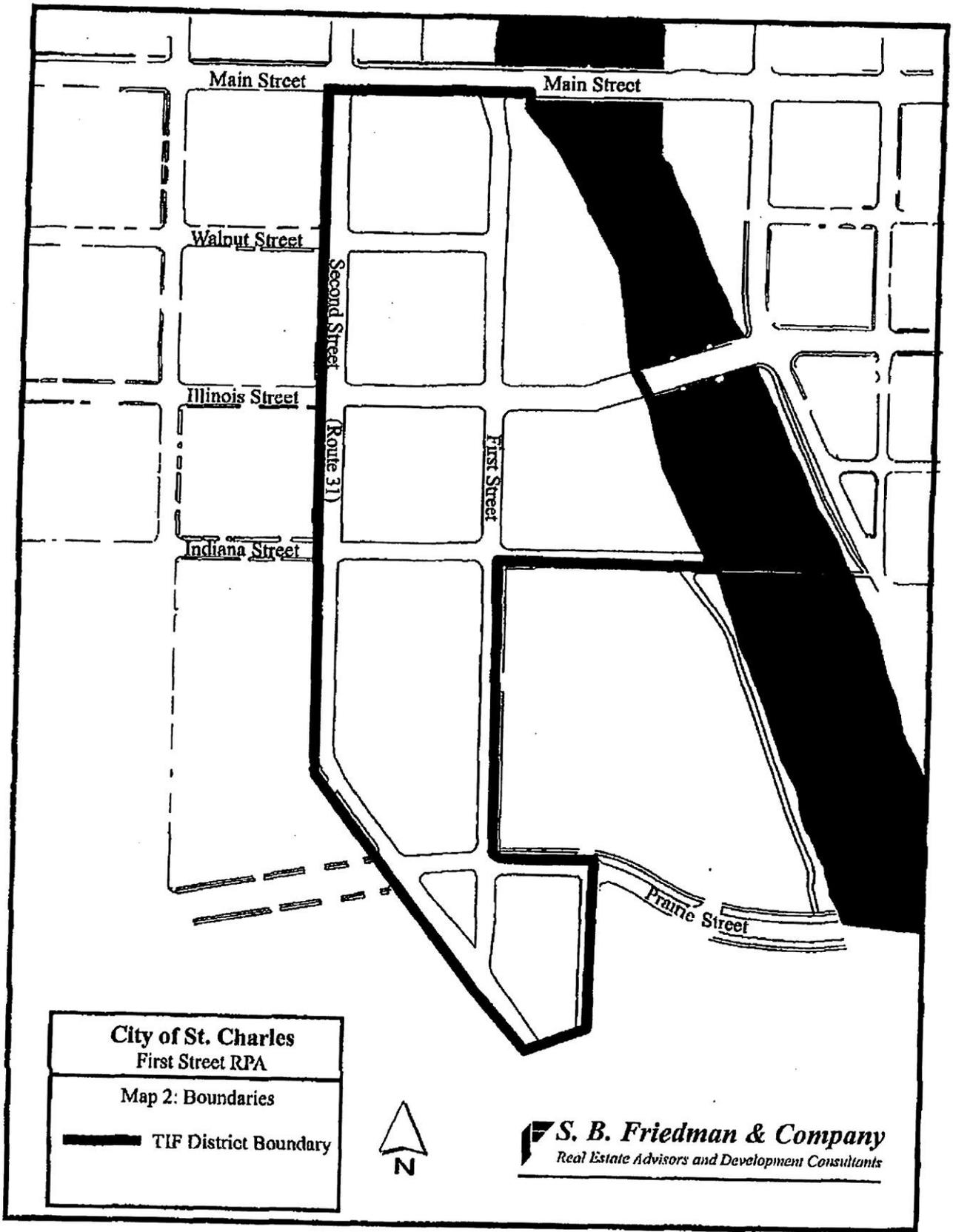
The Eligibility Study covers events and conditions that exist and that were determined to support the designation of the RPA as a "conservation area" under the Act at the completion of our research on August 31, 2001 and not thereafter. These events or conditions include, without limitation, governmental actions and additional developments.

This Eligibility Study and Redevelopment Plan summarizes the analysis and findings of the consultant's work, which, unless otherwise noted, is solely the responsibility of *S. B. Friedman & Company*. The City is entitled to rely on the findings and conclusions of the Redevelopment Plan in designating the RPA as a redevelopment project area under the Act. *S. B. Friedman & Company* has prepared this Redevelopment Plan with the understanding that the City would rely (1) on the findings and conclusions of the Redevelopment Plan in proceeding with the designation of the RPA



**City of St. Charles**  
**First Street RPA**  
 Map 1: Community Context  
 ——— TIF District Boundary

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and the adoption and implementation of the Redevelopment Plan, and (2) on the fact that *S. B. Friedman & Company* has obtained the necessary information including, without limitation, information relating to the equalized assessed value of parcels comprising the RPA, so that the Redevelopment Plan will comply with the Act and so that the RPA can be designated as a redevelopment project area in compliance with the Act.

### ***Existing Land Use***

Based upon *S. B. Friedman & Company's* research, four (4) predominant land uses have been identified within the RPA:

- Commercial;
- Residential;
- Vacant Land; and
- Industrial.

Existing predominant land use patterns in the RPA are shown in Map 3. This map represents predominant land use in the area. The predominant land use displayed is not necessarily the only land use present on a given parcel. Some of the parcels within the RPA contain more than one land use.

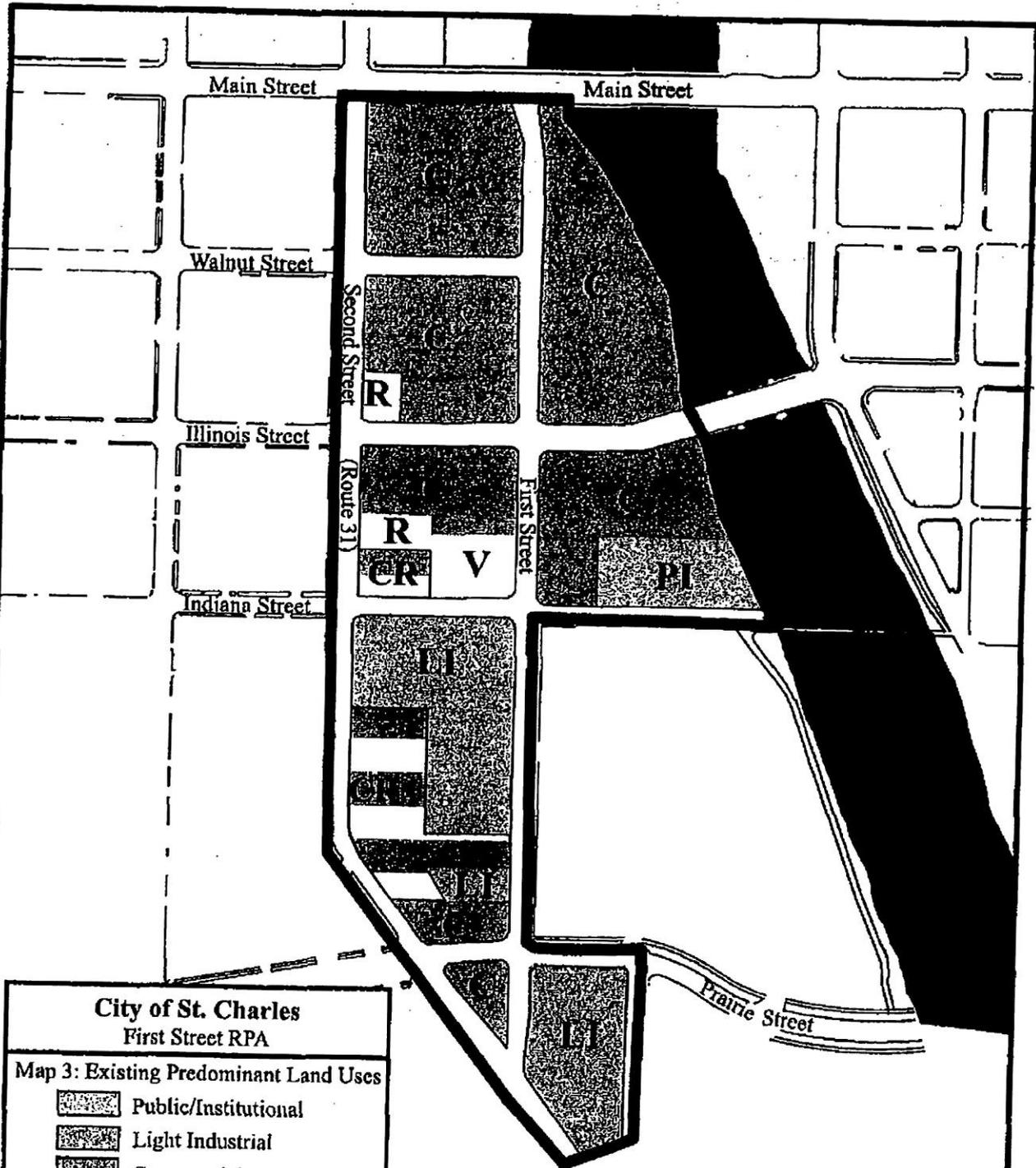
Overall, the RPA consists primarily of a mix of commercial and residential land uses. Commercial uses are concentrated in the north end of the corridor. Residential uses are located mostly along Second Street (Route 31), south of Indiana Street.

**Commercial.** Commercial and retail uses are found throughout the RPA and do not have adequate parking and provision for loading and service. Commercial uses are interspersed with residential uses south of Indiana Street, and in some cases are part of a single-family residential structure. Obsolescence of several commercial structures has contributed to their long-term vacancy.

**Residential.** Several single-family residential properties are within the RPA, located mostly along the east side of Second Street, and interspersed with other land uses. Some of these structures also contain commercial uses.

**Vacant Land.** There is only one parcel of vacant land within the RPA, at the northwest corner of Indiana Street and First Street. The *Downtown St. Charles Strategy Plan, 2000* also identifies the presence of excessive surface lots, and underutilized land in general, throughout the RPA.

**Industrial.** Several light industrial uses exist within the RPA, located mostly in the southern half of the RPA, especially around the intersection of First Street and Prairie Street. These uses were found to have inadequate buffering from other uses and instances of environmental concern. Most of the property in the RPA south of Indiana Street is zoned as a Limited Manufacturing District (MI), a designation encompassing uses which are often incompatible within the context of the surrounding downtown.



**City of St. Charles  
First Street RPA**

**Map 3: Existing Predominant Land Uses**

-  Public/Institutional
-  Light Industrial
-  Commercial
-  Residential
-  Commercial/Residential
-  Vacant

Note: The land uses displayed are the predominant uses.  
Some parcels may contain more than one land use.



**S. B. Friedman & Company**  
Real Estate Advisors and Development Consultant.

### *3. Eligibility Analysis*

#### *Provisions of the Illinois Tax Increment Allocation Redevelopment Act*

Based upon the conditions found within the RPA at the completion of *S. B. Friedman & Company's* research, it has been determined that the RPA meets the eligibility requirements of the Act as a blighted area. The following outlines the provisions of the Act to establish eligibility.

Under the Act, two (2) primary avenues exist to establish eligibility for an area to permit the use of tax increment financing for area redevelopment: declaring an area as a "blighted area" and/or a "conservation area."

"Blighted areas" are those improved or vacant areas with blighting influences that are impacting the public safety, health, morals, or welfare of the community, and are substantially impairing the growth of the tax base in the area. "Conservation areas" are those improved areas which are deteriorating and declining and soon may become blighted if the deterioration is not abated.

The statutory provisions of the Act specify how a district can be designated as a "blighted" and/or "conservation area" district based upon an evidentiary finding of certain eligibility factors listed in the Act. These factors are identical for each designation.

According to the Act, "blighted areas" must have a combination of five (5) or more of these eligibility factors acting in concert which threaten the health, safety, morals, or welfare of the proposed district. "Conservation areas" must have a minimum of 50% of the total structures within the area aged 35 years or older, plus a combination of three (3) or more additional eligibility factors which are detrimental to the public safety, health, morals, or welfare and which could result in such an area becoming a blighted area.

#### *Factors For Improved Property*

The thirteen (13) factors are listed at 65 ILCS 5/11-74.4-3 (a) and (b) and are defined in the Act as follows:

**Dilapidation.** An advanced state of disrepair or neglect of necessary repairs to the primary structural components of buildings or improvements in such a combination that a documented building condition analysis determines that major repair is required or the defects are so serious and so extensive that the buildings must be removed.

**Obsolescence.** The condition or process of falling into disuse. Structures have become ill-suited for the original use.

**Deterioration.** With respect to buildings, defects including, but not limited to, major defects in the secondary building components such as doors, windows, porches, gutters and downspouts, and fascia. With respect to surface improvements, that the condition of roadways, alleys, curbs, gutters, sidewalks, off-street parking, and surface storage areas evidence deterioration including but not limited to, surface cracking, crumbling, potholes, depressions, loose paving material, and weeds

protruding through paved surfaces.

**Presence of Structures Below Minimum Code Standards.** All structures that do not meet the standards of zoning, subdivision, building, fire, and other governmental codes applicable to property, but not including housing and property maintenance codes.

**Illegal Use of Individual Structures.** The use of structures in violation of the applicable federal, State, or local laws, exclusive of those applicable to the presence of structures below minimum code standards.

**Excessive Vacancies.** The presence of buildings that are unoccupied or under-utilized and that represent an adverse influence on the area because of the frequency, extent, or duration of the vacancies.

**Lack of Ventilation, Light or Sanitary Facilities.** The absence of adequate ventilation for light or air circulation in spaces or rooms without windows, or that require the removal of dust, odor, gas, smoke, or other noxious airborne materials. Inadequate natural light and ventilation means the absence of skylights or windows for interior spaces or rooms and improper window sizes and amounts by room area to window area ratios. Inadequate sanitary facilities refers to the absence or inadequacy of garbage storage and enclosure, bathroom facilities, hot water and kitchens, and structural inadequacies preventing ingress and egress to and from all rooms and units within a building.

**Inadequate Utilities.** Underground and overhead utilities such as storm sewers and storm drainage, sanitary sewers, water lines, and gas, telephone, and electrical services that are shown to be inadequate. Inadequate utilities are those that are: (i) of insufficient capacity to serve the uses in the redevelopment project area, (ii) deteriorated, antiquated, obsolete, or in disrepair, or (iii) lacking within the redevelopment project area.

**Excessive Land Coverage and Overcrowding of Structures and Community Facilities.** The over-intensive use of property and the crowding of buildings and accessory facilities onto a site. Examples of problem conditions warranting the designation of an area as one exhibiting excessive land coverage are: (i) the presence of buildings either improperly situated on parcels or located on parcels of inadequate size and shape in relation to present-day standards of development for health and safety and (ii) the presence of multiple buildings on a single parcel. For there to be a finding of excessive land coverage, these parcels must exhibit one or more of the following conditions: insufficient provision for light and air within or around buildings, increased threat of spread of fire due to the close proximity of buildings, lack of adequate or proper access to a public right-of-way, lack of reasonably required off-street parking, or inadequate provision for loading and service.

**Deleterious Land Use or Layout.** The existence of incompatible land-use relationships, buildings occupied by inappropriate mixed-uses, or uses considered to be noxious, offensive, or unsuitable for the surrounding area.

**Environmental Clean-Up.** The proposed redevelopment project area has incurred Illinois

Environmental Protection Agency or United States Environmental Protection Agency remediation costs for, or a study conducted by an independent consultant recognized as having expertise in environmental remediation has determined a need for, the clean-up of hazardous waste, hazardous substances, or underground storage tanks required by State or federal law, provided that the remediation costs constitute a material impediment to the development or redevelopment of the redevelopment project area.

**Lack of Community Planning.** The proposed redevelopment project area was developed prior to or without the benefit or guidance of a community plan. This means that the development occurred prior to the adoption by the municipality of a comprehensive or other community plan or that the plan was not followed at the time of the area's development. This factor must be documented by evidence of adverse or incompatible land-use relationships, inadequate street layout, improper subdivision, parcels of inadequate shape and size to meet contemporary development standards, or other evidence demonstrating an absence of effective community planning.

**Lack of Growth in Equalized Assessed Value.** The total equalized assessed value of the proposed redevelopment project area has declined for three of the last five calendar years prior to the year in which the redevelopment project area is designated or is increasing at an annual rate that is less than the balance of the municipality for three of the last five calendar years for which information is available or is increasing at an annual rate that is less than the Consumer Price Index for All Urban Consumers published by the United States Department of Labor or successor agency for three of the last five calendar years prior to the year in which the redevelopment project area is designated.

As explained, "blighted areas" must have a combination of five (5) or more of these eligibility factors and "conservation areas" must have a minimum of 50% of the total structures within the area aged 35 years or older, plus a combination of three (3) or more additional eligibility factors.

### ***Factors For Vacant Land***

Under the provisions of the "blighted area" section of the Act, if the land is vacant, a combination of two (2) or more of the following six (6) factors also may be identified which combine to impact the sound growth in tax base for the proposed district.

**Obsolete Platting of Vacant Land.** This is where parcels of limited or narrow size or configurations of parcels of irregular size or shape make it difficult to develop on a planned basis and in a manner compatible with contemporary standards and requirements, or where platting has failed to create rights-of-ways for streets or alleys or has created inadequate right-of-way widths for streets, alleys, or other public rights-of-way or has omitted easements for public utilities.

**Diversity of Ownership.** Diversity of ownership is when adjacent properties are owned by multiple parties. This factor applies when the number of owners of parcels of vacant land is sufficient to retard or impede the ability to assemble the land for development.

**Tax and Special Assessment Delinquencies.** This factor is present when tax and special assessment delinquencies exist or the property has been the subject of tax sales under the Property

Tax Code within the last 5 years..

**Deterioration of Structures or Site Improvements in Neighboring Areas Adjacent to the Vacant Land.** Evidence of structural deterioration and area disinvestment in blocks adjacent to the vacant land may substantiate why new development had not previously occurred on the vacant parcels.

**Environmental Clean-Up.** The area has incurred Illinois Environmental Protection Agency or United States Environmental Protection Agency remediation costs for, or a study conducted by an independent consultant recognized as having expertise in environmental remediation has determined a need for, the clean-up of hazardous waste, hazardous substances, or underground storage tanks required by State or federal law, provided that the remediation costs constitute a material impediment to the development or redevelopment of the redevelopment project area.

**Lack of Growth in Equalized Assessed Value.** The total equalized assessed value of the proposed redevelopment project area has declined for three of the last five calendar years prior to the year in which the redevelopment project area is designated or is increasing at an annual rate that is less than the balance of the municipality for three of the last five calendar years for which information is available or is increasing at an annual rate that is less than the Consumer Price Index for All Urban Consumers published by the United States Department of Labor or successor agency for three of the last five calendar years prior to the year in which the redevelopment project area is designated.

Additionally, under the "blighted area" section of the Act, eligibility may be established for those vacant areas that would have qualified as a blighted area immediately prior to becoming vacant. Under this test for establishing eligibility, building records may be reviewed to determine that a combination of five (5) or more of the 13 "blighted area" eligibility factors were present immediately prior to demolition of the area's structures.

The vacant "blighted area" section includes six (6) other tests for establishing eligibility, but none of these are relevant to the conditions within the RPA.

### ***Methodology Overview and Determination of Eligibility***

Analysis of eligibility factors was done through research involving an extensive exterior survey of all properties within the RPA, as well as a review of building and property records. Property records include building code violation citations, building permit data, and assessor information. Our survey of the area established that there are thirty-nine (39) buildings within the RPA. In addition, to verify the age for the area buildings, field observations were compared to the recorded age of the buildings in property records obtained from the Township Assessor's office.

The areas located within the RPA are predominantly characterized by commercial structures of varying degrees of deterioration, with some residential and industrial parcels towards the south end of First Street. Our survey of the area established that there are 61 improved parcels and one (1) vacant parcel within the RPA. All properties were examined for qualification factors consistent with either "blighted area" or "conservation area" requirements of the Act. Based upon these criteria, the

properties within the RPA qualify for designation as a TIF Redevelopment Project Area as a "conservation area" as defined by the Act.

To arrive at this designation, *S. B. Friedman & Company* calculated the number of eligibility factors present on a building-by-building or parcel-by-parcel basis and analyzed the distribution of the eligibility factors within the RPA. When appropriate, we calculated the presence of eligibility factors on infrastructure and ancillary properties associated with the structures. The eligibility factors were correlated to buildings using aerial maps, property files created from field observations, and record searches. This information was then graphically plotted on a tax parcel map of the RPA to establish the distribution of eligibility factors, and to determine which factors were present to a major or minor extent.

Major factors are used to establish eligibility. These factors are present to a meaningful extent on a majority of the parcels and reasonably distributed throughout the RPA. Minor factors are supporting factors present to a meaningful extent on some of the parcels or on a scattered basis. Their presence suggests that the area is at risk of experiencing more extensive deterioration and disinvestment.

While it may be concluded under the Act that the mere presence of the minimum number of the stated factors may be sufficient to make a finding as a blighted area, this evaluation was made on the basis that the conservation area factors must be present to an extent that indicates that public intervention is appropriate or necessary. Secondly, the conservation area factors must be reasonably distributed throughout the RPA so that non-qualifying areas are not arbitrarily included in the RPA simply because of proximity to areas that qualify as a conservation area.

### *Conservation Area Findings*

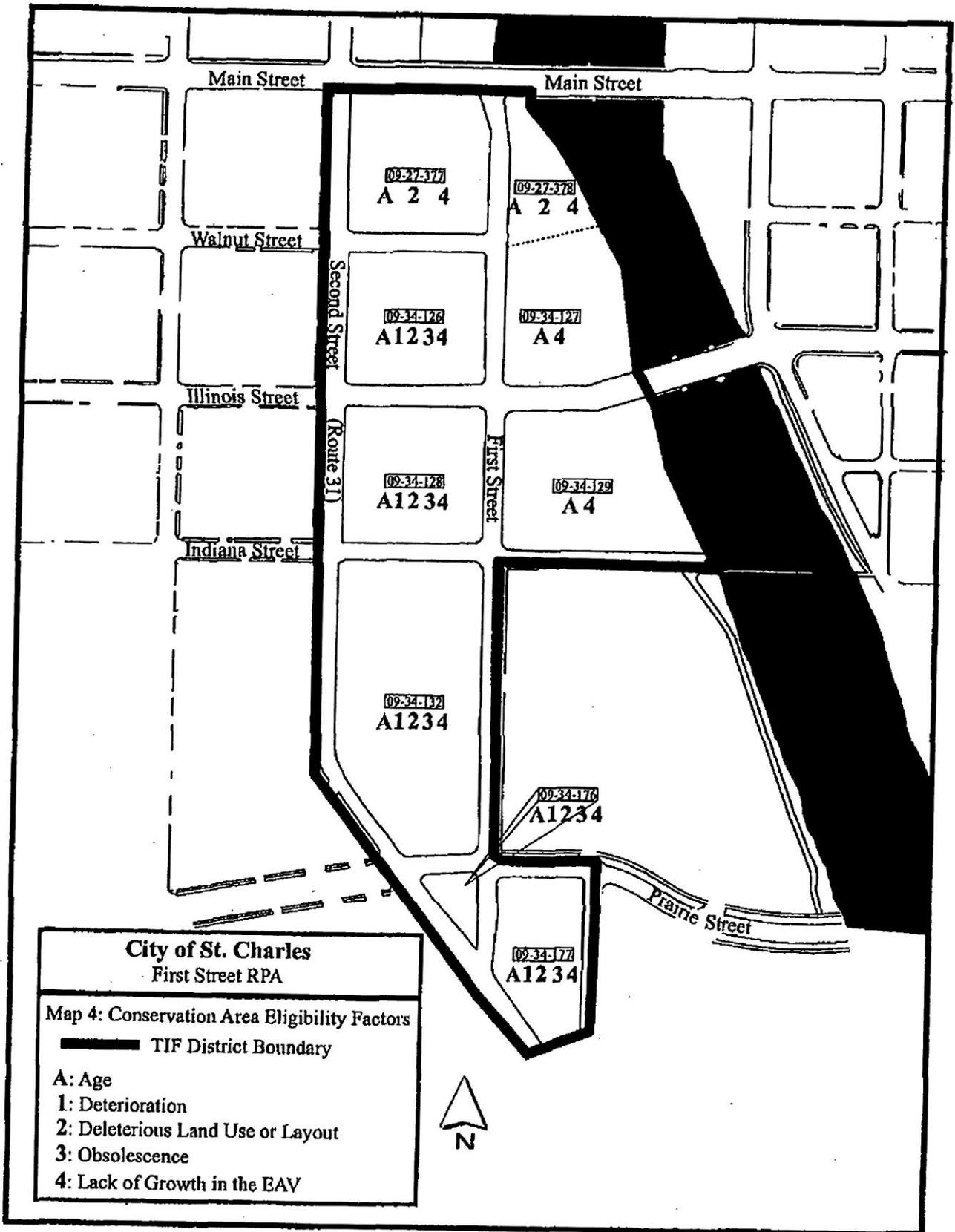
As required by the Act, within a conservation area, at least 50% of the buildings must be 35 years of age and older, and at least three (4) of the thirteen (13) eligibility factors for improved property must be found present to a major extent within the RPA.

Our research has revealed that the following four (4) factors for improved property are present to a major extent:

- Deterioration;
- Deleterious Land Use or Layout;
- Obsolescence; and
- Lack of Growth in EAV.

Based on the presence of these factors, the RPA meets the requirements of a "conservation area" under the Act.

The Eligibility Factors-By-Block Table in Appendix 2 details the eligibility factors by building and by block within the RPA. Map 4 illustrates the distribution of those eligibility factors found to be present to a major extent by depicting for each block the respective factors were found to be present



to a meaningful degree. The following sections summarize our field research as it pertains to each of the identified eligibility factors found within the RPA.

## **MAJOR FACTORS**

### **1. Deterioration**

Twelve (12) of the thirty-nine (39) buildings (31%) within the study area demonstrate a significant level of deterioration. Cataloged deterioration included the occurrence of major defects in building components, including collapsed or missing gutters and down spouts, cracked, broken or missing windows, evidence of roof leaks, building foundation problems, and cracked exterior wall surfaces. These are structural conditions not readily correctable through normal maintenance.

In addition, significant deterioration was documented on accessory buildings and ancillary property within the study area. Accessory buildings and ancillary property include garages, surface parking lots, and property enclosed with fencing.

Structural deterioration, coupled with deterioration of ancillary structures and property is indicative of an area that is at risk of becoming blighted without direct intervention.

### **2. Deleterious Land Use and Layout**

Deleterious land use and layout was evaluated on a parcel-by-parcel and an area-wide basis. This factor may be present regardless of whether or not a structure exists on a parcel. Therefore, it was necessary to evaluate deleterious land use and layout in this manner. There are sixty-one (61) improved parcels within the study area. Twenty-four (24) of the improved parcels (39%), directly exhibit deleterious land use or layout, however the configuration of parcels and land uses on some blocks was such that the entire block can be considered to suffer from deleterious land use and layout when evaluated on an, "area-wide" basis.

Instances of deleterious land use or layout include shallow lot depths, insufficient vehicular access, non-conforming land uses and incompatible land use relationships. Deleterious land use or layout exists in several forms throughout the study area and its impact and extent are sufficient to adversely affect the growth and development of the entire study area and also to aggravate traffic patterns and pose special hazards for pedestrians who shop or live in the study area.

Three of the four blocks between Main Street and Illinois Street have irregularly shaped parcels, or poorly configured parcels and in several cases, insufficient setbacks from these roads. Both west and south of this intersection are parcels encompassing a range of different and often incompatible land uses. South of Illinois Street, commercial, light industrial, and residential uses exist side-by-side, and have been developed in an uncoordinated manner. This results in immediate hazards to traffic and pedestrians, the potential obsolescence of some of the properties, and significant obstacles to future development. In several documented instances, the layout of the parcels and the uncoordinated nature of the development has resulted in the obsolescence of parcels which would be very difficult to develop without intervention.

### 3. Obsolescence

Obsolescence, either functional, economic, or some combination of both, was documented for twelve (12) of the thirty-nine (39) buildings (31%) within the study area. Some of the commercial/light industrial buildings in the study area were designed for uses that have become outmoded. Reconfiguration and rehabilitation of such structures would result in substantial cost to any future user and therefore would render the structure functionally obsolete. This functional obsolescence directly inhibits the redevelopment of these properties due to the enormous practical disadvantages faced by potential new users.

In addition to functional obsolescence, the economic obsolescence of some area properties is demonstrated by the stagnant, or in some cases declining, assessed valuation (other than routine increases attributable to the effect of inflation upon triennial reassessment values), and observations in the field that certain properties are falling into disuse. Economically obsolete buildings and properties have an adverse effect on nearby properties and detract from the physical, functional, and economic vitality of the surrounding community.

### 4. Lack of Growth in EAV

The total equalized assessed value (EAV) is a measure of the property value in the study area. The Equalized Assessed Value history of all the included tax parcels in the study area was tabulated for the last six years for which information is currently available. A lack of growth in EAV has been found for the study area in that the rate of growth in property values (as measured by EAV) of the study area has been less than that of the balance of the City of St. Charles for four out of the last five years for which information is available (1995 through 2000). The basis for this finding is summarized in Table 1 below. The lack of growth in EAV within the area is one of the strongest indicators that the area as a whole is beginning to fall into decline.

**Table 1: Percent Change in Annual Equalized Assessed Valuation (EAV)**

	Percent Change in EAV 1995/1996	Percent Change in EAV 1996/1997	Percent Change in EAV 1997/1998	Percent Change in EAV 1998/1999	Percent Change in EAV 1999/2000
TIF Study Area	3.22%	7.05%	-2.24%	10.54%	6.89%
Balance of the City of St. Charles (Kane County portion)	6.40%	7.19%	4.84%	4.07%	10.14%
Balance of the City of St. Charles (Total)	6.32%	7.28%	4.89%	4.56%	10.63%

**MINOR SUPPORTING FACTORS**

In addition to the factors that previously have been documented as being present to an extent sufficient to qualify the study area, the presence of three additional factors was documented in the study area. These additional factors reinforce the case that the study area is gradually declining through disinvestment. Left unchecked, these conditions could accelerate the continued decline of the study area, and combined with those factors that have been used to qualify the study area as a "conservation area" or "blighted area," could lead to more widespread and intensive commercial and residential disinvestment.

**A. Excessive Land Coverage**

Excessive land coverage refers to the over-intensive use of property and the crowding of buildings and accessory facilities onto a site. Ten (10) of the thirty-nine (39) buildings (25%) within the study area exhibit problem conditions which warrant the finding of this factor to be present. Examples of problem conditions found in the study area which constitute "excessive land coverage" include a lack of reasonably required off-street parking and inadequate provision for loading and service. This factor was found to exist mainly around the intersection of Main Street and First Street. The buildings at this intersection were built in a different context than the present-day standards of development, and do not have adequate provision for loading and service and or reasonably required off-street parking resulting in the over-intensive use of property and exacerbating the problems of traffic and congestion in the general area. Such problems illustrate the adverse impact that excessive land coverage can have on surrounding areas, not just individual properties. These problems limit the opportunities for continued growth and development and have the overall effect of reducing the competitiveness of area businesses. Additionally, the safety of pedestrians may be threatened in this environment.

**B. Inadequate Utilities**

A review of the City's underground infrastructure in an April 1996 study by Black & Veatch found that inadequate underground utilities affect most of the parcels within the study area south of Indiana Street (approximately 20% of the total parcels in the study area). This limits the potential for growth and development, especially in the southern portion of the study area. Future growth and development in the area would almost certainly require substantial infrastructure investment.

**C. Lack of Community Planning**

Lack of community planning is an area-wide factor, not necessarily attributable to any one parcel. The study area in general was developed prior to the implementation or guidance of a comprehensive community plan or in some cases, development occurred that is no longer consistent with the current plans of the community. This is evidenced by the fact that the study area contains irregular and obsolescent parcel configurations, has incompatible land uses, and has a lack of buffering between land uses. Lack of community planning limits potential redevelopment opportunities within the study area.

#### 4. *Redevelopment Project and Plan*

##### *Redevelopment Needs of the RPA*

The existing land use pattern and physical conditions in the RPA suggest eight (8) redevelopment needs for the area:

- redevelopment of vacant and underutilized parcels;
- site preparation, site assembly, demolition, and environmental remediation;
- streetscape and infrastructure improvements;
- better vehicular and pedestrian circulation patterns;
- capital improvements for public facilities and institutional uses, including parks and open space, that further the objectives set forth in the Redevelopment Project and Plan;
- creation of a public parking structure;
- resources for retail, commercial, and mixed-use development; and
- job training assistance.

The Redevelopment Plan identifies tools for the City to: support the establishment and improvement of the RPA as a cohesive and vibrant mixed-use corridor consistent with the City's Comprehensive Plan and the *Downtown St. Charles Strategy Plan, 2000*; support other improvements that serve the redevelopment interests of the local community and the City; and assist existing businesses to expand and improve their places of business, and/or other mechanisms as set forth in the Redevelopment Plan.

Currently, the RPA is characterized by conflicting land-use patterns, poor vehicular and pedestrian access and a lack of reasonably required parking, signs of structural deterioration, vacant and underdeveloped properties, and an overall lack of growth in property values. These area and building conditions are minimizing the value of commercial and mixed-use properties in the area compared to other commercial and residential districts elsewhere in the City and surrounding municipalities, limiting local area employment opportunities and growth, and contributing to the lack of new investment within the RPA.

The public improvements outlined in the Redevelopment Plan will create an environment conducive to private investment and redevelopment within the RPA. The goals, objectives, and strategies discussed below have been developed to address these needs and to facilitate the sustainable redevelopment of the RPA. To support specific projects and encourage future investment in the RPA, public resources including tax increment financing may be used to facilitate site assembly, site preparation, and demolition for future private sector redevelopment activities; improve RPA infrastructure and new public facilities; create an identity for the area and the community; and support building rehabilitation. The private sector often acquires and assembles property to create redevelopment opportunities and suitable sites for modern development needs. Property assembly and demolition by the private sector to meet the goals, policies, or objectives of this Redevelopment Plan can be assisted using tax increment revenues.

Ultimately, the goals, objectives and strategies are designed to redevelop the RPA as a vibrant mixed-use commercial district and downtown gateway, providing new and enhanced commercial

and public activities that complement and service the residential population while improving the image and visibility of the City as a whole. Furthermore, redevelopment of the RPA affords an opportunity for creation of a pedestrian-friendly shopping district to complement the businesses found on Main Street as outlined in the *Downtown St. Charles Strategy Plan, 2000*.

### ***Goals, Objectives, and Strategies***

Goals, objectives, and strategies designed to address the needs of the community form the overall framework of the Redevelopment Plan for the use of anticipated tax increment funds generated within the RPA.

**Goal.** The overall goal of the Redevelopment Plan is to reduce or eliminate conditions that qualify the RPA as a conservation area; to provide the direction and mechanisms necessary to stimulate the redevelopment of vacant and underutilized parcels; and to establish the RPA as a cohesive and vibrant mixed-use corridor that provides a comprehensive range of commercial and retail uses to the surrounding residential community while accommodating residential and institutional uses where appropriate. Redevelopment of the RPA will strengthen the economic base and improve the image of the City as a whole. The City's "Priority Survey" of St. Charles residents over the last several years has consistently shown that one of the most important priorities for the City of St. Charles should be to maintain an attractive and vital downtown.

Rehabilitation and redevelopment of the RPA are to be achieved through an integrated and comprehensive strategy that leverages public resources to stimulate additional private investment. The underlying strategy is to use tax increment financing, as well as other funding sources, to reinforce and encourage further private investment.

These activities are representative of the types of projects contemplated to be undertaken during the life of the RPA. Market forces are critical to the completion of these projects. Phasing of projects will depend on the interests and resources of both public and private sector parties. Not all projects will necessarily be undertaken. Further, additional projects may be identified throughout the life of the RPA. To the extent that these projects meet the goals of this Redevelopment Plan and the requirements of the Act and budget outlined in the next section, these projects may be considered for tax increment funding.

**Objectives.** Twelve (12) broad objectives support the overall goal of area-wide revitalization of the RPA. These include:

1. Foster the development of the First Street corridor as an auto and pedestrian-friendly retail corridor that enhances the overall quality of life of City residents and serves as an appropriate gateway to the downtown district of the City of St. Charles;
2. Provide resources for streetscaping and landscaping to visually link diverse land uses and create a cohesive and integrated identity for a mixed-use First Street corridor that is attractive to pedestrian traffic;

3. Reinforce a downtown identity through such improvements as gateway features, signage, and other public and private improvements;
4. Facilitate the development of new public facilities, parks, and open space in appropriate locations throughout the RPA as needed and in accordance with the Redevelopment Plan, including the creation of a continuous pedestrian loop along the Fox River between Main Street and Prairie Street and the development of pedestrian connections between First Street and the Fox River;
5. Facilitate the provision of adequate on- and off-street parking for visitors, employees, and customers of the RPA;
6. Facilitate the assembly, preparation, and marketing of vacant and underutilized sites for rehabilitation and/or new retail, commercial, institutional, and residential development, and provide for corrective actions to address environmental problems to permit development and redevelopment, as needed or appropriate;
7. Foster the improvement and/or creation of the public infrastructure where needed, including sidewalks, streets, curbs, gutters, underground water and sanitary systems, and stormwater detention of adequate capacity to facilitate the rehabilitation of properties within the RPA as well as the construction of new retail, commercial, residential, and mixed-use development where appropriate;
8. Support the goals and objectives of other overlapping plans, including the *Downtown St. Charles Strategy Plan, 2000* (prepared for the City of St. Charles by the Downtown Professionals Network), and the First Street Business District. Coordinate available federal, state, and local resources to further the goals of this redevelopment plan;
9. Promote a comprehensive development plan that includes a detailed parking and traffic plan that will address potential access/curb-cut consolidation, on-street parking, and the creation of pedestrian links to the Fox River;
10. Strengthen the economic well-being of the RPA and the City of St. Charles by providing resources for rehabilitated and new commercial, residential, and mixed-use development in the RPA, as appropriate;
11. Provide opportunities for women-owned, minority-owned, and locally owned businesses to share in the job and construction opportunities associated with the redevelopment of the RPA; and
12. Support job training programs and increase employment opportunities, including welfare to work programs, for individuals working in area businesses.

**Strategies.** Redevelopment and rehabilitation of specific sites within the RPA will be supported in order to stimulate private investment and enhance the RPA. Development of vacant and

underutilized sites is anticipated to have a positive impact on other properties beyond the individual project sites. These objectives will be implemented through four (4) specific and integrated strategies. These include:

1. **Implement Public Improvements.** A series of public improvements throughout the RPA may be designed and implemented to help define and create an identity for the area and sub-areas, prepare sites for anticipated private investment, and create a more conducive environment for retail, commercial, residential, and institutional development.

Public improvements may include the construction of public parking facilities, streetscaping, new or improved street and sidewalk lighting, new or improved sidewalks and streets, new or improved underground infrastructure, stormwater detention of adequate capacity, the creation of parks, trails, and open space, and other public improvements consistent with the Redevelopment Plan. These public improvements may be completed pursuant to redevelopment agreements with private entities or intergovernmental agreements with other public entities, and may include the construction, rehabilitation, renovation, or restoration of public improvements on one or more parcels.

2. **Facilitate Property Assembly, Demolition, and Site Preparation.** Sites may be acquired and assembled by the City to attract future private investment and development. The consolidated ownership of these sites will make them easier to market to potential developers and will streamline the redevelopment process. In addition, financial assistance may be provided to private developers seeking to acquire land and assemble sites to undertake projects supportive of this Redevelopment Plan.

To meet the goals, policies or objectives of this Redevelopment Plan, the City may acquire and assemble other property throughout the RPA. Land assemblage by the City may be done by purchase, exchange, donation, lease, or eminent domain, and may be for the purposes of (a) sale, lease, or conveyance to private developers, or (b) sale, lease, conveyance or dedication for the construction of public improvements or facilities. Site preparation may include such preparatory work as demolition of existing improvements and environmental remediation, where appropriate. Furthermore, the City may require written development agreements with developers before acquiring any properties. As appropriate, the City may devote acquired property to temporary uses until such property is scheduled for disposition and development.

3. **Encourage Private Sector Activities and Support Rehabilitation and New Development.** Through the creation and support of public-private partnerships, or through written agreements, the City may provide financial and other assistance to encourage the private sector, including local property owners and businesses, to undertake rehabilitation and redevelopment projects and other improvements that are consistent with the goals of this Redevelopment Plan.
4. **Assist Existing Businesses and Property Owners.** The City may provide assistance to support existing businesses and property owners in the RPA. This may include financial and

other assistance for building rehabilitation, facade improvements, leasehold improvements, and new construction of private facilities such as plazas and other pedestrian amenities.

### ***Proposed Future Land Use***

The proposed future land use of the RPA reflects the objectives of the Redevelopment Plan, which works to provide direction for the marketing of vacant and under-utilized sites in the RPA for redevelopment activities, to support the improvement of the RPA as an active mixed-use downtown gateway corridor, and to support other improvements such as public infrastructure and open space that serve the redevelopment interests of the local community and the City. The proposed objectives are compatible with the City's Comprehensive Plan and the *Downtown St. Charles Strategy Plan, 2000* for the future improvement and redevelopment of the First Street corridor prepared by the Downtown Professionals Network.

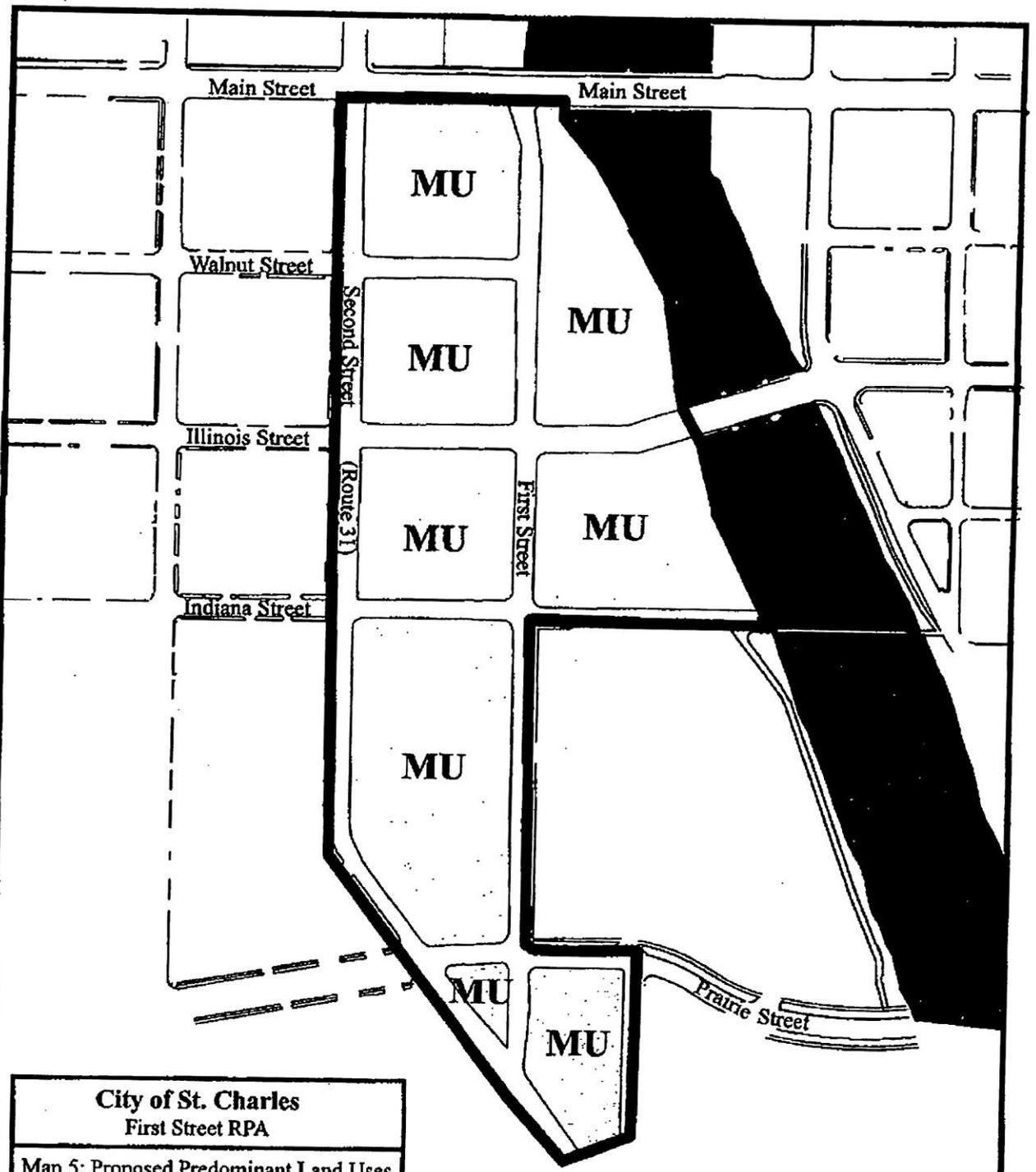
These proposed predominant land uses are detailed on Map 5. As noted on Map 5, the uses listed are to be predominant future uses for the area indicated, and are not exclusive of any other uses.

### ***Housing Impact and Related Matters***

As set forth in the Act, if the redevelopment plan for the redevelopment project area would result in the displacement of residents from 10 or more inhabited residential units, or if the redevelopment project area contains 75 or more inhabited residential units and a municipality is unable to certify that no displacement will occur, the municipality must prepare a housing impact study and incorporate the study in the redevelopment project plan.

The project area contains an estimated nine (9) residential units, of which seven (7) are occupied residential units, therefore a Housing Impact Study is not required by the Act. If occupied residential units whose inhabitants are to be removed as a result of this Plan happen to be households of low- or very low-income then, as set forth in the Act, this Plan shall provide, with respect to inhabited housing units that are to be removed for households of low-income and very low-income persons, affordable housing and relocation assistance not less than that which would be provided under the federal Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 and the regulations under that Act, including the eligibility criteria. For the purposes of this Plan, pursuant to the Act, "low-income households," "very low-income households," and "affordable housing" have the meanings set forth in the Illinois Affordable Housing Act. The municipality shall make a good faith effort to ensure that this affordable housing is located in or near the redevelopment project area within the municipality.

The City of St. Charles hereby certifies that the implementation of this Redevelopment Plan and Project will not result in the displacement of residents from 10 or more inhabited residential units.



**City of St. Charles**  
**First Street RPA**

**Map 5: Proposed Predominant Land Uses**

	Mixed Use
	Commercial
	Office
	Residential
	Public/Parks/Open Space



**S. B. Friedman & Company**  
*Real Estate Advisors and Development Consultant.*

## 5. *Financial Plan*

### *Eligible Costs*

The Act outlines several categories of expenditures that can be funded using tax increment revenues. These expenditures, referred to as eligible redevelopment project costs, include all reasonable or necessary costs incurred or estimated to be incurred, and any such costs incidental to this plan pursuant to the Act. The City proposes to realize its goals and objectives of redevelopment through public finance techniques, including, but not limited to, tax increment financing, and by undertaking certain activities and incurring certain costs. Some of the costs listed below are eligible costs under the Act pursuant to an amendment to the Act that became effective November 1, 1999. Such eligible costs may include, without limitation, the following:

1. Costs of studies, surveys, development of plans and specifications, implementation and administration of the Redevelopment Plan, including but not limited to, staff and professional service costs for architectural engineering, legal, marketing sites within the area to prospective businesses, developers, and investors, financial, planning or other services, related hard and soft costs, and other related expenses; provided however, that no such charges for professional services may be based on a percentage of the tax increment collected;
2. Property assembly costs, including but not limited to, acquisition of land and other property, real or personal, or rights or interest therein, demolition of buildings, and clearing and grading of land, site preparation, site improvements that serve as an engineered barrier addressing ground level or below ground environmental contamination, including, but not limited to parking lots and other concrete or asphalt barriers;
3. Costs of rehabilitation, reconstruction or repair or remodeling of existing public or private buildings or fixtures and leasehold improvements;
4. Costs of the construction of public works or improvements consistent with the Act, including the costs of replacing an existing public building if pursuant to the implementation of a redevelopment project, the existing public building is to be demolished to use the site for private investment or devoted to a different use requiring private investment;
5. Costs of job training and retraining projects including the costs of welfare to work programs implemented by businesses located within the redevelopment project area;
6. Financing costs, including but not limited to, all necessary and incidental expenses related to the issuance of obligations and which may include payment of interest on any obligations issued hereunder including interest accruing during the estimated period of construction of any redevelopment project for which such obligations are issued and for not exceeding 36 months thereafter and including reasonable reserves related thereto and interest accruing during a construction period;
7. All or a portion of a taxing district's capital costs resulting from the redevelopment project

- necessarily incurred or to be incurred in furtherance of the objectives of the Redevelopment Plan and project, to the extent the municipality by written agreement accepts and approves such costs;
8. An elementary, secondary, or unit school district's increased costs attributable to assisted housing units will be reimbursed as provided in the Act;
  9. Relocation costs to the extent that a municipality determines that relocation costs shall be paid or is required to make payment of relocation costs by federal or state law, or under the Act;
  10. Payment in lieu of taxes;
  11. Costs of job training, retraining, advanced vocational education or career education, including but not limited to, courses in occupational, semi-technical or technical fields leading directly to employment, incurred by one or more taxing districts, provided that such costs (i) are related to the establishment and maintenance of additional job training, advanced vocational education or career education programs for persons employed or to be employed by employers located in the redevelopment project area; and (ii) when incurred by a taxing district or taxing districts other than the municipality, are set forth in a written agreement by or among the municipality and taxing district(s), which agreement describes the program to be undertaken, including but not limited to, the number of employees to be trained, a description of the training and services to be provided, the number and type of positions available or to be available, itemized costs of the program and sources of funds to pay for the same, and the term of the agreement. Such costs include, specifically, the payment by the community college district of costs pursuant to Sections 3-37, 3-38, 3-40 and 3-40.1 of the Public and Community College Act as cited in the Act and by the school districts of cost pursuant to Section 10-22.20a and 10-23.3a of the School Code as cited in the Act.
  12. Interest costs incurred by a developer related to the construction, renovation or rehabilitation of a redevelopment project provided that:
    - a. Such costs are to be paid directly from the special tax allocation fund established pursuant to the Act;
    - b. Such payments in any one (1) year may not exceed thirty percent (30%) of the annual interest costs incurred by the redeveloper with regard to the development project during that year;
    - c. If there are not sufficient funds available in the special tax allocation fund to make the payment pursuant to this paragraph (12) then the amount so due shall accrue and be payable when sufficient funds are available in the special tax allocation fund;
    - d. The total of such interest payments paid pursuant to the Act may not exceed thirty percent (30%) of the total of (i) cost paid or incurred by the developer for the

- redevelopment project plus (ii) redevelopment project costs excluding any property assembly costs and any relocation costs incurred by a municipality pursuant to the Act; and
- e. The percentage increases from thirty percent (30%) to seventy-five percent (75%) for the interest cost incurred by a redeveloper for the financing of rehabilitated or new housing units for low-income households and very low-income households, as defined in Section 3 of the Illinois Affordable Housing Act.
  - f. Instead of the interest costs described above in paragraphs 12b. and 12d., a municipality may pay from tax incremental revenues up to 50% of the cost of construction, renovation, and rehabilitation of new housing units (for ownership or rental) to be occupied by low-income households and very low-income households, as defined in Section 3 of the Illinois Affordable Housing Act, as more fully described in the Act. If the units are part of a residential redevelopment project that includes units not affordable to low- and very low-income households, only the low- and very low-income units shall be eligible for this benefit under the Act;
13. Unless explicitly stated in the Act and as provided for in relation to low- and very low-income housing units, the cost of construction of new privately owned buildings shall not be an eligible redevelopment project cost.

### *Estimated Redevelopment Project Costs*

The estimated eligible costs of this Redevelopment Plan are shown in Table 3. The total eligible cost provides an upper limit on expenditures that are to be funded using tax increment revenues, exclusive of capitalized interest, issuance costs, interest, and other financing costs. Within this limit, adjustments may be made in line items without amendment to this Redevelopment Plan. Additional funding in the form of State and Federal grants, private developers contributions and other outside sources may be pursued by the City as a means of financing improvements and facilities which are of benefit to the general community.

<b>Project/Improvements</b>	<b>Estimated Project Costs*</b>
Professional Services	\$250,000
Property Assembly: including site preparation and environmental remediation	\$5,500,000
Rehabilitation Costs (Commercial and Residential)	\$500,000
Eligible Construction Costs	\$100,000
Relocation	\$100,000
Public Works or Improvements (1)	\$8,000,000

Job Training	\$100,000
Interest Costs	\$100,000
<b>TOTAL REDEVELOPMENT COSTS (2)</b>	<b>\$14,650,000</b>

\* Exclusive of capitalized interest, issuance costs, and other financing costs

(1) This category also may include the reimbursement of capital costs of taxing districts including schools resulting from the redevelopment project necessarily incurred in the furtherance of the objectives of the Redevelopment Project Area Plan and Project to the extent the City by written agreement accepts and approves such costs.

(2) All costs are in 2001 dollars and may be increased by the rate of inflation reflected in the Consumer Price Index (CPI) for All Urban Consumers for All Items for the Chicago-Gary-Kenosha, IL-IN-WI CMSA, published by the U. S. Department of Labor. In addition to the above stated costs, each issue of obligations issued to finance a phase of the Redevelopment Project may include an amount of proceeds sufficient to pay customary and reasonable charges associated with the issuance of such obligations, including interest costs.

Adjustments to the estimated line item costs in Table 3 are expected and may be made by the City without amendment to the Plan. Each individual project cost will be re-evaluated in light of projected private development and resulting incremental tax revenues as it is considered for public financing under the provisions of the Act. The totals of line items set forth above are not intended to place a limit on the described expenditures. Adjustments may be made in line items within the total, either increasing or decreasing line item costs as a result of changed redevelopment costs and needs.

In the event the Act is amended after the date of the approval of this Redevelopment Plan by the City Board to (a) include new eligible redevelopment project costs, or (b) expand the scope or increase the amount of existing eligible redevelopment project costs (such as, for example, by increasing the amount of incurred interest costs that may be paid under 65 ILCS 5/1-74.4-3(q)(11)), this Redevelopment Plan shall be deemed to incorporate such additional, expanded or increased eligible costs as eligible costs under the Redevelopment Plan. In the event of such amendment(s), the City may add any new eligible redevelopment project costs as a line item in Table 3, or otherwise adjust the line items in Table 3 without amendment to this Redevelopment Plan. In no instance, however, shall such additions or adjustments result in any increase in the total redevelopment project costs without a further amendment to this Redevelopment Plan.

### ***Phasing and Scheduling of the Redevelopment***

Certain projects within the RPA shall be governed by the terms of written redevelopment agreements entered into between a designated developer and the City. Other projects will consist of City reimbursements of the specified eligible redevelopment costs of applicants who qualify under various programs developed by the City and approved by the City Board.

Where tax increment funds are used to pay eligible redevelopment project costs, to the extent funds are available for such purposes, expenditures by the City shall be coordinated to coincide on a reasonable basis with the actual redevelopment expenditures of the developer(s). The Redevelopment Plan shall be completed, and all obligations issued to finance redevelopment costs shall be retired, no later than December 31<sup>st</sup> of the year in which the payment to the City Treasurer

as provided in the Act is to be made with respect to ad valorem taxes levied in the twenty-third year calendar year following the year in which the ordinance approving this redevelopment project area is adopted (by December 31, 2026, if the ordinances establishing the RPA are adopted in 2002).

### *Sources of Funds to Pay Costs*

Funds necessary to pay for redevelopment project costs and/or municipal obligations which may be issued or incurred to pay for such costs are to be derived principally from tax increment revenues and/or proceeds from municipal obligations which have as a repayment source tax increment revenue. To secure the issuance of these obligations and the developer's performance of redevelopment agreement obligations, the City may require the utilization of guarantees, deposits, reserves, and/or other forms of security made available by private sector developers. The City may incur Redevelopment Project Costs which are paid from the funds of the City other than incremental taxes, and the City may then be reimbursed for such costs from incremental taxes.

The tax increment revenue which will be used to fund tax increment obligations and eligible redevelopment project costs shall be the incremental real property tax revenues. Incremental real property tax revenue is attributable to the increase of the current equalized assessed valuation of each taxable lot, block, tract, or parcel of real property in the redevelopment project area over and above the certified initial equalized assessed value of each such property. Without the use of such incremental revenues, the redevelopment project area is not likely to redevelop.

Other sources of funds which may be used to pay for development costs and associated obligations issued or incurred include land disposition proceeds, state and federal grants, investment income, private investor and financial institution funds, and other sources of funds and revenues as the municipality and developer from time to time may deem appropriate.

The First Street RPA is contiguous to the Hotel Baker RPA and may, in the future, be contiguous to, or be separated only by a public right-of-way from, other redevelopment areas created under the Act. The City may utilize net incremental property tax revenues received from the First Street RPA to pay eligible redevelopment project costs, or obligations issued to pay such costs, in other contiguous redevelopment project areas, or those separated only by a public right-of-way, and vice versa. The amount of revenue from the RPA made available to support such contiguous redevelopment project areas, or those separated only by a public right-of-way, when added to all amounts used to pay eligible Redevelopment Project Costs within the RPA, shall not at any time exceed the total Redevelopment Project Costs described in Table 3 (Estimated TIF Eligible Costs) of this Redevelopment Plan.

The First Street RPA may become contiguous to, or separated only by a public right-of-way from, other redevelopment project areas created under the Illinois Industrial Jobs Recovery Law, (65 ILCS 5/11-74.61-1 et. seq.). If the City finds that the goals, objectives and financial success of such contiguous redevelopment project areas or those separated only by a public right-of-way are interdependent with those of the RPA, the City may determine that it is in the best interests of the City and in furtherance of the purposes of the Plan that net revenues from the RPA be made available to support any such redevelopment project areas, and vice versa. The City, therefore, proposes to

utilize net incremental revenues received from the RPA to pay eligible redevelopment projects costs (which are eligible under the Industrial Jobs Recovery Law referred to above) in any such areas, and vice versa. Such revenues may be transferred or loaned between the RPA and such areas. The amount of revenue from the RPA so made available, when added to all amounts used to pay eligible Redevelopment Project Costs within the RPA or other areas as described in the preceding paragraph, shall not at any time exceed the total Redevelopment Project Costs described in Table 3 of this Redevelopment Plan.

If necessary, the redevelopment plans for other contiguous redevelopment project areas that may be or already have been created under the Act may be drafted or amended as applicable to add appropriate and parallel language to allow for sharing of revenues between such districts.

### ***Issuance of Obligations***

To finance project costs, the City may issue bonds or obligations secured by the anticipated tax increment revenue generated within the RPA, or such other bonds or obligations as the City may deem as appropriate. The City may require the utilization of guarantees, deposits or other forms of security made available by private sector developers to secure such obligations. In addition, the City may provide other legally permissible credit enhancements to any obligations issued pursuant to the Act.

All obligations issued by the City pursuant to this Redevelopment Plan and the Act shall be retired within the time frame described under "Phasing and Scheduling of the Redevelopment" above. Also, the final maturity date of any such obligations which are issued may not be later than 20 years from their respective dates of issue. One or more of a series of obligations may be sold at one or more times in order to implement this Redevelopment Plan. The amounts payable in any year as principal and interest on all obligations issued by the City shall not exceed the amounts available from tax increment revenues, or other sources of funds, if any, as may be provided by ordinance. Obligations may be of parity or senior/junior lien nature. Obligations issued may be serial or term maturities, and may or may not be subject to mandatory, sinking fund, or optional redemptions.

In addition to paying redevelopment project costs, tax increment revenues may be used for the scheduled and/or early retirement of obligations, and for reserves, bond sinking funds, and redevelopment project costs. To the extent that real property tax increment is not required for such purposes or otherwise required, pledged, earmarked, or otherwise designated for anticipated redevelopment costs, revenues shall be declared surplus and become available for distribution annually to area taxing districts in the manner provided by the Act.

### ***Most Recent Equalized Assessed Valuation of Properties in the Redevelopment Project Area***

The purpose of identifying the most recent equalized assessed valuation ("EAV") of the RPA is to provide an estimate of the initial EAV which the Kane County Clerk will certify for the purpose of annually calculating the incremental EAV and incremental property taxes of the RPA. The 2000

EAV of all taxable parcels in the RPA is approximately \$4,309,765. The total EAV is subject to verification by the Kane County Clerk. After verification, the final figure shall be certified by the Kane County Clerk, and shall become the Certified Initial EAV from which all incremental property taxes in the Redevelopment Project Area will be calculated by Kane County. The total EAV amounts by PIN for the RPA are summarized in Appendix 3.

***Anticipated Equalized Assessed Valuation***

By 2025, the EAV for the RPA will be approximately \$24,000,000. This estimate is based on several key assumptions, including: (1) an inflation factor of 2.5% per year on the EAV of all properties within the RPA, and (2) an equalization factor of 1.000.

## 6. Required Findings and Tests

### *Lack of Growth and Private Investment*

The City is required under the Act to evaluate whether or not the RPA has been subject to growth and private investment and must substantiate a finding of lack of such investment prior to establishing a tax increment financing district.

New investment that occurred in the study area in the past five years mostly consists of renovations to three buildings. A significant amount of the renovation that has occurred has been undertaken with public assistance through the City's facade treatment program. Taken as a whole, the study area has not been subject to widespread growth and development through investment by private enterprise.

The study area is located entirely within St. Charles Township. From 1995 through 2000 (the last year for which data is available), the growth of equalized assessed valuation ("EAV," which is the value of property from which property taxes are based) in the study area was actually negative as the total taxable value of land has decreased. The compound annual growth rate of EAV for the study area was 5.00% between 1995 and 2000. In comparison, the compound annual growth rate of EAV was 6.72% for the whole of the City of St. Charles over the same period of time.

As another method to examine the scope of new investment in the study area, *S. B. Friedman & Company* examined building permit data provided by the City of St. Charles Building Department. Specifically, we examined building permit data for the period from 1996 through 2000 which revealed that 25 permits were issued within the study area totaling approximately \$916,341, with no permits issued for new construction, and three permits issued for demolition. However, almost 70% of the total value of these permits was due to the remodeling of only two of the 36 buildings in the study area. Excluding these two buildings the total value of permits issued over the five-year period was only \$281,341. On average over our five-year study period, privately initiated permits amounted to approximately \$183,268 per year of total private investment, or less than 2% of the total St. Charles Township Assessor's estimate of market value of all property within the study area. At this rate, it would take the private market a substantial amount of time to replace the current Assessor's market value of the study area.

The impact on surrounding properties of the property investment on which building permits were issued has been isolated and minimal. These investments and existing property improvements have not stimulated widespread new private investment in the study area as a whole. Public investment through the City's facade improvement program (a 50% matching program) totaled approximately \$200,000 (or about 20% the total value of building permits issued). Several buildings in the RPA have remained vacant for over a year.

*Finding: The Redevelopment Project Area (RPA) on the whole has not been subject to growth and development through investment by private enterprise and would not reasonably be anticipated to be developed without the adoption of the Redevelopment Plan.*

***But for...***

The City is required to find that, but for the designation of the TIF district and the use of tax increment financing, it is unlikely that significant investment will occur in the RPA.

Without the support of public resources, the redevelopment objectives for the study area would most likely not be realized. The area-wide improvements and development assistance resources needed to redevelop and revitalize the study area as a mixed-use commercial district are extensive and costly, and the private market, on its own, has shown little ability to absorb all of these costs. Public resources to assist with site preparation, environmental remediation, and public infrastructure improvements are needed to leverage private investment and facilitate area-wide redevelopment consistent with the City's Comprehensive Plan. TIF funds can be used to fund site assembly and preparation, environmental remediation, infrastructure improvements, and building rehabilitation. Accordingly, but for the designation of a TIF district, these projects, which would contribute substantially to area-wide redevelopment, are unlikely to occur without TIF designation for the RPA.

*Finding: But for the adoption of this Redevelopment Plan, critical resources will be lacking that would otherwise support the redevelopment of the RPA and the RPA would not reasonably be anticipated to be developed.*

***Conformance to the Plans of the City***

The RPA and Redevelopment Plan must conform to the comprehensive plan for the City, conform to the strategic economic development plans, or include land uses that have been approved by the City Council.

***Dates of Completion***

The dates of completion of the project and retirement of obligations are described under "Phasing and Scheduling of the Redevelopment" in Section 5 above.

***Financial Impact of the Redevelopment Project***

As explained above, without the adoption of this Redevelopment Plan and tax increment financing, the RPA is not expected to be redeveloped by private enterprise. Additionally, there is a genuine threat that blighting conditions will continue to exist and spread, and that the entire area will become a less attractive place to maintain and improve existing buildings and sites. The decline of property values within the RPA also may lead to a decline of property values in surrounding areas and could lead to a reduction of real estate tax revenue to all taxing districts.

This document describes the comprehensive redevelopment program proposed to be undertaken by the City to create an environment in which private investment can reasonably occur. The redevelopment program will be staged gradually over the life of the RPA. If a redevelopment project is successful, various new projects will be undertaken that will assist in alleviating blighting

conditions, creating new jobs, and promoting rehabilitation and development in the RPA.

This Redevelopment Plan is expected to have short- and long-term financial impacts on the affected taxing districts. During the period when tax increment financing is utilized, real estate tax increment revenues from the increases in EAV over and above the certified initial EAV (established at the time of adoption of this document by the City) may be used to pay eligible redevelopment project costs for the RPA. At the time when the RPA is no longer in place under the Act, the real estate tax revenues resulting from the redevelopment of the RPA will be distributed to all taxing district levying taxes against property located in the RPA. These revenues will then be available for use by the affected taxing districts.

### ***Demand on Taxing District Services and Program to Address Financial and Service Impact***

In 1994, the Act was amended to require an assessment of any financial impact of a redevelopment project area on, or any increased demand for service from, any taxing district affected by the redevelopment plan, and a description of any program to address such financial impacts or increased demand.

The City intends to monitor development in the area and with the cooperation of the affected taxing districts will attempt to ensure that any increased needs are addressed in connection with any particular development.

Given the preliminary nature of the Redevelopment Plan, specific fiscal impacts on the taxing districts and increases in demand for services provided by those districts cannot accurately be assessed within the scope of this plan. The following major taxing districts and associated pension funds, presently levy taxes on properties within the RPA:

- Kane County
- Kane County Forest Preserve
- St. Charles Township
- St. Charles Township Road District
- St. Charles Cemetery
- St. Charles Library
- City of St. Charles
- St. Charles Park District
- St. Charles School District 303
- Elgin Community College
- St. Charles Special Service Area 1A
- St. Charles Special Service Area 1B

The tax incremental revenues derived from the two Special Service Areas which overlap parts of the RPA may be used within the RPA for the purposes permitted by the Special Service Area Tax Act or Law as well as the purposes permitted under the Tax Increment Allocation Redevelopment Act.

Replacement of vacant and under-utilized buildings and sites with active and more intensive uses may result in additional demands on services and facilities provided by the districts. At this time no special programs are proposed for these taxing districts. Should demand increase, the City will work with the affected taxing districts to determine what, if any, program is necessary to provide adequate services.

## *7. Provisions for Amending Action Plan*

This Redevelopment Plan and Project document may be amended pursuant to the provisions of the Act.

Major changes to this redevelopment that take effect after the original public hearing can occur if the City gives notice, convenes a joint review board, and conducts a public hearing as provided by the Act. Minor changes which do not

- Add additional parcels of property to the RPA;
- Substantially affect the general land uses proposed in the redevelopment plan;
- Substantially change the nature of or extend the life of the RPA; or
- Increase the number of low or very low income buildings displaced from the RPA;

can be made provided that the City gives notice to the affected taxing bodies, to the persons listed on the interested party registry, and publishes the changes to a newspaper in general circulation as provided in the Act.

## ***8. Commitment to Fair Employment Practices and Affirmative Action Plan***

The City of St. Charles is an equal opportunity employer. As part of this Redevelopment Project and Plan the City will work with any developers who assist in the redevelopment of the RPA to implement an effective affirmative action program that conforms to City policies and practices.

This program will ensure equal opportunity for all personnel regardless of race, color, religion, sex, age, marital status, handicapped status, nation of origin, sexual preference, creed, or ancestry. All entities involved are responsible for conformance to the policy that is put in place.

*Appendix 1:*  
*Boundary and Legal Description*

That part of the Northwest Quarter and the Southwest Quarter of Section 27, Township 40 North, Range 8 East of the Third Principal Meridian in the City of St. Charles, Kane County, Illinois, described as follows:

Beginning at the northeast corner of Block 44 in the Original Town of St. Charles, said point also being the intersection of the south right-of-way line of Main Street (Illinois Route 64) and the westerly right-of-way line of 2nd Street (Illinois Route 31); thence easterly along said southerly right-of-way line to the west bank of the Fox River; thence southerly along said west bank to the southerly right-of-way line of Indiana Street; thence westerly along said southerly right-of-way line to the easterly right-of-way line of 1st Street; thence southerly along the easterly right-of-way line of 1st Street to the northerly right-of-way line of Prairie Street; thence easterly along said northerly right-of-way line of Prairie Street to the northerly extension of the west line of Lot 5 in the Piano Factory of St. Charles Subdivision; thence southerly along the west line of said Lot 5 and the northerly extension thereof to the most southerly corner of said Lot 5; thence southwesterly along the extension of the southeasterly line of said Lot 5 to the westerly right-of-way line of 2nd Street (Illinois Route 31); thence northerly along said westerly right-of-way line of 2nd Street to the Point of Beginning.

*Appendix 2:  
Eligibility Factors By Block Table*

**Qualifying Eligibility Factors by Block**

Tax Parcel Block Number*		Age	Deterioration	Obsolescence	Deleterious Land Use or Layout	Lack of Growth in EAV**
1	09 - 27 - 377	x				
2	09 - 27 - 378	x			x	x
3	09 - 34 - 126	x	x		x	x
4	09 - 34 - 127	x		x	x	x
5	09 - 34 - 128	x	x	x		x
6	09 - 34 - 129	x	x	x	x	x
7	09 - 34 - 132	x	x	x	x	x
8	09 - 34 - 176	x	x	x	x	x
9	09 - 34 - 177	x	x	x	x	x
<b>Totals</b>		9 100%	6 67%	5 56%	7 78%	9 100%

\* The blocks are depicted on Map 4

\*\* Area-wide factor

Note: Percentages shown refer to the percentage of blocks in the RPA that exhibit the factor to a meaningful extent. Not all factors were able to be evaluated in the field or researched adequately to demonstrate their presence. This does not mean that other factors do not exist in the study area.

*Appendix 3:  
Summary of EAV by PIN*

EAV By PIN

	Study Area PINs	2000 EAV	1999 EAV	1998 EAV	1997 EAV	1996 EAV	1995 EAV
1	09 - 27 - 377 - 002	\$ 195,955	\$ 175,939	\$ 200,872	\$ 187,801	\$ 150,965	\$ 147,752
2	09 - 27 - 377 - 004	\$ 59,253	\$ 61,552	\$ 42,466	\$ 43,931	\$ 42,466	\$ 41,561
3	09 - 27 - 377 - 005	\$ 61,917	\$ 64,076	\$ 50,304	\$ 52,040	\$ 50,304	\$ 49,234
4	09 - 27 - 377 - 006	\$ 60,642	\$ 57,471	\$ 22,155	\$ 22,918	\$ 22,155	\$ 21,683
5	09 - 27 - 377 - 007	\$ 108,141	\$ 58,944	\$ 28,112	\$ 29,082	\$ 28,112	\$ 27,513
6	09 - 27 - 377 - 009	\$ 37,853	\$ 35,875	\$ 34,604	\$ 35,798	\$ 34,604	\$ 33,867
7	09 - 27 - 377 - 010			\$ -	\$ -	\$ -	\$ -
8	09 - 27 - 377 - 011			\$ 9,239	\$ 9,558	\$ 9,239	\$ 9,041
9	09 - 27 - 377 - 012	\$ 179,566	\$ 171,835	\$ 137,463	\$ 142,205	\$ 137,463	\$ 136,007
10	09 - 27 - 377 - 014	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
11	09 - 27 - 377 - 015	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
12	09 - 27 - 377 - 016	\$ 48,169	\$ 45,651	\$ 44,252	\$ 45,779	\$ 44,252	\$ 43,518
13	09 - 27 - 377 - 017	\$ 174,882	\$ 165,738	\$ 87,678	\$ 90,702	\$ 87,678	\$ 85,812
14	09 - 27 - 377 - 018	\$ 30,554	\$ 48,630	\$ 49,380	\$ 51,083	\$ 49,380	\$ 48,329
15	09 - 27 - 377 - 019	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
16	09 - 27 - 377 - 020	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
17	09 - 27 - 377 - 021	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
18	09 - 27 - 377 - 022	\$ 17,728	\$ 14,701				
19	09 - 27 - 378 - 001	\$ 100,143	\$ 94,907	\$ 97,274	\$ 102,350	\$ 97,274	\$ 94,184
20	09 - 27 - 378 - 002	\$ 68,685	\$ 65,094	\$ 50,495	\$ 52,236	\$ 50,495	\$ 49,420
21	09 - 27 - 378 - 003	\$ 102,114	\$ 96,785	\$ 85,144	\$ 88,081	\$ 85,144	\$ 83,332
22	09 - 34 - 126 - 002	\$ 60,324	\$ 60,488	\$ 72,544	\$ 73,109	\$ 68,112	\$ 65,980
23	09 - 34 - 126 - 005	\$ 46,773	\$ 44,328	\$ 28,921	\$ 29,918	\$ 28,921	\$ 28,306
24	09 - 34 - 126 - 006	\$ 49,414	\$ 46,831	\$ 28,921	\$ 29,918	\$ 28,921	\$ 28,306
25	09 - 34 - 126 - 007	\$ 39,504	\$ 37,439	\$ 20,091	\$ 20,784	\$ 20,091	\$ 19,663
26	09 - 34 - 126 - 011	\$ 125,507	\$ 125,360	\$ 69,548	\$ 71,947	\$ 69,548	\$ 68,068
27	09 - 34 - 126 - 012	\$ 144,830	\$ 137,258	\$ 105,058	\$ 108,681	\$ 105,058	\$ 102,822
28	09 - 34 - 126 - 013	\$ 27,262	\$ 25,839	\$ 23,641	\$ 24,457	\$ 23,641	\$ 23,138
29	09 - 34 - 126 - 014	\$ 25,966	\$ 24,611	\$ 31,786	\$ 32,882	\$ 31,786	\$ 31,110
30	09 - 34 - 126 - 015	\$ 38,947	\$ 36,915	\$ 38,224	\$ 39,543	\$ 38,224	\$ 37,410
31	09 - 34 - 126 - 016	\$ 18,176	\$ 17,228	\$ 21,598	\$ 22,343	\$ 21,598	\$ 21,138
32	09 - 34 - 126 - 017	\$ 19,355	\$ 18,344	\$ 19,944	\$ 20,632	\$ 19,944	\$ 19,519
33	09 - 34 - 127 - 001	\$ 460,873	\$ 436,778	\$ 483,072	\$ 499,735	\$ 464,331	\$ 448,918
34	09 - 34 - 128 - 001	\$ 128,047	\$ 121,352	\$ 82,880	\$ 77,390	\$ 73,552	\$ 71,216

	Study Area PINs	2000 EAV	1999 EAV	1998 EAV	1997 EAV	1996 EAV	1995 EAV
35	09 - 34 - 128 - 002	\$ 24,631	\$ 23,344	\$ 23,616	\$ 12,959	\$ 12,527	\$ 12,260
36	09 - 34 - 128 - 004	\$ 16,594	\$ 15,726	\$ 15,908	\$ 8,732	\$ 8,441	\$ 8,262
37	09 - 34 - 128 - 005	\$ 26,871	\$ 25,466	\$ 17,855	\$ 18,472	\$ 17,855	\$ 17,475
38	09 - 34 - 128 - 006	\$ 65,789	\$ 62,349	\$ 62,802	\$ 64,968	\$ 62,802	\$ 61,465
39	09 - 34 - 128 - 007	\$ 73,356	\$ 69,521	\$ 68,927	\$ 71,305	\$ 68,927	\$ 56,766
40	09 - 34 - 128 - 008	\$ 22,160	\$ 21,002	\$ 21,979	\$ 22,737	\$ 21,979	\$ 21,511
41	09 - 34 - 129 - 001	\$ 70,636	\$ 66,950	\$ 482,845	\$ 499,499	\$ 436,250	\$ 426,964
42	09 - 34 - 129 - 002	\$ 160,286	\$ 151,905	\$ 132,012	\$ 136,565	\$ 132,012	\$ 129,202
43	09 - 34 - 129 - 003	\$ 73,091	\$ 69,269	\$ 40,042	\$ 41,423	\$ 40,042	\$ 39,190
44	09 - 34 - 129 - 004	\$ 446,031	\$ 422,754				
45	09 - 34 - 132 - 001	\$ 62,845	\$ 59,565	\$ 48,260	\$ 54,344	\$ 52,532	\$ 51,414
46	09 - 34 - 132 - 002	\$ 52,864	\$ 37,033	\$ 24,528	\$ 25,374	\$ 24,528	\$ 24,005
47	09 - 34 - 132 - 003	\$ 50,207	\$ 50,899	\$ 53,109	\$ 53,501	\$ 49,884	\$ 47,431
48	09 - 34 - 132 - 004	\$ 47,151	\$ 48,004	\$ 50,184	\$ 50,648	\$ 47,320	\$ 44,585
49	09 - 34 - 132 - 005	\$ 46,151	\$ 40,832	\$ 44,923	\$ 46,014	\$ 43,333	\$ 37,191
50	09 - 34 - 132 - 006	\$ 46,287	\$ 34,053	\$ 40,526	\$ 41,504	\$ 39,129	\$ 38,296
51	09 - 34 - 132 - 007	\$ 38,628	\$ 39,925	\$ 42,305	\$ 43,294	\$ 40,712	\$ 39,845
52	09 - 34 - 132 - 009	\$ 45,094	\$ 45,152	\$ 56,490	\$ 57,456	\$ 56,490	\$ 55,886
53	09 - 34 - 132 - 010	\$ 23,742	\$ 22,501	\$ 27,042	\$ 27,504	\$ 27,042	\$ 26,753
54	09 - 34 - 132 - 011	\$ 59,734	\$ 56,610	\$ 63,445	\$ 64,530	\$ 63,445	\$ 62,766
55	09 - 34 - 132 - 012	\$ 95,260	\$ 81,793	\$ 95,260	\$ 96,889	\$ 95,260	\$ 94,241
56	09 - 34 - 132 - 013	\$ 191,770	\$ 164,770	\$ 128,887	\$ 133,333	\$ 127,508	\$ 126,144
57	09 - 34 - 176 - 001	\$ 25,789	\$ 24,441	\$ 21,898	\$ 22,653	\$ 21,898	\$ 21,432
58	09 - 34 - 177 - 001	\$ 47,916	\$ 45,410	\$ 49,250	\$ 50,949	\$ 49,250	\$ 48,202
59	09 - 34 - 177 - 002	\$ 64,126	\$ 60,773	\$ 56,454	\$ 67,912	\$ 49,911	\$ 48,849
60	09 - 34 - 177 - 007	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
61	09 - 34 - 177 - 010	\$ 2,176	\$ 2,062	\$ 13,538	\$ 14,004	\$ 13,538	\$ 13,250
62	09 - 34 - 177 - 014	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
<b>TOTALS:</b>		\$ 4,309,765	\$ 4,032,078	\$ 3,647,751	\$ 3,731,467	\$ 3,485,873	\$ 3,377,231
<b>Annual Change</b>		6.89%	10.54%	-2.24%	7.05%	3.22%	N/A
<b>City Total EAV</b>		\$ 883,471,157	\$ 798,697,597	\$ 763,629,907	\$ 728,262,531	\$ 678,828,787	\$ 638,590,256
<b>Balance of:</b>		\$ 879,161,392	\$ 794,665,519	\$ 759,982,156	\$ 724,531,064	\$ 675,342,914	\$ 635,213,025
<b>Annual Change</b>		10.63%	4.56%	4.89%	7.28%	6.32%	N/A

State of Illinois )  
 )  
Counties of Kane and DuPage ) ss.

## Certificate

I, KRISTIE A. NEPHEW, certify that I am the duly elected and acting municipal clerk of the City of St. Charles, Kane and DuPage Counties, Illinois.

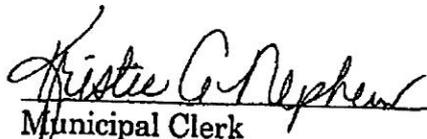
I further certify that on March 18, 2002, the Corporate Authorities of such municipality passed and approved Ordinance No. 2002-M-13, entitled

"An Ordinance of the City of St. Charles,  
Kane and DuPage Counties, Illinois,  
Approving a Tax Increment Redevelopment Plan  
and Redevelopment Project for the  
First Street Redevelopment Project Area,"

which provided by its terms that it should be published in pamphlet form.

The pamphlet form of Ordinance No. 2002-M-13, including the Ordinance and a cover sheet thereof was prepared, and a copy of such Ordinance was posted in the municipal building, commencing on March 22, 2002, and continuing for at least ten days thereafter. Copies of such Ordinance were also available for public inspection upon request in the office of the municipal clerk.

DATED at St. Charles, Illinois, this 18<sup>th</sup> day of March 2002.

  
Municipal Clerk



**EXHIBIT "E"**  
Amendment

**First Street Redevelopment Project Area**  
**Tax Increment Financing District**  
**Eligibility Study, Redevelopment Plan and Project**

Amendment No. 1

City of St. Charles

January 17, 2006

 **S. B. Friedman & Company**  
*Real Estate Advisors and Development Consultants*

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## ***Introduction***

To induce redevelopment pursuant to the Tax Increment Allocation Redevelopment Act, 65 ILCS 5/11-74.4-1 *et seq.*, as amended from time to time (the "Act"), the City Council of the City of St. Charles (the "City") adopted three ordinances on March 18, 2002, approving the First Street Redevelopment Project Area Tax Increment Financing District Eligibility Study, Redevelopment Plan and Project (the "Original Plan"), designating the First Street Redevelopment Project Area (the "RPA") as a redevelopment project area under the Act, and adopting tax increment allocation financing for the RPA.

The Original Plan is being amended to revise the Financial Plan including the Estimated Redevelopment Project Costs, and to add certain language in light of recent amendments to the Act.

The First Street Redevelopment Project Area Tax Increment Financing District Eligibility Study, Redevelopment Plan and Project adopted by the City of St. Charles on March 18, 2002, will herein be referred to as the "Original Plan." The Original Redevelopment Plan, as amended shall be referred to herein as the "Redevelopment Plan."

## ***Modifications to Original Plan***

Each of the changes to the Original Plan is detailed below following the format of the Original Plan.

### **1. Executive Summary**

There are no changes to the introductory language in the Executive Summary.

#### **Determination of Eligibility**

There are no changes to this section.

#### **Redevelopment Plan Goal, Objectives, and Strategies**

There are no changes to this section.

#### **Required Findings**

There are no changes to this section.

### **2. Introduction**

#### **The Study Area**

There are no changes to this section.

**Existing Land Use**

There are no changes to this section.

**3. Eligibility Analysis**

**Provisions of the Illinois Tax Increment Allocation Redevelopment Act**

There are no changes to this section.

**Factors for Improved Property**

There are no changes to this section.

**Factors for Vacant Land**

There are no changes to this section.

**Methodology Overview and Determination of Eligibility**

There are no changes to this section.

**Conservation Area Findings**

There are no changes to this section.

**4. Redevelopment Project and Plan**

**Redevelopment Needs of the RPA**

There are no changes to this section.

**Goals Objectives, and Strategies**

There are no changes to this section.

**Proposed Future Land Use**

There are no changes to this section.

**Housing Impact and Related Matters**

There are no changes to this section.

**5. Financial Plan****Eligible Costs**

On page 27, insert the new item below to the list of eligible costs. This item will be number 12. Items 12 and 13 will be renumbered 13 and 14.

12. The costs of day care services for children of employees from low-income families working for businesses located in the RPA and all or a portion of the cost of operation of day care centers established by Project Area businesses to serve employees from low-income families working in businesses located in the RPA. For the purposes of this paragraph, "low-income families" means families whose annual income does not exceed 80 percent of the City, county or regional median income as determined from time to time by the United States Department of Housing and Urban Development.

**Estimated Redevelopment Project Costs**

There are no changes to the introductory paragraph to this section.

Table 2 on page 28 with the Amended Table 2 below:

<b>Amended Table 2: Estimated TIF Eligible Costs</b>	<b>Estimated Project Costs</b>
<b>Professional Services:</b> Analysis, Administration, Studies, Surveys, Legal, Marketing, etc.	\$3,000,000
<b>Property Assembly:</b> Including acquisition, site preparation, demolition and environmental remediation	\$11,000,000
<b>Rehabilitation of Existing Buildings:</b> Fixtures and Leasehold Improvements, Affordable Housing Construction and Rehabilitation Costs	\$500,000
<b>Eligible Construction Costs</b>	\$500,000
<b>Relocation</b>	\$5,000,000
<b>Public Works or Improvements:</b> Including streets and utilities, parks and open space, public facilities (schools & other facilities) <sup>(1)</sup>	\$9,000,000
<b>Job Training, Retraining, Welfare-to-work</b>	\$100,000
<b>Day Care Services</b>	\$100,000
<b>Interest Subsidy</b>	\$800,000
<b>TOTAL REDEVELOPMENT COSTS</b> <sup>(2)(3)</sup>	<b>\$30,000,000</b> <sup>(4)</sup>

<sup>(1)</sup> This category may also include paying for or reimbursing (i) an elementary, secondary or unit school district's increased

costs attributed to assisted housing units, and (ii) capital costs of taxing districts impacted by the redevelopment of the Project Area. As permitted by the Act, to the extent the city by written agreement accepts and approves the same, the city may pay, or reimburse all, or a portion of a taxing district's capital costs resulting from a redevelopment project necessarily incurred or to be incurred within a taxing district in furtherance of the objectives of the Redevelopment Plan.

<sup>(2)</sup> Total Redevelopment Costs exclude any additional financing costs, including any interest expense, capitalized interest and costs associated with optional redemptions. These costs are subject to prevailing market conditions and are in addition to Total Project Costs.

<sup>(3)</sup> The amount of the Total Redevelopment Costs that can be incurred in the Project Area will be reduced by the amount of redevelopment project costs incurred in contiguous redevelopment project areas, or those separated from the Project Area only by a public right-of-way, that are permitted under the Act to be paid, and are paid, from incremental property taxes generated in the Project Area, but will not be reduced by the amount of redevelopment project Area which are paid from incremental property taxes generated in contiguous redevelopment project areas or those separated from the Project Area only by a public right-of-way.

<sup>(4)</sup> All costs are in 2005 dollars and may be increased by five percent (5%) after adjusting for annual inflation reflected in the Consumer Price Index (CPI) for All Urban Consumers for All Items for the Chicago-Gary-Kenosha, IL-IN-WI CMSA, published by the U. S. Department of Labor. In addition to the above stated costs, each issue of obligations issued to finance a phase of the Redevelopment Plan and Project may include an amount of proceeds sufficient to pay customary and reasonable charges associated with the issuance of such obligations, including interest costs.

The following paragraph is added at the end of this section:

If a special service area has been established pursuant to the Special Service Area Tax Act, 35 ILCS 235/0.01 et seq., then any tax increment revenues derived from the tax imposed pursuant to the Special Service Area Tax Act may be used within the redevelopment project area for the purposes permitted by the Special Service Area Tax Act as well as the purposes permitted by the Act.

#### **Phasing and Scheduling of the Redevelopment Plan**

There are no changes to this section.

#### **Source of Funds to Pay Costs**

There are no changes to this section.

#### **Issuance of Obligations**

There are no changes to this section.

#### **Most Recent Equalized Assessed Valuation of Properties in the Redevelopment Project Area**

There are no changes to this section.

#### **Anticipated Equalized Assessed Valuation**

Replace this section with the following:

By 2025 the EAV for the RPA will be approximately \$46,000,000. This estimate is based on several key assumptions including: (1) an inflation factor of 2.5% per year on the EAV of all properties within the RPA, and (2) an equalization factor of 0.948.

**6. Required Findings and Tests**

**Lack of Growth and Private Investment**

There are no changes to this section.

**But For.....**

There are no changes to this section.

**Conformance to the Plans of the City**

There are no changes to this section.

**Dates of Completion**

There are no changes to this section.

**Financial Impact of the Redevelopment Project**

There are no changes to this section.

**Demand on Taxing District Services and Programs to Address Financial and Service Impact**

There are no changes to this section.

**7. Provisions for Amending Action Plan**

There are no changes to this section.

**8. Commitment to Fair Employment Practices and Affirmative Action Plan**

There are no changes to this section.

**Appendix 1: Boundary and Legal Description**

There are no changes to this section.

**Appendix 2: Eligibility Factors By Block Table**

There are no changes to this section.

**Appendix 3: Summary of EAV by PIN**

There are no changes to this section.

State of Illinois )  
 )  
Counties of Kane and DuPage ) ss.

## Certificate

I, NANCY GARRISON, certify that I am the duly elected and acting Municipal Clerk of the City of St. Charles, Kane and DuPage Counties, Illinois.

I further certify that on January 17, 2006, the Corporate Authorities of such municipality passed and approved Ordinance No. 2006-M-6, entitled

"An Ordinance of the City of St. Charles, Kane and DuPage Counties, Illinois, Approving an Amendment to the Redevelopment Plan and Project for the First Street Redevelopment Project Area,"

which provided by its terms that it should be published in pamphlet form.

The pamphlet form of Ordinance No. 2006-M-6, including the Ordinance and a cover sheet thereof was prepared, and a copy of such Ordinance was posted in the municipal building, commencing on January 20, 2006, and continuing for at least ten days thereafter. Copies of such Ordinance were also available for public inspection upon request in the office of the municipal clerk.

DATED at St. Charles, Illinois, this 17 day of January, 2006.

  
Municipal Clerk

(S E A L)



Preliminary Draft  
12/16/14

Exhibit C  
TIF District Maps as Amended



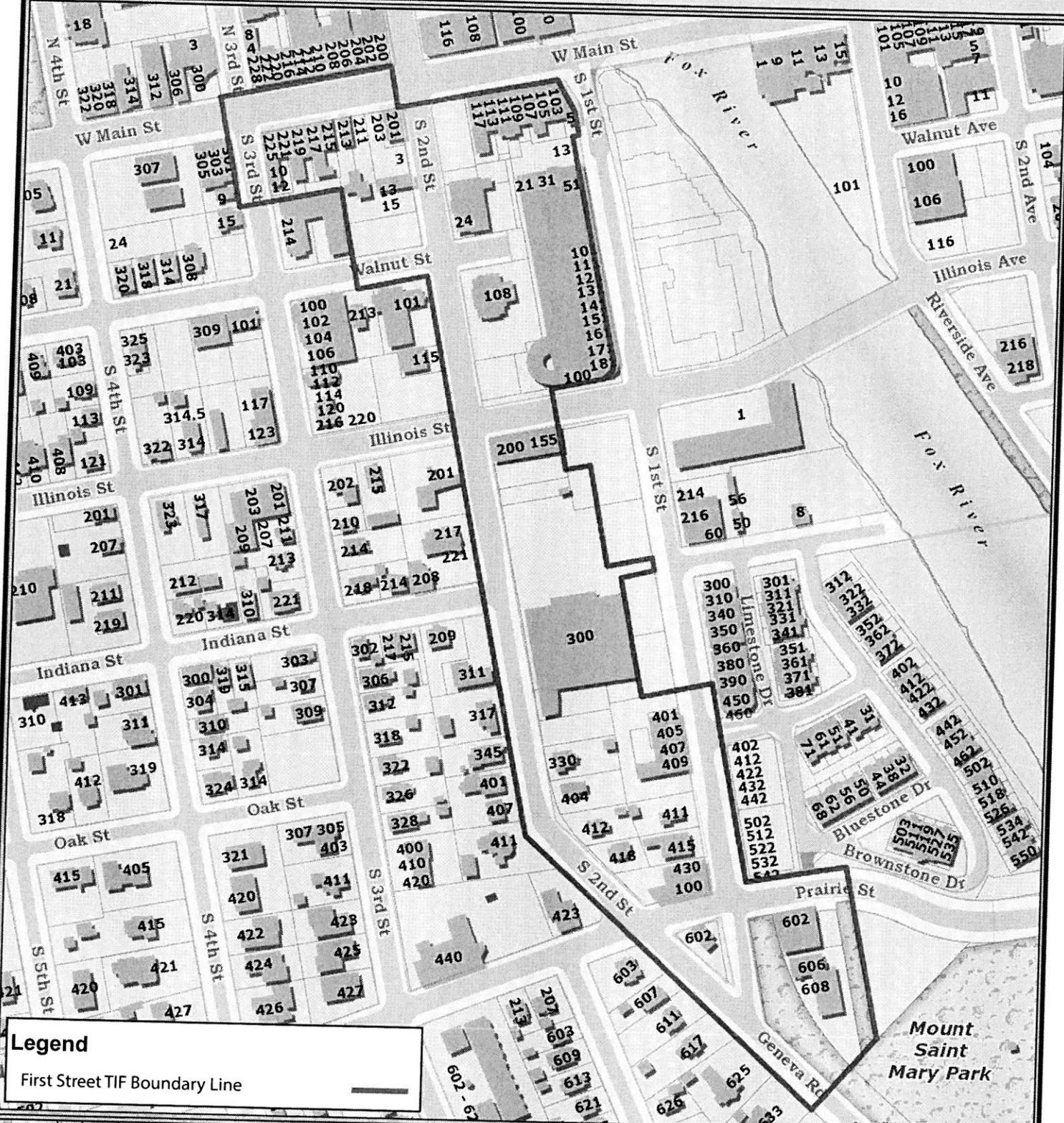
# City of St. Charles, Illinois

Two East Main Street, St. Charles, IL 60174-1984  
Phone: 630-377-4400 Fax: 630-377-4440 - www.stcharlesil.gov

## Precision GIS

RAYMOND ROGINA  
MARK KOENEN

Mayor  
City Administrator



**Legend**

First Street TIF Boundary Line



Data Source:  
City of St. Charles, Illinois  
Kane County, Illinois  
DuPage County, Illinois  
Coordinate System: Illinois State Plane East  
Projection: Transverse Mercator  
North American Datum 1983  
Printed on: September 26, 2014 10:59 AM



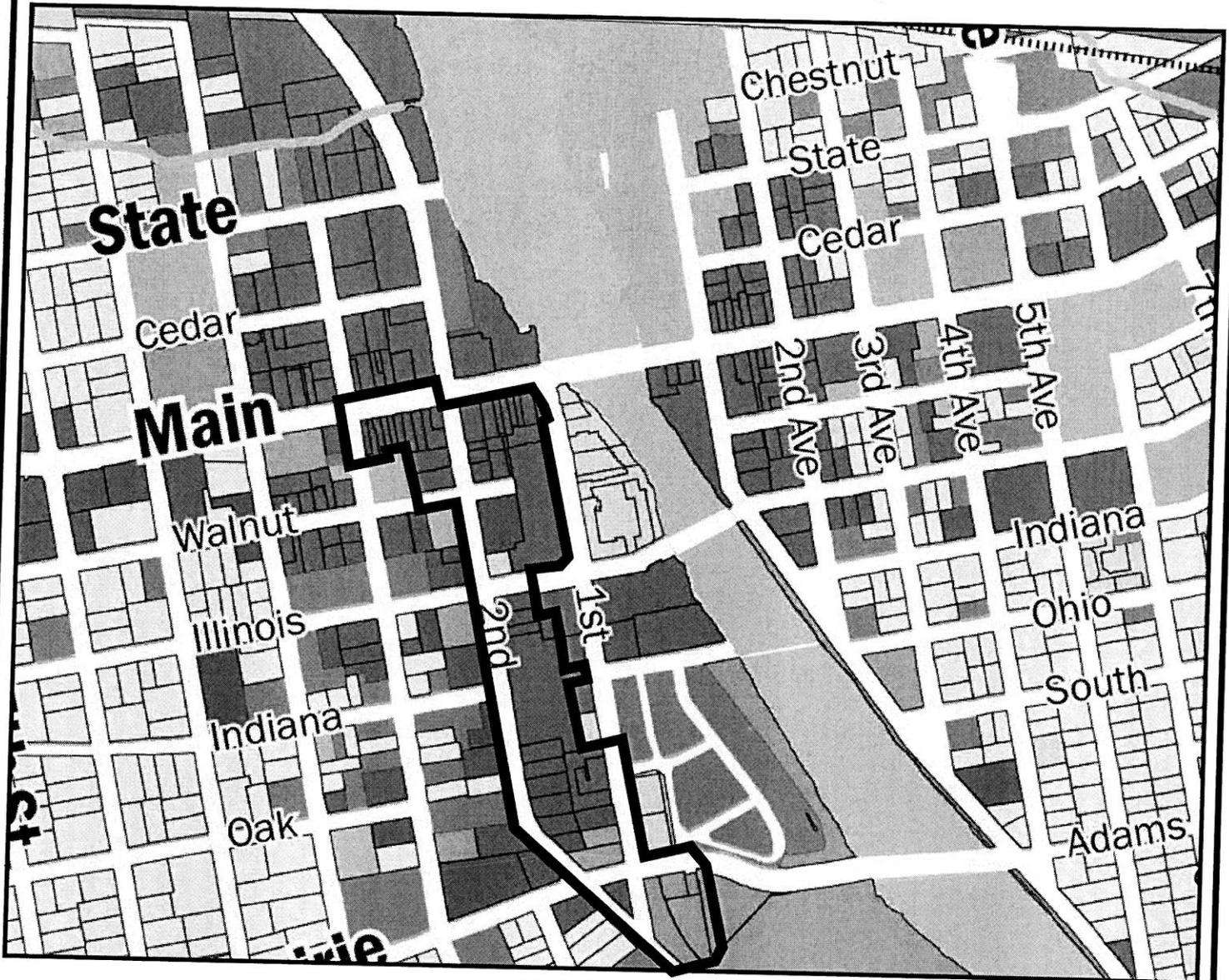
0 124 247 Feet

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Powered by Precision GIS

# First Street TIF Existing Land Use Map



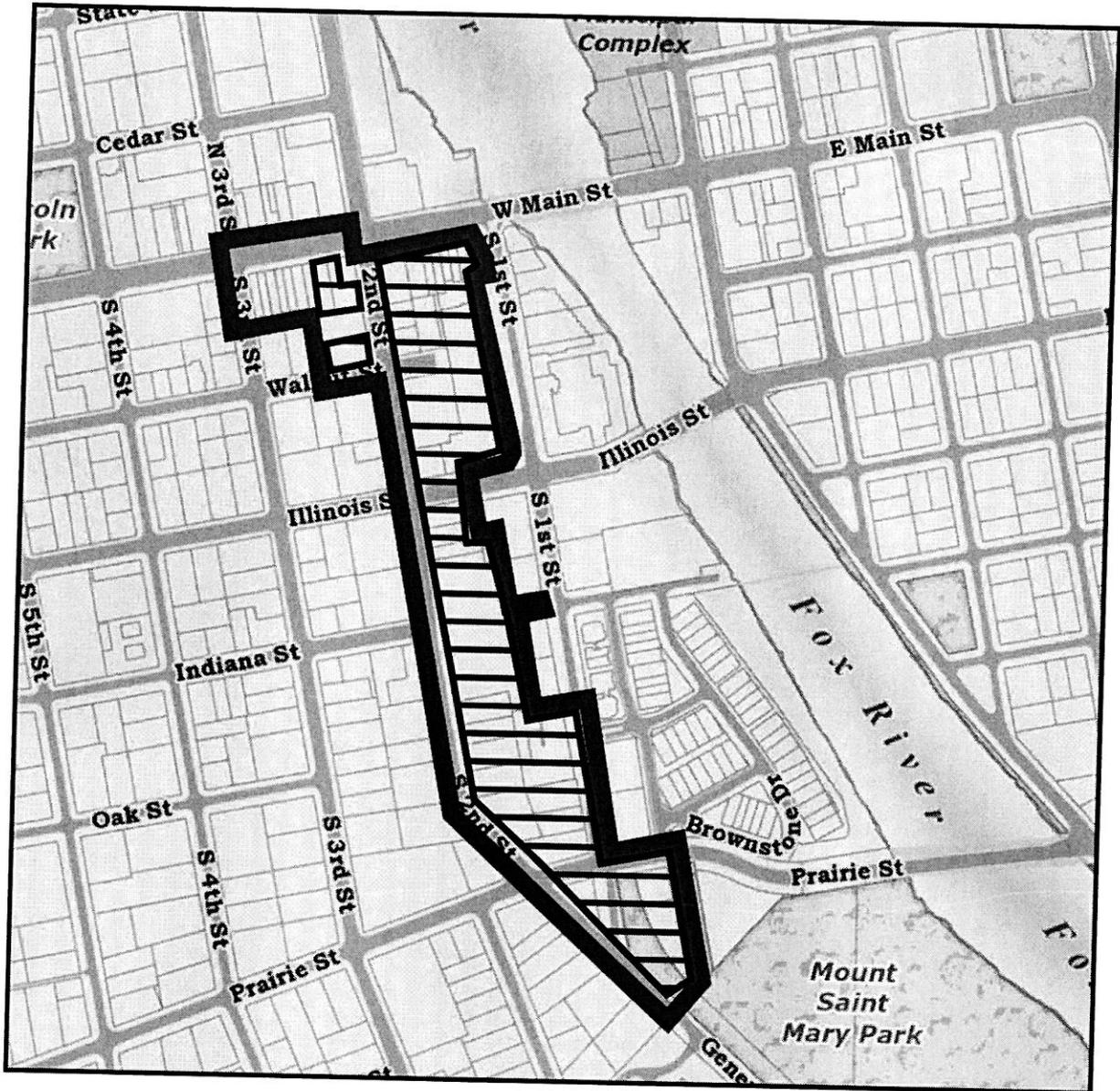
## City of St. Charles First Street TIF RPA

### Existing and Predomenant Land Use Map

- |                        |                           |
|------------------------|---------------------------|
| Detached Single-Family | Heavy Industrial          |
| Attached Single-Family | Public & Quasi-Public     |
| Multi-Family           | Parks and Open Space      |
| Commercial             | Vacant                    |
| Commercial Service     | Agricultural/Undeveloped  |
| Office                 | Utility                   |
| Light Industrial       | First Street TIF Boundary |



# First Street TIF RPA Development Map



## City of St. Charles First Street TIF RPA



**Mixed Use**  
Commercial  
Office  
Residential  
Public/Parks/Openspace



**First Street TIF Boundary**

\*\* All other properties shall retain the land use designation shown on the First Street Existing Land Use Map



Exhibit D  
Legal Description for TIF District as Amended

## **Second Amendment to First Street TIF**

That part of the South Half of Section 27 and the North Half of Section 34 in Township 40 North, Range 8 East of the Third Principal Meridian in the City of St. Charles, Kane County, Illinois, described as follows:

Beginning at the southeast corner of Block 48 in the Original Town of St. Charles, recorded May 8, 1837, in Book 19, page 2; thence northeasterly, 324 feet along the northerly line of Illinois Route 64 (Main Street) to the southeast corner of Block 45 in said subdivision; thence southeasterly, 80 feet to the northeast corner of Block 44 in said subdivision; thence northeasterly, along the southerly line of Illinois Route 64 (Main Street) to the westerly line of 1st Street, according to the plat recorded January 25, 1844, in Book 4, page 342; thence southeasterly, 59.15 feet along said right-of-way to an angle point in said line; thence southeasterly, 37.52 feet along said right-of-way to the easterly extension of the north line of Lot 13 in the Amended Phase II First Street Redevelopment Subdivision, recorded July 8, 2008, as Document No. 2008K056095; thence South 78 degrees 29 minutes 30 seconds West, 12.31 feet along said extension to the northeast corner of said Lot 13; thence South 11 degrees 54 minutes 23 seconds East, 441.52 feet along the east line of Lots 13 and 3 in said subdivision to a curve in said line; thence southwesterly, 44.24 feet along said curve having a radius of 28.00 feet, the chord of said curve bears South 33 degrees 21 minutes 37 seconds West, 39.78 feet to the southerly line of said Lot 3; thence South 78 degrees 37 minutes 37 seconds West along said southerly line to the northerly extension of the westerly line of Lot 6 in Phase I of First Street Redevelopment Subdivision, recorded March 29, 2007, as Document No. 2007K035551; thence South 11 degrees 13 minutes 55 seconds East, along said extension and said westerly line to a jog in said westerly line; thence North 78 degrees 20 minutes 40 seconds East, 41.90 feet along said jog; thence South 11 degrees 39 minutes 20 seconds East, 197.00 feet along said westerly line to the southwest corner of said Lot 6; thence North 78 degrees 35 minutes 36 seconds East, 84.96 feet along the south line of said Lot 6 to the southeast corner thereof; thence South 11 degrees 30 minutes 41 seconds East, 25.00 feet along an east line of Lot 5 in said subdivision to the northeast corner of Lot 14 thereof; thence South 78 degrees 35 minutes 36 seconds West, 66.48 feet along the north line of said Lot 14 to the northwest corner thereof; thence South 11 degrees 17 minutes 02 seconds East, 231.95 feet along the west line of Lots 14 and 7 in said subdivision to the southwest corner of said Lot 7; thence North 78 degrees 42 minutes 53 seconds East along the south line of said Lot 7 and the easterly extension thereof to the westerly line of Brownstone, recorded January 2, 2001, as Document No. 2001K000149; thence southeasterly, along said westerly line to the southwest corner thereof; thence northeasterly, 128.91 feet along the northerly line of Prairie Street; thence continuing northeasterly along the northerly line of Prairie Street, being a curve to the right having a radius of 340.0 feet, to the intersection with the northwesterly extension of the westerly line of Parcel 10 in said Brownstone; thence southeasterly, along said extension and said westerly line, to the south corner of said Parcel 10; thence southwesterly, along the southwesterly extension of the easterly line of said Parcel 10, to the southwesterly line of Illinois Route 31 (Geneva Road); thence northwesterly, along said right-of-way line to an angle point in said line as described in Warranty Deed recorded as Document No. 97K057468; thence northwesterly along said right-of-way line to the northeast corner of Block 43 in the Original Town of St. Charles; thence southwesterly, 132 feet along the southerly line of Walnut Street, to the northeast corner of Lot 2 in said Block 43; thence northwesterly, 192 feet along the southeasterly extension of the easterly line of Lot 6 and the easterly line of Lot 6 in Block 44 of said subdivision, to the northeast corner of said Lot 6; thence southwesterly, 192 feet along the north line of Lots 6 and 5 and the westerly extension thereof, to the southeast corner of Lot 4 in Block 49 in said subdivision; thence northwesterly, 212 feet along the easterly line of said Lot 4 and the northerly extension thereof, to the Point of Beginning.

Preliminary Draft  
12/16/14

Exhibit E  
TIF Qualification Report, Second Amendment to  
The First Street Redevelopment Project Area

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**CITY OF ST. CHARLES, ILLINOIS  
TIF QUALIFICATION REPORT  
SECOND AMENDMENT TO THE FIRST STREET  
REDEVELOPMENT PROJECT AREA**

---

A preliminary analysis to assess the likelihood that all or a portion of an area located in the City of St. Charles would qualify as a conservation area as defined in the Tax Increment Allocation Redevelopment Act, 65 ILCS 5/11-74.4-3, et seq., as amended.

**Prepared for: City of St. Charles, Illinois**

**Prepared by: Kane, McKenna and Associates, Inc.**

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November 2014

**SECOND AMENDMENT TO THE FIRST STREET  
REDEVELOPMENT PROJECT AREA  
TIF QUALIFICATION REPORT**

**TABLE OF CONTENTS**

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## EXECUTIVE SUMMARY

Kane, McKenna and Associates, Inc. (KMA) has been retained by the City of St. Charles, Illinois (the "City") to conduct an analysis of the potential qualification and designation of certain property located in the City, to be addressed herein as the proposed Second Amendment to the First Street Redevelopment Project Area (the "Study Area") and included in the map attached as Exhibit A. Essentially the Study Area is located west of the current First Street Redevelopment Project Area and is bounded by West Main Street on the north, Walnut Street on the south, South 3<sup>rd</sup> Street on the west and South 2<sup>nd</sup> Street on the east. The qualification review is being carried out pursuant to the Tax Increment Allocation Redevelopment Act, 65 ILCS 5/11-74.4-3, et seq., as amended (the "TIF Act").

The City is pursuing the TIF District amendment as part of its ongoing review of its First Street redevelopment plans. By undertaking the designation, the City will help strengthen the existing TIF District and position the Downtown area for further development.

Based upon the analysis completed to date, KMA has reached the following conclusions regarding the qualification of the Study Area as an amendment to the First Street TIF District:

- 1) *The proposed TIF District could meet the criteria for a "conservation area," as the term is defined under the TIF Act* - Because 50% or more of the structures are over 35 years of age, the Study Area meets the threshold finding for such designation.
- 2) *Current conditions impede redevelopment* – Without the use of City planning and economic development resources to address certain issues, potential redevelopment activities are not likely to be economically feasible. This observation is also noted in the City's "Downtown Subarea Plan" as part of the City's Comprehensive Plan adopted in 2013 and the First Street Redevelopment Plan adopted in 2002.
- 3) *Viable redevelopment sites could produce incremental revenue* – Within the proposed Study Area, there are parcels which potentially could be redeveloped and thereby produce incremental property tax revenue or other additional revenues to the City. As part of the City's planning efforts, several potential development sites are included in the Study Area. Such revenue, used in combination with other City resources for redevelopment incentives or public improvements, would likely stimulate private investment and reinvestment in these sites and ultimately throughout the Study Area.
- 4) *Review of TIF designation* – To mitigate the existing conditions and to leverage the City's investment and redevelopment efforts, the City is also amending the First Street TIF District boundaries to remove certain properties east of First Street in order to reposition the properties due to the delays associated with the economic downturn and to add the properties west of South 2<sup>nd</sup> Street.

## **I. BACKGROUND**

---

**Current Land Use.** The Study Area is generally bounded bordered by South 3<sup>rd</sup> Street on the west, South 2<sup>nd</sup> Street on the east, Walnut Street on the south and Main Street on the north. Most of the uses within this area are retail/commercial, parking, and some residential (upper floor). The institutional use (Methodist Church and offices) located at the northeast corner of South 3<sup>rd</sup> Street and Walnut Street is excluded.

Downtown St. Charles continues to be an important area for the community – both symbolically and from a community and economic development standpoint. The location of City Hall, the Fox River, and other retail/commercial uses are important assets of the Downtown.

Several goals and objectives are included in the City’s Downtown Subarea Plan:

### Subarea Goals

The vision for Downtown St. Charles includes the following important components:

- Full utilization of the Fox River as a recreational and environmental asset;
- Preservation and enhancement of the Downtown’s historic architectural character;
- Accessibility for all modes of transportation, including vehicles and pedestrians; and
- Enhanced cultural activities that serve as both local and regional attractions.

### Subarea Objectives

The following goals can help achieve the vision for Downtown\*:

- Encourage development practices that minimize environmental impacts on the Fox River and consider its presence and benefits;
- Provide continuous open space and bike/pedestrian access along the Fox River corridor as envisioned in the 2002 River Corridor Master Plan;
- Provide a high level of physical and visual access to the Fox River from all portions of Downtown;
- Recognize Downtown’s important architectural resources, and establish programs to preserve and enhance them;
- Require new development to meet high standards of site and building design that are compatible with the historic character;
- Enhance the public realm through streetscaping and gateways;
- Move people using all modes of transportation safely and efficiently throughout Downtown;
- Mitigate the impacts of truck traffic on Main Street;
- Maintain and strengthen a comprehensive pedestrian network;
- Better manage parking capacity and access throughout Downtown, especially as new development comes on-line;

- Strategically coordinate civic and cultural events to attract residents and visitors to various portions of Downtown and different times of the year; and
- Enhance mobility between Downtown and surrounding neighborhoods, communities, and other assets, such as other commercial centers, major bikeways and trails for all modes of travel.

\*Source: City of St. Charles Comprehensive Plan, 2013

Overall, the First Street TIF District has experienced improvement as part of City initiatives prior to the economic downturn, but certain areas still remain to be redeveloped. Additionally, while the area has certain beneficial locational assets, the current state of the local and national economy, characteristics of parcel sizes, existing uses, and redevelopment challenges associated with older buildings contribute to constraints related to redevelopment.

The City has determined that the redevelopment of the proposed Study Area could be beneficial to the community. With a redevelopment strategy in place, the economic base of the Study Area would be stabilized and increased – thereby benefiting the community as a whole.

**General Scope and Methodology.** KMA performed its analysis by conducting a series of discussions with City staff, starting in August, 2014 and continuing periodically up to the date of this report. The purpose of the review was to gather data related to the preliminary qualification criteria for properties included in the Study Area. These discussions were complemented by a series of field surveys for the entire area to evaluate the condition of the Study Area. The field surveys and data collected have been utilized to determine that the Study Area could qualify for TIF designation.

The qualification factors discussed in this report would assist in the qualification of the Study Area as a conservation area, as the term is defined pursuant to the TIF Act.

For additional information about KMA's data collection and evaluation methods, refer to Section III of this report.

## II. QUALIFICATION CRITERIA

---

With the assistance of City staff, Kane, McKenna and Associates, Inc. assessed the proposed Study Area to determine the likelihood that qualifying factors listed in the Act would be present. The relevant provisions of the Act are cited below.

The Act sets out specific procedures which must be adhered to in designating a redevelopment project area (Study Area). By definition, a “redevelopment project area” is:

“An area designated by the municipality, which is not less in the aggregate than 1½ acres and in respect to which the municipality has made a finding that there exist conditions which cause the area to be classified as a blighted area or a conservation area, or a combination of both blighted areas and conservation areas.”

Under the Act, “conservation area” means any improved or vacant area within the boundaries of a redevelopment project area located within the territorial limits of the municipality where certain conditions are met, as identified below.

**TIF Qualification Factors for a Conservation Area.** In accordance with the TIF Act, KMA performed a two-step assessment to determine if the proposed Study Area qualified as a conservation area. First, KMA analyzed the threshold factor of age to determine if 50% or more of the structures were 35 years of age or older.

Secondly, the area was examined to determine if a combination of three (3) or more of the following factors were present, each of which is (i) present, with that presence documented to a meaningful extent so that a municipality may reasonably find that the factor is clearly present within the intent of the Act and (ii) reasonably distributed throughout the improved part of the redevelopment project area. Per the TIF Act, such an area is not yet a blighted area but because of a combination of the following factors is detrimental to the public safety, health, morals or welfare and such an area may become a blighted area.

(A) Dilapidation. An advanced state of disrepair or neglect of necessary repairs to the primary structural components of building or improvements in such a combination that a documented building condition analysis determines that major repair is required or the defects are so serious and so extensive that the buildings must be removed.

(B) Obsolescence. The condition or process of falling into disuse. Structures become ill-suited for the original use.

- (C) Deterioration. With respect to buildings, defects include but are not limited to, major defects in the secondary building components such as doors, windows, porches, gutters, downspouts, and fascia. With respect to surface improvements, that the condition of roadways, alleys, curbs, gutters, sidewalks, off-street parking and surface storage areas evidence deterioration, including, but limited to, surface cracking, crumbling, potholes, depressions, loose paving material and weeds protruding through paved surfaces.
- (D) Presence of Structures Below Minimum Code Standards. All structures that do not meet the standards of zoning, subdivision, building, fire and other governmental codes applicable to property, but not including housing and property maintenance codes.
- (E) Illegal Use of Individual Structures. The use of structures in violation of applicable federal, State, or local laws, exclusive of those applicable to the presence of structures below minimum code standards.
- (F) Excessive Vacancies. The presence of buildings that are unoccupied or under-utilized and that represent an adverse influence on the area because of the frequency, extent or duration of the vacancies.
- (G) Lack of Ventilation, Light, or Sanitary Facilities. The absence of adequate ventilation for light or air circulation in spaces or rooms without windows, or that require the removal of dust, odor, gas, smoke or other noxious airborne materials. Inadequate natural light and ventilation means the absence of skylights or windows for interior spaces or rooms and improper window sizes and amounts by room area to window area ratios. Inadequate sanitary facilities refers to the absence or inadequacy of garbage storage and enclosure, bathroom facilities, hot water and kitchens and structural inadequacies preventing ingress and egress to and from all rooms and units within a building.
- (H) Inadequate Utilities. Underground and overhead utilities such as storm sewers and storm drainage, sanitary sewers, water lines and gas, telephone and electrical services that are shown to be inadequate. Inadequate utilities are those that are: (i) of insufficient capacity to serve the uses in the redevelopment project area; (ii) deteriorated, antiquated, and obsolete or in disrepair; or (iii) lacking within the redevelopment project area.
- (I) Excessive Land Coverage and Overcrowding of Structures and Community Facilities. The over-intensive use of property and the crowding of buildings and accessory facilities onto a site. Examples of problem conditions warranting the designation of an area as exhibiting excessive land coverage are: (i) the presence of buildings either improperly situated on parcels or located on parcels of inadequate size and shape in relation to present-day standards of development for health and safety and (ii) the presence of multiple buildings on a single parcel. For there to be a finding of excessive land coverage, these parcels must exhibit one or more of the following conditions: insufficient provision for light and air

within or around buildings, increased threat of spread of fire due to the close proximity of buildings, lack of adequate or proper access to a public right-of-way, lack of reasonably required off-street parking or inadequate provision for loading service.

(J) Deleterious Land-Use or Layout. The existence of incompatible land-use relationships, buildings occupied by inappropriate mixed-uses, or uses considered to be noxious, offensive or unsuitable for the surrounding area.

(K) Environmental Clean-Up. The proposed redevelopment project area has incurred Illinois Environmental Protection Agency or United States Environmental Protection Agency remediation costs for (or a study conducted by an independent consultant recognized as having expertise in environmental remediation has determined a need for) the clean-up of hazardous waste, hazardous substances or underground storage tanks required by State or federal law. Any such remediation costs would constitute a material impediment to the development or redevelopment of the redevelopment project area.

(L) Lack of Community Planning. The proposed redevelopment project area was developed prior to or without the benefit or guidance of a community plan. This means that the development occurred prior to the adoption by the municipality of a comprehensive or other community plan or that the plan was not followed at the time of the area's development. This factor must be documented by evidence of adverse or incompatible land-use relationships, inadequate street layout, improper subdivision, parcels of inadequate shape and size to meet contemporary development standards or other evidence demonstrating an absence of effective community planning.

(M) "Stagnant" or "Declining" EAV. The total equalized assessed value of the proposed redevelopment project area has declined for three (3) of the last five (5) calendar years, or is increasing at an annual rate that is less than the balance of the municipality for three (3) of the last five (5) calendar years, or is increasing at an annual rate that is less than the Consumer Price Index for All Urban Consumers published by the United States Department of Labor or successor agency for three (3) of the last five (5) calendar years. The finding is based on the last 5 years for which information is available.

### **III. EVALUATION METHODOLOGY**

---

In evaluating the proposed Study Area's potential qualification as a TIF District, the following methodology was utilized:

- 1) Site surveys of the Study Area were undertaken by representatives from Kane, McKenna and Associates, Inc., supplemented with photographic analysis of the sites. Preliminary surveys were completed of properties located within the Study Area.
- 2) KMA conducted evaluations of exterior structures and associated site improvements, noting such conditions as overcrowding and obsolescence. Additionally, KMA reviewed the following data: 2008-2013 tax information from Kane County, St. Charles Township Assessor, tax maps, aerial photos, site data, local history (including discussions with City staff), and an evaluation of area-wide factors that have affected the area's development (e.g., obsolescence, deleterious land-use and layout, etc.).
- 3) Existing structures and site conditions were initially surveyed only in the context of checking, to the best and most reasonable extent available, TIF Act factors applicable to specific structures and site conditions of the parcels.
- 4) The Study Area was examined to assess the applicability of the different factors required for qualification as a TIF district. Examination was made by reviewing the information and determining how each measured when evaluated against the relevant factors. The Study Area was evaluated to determine the applicability of the thirteen (13) different factors, as defined under the Act, which would qualify the area as a TIF District.

#### **IV. QUALIFICATION FINDINGS FOR PROPOSED STUDY AREA**

Based upon KMA’s preliminary evaluation of parcels in the proposed Study Area and analysis of each of the eligibility factors summarized in Section II, the following factors are presented to support preliminary qualification of the proposed Study Area as a conservation area under the TIF Act – to be supplemented by additional data, if the City decides to proceed with the designation. These factors are summarized in the table below.

Exhibit 1

Summary of TIF-Qualifying Factors

<b>Maximum Possible Factors per Statute</b>	<b>Minimum Factors Needed to Qualify per Statute</b>	<b>Qualifying Factors Present in Proposed Study Area</b>
13	3	5 <ul style="list-style-type: none"> <li>• Declining EAV</li> <li>• Excessive Coverage</li> <li>• Obsolescence</li> <li>• Deleterious Layout</li> <li>• Deterioration</li> </ul>

**Findings for Study Area.** The proposed Study Area meets the qualifications for a conservation area under the statutory criteria set forth in the TIF Act. As a first step, KMA determined that 9 of 9 structures (100%) were 35 years in age or older based upon Township Assessor data. Secondly, KMA reviewed the 13 aforementioned criteria needed to qualify the area as a conservation area, determining that 5 factors were present:

1. Lagging or Declining EAV. The Act states that this qualification is met if the total equalized assessed value of the proposed redevelopment project area has declined for three (3) of the last five (5) calendar years, or is increasing at an annual rate that is less than the balance of the municipality for three (3) of the last five (5) calendar years, or is increasing at an annual rate that is less than the Consumer Price Index for All Urban Consumers published by the United States Department of Labor or successor agency for three (3) of the last five (5) calendar years. The finding is based on the last 5 tax years for which information is available. The EAV of the Study Area has declined for five (5) of the last five (5) years and has lagged behind the CPI for five (5) of the last five (5) (refer to chart below). Therefore, a finding of declining or lagging EAV is made pursuant to the TIF Act.

Exhibit 2  
EAV Trends for Proposed Study Area

	2013	2012	2011	2010	2009	2008
Total EAV for TIF District	960,236	966,047	1,027,742	1,097,318	1,117,791	1,127,751
EAV Change (%)	-3.60%	-3.08%	-6.34%	-1.83%	-0.88%	-
City-wide EAV (Excluding TIF)	1,301,291,910	1,372,918,768	1,458,370,684	1,547,418,867	1,641,000,373	1,647,654,583
City EAV Change (%)	-5.22%	-5.86%	-5.75%	-5.70%	-0.40%	-
CPI	1.5	2.10	3.20	1.60	-0.40	-

Source: Kane County Clerk, St. Charles Township Assessor, and U.S. Bureau of Labor Statistics

2. Excessive Coverage. Excessive land coverage can be defined as an over-intensive use of property and the crowding of buildings and accessory facilities onto a site. For there to be a finding of excessive land coverage, these parcels must exhibit one or more of the following conditions: insufficient provision for light and air within or around buildings; increased threat or spread of fire due to the close proximity of buildings; lack of adequate or proper access to a public right-of-way; lack of reasonably required off-street parking; or inadequate provision for loading services.

Certain buildings located along the south side of Main Street are located close together and exhibit lack of off-street parking as well as limited setbacks. The age of the buildings and their construction materials are also of concern in the event of fire. Limited loading access in the rear of the buildings along the west portion of Main Street is also present.

The majority of structures have greater land coverage than would be suitable or acceptable for today's development standards. For example, there exists a very high proportion of "zero lot line" parcels more common in the decades prior to construction of modern shopping areas. This condition is manifested most significantly in the lack of on-site parking facilities for many of the commercial structures. Lack of on-site parking acts as a detriment to healthy private sector redevelopment efforts.

Similar to properties in the adjacent proposed Central Downtown TIF District, merchants and service providers operating in many of the structures are reliant on restricted on-street parking, or off-street municipal facilities to serve the needs of patrons. This puts them at a competitive disadvantage with their counterparts located in non-downtown locations.

Any redevelopment efforts for the expansion to create on-site parking for more efficient business operation could be discouraged due to the costs of acquisition and/or demolition that make redevelopment economically infeasible for the private sector alone. This factor compounds the problem of deleterious layout/land use and obsolescence found throughout the area. The general lack of land area reduces the viability of economic re-use of those sites with virtually no room for additional on-site facilities or parking.

3. Obsolescence. The Act states that obsolescence is the condition or process of falling into disuse or structures that have become ill-suited for their original use. Due to age of the structures and changes in both City regulations and market conditions, obsolescence is present. As stated above, 100% of the buildings are over 35 years old. All of the structures were constructed in the early part of the 20<sup>th</sup> Century – 1900 to 1930 – and exhibit characteristics associated with older market uses – including multiple stories, limited provisions for loading and unloading, in some cases deferred maintenance, outmoded HVAC/utility systems, and building layouts that were designed prior to modern requirements for automobile usage. These antiquated characteristics are quantified in the declining EAV in the area. Consumer shopping alternatives also pose a challenge to smaller, deeper building layouts (e.g., retailers with on-site parking and visibility).

Challenges related to the age and characteristics of existing building inventory, parking, and traffic circulation all impact existing or proposed uses within the Study Area. These challenges are quantified in the data for property values. The property values have declined for five (5) of the last five (5) years indicating the effect of the age and conditions of the structures are creating obsolescence.

4. Deleterious Layout. As noted in Section II, a municipality can make a finding of deleterious layout or land use when there exists either (a) incompatible land-use relationships, (b) buildings occupied by inappropriate mixed-uses or uses considered to be noxious, or (c) uses offensive or unsuitable for the surrounding area.

The City has created special parking regulations for the Downtown area as a whole, but much of the existing parking is concentrated in municipal parking facilities. Off-street parking opportunities are not distributed evenly throughout the area. Many businesses lack their own off-street parking and rely on public parking facilities to help attract customers or clients. In some cases, that parking may not be adjacent or nearby the businesses.

Many stores or commercial uses have not been or cannot be re-oriented to where the customers enter within a few feet of where their vehicles may be parked. Parking in a shopping district must be (or perceived as) simple, convenient, and safe. In short, people want to park directly in front of where they want to shop or secure a service. Traditional downtown shopping areas typically cannot offer this as readily as today's modern retail and service malls and this tends to contribute to the problem of deleterious layout and land use.

The manner which the City has been forced to create and transform open land for parking creates excessive coverage of parcels, as well as difficult access to and from what parking that is available.

Another determinant in the deleterious land use and layout relates to traffic patterns and conditions, including:

- Ability to manage traffic flow and volumes along Main Street and ancillary streets.
- Improvements to parking related signage and circulation, as well as area connectivity.
- Buffering to adjacent residential uses.

Another issue contributing to deleterious land use and layout relates to inconsistent building setbacks and land uses.

5. Deterioration. As noted in Section II, “deterioration” under the TIF Act is defined to include deteriorated surface improvements or structures (specifically evidenced by surface cracking, crumbling, potholes, depressions, loose paving material and weeds). Various degrees of deterioration were observed throughout the Study Area. Much of the observed deterioration centered around the condition of surface improvements such as the alleys and parking lots. These surface improvements had multiple potholes, uneven pavement and cracks.

Building site improvement conditions were mixed: the rear portions of certain commercial buildings along Main Street and South 2<sup>nd</sup> Street exhibited elements of deterioration. Overall, most instances of deterioration related to site improvements, including parking lots and driveways throughout the area.

## **V. SUMMARY OF FINDINGS; GENERAL ASSESSMENT OF QUALIFICATION**

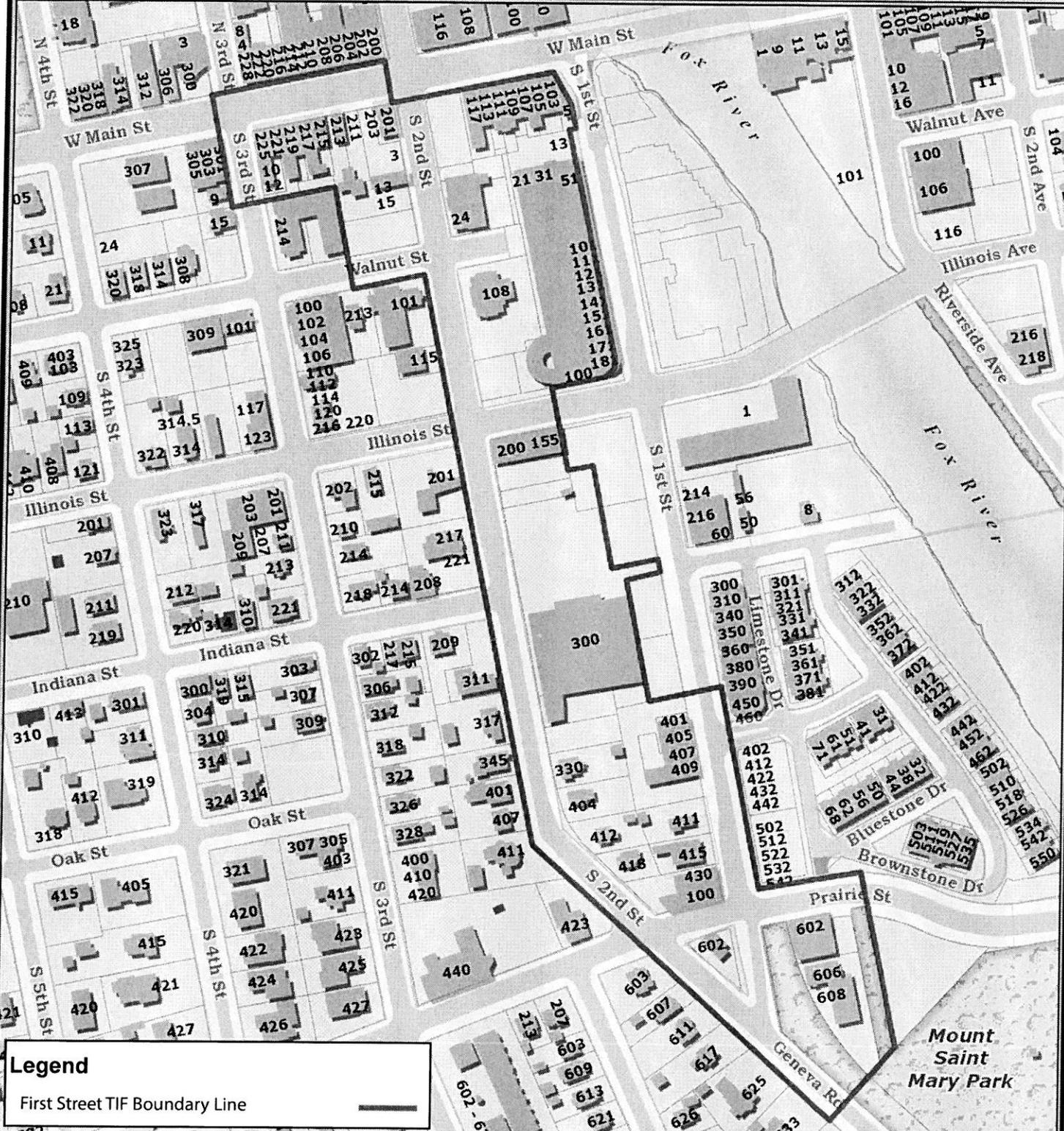
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The following is a summary of relevant qualification findings as it relates to the City's potential designation of the proposed TIF District.

1. The area is contiguous and is greater than 1½ acres in size;
2. The proposed TIF District will qualify as a conservation area. Further, the Conservation Area factors found in the RPA are present to a meaningful extent and are reasonably distributed throughout the area. A more detailed analysis of the qualification findings is outlined in Section IV. of this report;
3. All property in the area would substantially benefit by the proposed redevelopment project improvements;
4. The sound growth of taxing districts applicable to the area, including the City, has been impaired by the factors found present in the area; and
5. The area would not be subject to redevelopment without the investment of public funds, including property tax increments.

In the judgment of KMA, these findings provide the City with sufficient justification to consider designation of the property as a TIF District.

**Exhibit A**  
**Boundary Map**

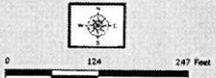


**Legend**

First Street TIF Boundary Line



Date Source:  
City of St. Charles, Illinois  
Kane County, Illinois  
DuPage County, Illinois  
Coordinate System: Illinois State Plane East  
Projection: Transverse Mercator  
North American Datum 1983  
Printed on: September 26, 2014 10:59 AM



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Exhibit B  
Tax Parcel List

First Street TIF, Second Amendment  
St. Charles, Illinois  
Parcel Identification Number (PIN) List

09-27-364-001
09-27-364-002
09-27-364-003
09-27-364-004
09-27-364-006
09-27-364-007
09-27-364-008
09-27-364-009
09-27-364-010
09-27-364-013
09-27-364-014
09-27-364-016
09-27-364-017